

# SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY

A Component Unit of the City of Springfield, Oregon

## Annual Financial Statements For the Year Ended June 30, 2015



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Springfield Economic Development Agency

Springfield Urban Renewal Agency

(A Component Unit of the City of Springfield)

Annual Financial Report

(With Independent Auditor's Report Thereon)

For the Fiscal Year Ended June 30, 2015

Prepared by:  
City of Springfield  
Finance Department  
Accounting Division

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Springfield Economic Development Agency

ANNUAL FINANCIAL REPORT

Year Ended June 30, 2015

**Table of Contents**

	Page
<b>Principal Officials</b>	9
 <b>FINANCIAL SECTION</b>	
<b>Independent Auditor’s Report</b>	15-16
<b>Management’s Discussion and Analysis</b>	19-25
<b>Basic Financial Statements:</b>	
Government-wide Financial Statements:	
Statement of Net Position	29
Statement of Activities	30
Fund Financial Statements:	
Balance Sheet – Governmental Funds	31
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds	32
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	33
Notes to Basic Financial Statements	35-41
 <b>Required Supplementary Information:</b>	
Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
SEDA Glenwood Fund	45
SEDA Downtown Fund	46
 <b>Supplementary Information:</b>	
Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
SEDA Glenwood Capital Projects Fund	49
 <b>Compliance Section:</b>	
Independent Auditor’s Report Required by Oregon State Regulations	53-54

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# **Introductory Section**

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SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY

City of Springfield  
 225 Fifth Street  
 Springfield, Oregon 97477

Principal officials as of June 30, 2015

Term Expiration

Christine Lundberg	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2016
Dave Ralston	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2016
Hillary Wylie	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2018
Joe Pishioneri	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2016
Marilee Woodrow, Secretary	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2018
Sean VanGordon, Chair	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2018
Sheri Moore, Vice Chair	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2016
Sid W. Leiken	Lane County Representative	Lane County 125 E. 8 <sup>th</sup> Avenue Eugene, OR 97401	December 2015

ADMINISTRATION

John Tamulonis  
 Economic Development Manager  
 City of Springfield City Manager Office

Courtney Griesel  
 Urban Renewal & Economic Development Analyst  
 City of Springfield City Manager Office

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# **Financial Section**

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# **Independent Auditor's Report**

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## GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS  
475 Cottage Street NE, Suite 200, Salem, Oregon 97301  
(503) 581-7788

### ***INDEPENDENT AUDITOR'S REPORT***

Governing Board  
Springfield Economic Development Agency  
225 Fifth Street  
Springfield, Oregon 97477

#### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities and each major fund of the Springfield Economic Development Agency of the City of Springfield, Oregon (“SEDA”) (a component unit of the City of Springfield, Oregon) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise SEDA’s basic financial statements as listed in the table of contents.

#### ***Management’s Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor’s Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor’s judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to SEDA’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of SEDA’s internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Springfield Economic Development Agency of the City of Springfield, Oregon as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis (pages 19 through 25) and the schedules of revenues, expenditures and changes in fund balance – budget and actual for the SEDA Glenwood and SEDA Downtown funds (pages 45 and 46) (“the budgetary schedules”) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to management’s discussion and analysis described in the preceding paragraph in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise SEDA’s basic financial statements. The budgetary schedules described above were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The budgetary schedules have been subject to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise SEDA’s basic financial statements. The schedule of revenues, expenditures and changes in fund balance – budget and actual – SEDA Glenwood Capital Projects fund (page 49) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Report on Other Legal and Regulatory Requirements**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 22, 2015, on our consideration of SEDA's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK, P.C.  
CERTIFIED PUBLIC ACCOUNTANTS

By:   
\_\_\_\_\_  
Ryan T. Pasquarella, A Shareholder  
December 22, 2015

# **Management's Discussion and Analysis**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

The Springfield Economic Development Agency (SEDA) is a legally separate body, acting as the Urban Renewal Agency of the City of Springfield.

Our discussion and analysis of the financial performance of SEDA provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2015. Please read it in conjunction with SEDA financial statements, which begin on page 29.

### **Mission**

The mission of the Springfield Economic Development Agency, the Urban Renewal Agency for the City of Springfield, is to eliminate blight in areas within the Agency's jurisdiction. The Agency's goal is to foster a business climate and quality of life which encourages private investment in our community, creates jobs well-matched to the labor force and improves opportunities for business expansion and development, while providing for the health and safety of neighborhoods, residents, and the environment.

### **Financial Highlights**

- SEDA's total assets at June 30, 2015 were \$2.0 million and liabilities were \$0.7 million with net position of \$1.3 million, compared to net position at June 30, 2014 of \$1.1 million. This increase was primarily due to an increase in cash of \$0.5 million offset by an increase in advance payable of \$0.2 million.
- SEDA's general revenues for the year ended June 30, 2015, were \$1.2 million. This is an increase of 24% from fiscal year 2014 general revenues of \$1.0 million, and was mainly attributed to an increase in property tax revenue of \$0.2 million.
- During the year ended June 30, 2015, SEDA had total expenses approximating \$1.0 million compared to \$0.3 million in the prior year. This increase predominantly includes a \$0.3 million investment in the Downtown Pedestrian Lighting Project and a \$0.3 million City advance for SEDA covered System Development Charges (SDCs) intended to spur new development within the Glenwood District.

### **Overview of Annual Financial Report**

Management's Discussion and Analysis (MD&A) serves as an introduction to the basic financial statements and supplementary information. The MD&A represents management's examination and analysis of SEDA's condition and performance. The Agency's basic financial statements are comprised of three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

Government-wide financial statements. The government-wide financial statements report information about SEDA using the accrual basis of accounting. As such, revenues are recognized when they are earned and expenses are recognized when they are incurred.

The Agency focuses on planning and development activities within the boundaries of the urban renewal district in the City of Springfield. The government-wide financial statements provide information on these activities, which is supported mainly by property taxes.

The government-wide financial statements include a statement of net position and a statement of activities. The statement of net position presents the financial position on a full accrual historical cost basis and provides information about the nature and amount of resources and obligations at year-end. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the Agency is improving.

The statement of activities presents the results of the governmental activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event – giving rise to the change – occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. Examples of such items include earned, but uncollected, property taxes.

SEDA maintains two taxing districts within the urban renewal boundary: the Glenwood Urban Renewal District and the Springfield Downtown Urban Renewal District.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. SEDA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of SEDA are governmental funds.

Governmental funds. Governmental funds are used to account for activities where emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial

statements. They are an integral part of the financial statements and should be read in conjunction with them.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required and other supplementary information including budgetary comparison statements for the SEDA Glenwood Fund, the SEDA Downtown Fund, and the SEDA Glenwood Capital Improvements Fund.

The financial statements were prepared by the City of Springfield’s staff from the detailed books and records of the SEDA. The financial statements were audited during the independent external audit process.

**Financial Analysis**

SEDA’s assets exceeded its liabilities by \$1.3 million at the close of fiscal year 2015. While the net investment in capital assets increased, it is attributed to payments made by SEDA to reduce internal debt to the City, not additional capitalized investments. The restricted net position at June 30, 2015 and June 30, 2014, respectively, were \$650,596 and \$515,960.

**Springfield Economic Development Agency  
STATEMENTS OF NET POSITION**

	June 30,	
	2015	2014
<b>ASSETS</b>		
Total current assets	\$1,074,877	\$ 524,153
Total noncurrent assets	939,719	956,092
Total assets	2,014,596	1,480,245
<b>LIABILITIES</b>		
Total current liabilities	83,507	8,193
Total noncurrent liabilities	621,180	410,000
Total liabilities	704,687	418,193
<b>NET POSITION</b>		
Net investment in capital assets	659,313	546,092
Restricted	650,596	515,960
Total net position	\$1,309,909	\$1,062,052

SEDA's property taxes increased \$0.2 million, from \$1.0 million to \$1.2 million. This increase was largely due to the Candlewood Suites Hotel's opening in Springfield's West Glenwood area early this fiscal year. In addition to property taxes, this new development is contributing to the City through transient tax and is considering the development of a second hotel within this district. In an effort to continue the recruitment of further development, SEDA is offering to cover the system development charges owed to the City for new development within the Glenwood District for an indefinite amount of time. The SDCs covered for this fiscal year amounted to \$340,000 of which the City agreed to defer payment for up to ten years.

**Springfield Economic Development Agency  
STATEMENTS OF ACTIVITIES**

	Years Ended June 30,	
	<u>2015</u>	<u>2014</u>
Program Revenues		
Charges for services	\$ 2,385	\$ 42,463
Capital grants and contributions	-	250,000
General Revenues		
Taxes	1,227,245	985,896
Intergovernmental revenue	3,321	3,110
Investment earnings	1,775	959
Miscellaneous revenue	-	3,536
Total revenues	<u>1,234,726</u>	<u>1,285,964</u>
Expenses		
Urban renewal development	969,382	276,169
Interest on debt	1,113	737
Depreciation	16,374	1,365
Total expenses	<u>986,869</u>	<u>278,271</u>
Changes in net position	247,857	1,007,693
Beginning net position	<u>1,062,052</u>	<u>54,359</u>
Ending net position	<u><u>\$1,309,909</u></u>	<u><u>\$1,062,052</u></u>

SEDA experienced a 251% increase in urban renewal development expenses over the prior fiscal year. This includes the aforementioned covered SDC charges in the Glenwood District, costs associated with Phase I of the Downtown Pedestrian Lighting Project, and administration costs surrounding development of a Downtown Parking Program to be implemented at the start of FY16. More details about these projects can be found in the budgetary highlights below.

## **Budgetary Highlights**

The two urban renewal districts that are part of the Springfield Economic Development Agency (SEDA), although located adjacent to each other, were formed four years apart and with different visions for redevelopment. The Glenwood District is much more varied in its make-up with residential single family homes, mobile home parks, vacant land for commercial development, and redevelopment opportunities for commercial development. The Downtown District is primarily an existing downtown commercial center with opportunities for redevelopment and public initiated projects.

Primarily funded through property tax revenue generated by tax increment financing, the change in available resources is directly related to the change in assessed valuation of each of the two districts.

For the Glenwood District, established in 2005, a significant milestone was recognized when the first major development, United Bakery, came out of the enterprise zone program and began paying property taxes into the District in FY13. Current taxes revenues are approximately \$0.8 million.

Property purchased by the Glenwood District several years ago for both future development and enhancement of the City's storm water program was partitioned and sold in part to a private developer. A hotel was constructed and opened on this property in 2014. The City is expecting to sell the remaining parcel from original purchase in FY16 with the likely use to be a second hotel. The Glenwood District will see an increase in property taxes as well as the City seeing an increase in the amount of transient room tax collected.

One of the most important projects for the redevelopment of the Glenwood area is the reconstruction of Franklin Boulevard. During FY13, the City was notified of a \$6 million transportation grant award that will be used to complete Phase I of the Franklin Boulevard reconstruction project. The total cost of Phase I will be approximately \$10 million and the Glenwood District will undertake its first issuance of outside debt in an amount of \$4 million in order to meet its match requirements. It was originally anticipated that this would occur in FY15 but will be delayed until FY16 to better match the cash flow needs. FY15 saw the start of the construction specifications being developed and the negotiations for the purchase of needed rights-of-way. Actual construction is expected to start in the fall of 2016.

The City has also applied for a Tiger 7 grant to cover additional work on Franklin Blvd. If received, this will expand the project to a \$24 million project with \$9 million more in federal dollars. This grant award will be known in the late fall of 2015.

The District still has in its plans the river front property comprised of 47 acres that is expected to be the first area of redevelopment for the Glenwood District. Along with many other factors, this effort recognizes certain zoning changes for key riverfront property that is needed to help potential developers and the City guide much of the anticipated growth that will occur in this area. The 47-acre parcel has an adopted master plan and the staff is working with multiple

property owners in an attempt to market large portions of this site for single-development opportunities.

The Downtown District, along with the continued planning effort for its downtown vision, is working with property owners to initiate programs that serve the local businesses and encourage modest improvements to create a more inviting experience for visitors to the downtown core area.

The Downtown District has only been operating since FY09 and its success stories are different than the Glenwood District. The Downtown District completed its Downtown Urban Renewal Master Plan two years ago and continues to work towards the implementation of some of the key elements. The areas that were selected to receive the most immediate attention were:

- Secure the necessary property for the location of a downtown public plaza – the first of three parcels was purchased in FY14 and the City continues the effort to complete the entire site acquisition.
- Traffic calming in the core area of downtown – the initial study was completed with recommendation not to proceed with the two-way street design. Additional major changes to the traffic flow pattern are not expected until the distant future.
- Implement a downtown parking plan – the City has worked on a revised parking plan for downtown for two years and implemented the final plan in the late spring of 2015. This included a free but time-limited on-street parking enforcement program intended to encourage downtown shopping as well as a monthly parking permit program for all lots.
- Work with downtown business owners on programs to assist with streetscape appearance – the City has expanded its building side mural program that has seen two very distinct murals added to include the Springfield High School graduate and author Ken Kesey as well as the TV family of Homer Simpson. The Downtown District has seen the expansion of the Springfield School District A3 High School to a second facility.
- The City completed Phase I of its Downtown Pedestrian Lighting Project in FY14 and Council, during FY15, authorized staff to continue on with Phases II and III. The design work will begin in FY16 with actual construction planned for later that fiscal year.

SEDA has an agreement for both districts with the City of Springfield that allows for the borrowing of funds from a revolving loan fund, up to a total maximum of \$1.5 million. Each district must repay outstanding loans each year with current property tax revenue up to the amount of available tax revenue at which point additional funds may be borrowed. As of the end of the current fiscal year, the Glenwood District has an outstanding balance with the City of \$340,774 while the Downtown District has an outstanding balance of \$280,406.

### **Economic Factors and Next Year's Budgets and Rates**

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. The following are the major assumptions used in developing the FY16 budget:

- Assessed (taxable) value for the two districts is expected to trend relatively flat next year. The Glenwood District will remain relatively flat for FY16 with no major new construction expected to come onto the tax rolls, existing residential values remaining low from the recession, and commercial properties remaining flat. The Downtown District, still looking for a rise in overall leased square footage rates, is expected to show little change in the existing assessed valuation.
- Interest rates will rise slowly but short term rates will remain below 1.0 %.
- Limited inflation will be a factor during the next fiscal year; however, it appears that the federal intent is to maintain some control over the overall inflation rate.
- The economic response towards building and construction activity is expected to remain slow for the next year, resulting in a continued low collection of fees related to planning and building. Several construction projects are seen occurring within the City but not within the urban renewal districts.

### **Future Plans**

In the Glenwood District, SEDA continues to work with local developers to identify opportunities to begin development along the Willamette riverfront. The Glenwood District will be modifying its approach on the 47 acres and will be pursuing the acquisition of certain key parcels from current owners to better assemble land under a single owner for potential developers. The City continues work on Phase II of the Glenwood Refinement Plan, concentrating on the commercially zoned areas. The final financing package for the first phase of the Franklin Boulevard Improvement Project should be completed. SEDA continues to work with potential developers to make ready other acreage for activity.

In the Downtown District, SEDA funding has been limited while the City continues to work on the four initial priorities that came from for the Downtown Urban Renewal Master Plan. The City's partnering with NEDCO to help engage downtown business owners and other citizens has produced excellent results with four standing committees working on different aspects of downtown improvements. The implementation of the downtown parking program is taking place at the start of FY16.

### **Requests for Information**

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the SEDA and to show the accountability for the funds it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Springfield, Accounting Manager, 225 Fifth Street, Springfield, Oregon 97477.

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# **Basic Financial Statements**

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SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY

Statement of Net Position

June 30, 2015

ASSETS

Current assets:

Cash and investments	\$1,000,458
Taxes receivable	70,923
Accrued interest	3,496

Total current assets 1,074,877

Noncurrent assets:

Land	329,923
Building and improvements, net of accumulated depreciation	609,796

Total noncurrent assets 939,719

Total assets 2,014,596

LIABILITIES

Current liabilities:

Accounts and contracts payable	82,007
Deposits	1,500

Total current liabilities 83,507

Noncurrent liabilities:

Advance from City of Springfield	621,180
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Total liabilities 704,687

NET POSITION

Net investment in capital assets	659,313
Restricted	650,596

Total net position \$1,309,909

The accompanying notes are an integral part of these statements.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
Statement of Activities  
For the Fiscal Year Ended June 30, 2015

Functions/Programs	Expenses	Program Revenue Charges for Services	Net (Expense) Revenue and Changes in Net Position
Governmental activities:			
Urban renewal development	\$ 969,382	\$ 2,385	\$ (966,997)
Interest on debt	1,113	-	(1,113)
Depreciation	16,374	-	(16,374)
Total governmental activities	\$ 986,869	\$ 2,385	(984,484)
General revenues:			
Property taxes			1,227,245
Intergovernmental revenue			3,321
Investment earnings			1,775
Total general revenues			1,232,341
Change in net position			247,857
Net position, beginning of year			1,062,052
Net position, end of year			\$ 1,309,909

The accompanying notes are an integral part of the financial statements.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
Balance Sheet  
June 30, 2015

	Special Revenue		Capital Projects	Total
	Glenwood	Downtown		
<b>ASSETS</b>				
Cash and investments	\$ 921,462	\$ 65,646	\$ 13,350	\$ 1,000,458
Accounts receivable:				
Taxes	49,418	21,505	-	70,923
Accrued interest	2,930	566	-	3,496
Total assets	\$ 973,810	\$ 87,717	\$ 13,350	\$ 1,074,877
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
Liabilities:				
Accounts and contracts payable	\$ 6,045	\$ 62,845	\$ 13,117	\$ 82,007
Deposits	-	1,500	-	1,500
Total liabilities	6,045	64,345	13,117	83,507
Deferred inflows of resources:				
Unavailable revenue	47,933	20,818	-	68,751
Fund balances:				
Restricted	919,832	2,554	233	922,619
Total liabilities, deferred inflows of resources, and fund balances	\$ 973,810	\$ 87,717	\$ 13,350	

Reconciliation to the Statement of Net Position:

Capital assets are not financial resources in governmental funds, but are reported in the statement of net position at their net depreciable value.	939,719
All liabilities are reported in the statement of net position. However, if they are not due and payable in the current period, they are not recorded in the governmental funds.	(621,180)
The statement of net position reports receivables at their net realizable value. However, receivables not available to pay for current-period expenditures are deferred in governmental funds.	68,751
Net position of governmental activities	\$ 1,309,909

The accompanying notes are an integral part of the financial statements.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
For the Fiscal Year Ended June 30, 2015

	Special Revenue		Capital Projects	Total
	Glenwood	Downtown		
Revenues:				
Property taxes	\$ 811,434	\$ 404,282	\$ -	\$ 1,215,716
Intergovernmental revenue	3,047	274	-	3,321
Charges for services	-	2,385	-	2,385
Investment earnings	1,332	443	-	1,775
Total revenues	<u>815,813</u>	<u>407,384</u>	<u>-</u>	<u>1,223,197</u>
Expenditures:				
Current operating:				
City manager's office	156,303	156,408	-	312,711
Finance	11,760	6,150	-	17,910
Capital projects	-	277,220	20,767	297,987
Debt service:				
Principal	-	374,594	-	374,594
Interest	-	1,113	-	1,113
Total expenditures	<u>168,063</u>	<u>815,485</u>	<u>20,767</u>	<u>1,004,315</u>
Excess of revenues over (under) expenditures	<u>647,750</u>	<u>(408,101)</u>	<u>(20,767)</u>	<u>218,882</u>
Other financing sources (uses):				
Proceeds from advance	-	245,000	-	245,000
Transfer in	-	-	21,000	21,000
Transfer out	(21,000)	-	-	(21,000)
Total other financing sources (uses)	<u>(21,000)</u>	<u>245,000</u>	<u>21,000</u>	<u>245,000</u>
Net change in fund balances	626,750	(163,101)	233	463,882
Fund balance, beginning	293,082	165,655	-	458,737
Fund balance, ending	<u>\$ 919,832</u>	<u>\$ 2,554</u>	<u>\$ 233</u>	<u>\$ 922,619</u>

The accompanying notes are an integral part of these statements.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in  
 Fund Balances of Governmental Funds to Governmental Activities on the Statement of Activities  
 For the Fiscal Year Ended June 30, 2015

Net change in fund balances - total governmental funds	\$ 463,882
Capital outlay is reported as expenditures in governmental funds. However, the Statement of Activities allocates the cost of capital outlays over their estimated useful lives as depreciation expense.	(16,374)
Proceeds (Repayments) from the issuance of long-term debt provide current financial resources to governmental funds and are reported as revenues. In the same way, repayments of long-term debt use current financial resources and are reported as expenditures in governmental funds. However, neither the receipt of debt proceeds nor the payment of debt principal affect the statement of activities, but are reported as increases and decreases in noncurrent liabilities in the statement of net position.	(211,180)
Governmental funds defer revenues that do not provide current financial resources. However, the statement of activities recognizes such revenues at their net realizable value when earned, regardless of when received.	<u>11,529</u>
Change in net position	<u><u>\$ 247,857</u></u>

The accompanying notes are an integral part of these statements.

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SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Springfield Economic Development Agency (SEDA) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The SEDA is the urban renewal agency of the City of Springfield, Oregon (City). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting standards.

Reporting Entity

SEDA, under the criteria of the Governmental Accounting Standards Board, is presented as a blended component unit of the City because the City's council members make up the voting majority of the governing body. The City has the ability to impose its will on the SEDA as determined on the basis of budget adoption, taxing authority, and funding.

Organization and Operation

SEDA was organized November 15, 2004 under the provisions of the Oregon Revised Statutes, Chapter 457, to undertake urban renewal projects and activities pursuant to the Glenwood Urban Renewal Plan. In 2007, Springfield voters approved a Downtown Urban Renewal District to further downtown development in Springfield.

The accounts of SEDA are organized on the basis of funds. Fund accounting is designed to demonstrate legal compliance and aid financial management by segregating government functions and activities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund balances, revenues and expenditures and deferred inflows and outflows.

Government-wide and Fund Financial Statements

The government-wide financial statements report information on all of the activities of SEDA.

The Statement of Net Position presents information on SEDA's assets and liabilities, with the difference between the two reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements are provided for all governmental funds.

Measurement Focus and Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

soon enough thereafter to pay liabilities of the current period. For this purpose, SEDA considers revenues to be available if they are collected within thirty days of the end of the fiscal year.

The major revenue source for SEDA is property taxes. Real and personal property taxes were levied as of July 1 for the fiscal year on values assessed as of January 1. Property taxes are an enforceable lien on both real and personal property as of July 1 and are due and payable in three installments: November 15, February 15 and May 15. All property taxes are billed and collected by Lane County and remitted to SEDA. In the governmental fund financial statements, property taxes are reflected as revenues in the fiscal period for which they were levied, provided they are due and collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (30 days). Otherwise, they are reported as unavailable. In the government-wide financial statements, property tax revenues are fully recognized at the time of the levy.

Budgetary Accounting

SEDA adopts an annual budget. The budget is adopted on the modified accrual basis of accounting. All of the unexpended and unencumbered appropriations in the budget remaining at the end of the fiscal year, lapse. During the year, management is authorized to transfer budgeted amounts between line items within the operating budget.

Governmental Funds

Governmental funds finance all of the functions of SEDA. The measurement focus is upon determination of changes in current financial resources, rather than upon net income determination. SEDA has two special revenue funds and one capital projects fund.

Fund Balance

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Agency is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Governmental fund type fund balances are reported in the following classifications.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Definitions of Governmental Fund Types

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term “proceeds of specific revenues sources” means that the revenue sources for the fund must be from restricted or committed sources, specifically that a substantial portion of the revenue must be from these sources and be expended in accordance with those requirements.

Capital Projects Funds are utilized to account for financial resources to be used for the acquisition or construction of capital equipment and facilities.

Accounts Receivable

Receivables on the Statement of Net Position include property taxes and investment interest.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

Capital Assets

Capital assets, which include property and property improvements, are reported in the government-wide financial statements. Capital assets are defined by SEDA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life greater than one year. Such assets are recorded at historical cost, or estimated historical cost if actual historical cost is not available. In the case of donations, SEDA values these capital assets at the estimated fair value of the item at the date of its donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized.

Depreciation and amortization of capital assets are computed on the straight-line method over the estimated useful lives of the related assets. Upon disposal of such assets, the accounts are relieved of the related historical costs and accumulated depreciation, and resulting gains or losses are reflected in income. The estimated useful lives of the various categories of assets are as follows:

<u>Category</u>	<u>Estimated Useful Life</u>
Building & Improvements	10-50 years

Due to City of Springfield

A liability for funds received from the City is considered an advance and recorded as an advance payable. SEDA then repays this payable with tax proceeds. At June 30, 2015, the amount due to the City was \$621,180.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Indirect Expenses

SEDA's Statement of Revenues, Expenditures, and Changes in Fund Balances include reimbursement to the City for general services provided to SEDA. The charge for general service is based on direct costs incurred by the City of Springfield.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

**NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

1. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position.

One element of that reconciliation explains that “capital assets are not financial resources in governmental funds, but are reported in the statement of net position at their net depreciable value.” The details of this \$939,719 difference are as follows:

Capital assets (net of accumulated depreciation) reported in the Statement of Net Position:

Land	\$ 329,923
Building & improvements (net of accumulated depreciation)	<u>609,796</u>
Net adjustment	<u>\$ 939,719</u>

Another element of that reconciliation explains that “all liabilities are reported in the statement of net position; however, if they are not due and payable in the current period, they are not recorded in the governmental funds.” The details of this \$621,180 difference are as follows:

Advance payable	<u>\$ 621,180</u>
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Another element of that reconciliation explains that “the statement of net position reports receivables at their net realizable value; however, receivables not available to pay for current-period expenditures are unavailable in governmental funds.” The details of this \$68,751 difference are as follows:

Property taxes	<u>\$ 68,751</u>
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2. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances – total governmental funds and changes in net position of government activities as reported in the government-wide statement of activities. One element of that reconciliation explains that the issuance of long-term debt (e.g., bonds, leases, and advances) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of this \$211,180 difference are as follows:

Proceeds of advance from City	\$ (585,774)
Repayment of principal	<u>374,594</u>
Net adjustment	<u>\$ (211,180)</u>

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS -  
Continued

Another element of that reconciliation explains that “Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$16,374 difference are as follows:

Depreciation	<u>\$ 16,374</u>
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Another element of the reconciliation states that “governmental funds defer revenues that do not provide current financial resources; however, the statement of activities recognizes such revenues at their net realizable value when earned, regardless of when received.” The details of this \$11,529 recognized revenue are as follows:

Increase in property taxes recognized	<u>\$ 11,529</u>
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**NOTE C – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

The Agency prepares its budget in accordance with the legal requirements set forth in Oregon Local Budget Law. The Board adopts the budget, makes appropriations, and declares the tax levy no later than July 1<sup>st</sup> of the following fiscal year.

In accordance with State law, an annual budget is adopted. The budget is prepared in accordance with the modified accrual basis of accounting. Appropriations which have not been spent at year-end lapse, although an amending resolution passed in the subsequent year specifically provides for the re-appropriation of prior-year encumbrances.

Unexpected additional resources or appropriations may be added to the budget through the use of a supplemental budget. A supplemental budget always requires approval by the Board and may, under certain conditions, require a public hearing with appropriate prior notification through publication in a local newspaper. All budget amendments, including supplemental budgets, are subject to the limitations put forth in Oregon Budget Law.

**NOTE D – CASH AND INVESTMENTS**

SEDA participates in a cash and investment pool maintained by the City of Springfield for all funds under the City’s administrative control. The amount reported as cash and investments is SEDA’s share of the total City of Springfield cash and investment pool. SEDA does not maintain bank accounts or investments separate from the City’s investment pool. The bank deposits are collateralized pursuant to Oregon Revised Statutes, Chapter 295. The investment in the Oregon State Treasurer’s Investment Pool is not required to be categorized by level of risk because this investment is not evidenced by securities.

State statutes authorize the City to invest in obligations of the U. S. Treasury and its agencies, bankers’ acceptances, high grade commercial paper, the State of Oregon Local Government Investment Pool and repurchase agreements. Investments are stated at fair value.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

**NOTE E – CAPITAL ASSETS**

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 329,923	\$ -	\$ -	\$ 329,923
Capital assets, being depreciated:				
Buildings and improvements	627,534	-	-	627,534
Less accumulated depreciation for:				
Buildings and improvements	(1,365)	(16,374)	-	(17,739)
Total capital assets, being depreciated, net	626,169	(16,374)	-	609,795
Total capital assets, net	\$ 956,092	\$ (16,374)	\$ -	\$ 939,718

Depreciation expense was charged as follows:

SEDA Building and improvements	\$ 16,374
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**NOTE F –ADVANCE PAYABLE**

An intergovernmental agreement to advance and repay funds needed for SEDA urban renewal projects was entered into with the City on November 29, 2005 (amended on July 21, 2008). The City and SEDA agreed to permit SEDA to borrow up to \$1.5 million from the City for costs of projects or project-related administrative expenses as authorized by law. Written requests must be received more than thirty days in advance to expected expenditures. Interest on borrowed or advanced funds shall bear the same interest at the rate paid by the Local Government Investment Pool. Interest accrues monthly on outstanding balances. In the event of an advance, SEDA shall transfer all tax increment revenues it receives necessary to repay the advance and accrued interest to the City within fifteen days after those tax increment revenues are received. Tax increment revenues paid by SEDA to the City shall be applied first, to pay accrued interest, and second, to reduce the outstanding balance. As of June 30<sup>th</sup>, the outstanding balance due to the City is \$280,406.

During the current fiscal year, in an effort to induce development within the Glenwood District, SEDA agreed to cover the cost of system development charges payable to the City of Springfield for new development within the current fiscal year. These SDCs amounted to \$340,774 and the City agreed to defer payment for up to ten years.

**NOTE G – NEW PRONOUNCEMENTS**

SEDA implemented the following pronouncement during the fiscal year:

GASB Statement No. 69 “Government Combinations and Disposals of Government Operations.” The statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The statement was implemented in the current year.

SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY  
A Component Unit of the City of Springfield, Oregon

NOTES TO FINANCIAL STATEMENTS  
June 30, 2015

**NOTE G – NEW PRONOUNCEMENTS - Continued**

SEDA will implement new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements from implementing any of the following pronouncements.

GASB Statement No. 72 “Fair Value Measurement and Application” addresses accounting and financial reporting issues related to fair value measurements. It provides guidance for determining a fair value measurement for financial reporting purposes, as well as guidance for applying fair value to certain investments, and disclosures related to all fair value measurements. The statement is effective for fiscal years beginning after June 15, 2015.

GASB Statement No. 76 “The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments”. This statement supersedes Statement No. 55, “The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments”. This statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The statement is effective for fiscal years beginning after June 15, 2015.

**NOTE H – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 22, 2015, the date on which the financial statements were available to be issued. Management is not aware of any subsequent events that require recognition or disclosure in the financial statements.

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# **Required Supplementary Information**

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City of Springfield, Oregon  
 SEDA GLENWOOD FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
 (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL  
 Year Ended June 30, 2015

	Original Budget	Revised Budget	Actual	Variance	Adjustments to Budget Basis Actual	GAAP Basis Actual
<b>Revenues:</b>						
Taxes	\$ 663,000	\$ 663,000	\$ 811,434	\$ 148,434	\$ -	\$ 811,434
Intergovernmental revenue	100	100	3,047	2,947	-	3,047
Investment earnings	1,500	1,500	73	(1,427)	1,259	1,332
<b>Total revenues</b>	<b>664,600</b>	<b>664,600</b>	<b>814,554</b>	<b>149,954</b>	<b>1,259</b>	<b>815,813</b>
<b>Expenditures:</b>						
<b>Current operating:</b>						
City manager's office	234,498	294,498	156,303	138,195	-	156,303
Finance	13,350	13,350	11,760	1,590	-	11,760
<b>Debt service:</b>						
Principal	120,000	-	-	-	-	-
Interest	200,000	-	-	-	-	-
<b>Total expenditures</b>	<b>567,848</b>	<b>307,848</b>	<b>168,063</b>	<b>139,785</b>	<b>-</b>	<b>168,063</b>
<b>Excess of revenues over (under) expenditures</b>	<b>96,752</b>	<b>356,752</b>	<b>646,491</b>	<b>289,739</b>	<b>1,259</b>	<b>647,750</b>
<b>Other financing sources (uses):</b>						
Transfers out	-	(500,000)	(21,000)	479,000	-	(21,000)
<b>Net change in fund balances</b>	<b>96,752</b>	<b>(143,248)</b>	<b>625,491</b>	<b>768,739</b>	<b>1,259</b>	<b>626,750</b>
Fund balance, beginning of year	176,319	292,366	292,365	1	717	293,082
<b>Fund balance, end of year</b>	<b>\$ 273,071</b>	<b>\$ 149,118</b>	<b>\$ 917,856</b>	<b>\$ 768,738</b>	<b>\$ 1,976</b>	<b>\$ 919,832</b>

City of Springfield, Oregon  
 SEDA DOWNTOWN FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
 (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL  
 Year Ended June 30, 2015

	Original Budget	Revised Budget	Actual	Variance	Adjustments to Budget Basis Actual	GAAP Basis Actual
<b>Revenues:</b>						
Taxes	\$ 264,000	\$ 380,000	\$ 404,282	\$ 24,282	\$ -	\$ 404,282
Intergovernmental revenue	100	100	274	174	-	274
Charges for services	-	-	2,385	2,385	-	2,385
Fines and forfeitures	20,000	20,000	-	(20,000)	-	-
Investment earnings	22,900	22,900	-	(22,900)	443	443
<b>Total revenues</b>	<b>307,000</b>	<b>423,000</b>	<b>406,941</b>	<b>(16,059)</b>	<b>443</b>	<b>407,384</b>
<b>Expenditures:</b>						
<b>Current operating:</b>						
City manager's office	206,148	206,148	156,408	49,740	-	156,408
Finance	6,650	6,650	6,150	500	-	6,150
Capital projects	140,000	300,000	277,220	22,780	-	277,220
<b>Debt service:</b>						
Principal	258,750	374,750	374,594	156	-	374,594
Interest	1,250	1,250	1,113	137	-	1,113
<b>Total expenditures</b>	<b>612,798</b>	<b>888,798</b>	<b>815,485</b>	<b>73,313</b>	<b>-</b>	<b>815,485</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(305,798)</b>	<b>(465,798)</b>	<b>(408,544)</b>	<b>57,254</b>	<b>443</b>	<b>(408,101)</b>
<b>Other financing sources (uses):</b>						
Advances from City of Springfield	305,000	305,000	245,000	(60,000)	-	245,000
<b>Net change in fund balances</b>	<b>(798)</b>	<b>(160,798)</b>	<b>(163,544)</b>	<b>(2,746)</b>	<b>443</b>	<b>(163,101)</b>
Fund balance, beginning of year	3,611	165,716	165,716	-	(61)	165,655
<b>Fund balance, end of year</b>	<b>\$ 2,813</b>	<b>\$ 4,918</b>	<b>\$ 2,172</b>	<b>\$ (2,746)</b>	<b>\$ 382</b>	<b>\$ 2,554</b>

# **Supplementary Information**

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City of Springfield, Oregon  
 SEDA GLENWOOD CAPITAL PROJECTS  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
 (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL  
 Year Ended June 30, 2015

	Original Budget	Revised Budget	Budget Basis Actual	Variance	GAAP Basis Actual
Expenditures:					
Capital projects	\$ 3,600,000	\$ 3,600,000	\$ 20,767	\$ 3,579,233	\$ 20,767
Other financing sources (uses):					
Proceeds of debt issuance	3,600,000	3,100,000	-	(3,100,000)	-
Transfer in	-	500,000	21,000	(479,000)	21,000
Total other financing sources (uses)	3,600,000	3,600,000	21,000	(3,579,000)	21,000
Net change in fund balances	-	-	233	233	233
Fund balance, beginning of year	-	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ 233	\$ 233	\$ 233

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# **Compliance Section**

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## GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS  
475 Cottage Street NE, Suite 200, Salem, Oregon 97301  
(503) 581-7788

### ***INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS***

Governing Board  
Springfield Economic Development Agency  
225 Fifth Street  
Springfield, Oregon 97477

We have audited, in accordance with auditing standards generally accepted in the United States of America, the governmental activities and each major fund of the Springfield Economic Development Agency of the City of Springfield, Oregon ("SEDA") (a component unit of the City of Springfield, Oregon) as of and for the year ended June 30, 2015, and have issued our report thereon dated December 22, 2015.

#### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether SEDA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295).**
- **Indebtedness limitations, restrictions and repayment.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Programs funded from outside sources.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

In connection with our testing nothing came to our attention that caused us to believe SEDA was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered SEDA's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SEDA's internal control. Accordingly, we do not express an opinion on the effectiveness of SEDA's internal control.

***Restriction on Use***

This report is intended solely for the information and use of the governing board and management of SEDA and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

*GROVE, MUELLER & SWANK, P.C.*  
*CERTIFIED PUBLIC ACCOUNTANTS*

By:   
Ryan T. Pasquarella, A Shareholder  
December 22, 2015