City Council Agenda

City Manager:
Gino Grimaldi
City Recorder:
Amy Sowa 541.726.3700

City Hall
225 Fifth Street
Springfield, Oregon 97477
541.726.3700
Online at www.springfield-or.gov

Mayor
Christine Lundberg

City Council
Sean VanGordon, Ward 1
Hillary Wylie, Ward 2
Sheri Moore, Ward 3
Dave Ralston, Ward 4
Marilee Woodrow, Ward 5
Bob Brew, Ward 6

The meeting location is wheelchair-accessible. For the hearing-impaired, an interpreter can be provided with 48 hours notice prior to the meeting. For meetings in the Council Meeting Room, a "Personal PA Receiver" for the hearing impaired is available. To arrange for these services, call 541.726.3700.
Meetings will end prior to 10:00 p.m. unless extended by a vote of the Council.

All proceedings before the City Council are recorded.

October 17, 2013

6:00 p.m. Joint Work Session
Springfield City Council
Lane County Board of Commissioners
Library Meeting Room
Springfield City Hall
225 5th Street
Springfield, OR

CALL TO ORDER

ROLL CALL/SPRINGFIELD - Mayor Lundberg ___, Councilors VanGordon___, Wylie___, Moore____, Ralston___, Woodrow ___, and Brew___.

ROLL CALL/LANE COUNTY – Commissioners Leiken ___, Bozievich ___, Sorenson ___, Farr ____, and Stewart ____.

1. Glenwood Refinement Plan Update Project, Phase 1 (Springfield File Nos. TYP411-00005 & TYP411-00007, Lane County File No. PA 11-5489).
   [Molly Markarian] (45 Minutes)

2. 2012 Willamalane Park and Recreation Comprehensive Plan.
   [Mark Metzger] (45 Minutes)

ADJOURNMENT

7:00 p.m. Joint Public Hearing
Springfield City Council
Lane County Board of Commissioners
Library Meeting Room
Springfield City Hall
225 5th Street
Springfield, OR

CALL TO ORDER

ROLL CALL/SPRINGFIELD - Mayor Lundberg ___, Councilors VanGordon___, Wylie___, Moore____, Ralston___, Woodrow ___, and Brew___.

ROLL CALL/LANE COUNTY – Commissioners Leiken ___, Bozievich ___, Sorenson ___, Farr ____, and Stewart ____.

PUBLIC HEARINGS - **Please limit comments to 3 minutes. Request to speak cards are available at both entrances. Please present cards to City Recorder. Speakers may not yield their time to others.**

1. 2012 Willamalane Park and Recreation Comprehensive Plan.
   [Mark Metzger] (30 Minutes)

   ORDINANCE NO. 1 – AN ORDINANCE ADOPTING THE 2012 WILLAMALANE PARK AND RECREATION COMPREHENSIVE PLAN AS A REFINEMENT PLAN OF THE EUGENE-SPRINGFIELD METROPOLITAN AREA GENERAL PLAN (METRO PLAN) FOR APPLICATION WITHIN THE AREA OF PLANNING JURISDICTION OF THE CITY OF SPRINGFIELD AND ADOPTING A SEVERABILITY CLAUSE.

   NO ACTION REQUESTED. FIRST READING ONLY.

ADJOURNMENT

AGENDA ITEM SUMMARY		
	Meeting Date:	10/17/2013
	Meeting Type:	Work Session
	Staff Contact/Dept.:	Molly Markarian/DPW
	Staff Phone No:	541-726-4611
	Estimated Time:	45 min
S P R I N G F I E L D C I T Y C O U N C I L	**Council Goals:**	Encourage Economic Development and Revitalization through Community Partnerships

ITEM TITLE:

GLENWOOD REFINEMENT PLAN UPDATE PROJECT, PHASE 1
(Springfield File Nos. TYP411-00005 & TYP411-00007, Lane County File No. PA 11-5489)

ACTION REQUESTED:

Conduct a Work Session to receive an introduction to the proposed Glenwood Phase I amendment package to address the LUBA Remand in preparation for the November 18, 2013 public hearing.

ISSUE STATEMENT:

Glenwood Phase I was adopted by Springfield on June 18, 2012 (Ordinance No. 6279) and by Lane County on September 5, 2012 (Ordinance No. PA1288 and Ordinance No. 3-12). Shamrock Homes, LLC filed a Notice of Intent to Appeal Ordinances 6279, PA12888, and 3-12 on September 28, 2012. LUBA rendered their decision (LUBA nos. 2012-077, 078 and 079) on July 12, 2013. LUBA's decision required the City take additional action with regards to Goal 9 (Economic Development); Goal 10 (Housing); Goal 12 (Transportation); and Goal 15 (Willamette River Greenway).

ATTACHMENTS:

Attachment 1: Briefing Memo and Exhibit

DISCUSSION/ FINANCIAL IMPACT:

In response to LUBA's Final Order and Opinion, staff has worked with the City Attorney's Office to address the following issues upon which LUBA remanded the adoption of Phase I Glenwood Refinement Plan:

1. Demonstrate compliance with Goal 9 and the Goal 9 rule based on an acknowledged Economic Opportunities Analysis (EOA) and inventory;
2. Demonstrate compliance with Goal 10 through consistency with the Metro Plan policies relating to housing;
3. Demonstrate compliance with Goal 12 and the Goal 12 rule (TPR); and
4. Demonstrate compliance with Goal 15 through setbacks based on the protection of resources identified in Greenway inventories.

Therefore, staff proposes amending the *Glenwood Refinement Plan* diagram and the refinement plan text to reflect changes made to the Plan diagram, including policies and implementation strategies regarding land use and open space within the Glenwood Phase I boundary and amend the Findings associated with TYP411-00005 to address the deficiencies identified in LUBA's Remand related to Goals 9, 10, 12, and 15. Staff also proposes amending the *Springfield Development Code* Section 3.4-245, 3.5-280, 4.3-115 and Appendix 3 to implement the policies in the Glenwood Refinement Plan by establishing land use designations and Willamette Greenway development standards and amend the Findings associated with TYP411-00007 to address the deficiencies identified in LUBA's Remand related to Goals 9, 10, 12, and 15.

M E M O R A N D U M **City of Springfield**

Date:	10/17/2013	
To:	Gino Grimaldi	**COUNCIL**
From:	Len Goodwin and Molly Markarian	**BRIEFING**
Subject:	Glenwood Refinement Plan Update Project, Ph 1	**MEMORANDUM**

ISSUE: Glenwood Phase I was adopted by Springfield on June 18, 2012 (Ordinance No. 6279) and by Lane County on September 5, 2012 (Ordinance No. PA1288 and Ordinance No. 3-12). Shamrock Homes, LLC filed a Notice of Intent to Appeal Ordinances 6279, PA12888, and 3-12 on September 28, 2012. LUBA rendered their decision (LUBA nos. 2012-077, 078 and 079) on July 12, 2013. LUBA's decision required the City take additional action with regards to Goal 9 (Economic Development); Goal 10 (Housing); Goal 12 (Transportation); and Goal 15 (Willamette River Greenway).

COUNCIL GOALS:

Encourage Economic Development and Revitalization through Community Partnerships

Amendment of Glenwood Phase I to address the LUBA Remand as a step towards acknowledgement will represent the attainment of two targets associated with this Council Goal: The area comprising Glenwood Phase I will be planned and zoned for redevelopment; and infrastructure needed for growth will be identified and planned.

BACKGROUND: In 2008, the Springfield City Council directed staff to undertake a planning process to update the Glenwood Refinement Plan in phases. The Glenwood Phase 1 amendments update the 20-year comprehensive plan, zoning and development standards for the Glenwood Riverfront, a 267.28 acre area of Springfield along the Willamette River. Over the course of nearly four years, City staff worked with partner agencies and stakeholders to prepare Glenwood Phase I to establish Refinement Plan policies and Development Code standards for the Glenwood Riverfront.

This section of the memorandum includes: a timeline outlining the process that has occurred since Springfield initiated the public hearing process associated with Glenwood Phase I in 2011; a discussion of the status of development applications within the Phase I boundary (Glenwood Riverfront); and a description of the actions Springfield proposes to continue working on while seeking acknowledgement by the Oregon Department of Land Conservation and Development (DLCD) of Glenwood Phase I.

Timeline

On October 18, 2011, the Springfield Planning Commission (SPC) held a joint work session and public hearing with the Lane County Planning Commission (LCPC). The record was kept open until December 20, 2011, at which time **the SPC and LCPC** closed the record, deliberated, and **unanimously recommended adoption of Glenwood Phase I** with changes to the Joint Elected Officials.

On January 23, 2012 the Springfield City Council (SCC) held a joint Work Session with the Lane County Board of Commissioners (LCBCC). The LCBCC then held its first reading on March 14, 2012. The SCC and LCBCC held a joint Public Hearing on April 2, 2012, and following the joint public hearing and Council-Board deliberations, the SCC elected to close the record and requested a work session to discuss five issues raised during the public hearing: prohibition on drive-through facilities; the peer review option; parking restrictions in Subarea D; park block width; and vehicular access to the river. The LCBCC elected to keep the record open until June 20. 2012.

At a May 14, 2012 work session, the SCC resolved four of the issues and directed staff to modify the draft Glenwood Riverfront Mixed-Use Plan District text. At that time, the SCC also directed staff to prepare an additional work session discussion on the prohibition of drive-through facilities in Subarea D. The SCC also directed staff to prepare a notice for a public hearing limited to the single issue of adding student housing as a component of the educational facilities permitted in Subarea C.

On May 18, 2012, notice of the limited public hearing was mailed to property owners of Subarea C and those who testified at the April 2, 2012 public hearing. At the May 21, 2012 work session, the SCC concluded the discussion of drive-through facilities in Subarea D and directed staff to modify the draft Glenwood Riverfront Mixed-Use Plan District text. The SCC also clarified their interest in permitting forms of high density residential dwellings units in Subarea C to serve students. On June 4, 2012, the SCC held a second reading and public hearing limited to a proposal adding student housing as a component of educational facilities in Subarea C. On June 18, 2012, **the SCC** concluded their deliberations on the Glenwood Phase I package and **voted unanimously to adopt Glenwood Phase I**.

On June 20, 2012, the LCBCC held a third reading and continued Public Hearing, after which they elected to close the Record and initiated deliberations. On July, 11, 2012, the LCBCC held a fourth reading and continued deliberations. On August 15, 2012, the LCBCC held a fifth reading and further continued deliberations. On September 5, 2012, **the LCBCC** concluded their deliberations on the Glenwood Phase I package and **voted unanimously to co-adopt Glenwood Phase I.**

On September 6, 2012, Notice of Adoption was mailed, and **Ordinances 6278, PA 1288, and PA 3-12 went into effect** 30 days following co-adoption on **October 5, 2012**.

On September 28, 2012, Shamrock Homes, LLC filed a Notice of Intent to appeal Ordinances 6279, PA12888, and 3-12. Following Springfield's preparation of the Record, Shamrock Homes, LLC filed their Petition on January 30, 2013. Springfield then filed its response brief on May 17, 2013, and Oral Argument occurred on May 30, 2013. On July 12, 2013, the Land Use Board of Appeals (LUBA) issued its Final Opinion and Order (LUBA nos. 2012-077, 078 and 079). Of the nine assignments of error alleged by the appellant, LUBA only remanded portions of four of the assignments of error, as described in Exhibit A. The four Remanded items require the City take additional action with regards to Goal 9 (Economic Development); Goal 10 (Housing); Goal 12 (Transportation); and Goal 15 (Willamette River Greenway).

Glenwood Riverfront Development

While Ordinance 6278 was adopted by the Springfield City Council on June 18, 2012 and co-adopted by the Lane County Board of Commissioners with Ordinances PA1288 and PA3-12 on September 5, 2012, Glenwood Phase I has not been acknowledged by DLCD due to the appeal and LUBA remand. As described in the DLCD Headnotes, **"**New land use regulations can only become acknowledged under ORS 197.625(2) if the ordinance adopting those new land use regulations is "affirmed on appeal under ORS 197.830 to 197.855." Where LUBA remands the adopting ordinance because a portion of the new land use regulations is found to be defective, without specifically affirming the remaining portions of those regulations, no part of the ordinance is considered acknowledged under ORS 197.625. *Western States v. Multnomah County*, 37 Or LUBA 835 (2000)."

Glenwood Phase I is, however, in full force and effect for the purposes of proceeding with implementation and approving land use development applications. The DLCD Headnotes state "A permit application may be approved based on adopted standards and criteria that are not yet acknowledged. However, under ORS 197.625(3), if the standards and criteria are not ultimately

acknowledged, any improvements that have been made in reliance on a permit issued under the unacknowledged standards and criteria may have to be removed. *Western States v. Multnomah County*, 37 Or LUBA 835 (2000)."

Since Glenwood Phase I was co-adopted on September 5, 2012, the City and/or Springfield Economic Development Agency (SEDA) have taken the following steps to further help facilitate implementation of Glenwood Phase I:

October 2012:

Executed Glenwood Riverfront-specific Intergovernmental Agreement (IGA) with the Springfield Utility Board.

December 2012:

Adopted an update to the Engineering Design Standards and Procedures Manual.

February 2013:

Initiated Capital Improvement Project #21080 to extend sanitary sewer service along McVay Highway.

October 2012:

Initiated Phase I NEPA for Franklin Boulevard.

April 2013:

Completed City-initiated annexation of 36.54 acres (Franklin Boulevard and McVay Highway Right-of-Way and city-owned parcel at 4095 Franklin Boulevard).

June 2013:

Initiated development of a Glenwood Riverfront-specific IGA with Willamalane Park and Recreation District.

July 2013:

Commissioned a report documenting structures at 3005 and 3007 Franklin Boulevard that had been identified in the Glenwood Refinement Plan as being potentially eligible for the National Register of Historic Sites and Places. Also, facilitated moving house to another site in Springfield.

July 2013:

Obtained Federal STP-U funding for the NEPA and design of the Glenwood Riverfront Multi-Use Path.

September 2013:

Initiated Phase II NEPA for Franklin Boulevard.

In addition, Springfield has processed the following land use applications in the Glenwood Riverfront since Glenwood Phase I was co-adopted:

January 2013:

Began the property owner-initiated annexation process of 1.35 acres on the north side of Franklin Boulevard near the Springfield Bridges for future residential mixed-use development.

April 2013:

Began the property owner-initiated annexation process of 8.14 acres on the north side of Franklin Boulevard in the vicinity of Mississippi Avenue for future residential mixed-use development.

May 2013:

Completed property owner-initiated annexation of 1.33 acres on the south side of Franklin Boulevard near Glenwood Boulevard for the development of a hotel.

June 2013:

Issued Site Plan Tentative decision for development of a Candlewood Suites hotel on the south side of Franklin Boulevard near Glenwood Boulevard.

August 2013:

Began the property owner-initiated annexation process of 5.16 acres on the north side of Franklin Boulevard in the vicinity of Glenwood Boulevard for the development of student housing.

Remand Next Steps

In response to LUBA's Final Order and Opinion, staff has worked with the City Attorney's Office to address the following issues upon which LUBA remanded the adoption of Phase I Glenwood Refinement Plan. Springfield must demonstrate compliance with:

- Goal 9 and the Goal 9 rule based on an acknowledged Economic Opportunities Analysis (EOA) and inventory;
- Goal 10 through consistency with the Metro Plan policies relating to housing;
- Goal 12 and the Goal 12 rule (TPR); and
- Goal 15 through setbacks based on the protection of resources identified in Greenway inventories.

Specifically, Staff proposes taking the following steps, as described in detail in the Staff Report associated with this agenda item:

Goal 9 – Economic Development

1. Amend the findings of TYP411-00005 and TYP411-00007 to:
    a) Demonstrate compliance with Goal 9 and the Goal 9 rule based on an acknowledged EOA and inventory;
    b) Justify the 5-acre minimum development area rule based on an acknowledged EOA and inventory; and
    c) Justify the short-term land supply rule based on an acknowledged EOA and inventory.

Goal 10 – Housing

1. Amend the findings of TYP411-00005 and TYP411-00007 to:
    a) Adopt a more adequate explanation for why making existing manufactured dwelling parks non-conforming uses is consistent with Metro Plan Policy A.25; and
    b) Establish that the deletion of Glenwood Refinement Plan Subarea 9 policies is consistent with Metro Plan Policy A.25.

Goal 12 – Transportation

1. Amend the Glenwood Refinement Plan Diagram by establishing a Mixed-Use Management Area (MMA) under OAR 660-012-00060, Section (10), as amended January 1, 2012 and amending the adopted Phase I Glenwood Refinement Plan text and Springfield Development Code Sections 3.4-245 and Appendix 3 to reflect the establishment of the MMA refinement plan designation for the Glenwood Riverfront.
2. Amend the findings of TYP411-00005 and TYP411-00007 to, under the TPR adopted prior to and also after January 1, 2012:
    a) Explain or find support in the record for assuming full build-out under the old zoning but only a partial build-out under the new zoning;

b) Place the Portland Metro study in the record; and

c) Establish a basis to apply no trip reduction at all to nodal development under the old zoning.

Goal 15 – Willamette Greenway

1. Amend the adopted Phase I Glenwood Refinement Plan text and Springfield Development Code Sections 3.4-280, 4.3-115 and Appendix 3 to change the Greenway Setback in the Glenwood Riverfront from 75 feet to a variable width, to be determined as development and/or redevelopment occur.
2. Amend the findings of TYP411-00005 and TYP411-00007 to demonstrate that the Greenway Setback Line in the Glenwood Riverfront is based on protection of resources identified in Greenway inventories.

Schedule of Work Sessions and Public Hearings

In coordination with the other comprehensive planning projects in which the City is engaged this fall, staff has scheduled the work sessions and public hearings listed below with the Springfield Planning Commission, Springfield City Council, and Lane County Board of Commissioners to address the Glenwood Remand. Please note that while the Lane County Planning Commission was present for the work session and public hearings associated with the initial adoption of Glenwood Phase I in 2011, pursuant to the 1986 IGA (190 agreement) between Lane County and Springfield, Lane County delegated its Planning Commission authority to the Springfield Planning Commission for land use matters within the Springfield UGB.

Specifically, Article IV Section A(3) of the IGA states: "The County shall, as of January 1, 1987: Transfer to the Springfield Planning Commission the legislative land use authority for the urbanizable portion of the Springfield Urban Growth Boundary currently exercised by the Lane County Planning Commission." Given this authority and due to the County's limited resources, the Springfield Planning Commission will act on behalf of Springfield and Lane County for matters associated with the Remand.

October 15, 2013: Springfield Planning Commission - Work Session and Public Hearing

October 17, 2013: Joint SCC and LCBCC - Work Session

October 29, 2013: LCBCC - First Reading

November 18, 2013: Joint SCC and LCBCC - Public Hearing

December 2, 2013: Joint SCC and LCBCC - Second Reading for SCC

RECOMMENDED ACTION: Conduct a Work Session to receive an introduction to the proposed Glenwood Phase I amendment package to address the LUBA Remand in preparation for the November 18, 2013 public hearing.

Shamrock Homes LLC v. City of Springfield and Lane County, LUBA No. 2012-077/078/079

	Assignment of Error	Status	Discussion
1	Goal 5, Natural Resources	Denied	Petition has not established that the city erred in failing to conduct an ESEE analysis or more extensive Goal 5 analysis
2	Goal 8, Recreation	Denied	Neither the Plan nor any other plan language cites requires that 7 acres for park and open spaces be designated as high-density residential
3	Goals 2 and 9		
	A. Unacknowledged Economic Opportunities Analysis	**Remanded**	**Remand for the city to demonstrate compliance with Goal 9 and Goal 9 rule based on an acknowledged EOA and inventory.**
	B. Goal 9 Inventory	Denied	Petitioner does not argue and has not established the application of site review standards physically reduce the acreage of land in the Goal 9 inventory
	C. Minimum Development Area	**Sustained**	**If reliance on the CIBL/EOA is necessary to demonstrate consistency with Goal 9, then the city erred in relying on CIBL/EOA to justify minimum development area standard.**
	D. Short-term Supply	**Sustained**	**Exclusive reliance on the unacknowledged CIBL/ EOA is inconsistent with Goal 2.**
4	Goal 10, Housing		
	A. Metro Plan Housing Policy A. 25		
	1. Conserving Existing Manufactured Dwelling Parks	**Remanded**	**City must adopt a more adequate explanation for why making existing manufactured dwelling parks non-conforming uses is consistent with Policy A.25**
	2. Low-density residential zoning for manufactured dwelling parks	**Remanded**	**City must establish that the deletion of sub-area policies is consistent with Policy A.25**
	B. Needed Housing Clear and Objective Standards	Rejected	If SDC 5.17 violates ORS 197.307(4), can only be challenged in an appeal of a decision that amends or applies SDC 5.17.
	C. Housing Inventory and Public Facilities	Rejected	There is no strict concurrency requirement inherent in Goals 10 and 11.
	D. Five-Acre Minimum Development Area	Rejected	Cannot determine that minimum development area on its face will cause "unreasonable" cost or delay, depends on factual variables.
5	Goal 11, Public Facilities and Services and Goal 2, internal plan consistency		
	A. Transportation Facilities	Rejected	Any inconsistency or inadequacy in TransPlan cannot be challenged in present appeal- list of future projects will likely not be constructed within the 20-year planning period.
	B. Sanitary Sewer Facilities	Rejected	See above. Also public facilities subject to PFSP include only wastewater facilities with lines 24 inches or larger.
	C. Stormwater Facilities	Rejected	
6	Goal 12, Transportation		
	A. Consistent Assumptions Regarding Buildout	**Remanded**	**Remand is necessary for the city to explain or find support in the record for assuming full build out under the old zoning but only partial build-out under the new zoning. (**I believe LUBA had a typo here.)**
	B. OAR 660-012-0060(6)(a) Ten Percent Reduction	Rejected	Disagree with petitioner that provision for hotels disqualifies the city from taking 10% reduction
	C. OAR 660-012-0060(6)(b) Additional Reductions	**Remanded**	**The city must either place Portland Metro study in the record or adopt findings justifying the 10% reduction**

			without reliance on the study.
	D. Nodal Development	**Remanded**	**Findings and record do not establish a basis to apply no trip reduction at all to nodal development under the old zoning.**
	E. Contingent Measures in Compliance with the TPR	Rejected	Plan and zoning changes that do not exceed the planned traffic-generative potential but adopt measures to ensure that actual development under the new plan or zoning designation do not exceed those planned potential are not inconsistent with the TPR.
7	Goal 15	Sustained, in part.	
	A. Inventory	**Remanded**	**The city must demonstrate that the setback is based on protection of resources identified in the city's acknowledged Greenway inventory.**
	B. Water-dependent and Water-related uses	Rejected	All or nearly all of the use examples listed in SDC 3.4-280(D)(2) can qualify as water-related uses. *LUBA noted example "[b]ridges and related appurtenances for pedestrians, bicycles and motor vehicles" is particularly problematic.
	C. Refinement Plan and Proposed Zoning Map	Rejected	Goal 15 requirement that Greenway boundaries "be shown on every comprehensive plan" and on "…zoning maps" only requires that setbacks "be established."
8	Unacknowledged Land Use Regulation	Rejected	While LUBA agreed with petitioner that there may be a Goal 2 problem with the EDSPM, petitioner does not provide an argument for reversing or remanding Glenwood Phase I.
9	Peer Review	Rejected	SDC 3.3-230 does not violate 197.307(4), the peer review requirement only applies when the applicant is seeking a "major modification" to a GRP standard. LUBA also stated that local governments are authorized to establish fees charged for processing permits at an amount no more than the actual or average cost of providing that service.

AGENDA ITEM SUMMARY		
	Meeting Date:	10/17/2013
	Meeting Type:	Work Session/Reg. Mtg
	Staff Contact/Dept.:	Mark Metzger/DPW
	Staff Phone No:	541-726-3775
	Estimated Time:	45 Minutes/30 Minutes
S P R I N G F I E L D C I T Y C O U N C I L	**Council Goals:**	Mandate

ITEM TITLE:	2012 WILLAMALANE PARK AND RECREATION COMPREHENSIVE PLAN
ACTION REQUESTED:	Conduct a joint work session and regular session with the Lane County Board of Commissioners concerning the 2012 Willamalane Park and Recreation Comprehensive Plan (2012 Plan). The Council is requested to conduct a first reading and a public hearing on the following ordinance regarding adoption of the 2012 Plan to replace the 2004 Willamalane Park and Recreation Comprehensive Plan: AN ORDINANCE ADOPTING THE 2012 WILLAMALANE PARK AND RECREATION COMPREHENSIVE PLAN AS A REFINEMENT PLAN OF THE EUGENE-SPRINGFIELD METROPOLITAN AREA GENERAL PLAN (METRO PLAN) FOR APPLICATION WITHIN THE AREA OF PLANNING JURISDICTION OF THE CITY OF SPRINGFIELD AND ADOPTING A SEVERABILITY CLAUSE.
ISSUE STATEMENT:	The City of Springfield relies on Willamalane Park and Recreation District for park and recreation planning under Statewide Planning Goal 8—Recreational Needs. The 2004 Willamalane Comprehensive Plan is a refinement plan of the Metro Plan. The 2012 Plan is intended to update and replace the 2004 Willamalane Comprehensive Plan. This proposal is being processed as a refinement plan amendment.
ATTACHMENTS:	Attachment 1: Staff Report Attachment 2: 2012 Willamalane Park and Recreation Comprehensive Plan Attachment 3: Comprehensive Plan Appendices (Community Needs Assessment) Attachment 4: Planning Commission Recommendation Attachment 5: Adopting Ordinance
DISCUSSION:	The Draft 2012 Willamalane Park and Recreation Comprehensive Plan was presented to Council in work session on September 24, 2012. No substantive changes were requested by City Council. Submittal and adoption proceedings were delayed until this budget year and the document is now ready for formal consideration. Willamalane staff will present an update of the Plan in work session. Minor changes to the Strategies and Actions section of the 2012 Plan have been made since Council reviewed the draft version of the plan last year. No substantive policy changes are contained in the current version of the 2012 Plan which is included as Attachment 2. Attachment 3 includes the Community Needs Assessment which formed the basis for the 2012 Plan. The Planning Commission reviewed the proposed 2012 Willamalane Comprehensive Plan on July 16, 2013, voting unanimously to recommend Council approval of the plan. The Commission recommendation is enclosed as Attachment 4. Staff has evaluated the proposed 2012 Plan against the approval criteria for refinement plan amendments found in Section 5.6-115 of the Springfield Development Code. The attached staff report (Attachment 1) contains findings which provided the Planning Commission a substantive base for recommending Council approval of the Plan.

Staff Report
Refinement Plan Amendment- Type IV
2012 Willamalane Park and Recreation Comprehensive Plan

Project Name: 2012 Willamalane Park and Recreation Comprehensive Plan

Project Proposal: To adopt the 2012 Willamalane Park and Recreation Comprehensive Plan (2012 Plan) which amends the 2004 Comprehensive Plan. The 2012 Plan includes a new Community Needs Assessment and makes extensive changes to the "Strategies and Actions" and the "Capital Improvement Program" sections of the 2004 Plan.

Case Number: TYP413-00003

Application Submitted Date: June 4, 2013

DLCD Notification Date: June 4, 2013

Referral Notice to the City of Eugene: June 4, 2013

Joint Springfield and Lane County Planning Commission Hearing: July 16, 2013

Joint City Council and Board of County Commissioners Hearing: October 17, 2013

I. EXECUTIVE SUMMARY

In 2004 the City Council and Lane County Board of Commissioners adopted the Willamalane Park and Recreation Comprehensive Plan (2004 Plan). The 2004 Plan is a refinement plan of the Eugene-Springfield Metropolitan General Plan (Metro Plan). It details the park and recreation needs of the greater Springfield community and describes programs and facilities that Willamalane has developed or is developing to meet those needs. Like other planning documents, the 2004 Plan is intended to be periodically updated. These updates and the revisions they contain are processed as refinement plan amendments. This proposal is to update the 2004 Plan by adoption of the Willamalane 2012 Park and Recreation Comprehensive Plan (2012 Plan).

Planning for the 2012 Plan started in June 2010 with the initiation of a new Community Needs Assessment (CNA). The CNA was used as the basis for crafting the first draft of the 2012 Plan. Through the month of September 2012, Willamalane presented the draft 2012 Plan to the Springfield Planning Commission, the Springfield City Council, the Lane County Planning Commission and the Lane County Board of Commissioners for review and comment. The 2012 Plan was also presented to the Springfield School District and to the general public for comment.

After gathering input from the community, Willamalane staff finalized its revisions to the 2012 Plan and presented these to the Willamalane Park and Recreation District Board of Directors for adoption. The 2012 Plan was formally adopted on October 10, 2012 by the Willamalane Board.

The 2012 Plan includes updates to each element of the 2004 Plan, but perhaps most significant are the changes to the Strategies and Actions and Capital Improvement Program sections. These changes include:

- The removal of certain projects (mainly those that have been completed since 2004)

- The addition of projects (primarily based on the Community Needs Assessment findings, but also from city refinement plans, district site master plans and new opportunities)

- The revision of existing projects (from a variety of input)

Section 5.6-115 of the Springfield Development Code (SDC) provides the criteria for approving refinement plan amendments. The section states:

"In reaching a decision on these actions [Refinement Plan Amendments], the Planning Commission and the City Council shall adopt findings which demonstrate conformance to the following:

A. The Metro Plan;
B. Applicable State statutes; and
C. Applicable Statewide Planning Goals and Administrative Rules."

Staff has evaluated the proposed 2012 Plan and has prepared a report that contains findings which address the requisite approval criteria described above. These findings provide a basis for concluding that the adoption of the Willamalane 2012 Park and Recreation Comprehensive Plan to replace the 2004 Park and Recreation Comprehensive Plan, meets the approval criteria found in SDC Section 5.6-115.

II. BACKGROUND

In 2004 the City Council and Lane County Board of Commissioners adopted the Willamalane 2004 Park and Recreation Comprehensive Plan (2004 Plan). The 2004 Plan is a refinement plan of the Eugene-Springfield Metropolitan General Plan (Metro Plan) that details the park and recreation needs of the greater Springfield area and describes programs and facilities that the District proposed to develop to meet those needs. In the past eight years, Willamalane has worked to implement the 2004 Plan's strategies and actions. Highlights of these efforts include:

- Renovation of the EWEB bike path
- A large playground, picnic area and dog park at Lively Park
- A new community recreation center (Willamalane Center) to replace the Memorial Building
- Three new neighborhood parks (Rob Adams, Jasper Meadows and Volunteer)
- A sports park with artificial turf soccer fields
- A new playground at Willamalane Park
- A new walking and bicycle path along the Middle Fork of the Willamette River (under construction)

The 2004 Plan, like other Metro Plan documents, is intended to be periodically updated. Since its adoption, the Springfield area has experienced significant changes, and Willamalane has developed the 2012 Plan better meet the needs and desires of the community. Chapter 1 of the 2012 Plan summarizes the process steps used in its preparation and review.

The Planning Process

The planning process included three phases (Figure 1):

- Determining needs;
- Developing the plan; and
- Adopting the plan.

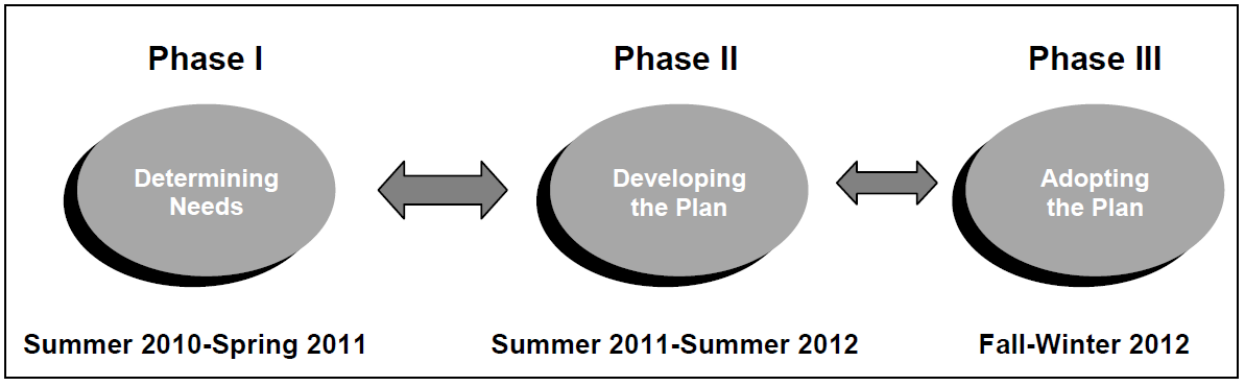

Figure 1: Comprehensive Planning Process (2012 Plan pg. 2)

Phase I: Determining the Needs

Willamalane conducted and completed the **Community Needs Assessment (CNA)** portion of the Comprehensive Plan update between June 2010 and March 2011. The CNA was presented to the Springfield Planning Commission for review and discussion on June 7, 2011. The City Council and Lane County Board of Commissioners reviewed the assessment on June 13, 2011 and June 22, 2011 respectively.

The CNA identified what the community needs and wants in terms of parks, natural areas, recreation facilities and programs. The report synthesized the results of:

- Community involvement activities
- Park and facility analysis
- Recreation services analysis
- Management and operations analysis.

The web link below opens the Community Needs Assessment document which is contained in Appendix A to the Comprehensive Plan.

Download the Comprehensive Plan Appendices

Phase II: Developing the Plan

In the second phase of the planning process, strategies and actions were developed for acquiring, developing, improving and managing parks, natural areas, walking and biking trails, recreation facilities, and program opportunities in Willamalane's planning area over the next 20 years. These strategies and actions are based on Community Needs Assessment results, the 2004 Park and Recreation Comprehensive Plan implementation, and additional public input from a variety of stakeholders, including Willamalane staff and Board of Directors, City of Springfield, Lane County and Springfield Public Schools.

A Capital Improvement Plan was then developed by prioritizing the proposed capital improvement projects. Two 10-year funded phases and a third unfunded project list are proposed, as well as cost estimates and a financing strategy. Staff then analyzed the potential operational costs of implementing the capital projects identified in the Capital Improvement Plan.

After a public open house to review draft recommendations and priorities, as well as additional input opportunities at Springfield SummerFair, the Draft 2012 Plan was developed for committee, staff and community review.

Phase III: Adopting the Plan

Community Review and Comment
On June 14, 2012, Willamalane held an open house for the public to review the work to date on the Draft 2012 Plan. Approximately 100 people attended, and 64 questionnaires were completed.

The Willamalane Board of Directors reviewed the Draft 2012 Plan on July 25, 2012. Staff received additional input from project partners and the City of Springfield and Lane County in September 2012 and made final changes to the plan.

Formal Adoption
The Willamalane Board of Directors formally adopted the 2012 Park and Recreation Comprehensive Plan on Oct. 10, 2012. It is now proposed for adoption as a Refinement Plan to the Eugene-Springfield Metropolitan Area General Plan by City of Springfield and Lane County.

The web link below opens the 2012 Plan
Download the 2012 Park and Recreation Comprehensive Plan

III. FINDINGS

Procedural Requirements

The *Metro Plan* describes itself as a framework plan that is intended to be supplemented by more detailed refinement plans, programs, and policies. (Metro Plan pg. I-6)

Refinements to the *Metro Plan* can include: (a) city-wide comprehensive policy documents, such as the 1984 Eugene Community Goals and Policies; (b) functional plans and policies addressing single subjects throughout the area, such as the 2001 *Eugene-Springfield Public Facilities and Services Plan (Public*

Facilities and Services Plan) and 2001 *TransPlan*; and (c) neighborhood plans or special area studies that address those issues that are unique to a specific geographical area (Metro Plan pg. I-6).

The 2012 Willamalane Park and Recreation Comprehensive Plan is a single subject plan that is a type of refinement of the Metro Plan. The procedural requirements for adopting a refinement plan are described in SDC Sections 5.6-100 and 5.1-140.

Section 5.6-105 of the Springfield Development Code (SDC) indicates that the Planning Director, Planning Commission, City Council or a resident of the City can initiate adoption proceedings. Such refinement plans are reviewed under a "Type IV" procedure (Section 5.6-110) and require public hearings before the Planning Commission and the City Council. Type IV procedures are detailed in Section 5.1-140 of the SDC. The proposed refinement plan adoption was initiated by the Director on June 4, 2013.

SDC Section 5.2-110 (B) requires that legislative land use decisions be advertised in a newspaper of general circulation, providing information about the legislative action and the time, place and location of the hearing.

The Director shall also mail notice to the Department of Land Conservation and Development as specified in OAR 660-18-0020.

Findings:

#1. The City of Springfield initiated adoption proceedings on June 4, 2013 for the 2012 Willamalane Park and Recreation Comprehensive Plan. The Comprehensive Plan is not site-specific and falls under the definition of a legislative action.

#2. A "DLCD Notice Proposed Amendment" was e-mailed with mailed copies following to the Oregon Department of Land Conservation and Development (DLCD) on June 4, 2013 alerting the agency to the City's intent to amend SDC Section 4.3-145. The notice was mailed more than 35 days in advance of the first evidentiary hearing as required by ORS 197.610 (1).

#3. Notice of the public hearing concerning this matter was published on Monday, June 24, 2013 in the Eugene Register Guard, advertising a joint hearing before the Springfield and Lane County Planning Commissions on July 16, 2013. A second publication was made on September 26, 2013, announcing a hearing before the Springfield City Council and the Lane County Board of Commissioners on October 17, 2013. The content of the notices followed the direction given in Section 5.2-115 of the SDC for legislative actions.

#4. ORS 197.047(4) requires the local government to mail a notice to every landowner whose property would be "rezoned" as a result of an amendment to planning policies that would limit or prohibit land uses previously allowed in the affected zone. No properties will be rezoned by the proposed adoption of the Comprehensive Plan.

#5. The 2012 Willamalane Park and Recreation Comprehensive Plan does not change the allowed uses on properties within Springfield's planning jurisdiction. Mailed notice to landowners is therefore not required under the provisions of ORS 197.047(4).

#6. On July 16, 2013, the Planning Commissions for the City of Springfield and Lane County conducted a joint public hearing concerning the proposed 2012 Comprehensive Plan. No testimony was offered in opposition to the Plan. The Springfield Planning Commission voted unanimously to recommend Council of the Plan.

CRITERIA OF APPROVAL

The 2012 Willamalane Park and Recreation Comprehensive Plan (Comp Plan) is a refinement plan of the Metro Plan. SDC Section 5.6-115 lists the criteria to be used in reaching a decision to adopt or amend refinement plans. The Lane County Board of Commissioners and the Springfield City Council shall each adopt findings that demonstrate conformance to the following:

(1) The *Eugene-Springfield Metropolitan Area General Plan (Metro Plan)*
(2) Applicable State statutes
(3) Applicable State-wide Planning Goals and Administrative Rules.

CRITERION #1: CONFORMANCE WITH THE METRO PLAN

Relevant findings and policies from the Metro Plan are summarized in *italics*, followed by findings of fact in normal text.

The 2012 Plan meets the criteria as a Refinement Plan to the *Metro Plan* as follows:

***Metro Plan* Diagram/Land Use Designations**

#7. The *Metro Plan* designation "Public and Semi-Public" includes a subcategory "Parks and Open Space." The Parks and Open Space designation is the one relevant land use designation related to the 2012 Plan:

"This designation includes existing publicly owned metropolitan and regional-scale parks and publicly and privately owned golf courses and cemeteries in recognition of their role as visual open space."

"In addition to those not shown at a neighborhood scale but automatically included in the gross allocation of residential acres, there is a need for public facilities and open space at a non-local level, such as regional/metropolitan parks. Several are shown on the Metro Plan Diagram." (pg. II-G-9)

#8. Willamalane's existing, metropolitan-scale parks appear on the *Metro Plan* Diagram with the Parks and Open Space land use designation. These include Island Park, Willamalane Park, and Lively Park[1] (classified as community parks in the Refinement Plan); Dorris Ranch (special

[1] The majority of Lively Park is designated Parks and Open Space. The northern portion is outside the urban growth boundary and designated Agriculture. The Agriculture designation is appropriate for this

use park); Eastgate Woodlands (natural area park); and three sports parks, Guy Lee Park, Bob Artz Park, and the Willamalane Sports Park at 32nd and Main Streets. Other existing, non-metropolitan-scale parks do not consistently appear on the Plan Diagram because they function at the neighborhood level, as the *Metro Plan* notes above.

#9. The 2012 Plan's proposed new parks, facilities, and trails that are not already in public ownership (see Maps 2-2 and 2-3 on pgs. 33 and 37 of the 2012 Plan) do not appear on the *Metro Plan* Diagram, because the 2012 Plan does not intend to be specific as to their locations. (The 2012 Plan maps depict only their approximate locations). If, in the future, Willamalane develops metropolitan-scale parks or facilities on property with land use designations not consistent with park use, plan amendment applications will be submitted for land use designation changes at that time, as has been done in the past (most recently with the 32nd Street Community Sports Park).

Conclusion: The 2012 Plan is consistent with the *Metro Plan* Diagram and land use designations.

A. Residential Land Use and Housing Element

This element addresses the housing needs of current and future residents of the metropolitan area. Relevant findings from the Metro Plan listed on page III-A-2 and following include:

Metro Plan Finding 4: There is sufficient buildable residential land within the existing UGB to meet the future housing needs of the projected population …

Metro Plan Finding 5: Undeveloped residential land is considered unbuildable and removed from the supply if it is within … the floodway, wetlands larger than 0.25 acres in Springfield or buffers around Class A and B streams and ponds … Development potential is reduced in Springfield on floodplain areas …

Metro Plan Finding 8: In the aggregate, non-residential land uses consume approximately 32 percent of buildable residential land. These non-residential uses include churches, day care centers, parks, streets, schools, and neighborhood commercial.

Relevant policies include:

Policy A.3: Provide an adequate supply of buildable residential land within the UGB for the 20-year planning period at the time of Periodic Review. (III-A-5)

#10. Springfield recently assessed its future need for residential land through the year 2030. According to the *Springfield Residential Land and Housing Needs Analysis*, prepared by ECONorthwest, Springfield has a 378 surplus of Low Density Residential land and a 76 acre

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portion of the park because it is currently an unimproved area, and because any future improvements to this area would be those allowable under the Agriculture designation, subject to special use permit from Lane County.

surplus of Medium Density Residential land. The study showed that Springfield has a 28 acre shortfall of High Density Residential land[2].

#11. The ECONorthwest study also calculated the anticipated need for land designated Parks and Open space through 2030 as part of its analysis. The analysis concluded that there is a 300 acre deficit of land designated Parks and Open Space. This need does not imply that the City should expand the UGB for parks and open space. Statewide Planning Goal 8 allows cities and park districts to acquire land for park uses outside of urban growth boundaries and portions of the parkland need can be met on existing residential lands within the UGB without creating an additional deficit (with the exception of the HDR plan designation which already shows a land deficit)[3].

Table S-5 from the ECONorthwest analysis summarizes its land needs analysis.

Table S-5. Reconciliation of land need and supply, Springfield UGB, 2010

Plan Designation	Residential Land Surplus/Deficit (From Table 6-4)	Public/Semi-Public Land Need	Total Surplus/ Deficit
Low Density Residential	455	77	378
Medium Density Residential	93	17	76
High Density Residential	-21	7	-28
Parks and Open Space		300	-300
Government/Employment		62	Met through land need in EOA
Total	**527**	**463**	**126**

Source: ECONorthwest

#12. Appendix A to the 2012 Plan includes an estimate of the needed acreage for park and recreation through the year 2030. One of the key findings in the Community Needs Assessment states:

"The proposed overall level of service standard for parkland is 14 acres per 1,000 residents. This is the same standard that was used in the 2002 Community Needs Assessment. Based on this standard, 160 additional acres of parkland are currently needed. By 2030, 364 additional acres will be needed."[4]

Conclusion: The projected deficit of 300 acres (ECONorthwest) or 364 acres (Appendix A, pg. 86 of the 2012 Plan) falls within the estimated surplus of buildable land remaining for residential use in Springfield by 2030. Therefore, the 2012 Plan is consistent with the Residential Land Use and Housing element of the Metro Plan.

[2] Springfield Residential Land and Housing Needs Analysis, ECONorthwest, January 2011, pg.iv.
[3] Springfield Residential Land and Housing Needs Analysis, ECONorthwest, January 2011, pg.iv.
[4] Willamalane Park and Recreation Comprehensive Plan, October 2012, Appendix A, page 86.

B. Economic Element

The focus of this Metro Plan element is on broadening, improving, and diversifying the metropolitan economy while maintaining or enhancing the environment (III-B-3). A relevant policy includes:

Policy 3: Encourage local residents to develop job skills and other educational attributes that will enable them to fill existing job opportunities. (III-B-4)

#13. One of the goals of the 2012 Plan is to "support community economic development." The 2012 Plan describes this goal by stating:

"Community health and vitality are essential to attract and retain employees and businesses and to fuel the local economy. Diverse cultural and recreational opportunities appeal to employers and employees. Willamalane Park and Recreation District will provide attractive parks, facilities and programs to enhance quality of life in Springfield[5]."

#14. The 2012 Plan as a whole embodies Willamalane's strategies for building cultural and recreational opportunities and the facilities needed to implement its stated goal of supporting community economic development. These strategies for community and focus on collaboration with the City and other partner agencies.

The Planning and Development Strategies listed on pg. 73 of the 2012 Plan illustrate this collaboration. Strategy F8 in particular summarizes Willamalane's commitment to community development:

"F8. Continue collaboration with the city and other agencies in implementing community-wide objectives, such as downtown and Glenwood redevelopment, planning for new development, neighborhood refinement planning, and citywide planning for tourism, open space, wetlands, stormwater, trails and bikeways, and other efforts focused on improving quality of life."[6]

Conclusion: The 2012 Plan is consistent with the Economic Element of the Metro Plan.

C. Environmental Resources Element

The Environmental Resources Element addresses the natural assets and hazards in the metropolitan area. There is significant correlation between the first two goals of this Metro Plan element and the Comp Plan:

Goals

[5] Willamalane Park and Recreation Comprehensive Plan, October 2012, pg. 11
[6] Willamalane Park and Recreation Comprehensive Plan, October 2012, pg. 73

1. *Protect valuable natural resources and encourage their wise management, use, and proper reuse.*

2. *Maintain a variety of open spaces within and on the fringe of the developing area. (III-C-2)*

The following *Metro Plan* policies relate to 2012 Plan goals, objectives, and strategies:
Policy C.5: Metropolitan goals relating to scenic quality … open space, and recreational potential shall be given a higher priority than timber harvest within the urban growth boundary. (III-C-5)
Policy C.21: When planning for and regulating development, local governments shall consider the need for protection of open spaces, including those characterized by significant vegetation and wildlife. (III-C-12)

#15. Willamalane presently manages approximately 783 acres of land in 37 parks and three undeveloped properties, including two parks classified as Natural Area Parks. "Environment" and "Stewardship" are two of Willamalane's Core Values (2012 Plan p. 8); the environment core value is elaborated on in the text:

"Preserve the natural environment

Our community looks to us to be the stewards of our present and future natural resources. Willamalane will provide leadership in conserving these resources, and look for new and better ways to be environmentally responsible. Willamalane will provide parks and natural areas that offer close-to-home access to recreational opportunities, while preserving and enhancing important natural resources." (2012 Plan pg. 11)

#16. Four of the strategies in the General Parks and Natural-Area Parks Strategies section of the 2012 Plan support the goals and policies found in the Environmental Resources Element of the Metro Plan:

"A7. Work with interested parties to acquire and preserve natural areas for future generations." (2012 Plan pg. 27)

"A39. Acquire and develop a system of natural-area parks that protects, conserves and enhances elements of the natural and historic landscape that give the region its unique sense of place." (2012 Plan pg. 39)

"A40. Develop comprehensive natural resource management plans for natural areas as a basis for making acquisition, development and restoration decisions." (2012 Plan pg. 39)

"A41. Provide opportunities for nature-based recreation, such as wildlife viewing, fishing, hiking, bicycling, nature play, etc." (2012 Plan pg. 39)

A42. Protect and enhance a variety of habitat types within Willamalane's park and open space system, including upland and wildlife communities such as oak savanna, wetlands, upland prairie and riparian forest." (2012 Plan pg. 39)

Conclusion: The 2012 Plan is consistent with the Environmental Resources Element of the Metro Plan. (For further substantiation please see the section in this report on Goal 5 -- Open Spaces, Scenic and Historic Areas, and Natural Resources)

D. Willamette River Greenway, River Corridors, and Waterway Element

The goal of this element is to *protect, conserve, and enhance the natural, scenic, environmental and economic qualities of river and waterway corridors (*III-D-3).

Relevant policies from this element include:

Policy D.2: Land use regulations and acquisition programs along river corridors and waterways shall take into account all the concerns and needs of the community, including recreation … (III-D-4)
Policy D.3: Eugene, Springfield, and Lane County shall continue to cooperate in expanding water-related parks and other facilities, where appropriate, that allow access to and enjoyment of river and waterway corridors. (III-D-4)

Policy D.4: …Springfield's efforts to improve the scenic quality of its Millrace should be encouraged. (III-D-4)

Policy D.8: Within the framework of mandatory statewide planning goals, local Willamette River Greenway plans shall allow a variety of means for public enjoyment of the river, including public acquisition areas … (III-D-5)

Policy D.9: Local and state governments shall continue to provide adequate public access to the Willamette River Greenway. (III-D-5)

#17. The Community Needs Assessment revealed the Springfield residents love their rivers. When asked what types of outdoor recreation features are most needed in Willamalane's parks, *riverfront access points* tied for first. Many of Willamalane's riverfront park facilities and access points are along the Willamette River or include tributaries to the Willamette.

#18. The following projects and actions contained in the 2012 Plan support the goals and policies found in the Metro Plan for the Willamette Greenway. These actions include:

"Action 5.4, Clearwater Park Master Plan Implementation: Over the planning period, Willamalane will implement the improvements identified in the Draft Clearwater Park Master Plan. Clearwater Park is located on the Middle Fork of the Willamette River, and has been undergoing significant changes in the last few years, including development of the new inlet for the Springfield Mill Race, and a new boat landing. Additional improvements identified in the master plan include an accessible fishing pier, archery range, disc golf course, nature play area, additional waterfront trails, and native plant demonstration garden. While most of the improvements are not directly water-related, they will improve the value and use of this large riverfront park." (2012 Plan pg. 17)

"*Action 4.11, McKenzie River Connector*: Willamalane will work with the city on development of a multiuse path from the existing McKenzie Levee Path to 52nd Street, between Hwy 126 and the McKenzie River. This project was previously identified in TransPlan and Willamalane's 2004 Comprehensive Plan. It is a critical east-west connection north of Main Street for bicyclists, and would open up access to the McKenzie River—much of which is hidden behind fences, or only visible from speeding vehicles." (2012 Plan pg. 17)

"Actions 4.16, 4.17, 4.18, Mill Race Path: These three actions combined would build the Mill Race Path from the future Booth-Kelly Mill Pond Park in downtown Springfield, to its connection with the Middle Fork Path in Georgia-Pacific Park. Together with the Middle Fork Path and the on-street bikes lanes on South Second Street, Mill Race Path development would make an 8-mile loop, the majority along a waterway. The Mill Race Ecosystem Restoration Project has improved the habitat in and along the Mill Race, and the Mill Race Path will open up this resource to Springfield residents and regional visitors alike, who until then will only have minimal access to this historic waterway." (2012 Plan pg. 17)

#19. In addition, the following actions have relevance to Metro Plan policies related to the Willamette Greenway:

"A45. Protect riparian areas and floodplains along creeks and rivers within Willamalane's park and open space system." (2012 Plan pg. 39)

"A48. Orient riverfront parks to the rivers and their natural resource values; support water-related recreation activities where appropriate." (2012 Plan pg. 39)

Conclusion: The 2012 Plan is consistent with the Willamette River Greenway, River Corridors, and Waterway Element of the *Metro Plan*.

E. Environmental Design Element

The Goals of the Environmental Design Element are to:

1. *Secure a safe, clean, and comfortable environment which is satisfying to the mind and senses.*

2. *Encourage the development of the natural, social, and economic environment in a manner that is harmonious with our natural setting and maintains and enhances our quality of life.*

3. *Create and preserve desirable and distinctive qualities in local and neighborhood areas. (III-E-1)*

Relevant *Metro Plan* policies include:

Policy 1: In order to promote the greatest possible degree of diversity, a broad variety of commercial, residential, and recreational land uses shall be encouraged when consistent with other planning policies.

Policy 4: Public and private facilities shall be designed and located in a manner that preserves and enhances desirable features of local and neighborhood areas and promotes their sense of identity.

Policy 5: Carefully develop sites that provide visual diversity to the urban area and optimize their visual and personal accessibility to residents. (III-E-3)

#20. The Environmental Design Element of the Metro Plan sets broad goals and policies for the desired quality of life in the Metro area. Many of these goals and strategies hinge on the collaboration and planning of private and public entities. In the context of the parks and recreation, the following strategies from the 2012 Plan's Planning and Development Strategies section have relevance:

"F7. Emphasize coordination with TEAM Springfield and other agency partners when developing new public resources, such as parks, schools and public spaces." (2012 Plan pg. 73)

"F8. Continue collaboration with the city and other agencies in implementing communitywide objectives, such as downtown and Glenwood redevelopment, planning for new development, neighborhood refinement planning, and citywide planning for tourism, open space, wetlands, stormwater, trails and bikeways, and other efforts focused on improving quality of life." (2012 Plan pg. 73)

"F10. Work with the city to assure Willamalane's compliance with applicable statewide planning goals." (2012 Plan pg. 73)

"F14. Design future parks and community facilities to minimize their impacts on adjacent development, including impacts of noise, traffic and lights." (2012 Plan pg. 73)

"F15. Coordinate location and site design of parks and recreation facilities with schools, fire stations, libraries and other public facilities where possible to effectively and efficiently provide service." (2012 Plan pg. 74)

"F16. Balance long-term, communitywide interest with the interests of neighborhoods and individuals when planning the district's park, recreation and open space system." (2012 Plan pg. 74)

"F20. Continue to involve the public in planning and design of parks and facilities." (2012 Plan pg. 74)

Conclusion: The 2012 Plan is consistent with the Environmental Design Element of the *Metro Plan*.

F. Transportation Element

The Transportation Element addresses surface and air transportation in the metropolitan area. "*TransPlan*, the *Eugene-Springfield Metropolitan Area Transportation Plan*, provides the basis for the surface transportation portions of this element …" (III-F-1). The first goal of the Transportation Element is to:

Provide an integrated transportation and land use system that supports choices in modes of travel and development patterns that will reduce reliance on the automobile and enhance livability, economic opportunity, and the quality of life. (III-F-1)

The components of the Transportation Element that are most relevant to the 2012 Plan are the sections on bicycle and pedestrian system improvements, such as:

Policy F.4: Require improvements that encourage transit, bicycles, and pedestrians in new commercial, public, mixed use, and multi-unit residential development. (III-F-5)

Policy F.26: Provide for a pedestrian environment that is well integrated with adjacent land uses and is designed to enhance the safety, comfort, and convenience of walking. (III-F-11)

#21. Significant effort was made in the 2012 Plan to be consistent with the bicycle and pedestrian projects in *TransPlan*. On Map 7 of the 2012 Plan Appendix A, pg. 60 (Existing and Planned Multiuse Paths and Bikeways), *planned* projects are those that appear in *TransPlan*. All *TransPlan* off-street bicycle and pedestrian projects within the Willamalane planning area appear as actions in the 2012 Plan in Table 4 (2012 Plan pg. 45-48).

Relevant strategies in the 2012 Plan include:

"A9. Look for opportunities to improve bicycle/pedestrian, vehicular and visual access at existing parks in order to improve park safety, recreation utility and connectivity to the surrounding neighborhood." (2012 Plan pg. 27)

"A60. Work with partner agencies to improve bicycle and pedestrian safety, especially on streets that connect to paths, parks and recreation facilities." (2012 Plan pg. 45)

"F12. Work with Lane Transit District to provide convenient transit access to existing and future district parks and recreation facilities." (2012 Plan pg.73)

"F11. Work with appropriate agencies to integrate Willamalane's pedestrian and bicycle network with other city, metropolitan, and regional plans." (2012 Plan pg. 73)

#22. Shown below are actions from Table 4 (page 48) of the 2012 Plan that are relevant to the Transportation Element (numbers in brackets refer to the *TransPlan* project number):

Action 4.3a	EWEB Bike Path Extension [731]
Action 4.5	Lyle Hatfield Path [759]
Action 4.16	Lower Millrace Path [840]
Action 4.17	Mill Race Connector Path [859]
Action 4.19	Middle Fork Willamette Path [21]

Conclusion: The 2012 is consistent with the Transportation Element of the *Metro Plan*.

G. Public Facilities and Services Element

This element provides direction for the future provision of urban facilities and services to planned land uses within the *Metro Plan* boundary. Parks and recreation facilities and services are among those discussed in the Element's introductory section, but they are addressed more directly in the Parks and Recreation Facilities Element. The one area of correlation in the Public Facilities and Services Element relates to joint school/park use:

Metro Plan Finding 33: Combining educational facilities with local park and recreation facilities provides financial benefits to the schools while enhancing benefits to the community. (III-G-10)

Metro Plan Policy G.22 d: The use of school facilities for non-school activities and appropriate reimbursement for this use. (III-G-11)

#23. School District/Willamalane coordination is a key element in the 2012 Plan. The "Highlights of Improvements—Collaboration" section of the 2012 Plan (pg. 14) expresses the importance of Willamalane's collaboration with other Springfield agencies. The following quotation from that section describes the relationship between the park District and the School District:

"Willamalane proposes to expand and strengthen this partnership through a number of strategies and actions. One strategy is to expand the number of school/park projects in order to help meet Springfield's neighborhood park needs. This collaboration may vary widely, depending on mutual benefit and individual site constraints and opportunities. Possibilities range from joint use to shared maintenance and coordinated master planning, such as at Douglas Gardens school/park, Page school/park, and Maple Elementary.

In addition to existing school sites, this plan proposes jointly developing and co-locating a school and neighborhood park to meet the educational needs of students and maximize recreational opportunities in the growing Jasper-Natron area (*Action 1.18, Jasper-Natron School/Park*). By working collaboratively, SPS and Willamalane will expand the quality and quantity of recreation opportunities available, while minimizing costly land acquisition." (2012 Plan pg. 14)

#24. The following actions specified in the 2012 Plan further reinforce Willamalane's commitment to collaboration with the School District.

"A.15: Work with School District 19 when siting and developing future parks and schools to create school/park facilities best suited to meet the community's needs, where consistent with the goals and standards of this Plan." (2012 Plan pg.27)

"A23. Work with Springfield Public Schools to create school/park complexes where parks abut schools and to optimize the use of other school sites, or former school sites, for public recreation, especially in areas that are underserved by neighborhood parks." (2012 Plan pg.28)

#25. Table 1: Neighborhood Park Actions (2012 Plan pgs. 29-32) lists 11 current or proposed school/park programs.

Conclusion: The 2012 Plan is consistent with the Public Facilities and Services Element of the Metro Plan.

H. Parks and Recreation Facilities Element

The goal of the Parks and Recreation Facilities Element is to *provide a variety of parks and recreation facilities to serve the diverse needs of the community's citizens. (III-H-2)*

Relevant *Metro Plan* policies include:

Metro Plan Policy H.2: Local parks and recreation plans and analyses shall be prepared by each jurisdiction and coordinated on a metropolitan level… (III-H-4)

Metro Plan Policy H.6: All metropolitan area parks and recreation programs and districts shall cooperate to the greatest possible extent in the acquisition of public and private funds to support their operations. (III-H-4)

#26. Willamalane Park and Recreation District is a special district whose boundaries include all of Springfield's planning jurisdiction. The district boundary includes some land outside of the Springfield Urban Growth Boundary. The City of Springfield has no park department. Willamalane provides a variety of parks and recreational services to the citizens of Springfield. The 2012 Plan is being adopted as Springfield's comprehensive plan for park and recreational services in conformance with both the Metro Plan and the Statewide Planning Goal 8.

#27. The Willamalane 2012 Park and Recreation Comprehensive Plan (2012 Plan) is the product of extensive public participation and interagency collaboration. Interagency coordination and collaboration in is at the center of the 2012 Plan's strategy for implementation. "Collaboration" is highlighted as one of Willamalane's highest priorities. The 2012 Plan states:

"One of the Comprehensive Plan's goals is to strengthen and develop community partnerships. Willamalane recognizes the importance of collaboration in maximizing resources and delivering the greatest benefit to the community. In this plan, Willamalane will continue to rely on collaboration to meet community needs. Willamalane is an important partner in TEAM Springfield, a cooperative effort between City of Springfield, Springfield Public Schools (SPS), Willamalane, and Springfield Utility Board (SUB).

Willamalane relies on all TEAM Springfield partners to meet community park and recreation needs, but particularly with SPS. Elementary schools play a critical role in meeting day-to-day park needs in Springfield, especially in those areas underserved by neighborhood parks. Willamalane and SPS also have a history of collaborating to ensure that all Springfield

children have safe, supervised settings for play and learning after school and on no-school days."(2012 Plan pg. 14)

#28. The 2012 Plan section, "Planning and Development Strategies" (pg. 73-74) lists several strategies that are relevant to the Park and Recreation policies discussed here. These strategies are cited in Finding #19 as part of the Environmental Design Element.

Conclusion: The 2012 Plan is consistent with the Parks and Recreation Facilities Element of the Metro Plan.

I. Historic Preservation Element

The goal of the Historic Preservation Element of the Metro Plan is to *preserve and restore reminders of our origin and historic development as links between past, present, and future generations (III-I-1).* Relevant *Metro Plan* policies include:

> *Metro Plan Policy 2: Institute and support projects and programs that increase citizen and visitor awareness of the area's history and encourage citizen participation in and support of programs designed to recognize and memorialize the area's history (III-I-2)*

Willamalane owns and operates Dorris Ranch, a 258-acre living history park on the National Register of Historic Places. Relevant strategies in the 2012 Plan include:

> " A60: Provide special-use parks that support specific recreation activities, and/or that have unique features, such as viewpoints, boating and fishing facilities, scenic areas, and historic sites." (2012 Plan pg. 51)
>
> "A61: Work with partner agencies, such as the City of Springfield and Lane County, to protect and enhance important scenic and historic sites." (2012 Plan pg. 51)
>
> "A63: Develop and manage Dorris Ranch as a unique, historic natural area and recreational resource." (2012 Plan pg. 51)

Conclusion: The 2012 Plan is consistent with the Historic Preservation Element of the Metro Plan.

J. Energy Element

The first goal of the Energy Element of the Metro Plan is to *maximize the conservation and efficient utilization of all types of energy (III-J-3).* There is one policy relevant to the 2012 Plan:

> *Metro Plan Policy 8: Commercial, residential, and recreational land uses shall be integrated to the greatest extent possible, balanced with all planning policies to reduce travel distances, optimize reuse of waste heat, and optimize potential on-site energy generation. (III-J-5)*

The 2012 Plan has one action that is most relevant to the Energy Element:

Table 9, Action 9.3 (Energy Efficiency Program): Develop energy-efficiency programs at District facilities to minimize consumption and utility costs. (2012 Plan pg. 69)

Conclusion: The 2012 Plan is consistent with the Energy Element of the Metro Plan.

K. Citizen Involvement Element

The goal of the Citizen Involvement Element of the Metro Plan is to *continue to develop, maintain, and refine programs and procedures that maximize the opportunity for meaningful, ongoing citizen involvement in the community's planning and planning implementation processes consistent with mandatory statewide planning standards. (III-K-2, 3)*

The following *Citizen Involvement Element* policy is relevant to the 2012 Plan:

Metro Plan Policy 3: Improve and maintain local mechanisms that provide the opportunity for residents and property owners in existing residential areas to participate in the implementation of policies in the Plan that may affect the character of those areas. (III-K-3)

#29. With regard to Citizen Involvement, the 2012 Plan (pg. 3) states: "Community involvement was a critical part of the Community Needs Assessment. Feedback was solicited from district stakeholders and residents regarding their needs and preferences related to parks, natural areas, recreation facilities and programs over the next 20 years. Activities were planned to ensure the participation of a diverse cross-section of the population. Community involvement activities included the following:

- July 2010: A Comprehensive Plan booth at *Springfield SummerFair* (316 participants completed a questionnaire, and over 600 children voted for their favorite park activity);
- September-October 2010: An on-line and print *Community Survey* (completed by approximately 1,060 people);
- October 2010: A *Spanish-language version of the Community Survey* (completed by approximately 31 people); and
- January 2011: Three *Teen Workshops (*with approximately 77 participants).

Over 2,000 participants were included in the planning process, including children and youth. In addition, the Spring 2010 *Recreation Survey* included input from 728 residents." (2012 Plan pg. 3)

#30. The 2012 plan lists several strategies that are the most relevant to the Citizen Involvement Element:

"F20. Continue to involve the public in planning and design of parks and facilities…

F23. Continue to promote volunteerism to involve individuals, groups, and businesses in the planning, design, operation, and programming of parks and recreation facilities…

F26. Increase efforts to inform residents about the benefits of parks and recreation and the value of district natural, historic and recreation resources.

F27. Emphasize inclusivity and ethnic diversity in district communications, programs, and policies.

F28. Increase efforts to inform Spanish-speaking residents of district programs and services." (2012 Plan pg. 74)

Conclusion: The 2012 Plan is consistent with the Citizen Involvement Element of the *Metro Plan*.

***CRITERION #2:* APPLICABLE STATE STATUTES**

Applicable state statutes are those authorizing and implementing the state and local park planning administrative rule, and those allowing park uses in exclusive farm use zones.

Authorizing statutes for Oregon Administrative Rule (OAR) Chapter 660, Division 034, State and Local Park Planning, are Oregon Revised Statute (ORS) Chapter 183, ORS Chapter 195, and ORS Chapter 197

Statutes implemented by OAR Chapter 660, Division 034, State and Local Park Planning, are the following:

ORS Chapter 195 (Local Government Planning Coordination) section 120 (Rules and planning goal amendments for parks required; allowable uses; application of certain land use laws) through section 125 (Existing uses in state parks; approval by local governments);

ORS Chapter 197 (Comprehensive Land Use Planning Coordination), Section 040 (Land Conservation and Development Commission -- Duties of Commission; rules); and section 225 (Goals Compliance – Preparation; adoption) through section 245 (Commission amendment of initial goals; adoption of new goals); and

ORS Chapter 215 (County Planning; Zoning; Housing Codes), section 213 (Uses permitted in exclusive farm use zones in counties that adopted marginal lands system prior to 1993)

The discussion and findings in the preceding section of this report demonstrate that the 2012 Plan conforms with the *Metro Plan*. The following section includes discussion and findings demonstrating conformance with applicable Statewide Planning Goals and administrative rules. Since the *Metro Plan*, the Goals and the administrative rules all specifically implement the authorizing statutes; therefore, these findings also demonstrate that the 2012 Plan conforms to applicable state statutes.

***CRITERION #3:* APPLICABLE STATE-WIDE PLANNING GOALS AND ADMINISTRATIVE RULES**

STATEWIDE PLANNING GOALS

Statewide planning goals are written in **bold**, and relevant approval criteria is summarized in *italics*, followed by findings of fact in normal text.

Goal 1 – Citizen Involvement

To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

#31. Requirements under Goal 1 are met by adherence to the citizen involvement processes required by the *Metro Plan* and implemented by the Springfield Development Code Sections 5.14-100 and 5.2-100 and by noticed public hearings prior to final adoption by the Lane County Board of County Commissioners and Springfield City Council. The finding under the *Metro Plan* Citizen Involvement Element provides additional details on the Citizen Involvement efforts for the 2012 Plan that ensures compliance with Statewide Planning Goal 1.

#32. With regard to Citizen Involvement, the 2012 Plan states: "Community involvement was a critical part of the Community Needs Assessment. Feedback was solicited from district stakeholders and residents regarding their needs and preferences related to parks, natural areas, recreation facilities and programs over the next 20 years. Activities were planned to ensure the participation of a diverse cross-section of the population. Community involvement activities included the following:

- July 2010: A Comprehensive Plan booth at *Springfield SummerFair* (316 participants completed a questionnaire, and over 600 children voted for their favorite park activity);
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- January 2011: Three *Teen Workshops (*with approximately 77 participants).

Over 2,000 participants were included in the planning process, including children and youth. In addition, the Spring 2010 *Recreation Survey* included input from 728 residents." (2012 Plan pg. 3)

#33. The 2012 Plan lists several strategies that are the most relevant to the Citizen Involvement Element:

"F20. Continue to involve the public in planning and design of parks and facilities…

F23. Continue to promote volunteerism to involve individuals, groups, and businesses in the planning, design, operation, and programming of parks and recreation facilities…

F26. Increase efforts to inform residents about the benefits of parks and recreation and the value of district natural, historic and recreation resources.

F27. Emphasize inclusivity and ethnic diversity in district communications, programs, and policies.

F28. Increase efforts to inform Spanish-speaking residents of district programs and services." (2012 Plan pg. 74)

Conclusion: The 2012 Plan meets and exceeds the requirements of Statewide Planning Goal 2

Goal 2 – Land Use Planning

To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.

Goal 2 focuses on the requirements for developing and adopting local land use plans. Willamalane underwent a deliberate and thorough process of updating the 2012 Plan in accordance with the *IGA Regarding Coordinated Planning and Urban Services with the City of Springfield* and its approved Citizen Involvement Program, in order to ensure compliance with the *Metro Plan* and Goal 2.

#34. The first element of Willamalane's comprehensive planning process was the development of the Community Needs Assessment (CNA). The CNA process included a wide-range of community involvement opportunities as well as technical analysis of facilities, programs, and finances. Part of the technical analysis included a detailed inventory of parks and facilities, a demographic analysis, community profile, and summary of related planning efforts.

The findings of the CNA were the foundation of the 2012 Plan's Strategies and Actions section (Chapter 4). The Capital Improvement Plan (CIP) in Chapter 5 details a three-phase implementation strategy, with cost estimates and funding projections developed for phases one and two of the Comprehensive Plan. The projects included in the CIP are derived from the Action Tables in Chapter 4. The 2012 Plan includes an identified action (11.17 on page 76) which commits to "assess community needs and update the district's Park and Recreation Comprehensive Plan every 5-10 years to respond to changing needs."

#35. The Draft 2012 Plan was completed in early September 2012. On June 14, Willamalane held an Open House for the public to review the work to date on the 2012 Plan. Approximately 100 people attended, and 64 questionnaires were completed. The Willamalane Board of Directors reviewed the Draft Park and Recreation Comprehensive Plan on July 25. Staff received additional input from project partners the city of Springfield and Lane County in September and made final changes to the plan.

#36. The general public was able to review copies of the Draft Plan at the Willamalane Administration Center and on the Willamalane Web Site (www.willamalane.org).

In response to the input received from the public and community officials, changes were made to the Draft Plan in early October 2012. The Willamalane Web Site was updated with the final draft of the 2012 Plan. On October 10, 2004 the Willamalane Board of Directors held a public hearing and approved the 2012 Willamalane Park and Recreation Comprehensive Plan.
Notice of the intent to adopt the 2012 Plan was sent to Department of Land Conservation and Development on June 4, 2013. A joint public hearing with the Springfield and Lane County Planning Commissions was held on July 16, 2013. The Springfield City Council and the Board of County Commissioners are tentatively scheduled to conduct a joint public hearing on October 17, 2013 to adopt the 2012 Plan.

Conclusion: The 2012 Plan meets and exceeds the requirements of Statewide Planning Goal 2.

Goal 3 – Agricultural Lands

To preserve and maintain agricultural lands.

#37. This goal does not apply within adopted, acknowledged urban growth boundaries. The City of Springfield does not have any agricultural zoning districts. Outside of the urban growth boundary, within the Metro Plan boundary, there are four existing Willamalane properties that are partially designated as agriculture in the Metro Plan. OAR 660-034-0040 addresses local park use on agricultural land. By reference, this administrative rule lists a number of uses that may occur on parks located on agricultural land, including but not limited to picnic shelters, play structures, recreational trails and interpretive facilities (OAR 660-034-0035). The rule provides that *a local government is not required to adopt an exception to Statewide Planning Goals 3 or 4 for [these uses] on agricultural or forest land within a local park provided such uses, alone or in combination, meet all other statewide goals and [are] described and authorized in a local park master plan* that has been adopted as part of the local comprehensive plan (OAR 660-034-0040(4) (a)).

Proposed uses for these sites are described in the 2012 Plan in Chapter 4, Strategies and Actions:

Project 2.5 Lively Park Development (2012 Plan, pg. 36)
Project 2.6 Lively Park/ Springfield School District Coordination (2012 Plan, pg. 36)
Project 3.3 Georgia-Pacific Natural Area Park (2012 Plan, pg. 40)
Project 5.7 Wallace M. Ruff Jr. Memorial Park (2012 Plan, pg. 52)
Project 3.1 Harvest Landing (2012 Plan, pg. 36)

Conclusion: These uses are consistent with those allowed on agricultural land; therefore no goal exception is necessary. The 2012 Plan meets the requirements for Statewide Planning Goal 3, Agricultural Lands.

Goal 4 – Forest Lands

To conserve forest lands by maintaining the forest land base and to protect the state's forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.

#38. This goal does not apply within adopted, acknowledged urban growth boundaries. The City of Springfield does not have any forest zoning districts. Willamalane does not have any current or proposed parks or facilities with a Forest Land designation in the Metro Plan; therefore Statewide Planning Goal 4 does not apply.

Goal 5 – Open Spaces, Scenic and Historic Areas, and Natural Resources

To conserve open space and protect natural and scenic resources.

This goal focuses on the resources that need to be inventoried by local governments in order to *"**adopt programs that will protect natural resources and conserve scenic, historic, and open space resources for present and future generations***."

#39. The Intergovernmental Agreement (IGA) between Willamalane and City of Springfield states, the "District shall be responsible for preparing, maintaining and updating a comprehensive parks, recreation and open space refinement plan for the area within its boundaries, including the City of Springfield and adjacent urbanizable area, for the purposes of meeting statewide Planning Goal 8 requirements and ensuring long-range public parks, recreation, and open space facilities/services."

#40. As the IGA directs, Willamalane's responsibility is in meeting Goal 8 requirements. The City of Springfield is responsible for meeting Goal 5 requirements. However, *recreation-related* open spaces are addressed in the Park and Recreation Comprehensive Plan, per the direction of the *Metro Plan*.

#41. The *Metro Plan* notes in the Environmental Resources Element (III-C-1), "open space can also be a park … examples of regional Parks (sic) that provide significant public open space areas for metropolitan residents include … Willamalane Park and Recreation District's Clearwater Park, Eastgate Woodlands, and Dorris Ranch." The Metro Plan goes on to acknowledge later in the Environmental Resources Element (III-C-5) "open space provides many benefits in an urban area, including …provision of recreation opportunities."

#42. Springfield Natural Resources Special Study, adopted in 2005, includes an inventory locally significant upland, riparian and wetland resource sites. A number of Willamalane's existing park sites are included on that inventory, including Dorris Ranch, Willamette Heights, and the Eastgate Woodlands. The development of natural area park facilities is subject to the Goal 5 program of protection. These protection measures allow for limited recreational use including, but not limited to multi-use paths and low impact passive recreation.

#43. Two of Willamalane's core values are "Environment" and "Stewardship" (2012 Plan pg. 9) listed in Chapter Two of the 2012 Plan. Willamalane elaborated on these relevant core values in the two supporting Plan Goals shown below:

• ***Provide opportunities to enjoy nature--***Willamalane's parks, programs and facilities offer unique opportunities to enjoy nature, view wildlife and develop a sense of well-being that grows from a deep relationship with nature and a connection to the natural world. (2012 Plan pg. 10)

• ***Preserve the natural environment--***Our community looks to Willamalane to be stewards of our natural resources. Willamalane will provide leadership in conserving these resources, and look for new and better ways to be environmentally responsible. Willamalane will provide parks and natural areas that offer close-to-home access to recreational opportunities, while preserving and enhancing important natural resources. (2012 Plan pg. 11)

#44. The 2012 Plan distinguishes "General Parks" from "Natural Area Parks." Natural Area Parks include natural areas, linear parks and trails that are intended to enhance the livability and character of a community by preserving habitat and open space. Natural areas also provide opportunities for passive outdoor recreation, such as hiking and wildlife viewing. Chapter 4 of the Plan (2012 Plan pgs. 39-40) includes a list of "Natural Area Parks Strategies." These strategies are relevant to Goal 5:

"A39. Acquire and develop a system of natural-area parks that protects, conserves and enhances elements of the natural and historic landscape that give the region its unique sense of place.

A40. Develop comprehensive natural resource management plans for natural areas as a basis for making acquisition, development and restoration decisions.

A41. Provide opportunities for nature-based recreation, such as wildlife viewing, fishing, hiking, bicycling, nature play, etc.

A42. Protect and enhance a variety of habitat types within Willamalane's park and open space system, including upland and wildlife communities such as oak savanna, wetlands, upland prairie and riparian forest.

A43. Work with others, as appropriate, to acquire significant natural areas. Priorities include sites that: are large; provide uninterrupted corridors that link parks, schools, habitats and natural-resource areas; have high outdoor recreation potential; serve as greenbelts or urban buffers; protect water resources; and provide significant views.

A44. Work with other agencies and providers to support conservation and acquisition of nearby key regional natural-resource areas, consistent with the Rivers to Ridges Metropolitan Regional Parks and Open Space Study.

A45. Protect riparian areas and floodplains along creeks and rivers within Willamalane's park and open space system.

A46. Explore the feasibility of a wetland mitigation banking program at district park sites.

A47. Work with other agencies and providers to encourage the development of appropriate recreation amenities in nearby natural areas where appropriate.

A48. Orient riverfront parks to the rivers and their natural resource values; support water related recreation activities where appropriate.

A49. Acquire, develop and manage parks and facilities to protect and enhance wetlands, waterways and water quality, and to take advantage of their natural amenities and recreation values.

A50. Incorporate natural resource enhancement into plans for park and facility development where appropriate.

A51. Work with the city and developers to coordinate park and open space planning with planning for stormwater, wetlands mitigation/protection, multipurpose trails and natural resource conservation, as appropriate.

A52. Continue to participate in the TEAM Springfield-sponsored Mill Race Ecosystem Restoration Project, representing public recreation and education interests."

Conclusion: The connection between the purpose of Goal 5 and the core values and the Natural Area Parks Strategies expressed in the 2012 Plan are mutually supportive and in many instances overlap. The section in this report concerning the *Metro Plan* Environmental Resources Element describes in detail how the 2012 Plan meets and exceeds the requirements for that element and Statewide Planning Goal 5.

Goal 6 – Air, Water and Land Resources Quality

***To maintain and improve the quality of the air, water and land resources of the state*.**

This goal is primarily concerned with compliance with federal and state environmental quality statutes, and how this compliance is achieved as development proceeds in relationship to air sheds, river basins and land resources.

#45. The 2012 Plan lists strategies for protecting air, water and land resources in the context of General Park and Natural Area Park management. Three of these strategies are most relevant to Goal 6:

A16. Coordinate with the city on implementing stormwater Best Management Practices to assist in meeting state and federal water-quality standards and Endangered Species Act requirements. (2012 Plan Pg. 27)

A51. Work with the city and developers to coordinate park and open space planning with planning for stormwater, wetlands mitigation/protection, multipurpose trails and natural resource conservation, as appropriate. (2012 Plan Pg. 39)

F9. Continue collaboration with the city and other agencies in implementing communitywide objectives, such as downtown and Glenwood redevelopment, planning for new development, neighborhood refinement planning, and citywide planning for tourism, open space, wetlands, stormwater, trails and bikeways, and other efforts focused on improving quality of life. (2012 Plan Pg. 73)

Conclusion: The 2012 Plan meets the requirements for Statewide Planning Goal 6.
Goal 7 – Areas Subject to Natural Disasters and Hazards

***To protect life and property from natural disasters and hazards*.**

The focus of this goal is on natural hazard comprehensive planning, implementation, and coordination.

Conclusion: This goal does not apply to the 2012 Plan.

Goal 8 – Recreational Needs

To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.

Goal 8 states that recreational needs, "*now and in the future, shall be planned for by governmental agencies having responsibility for recreation areas, facilities and opportunities: (1) in coordination with private enterprise; (2) in appropriate proportions; and (3) in such quantity, quality and locations as is consistent with the availability of the resources to meet such requirements."*

"(1) in coordination with private enterprise;"

#46. Chapter 3 of the 2012 Plan discusses the importance of collaboration with public agencies and with the private sector "to promote community economic development and leverage public funds with private dollars (2012 Plan pg. 14)." The following projects are identified actions listed in the 2012 Plan that illustrate the importance of collaboration with the private sector to provide needed park and recreation services and facilities:

"Action 1.3, Pacific Park Subdivision Neighborhood Park is cited as an example of how Willamalane proposes to work with the city and property owners of the Pacific Park subdivision to acquire and develop a neighborhood park for area residents. The existing privately owned park is run-down and beyond repair. Willamalane pledges to continue partnerships with both public and private sectors to maximize the benefits delivered to residents for each dollar of public investment." (2012 Plan pg. 14)

"Actions 4.13 and 4.14, Glenwood Riverfront Linear Park A and B: As the Glenwood area of Springfield is redeveloped, Willamalane has an opportunity to work with public and private

partners to develop a riverfront linear park and multiuse path, and expand the popular Willamette River path system." (2012 Plan pg. 15)

"Action 1.26, Glenwood Neighborhood Park Blocks: Willamalane intends to work in collaboration with the city and private partners to pursue development of neighborhood park blocks in Glenwood." (2012 Plan pg. 15)

"(2) in appropriate proportions; and (3) in such quantity, quality and locations as is consistent with the availability of the resources to meet such requirements."

#47. The Community Needs Assessment (CNA), found in Appendix A of the 2012 Plan, includes a park and facility analysis to document the type, number, and condition of parks and recreation facilities available to District residents today and the analyzed the ratio of facilities to population (current level of service), assess current and future needs. This analysis provided a basis for the development of Chapter 4 Strategies and Actions sections of the plan. (2012 Plan pg. 22)

#48. The CNA used a variety of methods to assess current and future park and recreation facility needs:

- *Public Involvement Activities:* A comprehensive public involvement program involved over 2,000 people, including children and youth, in assessing needs (*Appendix A pgs. 17-21).*

- *Park and Facility Analysis:* District parks, community recreation facilities, and indoor and outdoor recreation facilities were inventoried and analyzed (2012 Plan *Appendix A pgs. 23-89, Table 8, pg. 69)*. All District parks and facilities were visited, and input from key staff was gathered to assess their current condition and develop an understanding of the system of parks and facilities available to residents. The Park and Facility Assessment is included in (2012 Plan *Appendix A pgs. 83-87*).

- *Geographic Distribution Analysis:* Maps were created to illustrate current park, recreation and open space resources and their distribution throughout the planning area (Appendix A, Map *3, pg. 27*).

- *Standards Analysis: Standards* are minimum - not maximum - goals for service. To establish standards for Willamalane, the current level of service provided was compared to standards of other agencies and historic NRPA standards. Community demand was considered and standards for Willamalane were proposed for both parkland (Appendix A *Table 5, pg. 31*) and recreational facilities (Appendix A *Table 10, 79)*.

Conclusion: A thorough and deliberate process was used to develop and adopt the 2012 Plan, which meets and exceeds the requirements of Statewide Planning Goal 8. (For further substantiation please see Findings #25-#27 in the section in this report concerning the *Metro Plan* Parks and Recreation Facilities Element, (pg. 15 of this report).

Goal 9 – Economic Development

To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.

This goal is intended to address the land use needs (inventory) for employment opportunities in commercial and industrial sites, and correlates with one of the goals in the 2012 Plan, which is to "Support community economic development" (2012 Plan pg. 11).

#49. ***"Support community economic development" is one of the listed goals of the 2012 Plan.*** The Plan states: Community health and vitality are essential to attract and retain employees and businesses and to fuel the local economy. Diverse cultural and recreational opportunities appeal to employers and employees. Willamalane Park and Recreation District will provide attractive parks, facilities and programs to enhance quality of life in Springfield.

Conclusion: The 2012 Plan does not affect commercial or industrial lands inventories, nor does it limit access or other services to such sites. It recognizes the role of recreational services and facilities as a support for community efforts to retain businesses and employees and attract new businesses to the area. The 2012 Plan is consistent with Statewide Planning Goal 9.

Goal 10 – Housing

To provide for the housing needs of citizens of the state.

Similar to Goal 9, this goal is intended to protect residential lands inventories and require implementation measures that promote housing opportunities in a variety of economic ranges and densities. Please see the section in this report concerning the *Metro Plan* Residential Land Use and Housing Element for the detailed explanation of why the 2012 Plan (pgs.6-8) will not negatively affect the residential land inventory.

Conclusion: The 2012 Plan is consistent with the purpose of Statewide Planning Goal 10.

Goal 11 – Public Facilities and Services

To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.

Conclusion: The emphasis of this goal is on key urban services *other* than parks and recreation, and the focus is on the need for a 20-year public facilities and services plan (PFSP). Please see the section in this report concerning the *Metro Plan* Public Utilities, Services, and Facilities Element (pgs. 13-14)for the detailed explanation of why the 2012 Plan is consistent with that Element and, therefore, Statewide Goal 11.

Goal 12 - Transportation

To provide and encourage a safe, convenient and economic transportation system.

Conclusion: The focus of this goal is on the development of a transportation plan. *TransPlan* is the adopted metropolitan-area transportation plan. Please see the section of this report on the *Metro*

***Plan* Transportation Element (pg.13-14) for the detailed explanation of why the 2012 Plan is consistent with *TransPlan*, and therefore consistent with Statewide Planning Goal 12.**

Goal 13 – Energy Conservation

> ***To conserve energy.***

Conclusion: This goal is intended to require local jurisdictions to include energy consequences during decision-making. The 2012 Plan calls for "Develop[ing] energy-efficiency programs at District facilities to minimize consumption and utilities costs (Table 9, p. 69, Project/Action 9.3). The *Metro Plan* Energy Element provides a detailed explanation of why the 2012 Plan is consistent with that Element, and therefore consistent with Statewide Planning Goal 13.

Goal 14 – Urbanization

> ***To provide for an orderly and efficient transition from rural to urban land use.***

The focus of this goal is on urban growth boundaries, their establishment and change, and to a lesser degree, the treatment of land within and outside of urban growth boundaries.

The Willamalane Park and Recreation District is designated in the *Metro Plan* as the park and recreation service provider for Springfield and its urbanizable area, including Glenwood. The current District boundary includes the area within Springfield's city limits, as well as areas outside of the city limits and within the urban growth boundary (UGB). Any newly developed areas annexed by the City of Springfield are automatically annexed to the District.

The planning area for the proposed 2012 Plan includes the area of potential development over the next 20 years, and therefore, it is broader than the current District boundary. The planning area generally covers the entire area within the Springfield UGB or the District Boundary, whichever is greater, and properties owned by Willamalane Park and Recreation District within the Metro Plan Boundary.

Conclusion: The 2012 Plan will not hasten, slow down or otherwise influence the transition of rural land to urban land use, therefore it is consistent with Statewide Planning Goal 14.

Goal 15 – Willamette River Greenway

> ***To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River as the Willamette River Greenway.***

Conclusion: Willamalane Park and Recreation District has a number of current and proposed parks and properties within the Willamette River Greenway. Please see the section in this report concerning the *Metro Plan* Willamette River Greenway, River Corridors and Waterways (pgs. 10-12 of this report) for the detailed explanation of why the 2012 Plan is consistent with that element, and therefore consistent with Statewide Planning Goal 15.

Goal 16 Estuarine Resources, Goal 17 Coastal Shorelands, Goal 18 Beaches and Dunes, and Goal 19 Ocean Resources

These statewide planning goals do not apply to the Eugene-Springfield Metropolitan Area.

COMPLIANCE WITH APPLICABLE ADMINISTRATIVE RULES

Applicable administrative rules are those establishing policies and procedures for the planning and zoning of state and local parks in order to address the recreational needs of the citizens of the state (OAR Chapter 660, Division 034, Section 0000), and secondarily, those implementing the requirements for agricultural land as defined by Goal 3 (OAR Chapter 660, Division 33, Section 0010), and those implementing the requirements for open space as defined by Goal 5 (OAR Chapter 660, Division 023, Section 0220).

OAR 660-034-0040(1) refers to requirements for implementing "local park master plans" as part of the local comprehensive plan. There is no definition for "local park master plans" in Division 34. In preparing the 2004 Plan, staff spoke with Bob Rindy at DLCD for clarification. According to Mr. Rindy, language referring to "local park master plans" and "local park plans" pertain to site-specific park master plans (i.e., a master plan for a new or existing park), not for community-wide park and recreation comprehensive plans, such as the 2012 Plan. Sections (1)(a) and (1)(b) of 660-034-0040 only apply if one is adopting a site-specific park master plan.

Conclusion: Since the 2012 Plan is a comprehensive, system-wide plan for parks and recreation, and not a site-specific park master plan, the rule does not apply.

If one assumes that the 2012 Plan is synonymous with the definition of a "local park master plan" in Division 34, the 2012 Plan is consistent with the intent of the Rule. The relevant text is below:

> *(1) … If a local government decides to adopt a local park plan as part of the local comprehensive plan, the adoption shall include:*
>
> *(a) A plan map designation, as necessary, to indicate the location and boundaries of the local park; and*

A plan map designation is not necessary for proposed parks, as they are not site-specific and are not necessarily metropolitan-scale. As discussed in the section in this report concerning the *Metro Plan* Diagram/Land Use Designations (pg. 6), it is consistent that the 2012 Plan's proposed parks, facilities, and trails that are not already in public ownership do not appear on the *Metro Plan* Diagram, because those proposed parks, facilities and trails are not site-specific. If, in the future, Willamalane develops metropolitan-scale parks or facilities on property with land use designations not consistent with park use, plan amendment applications will be submitted for land use designation changes at that time, as we have done in the past (most recently with the 32nd Street Sports Park). Existing land use designations are consistent with the *Metro Plan*. Division 34 continues:

(b) Appropriate zoning categories and map designations (a "local park" zone or overlay zone is recommended), including objective land use and siting review criteria, in order to authorize the existing and planned park uses described in the local park master plan. (OAR 660-034-0040(1)(a)(b))

Existing City of Springfield zoning categories and *Metro Plan* map designations are sufficient, as they relate to existing parks and facilities, not proposed projects. Community Needs Assessment Appendix A-1 "Park and Facility Classifications and Definitions" in the 2012 Plan provides information that may be used as objective siting review criteria when developing proposed parks and facilities in the future. The rule also provides that "*a local government is not required to adopt an exception to Statewide Planning Goals 3 or 4 for [these uses] on agricultural or forest land within a local park provided such uses, alone or in combination, meet all other statewide goals and are each use must be described and authorized in a local park master plan"* that has been adopted as part of the local comprehensive plan (OAR 660-034-0040(4) (a)).

Conclusion: The 2012 Plan is consistent with this rule. Please see the discussion in the section of this report on Statewide Planning Goal 3 – Agricultural Lands (pg. 21).
Lastly, OAR 660-023-0220 defines "open space" to include parks. It allows local governments to

"adopt a list of significant open space resource sites as an open space acquisition program. Local governments are not required to apply the requirements of OAR 660-023-0030 through 660-023-0050 [Inventory Process] to such sites unless land use regulations are adopted to protect such sites prior to acquisition." (OAR 660-023-0220(3))

Conclusion: Map 2-3 (2012 Plan pg. 43) Proposed Natural Area Park Projects in the 2012 Plan shows the general location of future natural area park facilities. Some of those sites are not yet in public ownership and their location is general in nature. There are no land use regulations being proposed to protect such sites prior to acquisition. Therefore, the 2012 Plan is consistent with this rule.

CONCLUSION

Willamalane Park and Recreation District is designated in the *Metro Plan* as the park and recreation service provider for Springfield and its urbanizable area. A 1995 Intergovernmental Agreement (IGA) between the City and Willamalane requires the two agencies to collaborate in planning for parks, recreation and open space. The IGA designates Willamalane as the agency responsible for preparing and updating a park and recreation comprehensive plan, and it specifies that the comprehensive plan shall be adopted as a refinement plan to the *Metro Plan*.

Willamalane initiated the 2012 Park and Recreation Comprehensive Plan planning process with the Community Needs Assessment in June of 2010. The CNA identifies future needs for parks, open space, recreation facilities, programs, and services within the Springfield area. The 2012 Plan responds to identified community needs and provides an action plan to ensure the most effective use of community resources. Strategies and actions were developed with input from a broad spectrum of community members, through such means as an online and printed community survey in English and Spanish that was completed by more than 1000 citizens, a Springfield SummerFest booth visited by more than 900 citizens, Teen workshops, and public meetings. Input was also received throughout the planning process from elected and appointed officials, including members of the Springfield School District,

Springfield City Council and Planning Commission, Lane County Board of Commissioners and Planning Commission, and the Willamalane Board of Directors.

Staff has compared the 2012 Willamalane Park and Recreation Comprehensive Plan and the process used to develop it against the approval criteria for making refinement plan amendments found in Section 5.6-115 of the Springfield Development Code. It is the opinion of staff that the 2012 Plan meets or exceeds the applicable criteria with respect to consistency with the *Metro Plan,* applicable state statutes, and applicable Statewide Planning goals and administrative rules.

The findings contained in this report provide a substantive basis for Springfield City Council to approve the proposed 2012 Willamalane Park and Recreation Comprehensive Plan.

willamalane
Park and Recreation District

Park and Recreation Comprehensive Plan

OCTOBER 2012

FOREWORD

Dear Reader,

As you review Willamalane's Park and Recreation Comprehensive Plan, there is one central question I would like you to think about:

What kind of community do you want to live in?

During the development of this 20-year plan for parks and recreation–with help from over 2,000 participants–I've stopped and asked myself that question many times. With the adoption of this plan, we will have a vehicle to help us achieve Willamalane's vision of enhancing the quality of life in our community through people, parks and programs.

The Park and Recreation Comprehensive Plan establishes the groundwork for achieving our vision. It provides the means by which progress can be measured over the next 20 years. The plan shows where we are today and where we would like to go. More importantly, it gives direction on how we can get there together.

"This is a community plan where you and your neighbors have helped develop a vision for the future of parks and recreation in Springfield."

And remember, this is your plan. It is not just Willamalane's; it is a community plan where you and your neighbors have helped develop a vision for the future of parks and recreation in Springfield. Based on the input of your fellow citizens, our community desires a diverse park and recreation system with a priority toward connecting our citizens to nature, water, and trails.

It is Willamalane's job to work with the people of Springfield to equitably provide parks and recreation programs and services that form a vital and healthy community–both today and in the future.

Look through this plan and it will become clear that what we want to achieve for Springfield is challenging. But with help from you and other community members we can make it happen. Please join me in making our dreams a reality.

Thank you,

Bob Keefer

Bob Keefer
Superintendent
Willamalane Park and Recreation District
October 2012

ACKNOWLEDGEMENTS

BOARD OF DIRECTORS

Gary Ross, president
Anne Ballew, vice president
Denise Bean, director
Lee Beyer, director
Gregory James, director

PROJECT MANAGEMENT TEAM

Bob Keefer, superintendent
Jason Genk, deputy superintendent
Pam Caples, Administrative Services Division director
Joel Miller, Park Services Division director
Mike Moskovitz, Public Affairs manager
Greg Hyde, program manager II
Nicole Ankeney, park planner/landscape architect
Jake Risley, park planner/landscape architect

PREPARED BY

Rebecca Gershow, senior planner/comprehensive plan project manager
Willamalane Park and Recreation District
250 S. 32nd St.
Springfield OR 97478
541.736.4544
willamalane.org

ADDITIONAL SUPPORT FROM

Ronni Price, Planning and Development administrative assistant
Kristina Koenig, Planning and Development intern, through August 2011
Vanessa Nevers, Planning and Development intern, from September 2011

willamalane
Park and Recreation District

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EXECUTIVE SUMMARY

Willamalane Park and Recreation District is designated in the Eugene-Springfield Metropolitan Area General Plan as the park and recreation service provider for Springfield and its urbanizable area, including Glenwood. Willamalane owns and operates approximately 783 acres of land encompassing 37 parks, seven community recreation and support facilities, and three undeveloped properties in the greater Springfield area. Willamalane's parks, recreation facilities and services are important community resources. Recreation services include adult and youth programs, aquatics, community athletics, special events, adaptive recreation and senior programs.

The population within Willamalane's planning area is expected to grow by almost 16,000 people in the next 20 years. More residents mean more demand for parks, facilities and services.

To more specifically identify future needs, and identify prioritized strategies and actions to help meet those needs, Willamalane began a comprehensive planning process in June 2010, with input from over 2,000 participants.

This comprehensive planning process includes three phases: Determining needs, plan development, and plan adoption, described further in **Chapter 1**. Throughout the planning process, a project management team has provided direction and oversight by identifying key issues, reviewing work products, and providing valuable input. The public has been involved extensively throughout the planning process.

This plan is an update to the 2004 Park and Recreation Comprehensive Plan adopted by the Willamalane Board of Directors, and by Springfield and Lane County as a refinement of the Eugene-Springfield Metropolitan Area General Plan. The same outline and general assumptions used in 2004 were used for development of the 2012 plan.

PLANNING FRAMEWORK

The plan consists of six key elements, which are discussed in **Chapter 2:**

- ***Core values*** or the values that all services are based upon;
- A ***vision*** for Willamalane that describes its preferred future;
- A ***mission*** that describes the business of Willamalane;
- ***Goals*** that describe the outcomes to be produced by implementing the Comprehensive Plan;
- ***Strategies and actions*** that describe how Willamalane will achieve its vision; and
- ***Performance measures*** that measure success at achieving this vision.

The Plan also includes a **Capital Improvement Plan**, which prioritizes the proposed actions and makes cost and revenue assumptions, and a **Community Needs Assessment**, which identifies needs and preferences for the 20-year planning period.

The Park and Recreation Comprehensive Plan provides a specific, community-supported plan for the future of Willamalane's parks, natural areas, recreation facilities, programs and services.

Core Values

Core values are the qualities most valued by Willamalane, and they will guide service delivery. The following core values are embodied in the Plan's goals and strategies:

- Affordability
- Accessibility
- Community
- Environment
- Excellence
- Healthy Lifestyles
- Inclusiveness
- Innovation
- Partnerships
- People
- Personal Growth
- Play
- Stewardship
- Teamwork

Vision

Willamalane's values and aspirations for the future have been guiding forces for the development of the Comprehensive Plan. Willamalane's vision is summarized as follows:

> *We enhance quality of life in our community through people, parks and programs.*

Mission

The mission of Willamalane Park and Recreation District is:

> *Deliver exceptional parks and recreation to enrich the lives of everyone we serve.*

Goals

Goals provide focus and direction to the Comprehensive Plan. They include:

- Provide diverse park and recreation opportunities;
- Provide opportunities to enjoy nature;
- Support youth development;
- Support seniors and people with disabilities;
- Provide enriching family experiences;
- Promote well-being, health and wellness;
- Provide safe parks, recreation facilities and programs;

- Support community economic development;
- Strengthen and develop community partnerships;
- Preserve the natural environment; and
- Increase cultural understanding.

HIGHLIGHTS OF IMPROVEMENTS

Chapter 3 highlights priority improvements in order to illustrate key strategies in the Comprehensive Plan, many of which will take place in the first 10 years of plan implementation. These improvements respond to Community Needs Assessment findings, and will make a substantial contribution to enhancing quality of life in Springfield through people, parks and programs. The following categories of improvements are described further in Chapter 3:

- **Collaboration:** Willamalane recognizes the importance of community partnerships and collaborations in maximizing resources and delivering the greatest benefit to the community. Willamalane values its participation in TEAM Springfield, a cooperative effort with City of Springfield, Springfield Public Schools and Springfield Utility Board. The district also collaborates with other public agencies, nonprofit organizations and the private sector to reach all members of our community.
- **Glenwood and Downtown**: Another area where collaboration plays a key role is in the redevelopment of Glenwood and downtown Springfield. Willamalane has been working with City of Springfield on planning efforts for these two neighborhoods separated by the Willamette River. When implemented, a number of actions in the Comprehensive Plan will help revitalization efforts.
- **Thurston Hills Ridgeline**: Willamalane proposes to develop additional natural area parks and trails to meet the Comprehensive Plan goals of providing opportunities to enjoy nature and preserve the natural environment. Specifically, a focus of new parkland acquisition is along the south Thurston Hills ridgeline. Undeveloped forested hillsides that are a prominent community landmark, combined with nearby residential development and adjacent public land, make an area ideal for future natural area parks and trails.
- **Connections to Waterways**: Springfield residents love their rivers. When asked what types of outdoor recreation features are most needed in Willamalane's parks, *riverfront access points* tied for first. All of Willamalane's existing natural area parks have significant river frontage. In addition, rafting/drift boating and canoeing/kayaking ranked high among Spanish-language and teen survey respondents. A number of actions in Chapter 4 respond to the demand for increased connections to waterways.
- **Opportunities for Active Play**: Based on the results of the Community Needs Assessment, 364 acres of additional parkland will be needed to serve district residents by 2032. These new parks will enable Willamalane to meet many of the Comprehensive Plan goals, including providing diverse park and recreation opportunities. In addition to passive recreation activities such as walking and bicycling, there is also a need for

additional facilities for active play, such as sports fields and playgrounds. Projects that respond to this need are described further in this section and in Chapter 4.

- **Reinvestment**: Willamalane residents recognize the importance of maintaining existing recreation resources. In the 2010 Recreation survey, respondents ranked *improve/maintain existing parks and facilities* as the most important to their household, from a list of five potential Willamalane projects. Generally, it is more cost effective to rehabilitate existing park and recreation facilities than to replace them with new facilities. The Comprehensive Plan outlines many improvements to Willamalane's existing parks and valued recreation facilities within the first 10 years of plan implementation, several of which are highlighted in this section.

- **Resource Conservation**: Our community looks to Willamalane to be stewards of our natural resources. As stated in our plan goals, we will provide leadership in conserving these resources, and look for new and better ways to be environmentally responsible. One way is to upgrade our facilities and parks with resource-efficient operating systems. There are a number of actions in this plan that recommend upgrading old, inefficient operating systems with more efficient systems that reduce our use of non-renewable resources and cost less to operate.

- **Recreation Programs**: To achieve its vision of the future, Willamalane will strive to offer recreation programs and services that respond to identified needs and meet plan goals. Community Needs Assessment results indicated a desire for increased park and recreation opportunities for teens, as well as additional nature-based programming for all ages. Willamalane's special events and cultural programs are also well-attended and appreciated by survey respondents; therefore, identifying opportunities for new and innovative events and programs is a priority action in the plan.

STRATEGIES AND ACTIONS

A number of priority strategies and actions have already been discussed above. Strategies and actions are the means to achieve Willamalane's vision for parks, natural areas, recreation facilities, programs and services. In **Chapter 4**, strategies and actions were developed in six categories:

Parks and Natural Areas

Provide parks, natural areas, connections to waterways, and walking and biking trails, while respecting private property rights.

Community Recreation and Support Facilities

Provide community recreation and support facilities that facilitate a wide variety of activities, create community gathering places and enhance community pride.

Rehabilitation

Upgrade and revitalize existing parks and recreation facilities to provide exceptional recreation opportunities, protect park and recreation resources, improve the environment, enhance user safety and improve accessibility for people with disabilities.

Park and Facility Operations

Manage district parks and facilities to promote recreation, user safety and sustainable environmental practices; and to protect public investment.

Recreation Programs and Services

Offer recreation programs and services that respond to district needs, strengthen families and the community and encourage healthy lifestyles.

Management and Communication

Manage the district in a sound, responsible manner that emphasizes effective stewardship of public resources, partnerships and joint ventures, and staff and community involvement.

Each category includes a corresponding list of strategies, or policies, that work towards achieving the District's vision for the future. Tables listing actions for each strategy area are also included in Chapter 4. Together, they represent Willamalane's 20-year Comprehensive Plan.

Willamalane's Comprehensive Plan is illustrated in **Map 2, Proposed Park and Recreation Projects**. Maps 2-1 through 2-7 split out the projects in Map 2 by park type.

CAPITAL IMPROVEMENT PLAN

Chapter 5 prioritizes the proposed capital improvement projects identified in Chapter 4, Strategies and Actions, and recommends cost estimates and a financing strategy. Two 10-year funded phases and a third unfunded project list are proposed.

The total capital costs for the two funded phases of the proposed Capital Improvement Plan (CIP) are estimated at approximately $68 million. It is estimated that the overall cost of implementing all the capital projects identified in the 20-year Comprehensive Plan will exceed $102 million, excluding operational costs. This leaves a $34 million funding shortfall over the 20-year planning horizon, thus the need for the unfunded project list. The unfunded list includes the projects that did not rank high enough to be funded with the projected revenue over the next 20 years.

To meet the funding shortfall, a variety of potential funding sources are considered in the plan, including general obligation bonds, revenue bonds, certificates of participation, and public and private grants, among others.

Chapter 5 also describes new operational costs resulting from the capital improvements in the CIP. These additional costs, averaged annually, are estimated at $247,200 at the end of Phase 1, and $235,900 at the end of Phase 2. Options for meeting these additional costs include securing additional grants and donations, improving operating efficiency and using more seasonal labor and volunteers, among others. Details are included in **Appendix B**.

PERFORMANCE MEASURES

To assess progress in plan implementation, performance measures were updated. Each performance measure is linked to one of the goals described in Chapter 2. In addition to providing feedback on the success of this plan, the collected data will guide future planning decisions. Performance measures are described in **Chapter 6**.

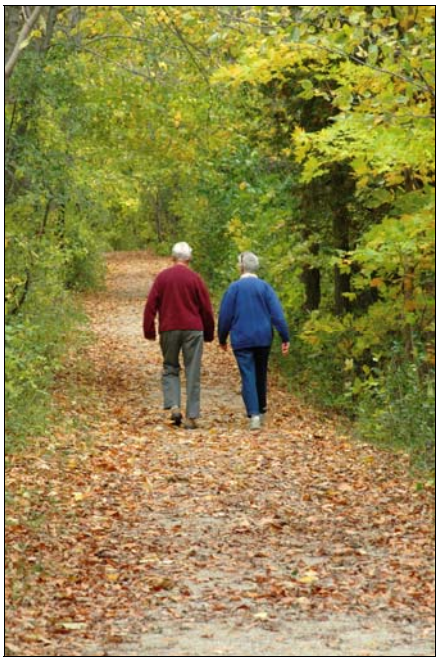
COMMUNITY NEEDS ASSESSMENT

The Community Needs Assessment was the basis for the development of the Comprehensive Plan. It involved the identification of key issues, priorities and perceived needs for Willamalane Park and Recreation District over the next 20 years. Willamalane solicited feedback from a variety of stakeholder groups and the general public regarding their needs and preferences. Activities were planned to ensure the participation of a diverse cross-section of the district's population. A technical assessment of Willamalane's parks and facilities, current programs, and finances and operations was also conducted.

The Community Needs Assessment process included community involvement activities, a community profile, a demographic analysis, a recreation services analysis, a park and facility analysis, and a management and operations analysis. More detailed information can be found in **Appendix A**.

Chapter 1

Introduction



INTRODUCTION

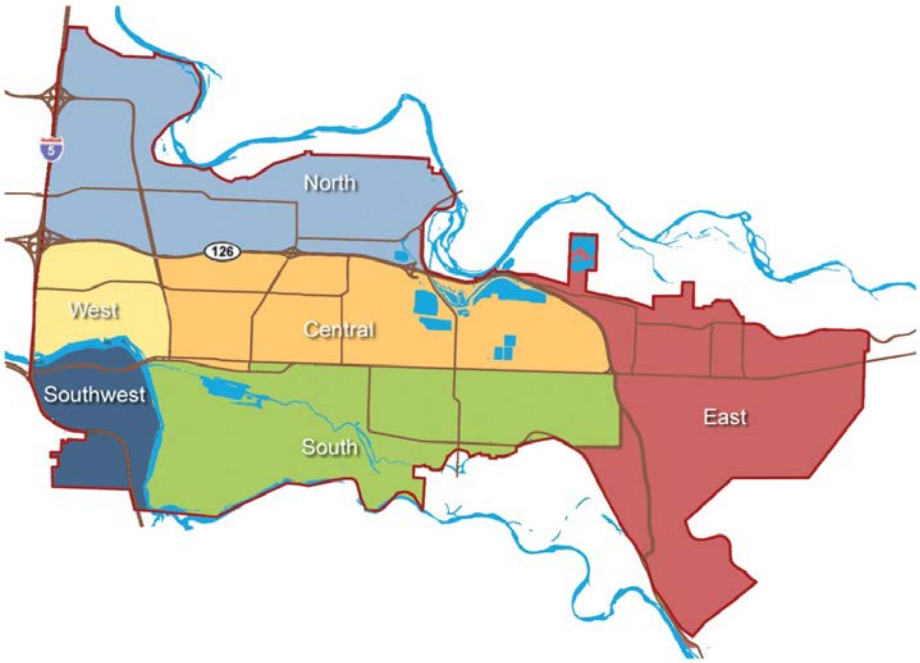
Willamalane Park and Recreation District began a comprehensive planning process in June 2010 to identify future needs for parks, natural areas, recreation facilities, programs and services. This Comprehensive Plan responds to identified community needs and provides an action plan to ensure the most effective use of community resources. It is an update to Willamalane's adopted 2004 Park and Recreation Comprehensive Plan.

This report describes the planning process, including the comprehensive assessment of community needs. It also presents Willamalane's strategies for achieving the community's vision and a framework for action.

THE PLANNING AREA

Willamalane Park and Recreation District is designated in the Eugene-Springfield Metropolitan Area General Plan as the park and recreation service provider for Springfield and its urbanizable area, including Glenwood. The current district boundary includes the area within Springfield's city limits, as well as areas outside of the city limits and within the urban growth boundary (UGB). In addition, any newly developed areas annexed by City of Springfield are automatically annexed to the district.

The planning area for the Comprehensive Plan includes the area of potential development over the next 20 years, and therefore, it is broader than the current district boundary. The planning area generally covers the entire area within the Springfield UGB or the district boundary, whichever is greater. It is divided into six planning sub-areas: Central, East, South, Southwest, West and North. These smaller sub-areas allow distinctions in park and facility need and community preferences to emerge. See Map 1, Planning Sub-Areas.



Map 1: Planning Sub-Areas

Willamalane owns and operates approximately 783 acres of land encompassing 37 parks, seven community recreation and support facilities and three undeveloped properties, and provides a wide range of recreational facilities and services. Recreation services include programs for all age groups, including aquatics, community athletics, special events, adaptive recreation, and environmental and history education programs.

Residents also have limited access to more than 300 acres of facilities and school grounds owned by Springfield Public Schools. Off-street multiuse paths owned by City of Springfield provide additional walking and bicycling opportunities. Other regional providers include Lane County, City of Eugene, and the Oregon Parks and Recreation Department, as well as natural resource opportunities provided by the U.S. Forest Service, Bureau of Land Management, and Oregon Department of Fish and Wildlife.

THE PLANNING PROCESS

Willamalane's Park and Recreation Comprehensive Plan was last updated in 2004. This plan update was managed by an in-house project manager and a project management team that oversaw the planning process.

The planning process included three phases (Figure 1):

- Determining needs;
- Developing the plan; and
- Adopting the plan.

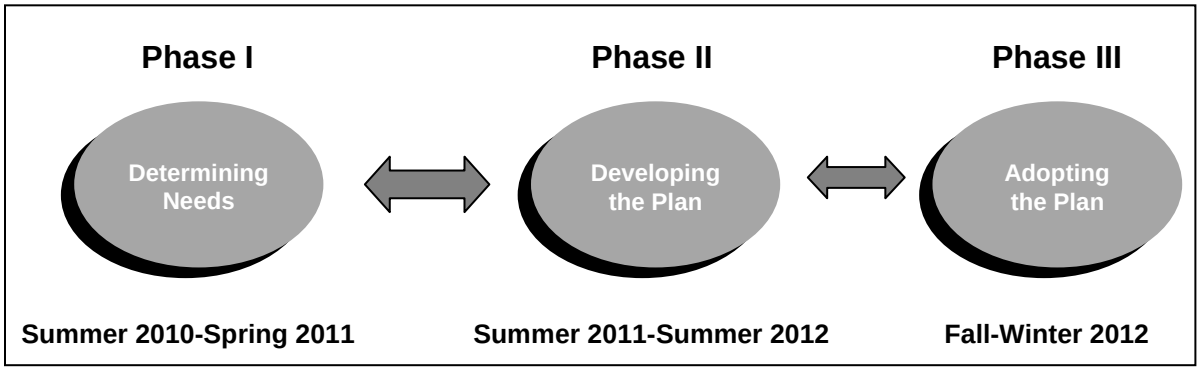


Figure 1: Comprehensive Planning Process

Phase I: Determining Needs

To develop a solid foundation for the Comprehensive Plan, a Community Needs Assessment was developed with the following components, described in more detail below:

- Community involvement activities
- Park and facility analysis
- Recreation services analysis
- Management and operations analysis

Community Involvement Activities

Community involvement was a critical part of the Community Needs Assessment. Feedback was solicited from district stakeholders and residents regarding their needs and preferences related to parks, natural areas, recreation facilities and programs over the next 20 years. Activities were planned to ensure the participation of a diverse cross-section of the population. Community involvement activities included the following:

- July 2010: A Comprehensive Plan booth at *Springfield SummerFair* (316 participants completed a questionnaire, and over 600 children voted for their favorite park activity);
- September-October 2010: An on-line and print *Community Survey* (completed by approximately 1,060 people);
- October 2010: A *Spanish-language version of the Community Survey* (completed by approximately 31 people); and
- January 2011: Three *Teen Workshops (*with approximately 77 participants).

Over 2,000 participants were included in the planning process, including children and youth. In addition, the Spring 2010 *Recreation Survey* included input from 728 residents.

Park and Facility Analysis

To plan for future needs, it is important to understand the current system of parks, natural areas, and recreation facilities available to Willamalane residents. A park and facility analysis was conducted to document the type, number, and condition of parks and recreation facilities available to District residents today, and to analyze the ratio of facilities to population (current level of service), assess current and future needs, and provide a basis for the development of strategies and actions.

Recreation Services Analysis

This section analyzed a variety of data, including current recreation programs and services offered by Willamalane and other service providers, Willamalane's cost recovery model, findings from community involvement activities and state and national trends. Current and future recreation service needs were identified for the next 20 years, which provided a basis for the development of strategies and actions.

Management and Operations Analysis

This section looked at Willamalane's organizational structure, total operating budget, general fund budget, debt service and assessed valuation to develop findings related to Willamalane's management and operations.

The complete Community Needs Assessment Report can be found in **Appendix A.**

Phase II: Developing the Plan

In the second phase of the planning process, strategies and actions were developed for acquiring, developing, improving and managing parks, natural areas, walking and biking trails, recreation facilities, and program opportunities in Willamalane's planning area over

the next 20 years. Strategies and actions are based on Community Needs Assessment results, the 2004 Park and Recreation Comprehensive Plan implementation, and additional public input from a variety of stakeholders, including Willamalane staff and Board of Directors, City of Springfield, Lane County and Springfield Public Schools.

A Capital Improvement Plan was then developed by prioritizing the proposed capital improvement projects. Two 10-year funded phases and a third unfunded project list are proposed, as well as cost estimates and a financing strategy. Staff then analyzed the potential operational costs of implementing the capital projects identified in the Capital Improvement Plan.

After a public open house to review draft recommendations and priorities, as well as additional input opportunities at Springfield SummerFair, the Draft Park and Recreation Comprehensive Plan was developed for committee, staff and community review.

Phase III: Adopting the Plan

In the final phase, the Park and Recreation Comprehensive Plan will be adopted by the Willamalane Board of Directors. It also will be adopted as a Refinement Plan to the Eugene-Springfield Metropolitan Area General Plan by City of Springfield and Lane County.

Figure 2 illustrates the different elements of plan development. The Community Needs Assessment Report included input from extensive community involvement activities as well as a technical analysis of facilities, programs and finances. These findings formed the basis of a community vision and the development of strategies and actions for parks, natural areas, recreation facilities, programs and services. The capital improvement plan prioritized strategies and actions into two 10-year funded phases, proposed a funding plan for capital improvement projects and analyzed operational impacts.

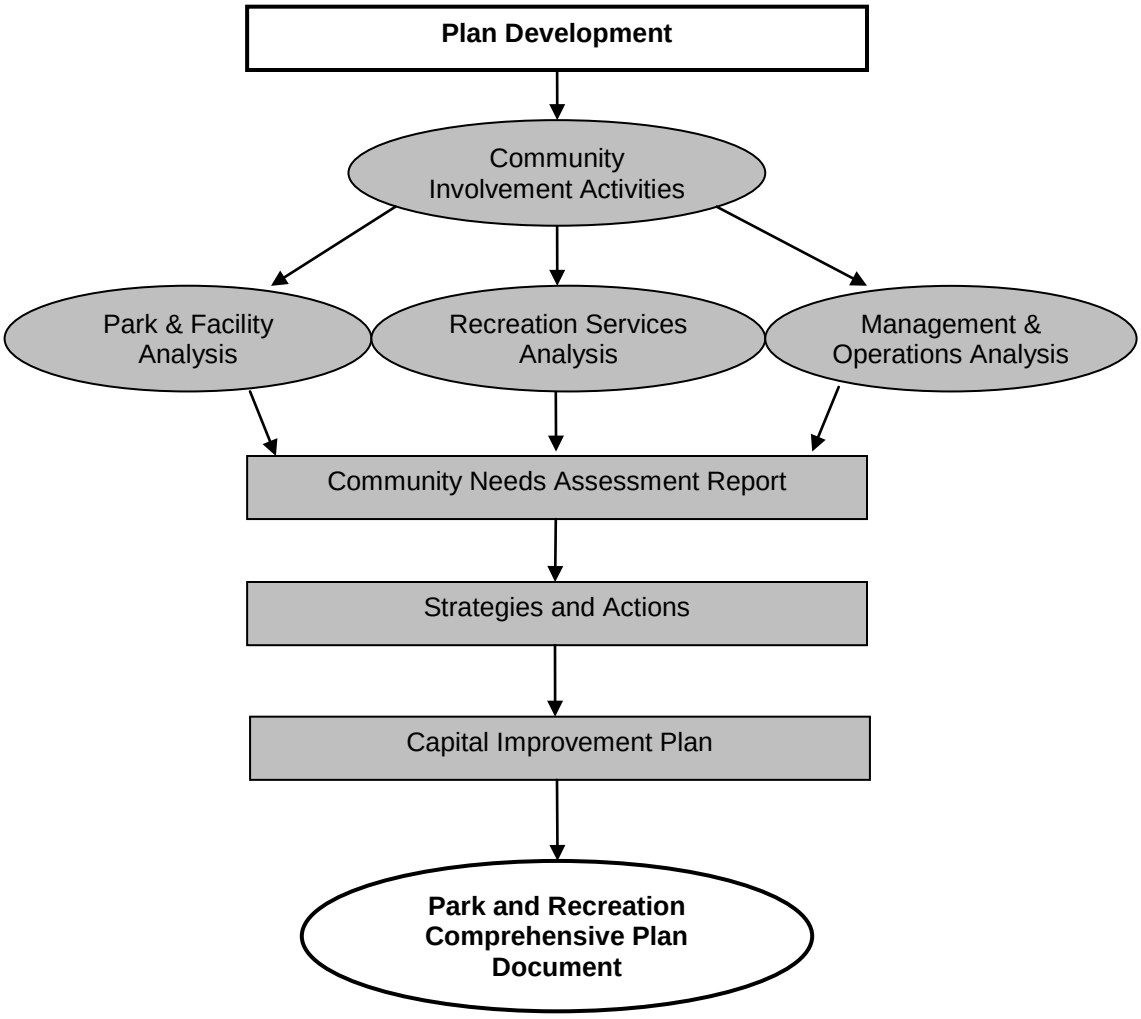


Figure 2: Plan Development

REPORT ORGANIZATION

The Park and Recreation Comprehensive Plan is organized into six chapters. The Community Needs Assessment is included as Appendix A.

- *Chapter 1: Introduction* describes the purpose of the plan, the planning area, the plan development process and the organization of this document.
- *Chapter 2: Planning Framework* describes the core values, vision, mission, goals, strategies and actions, and performance measures that form the comprehensive planning framework for parks and recreation.
- *Chapter 3: Highlights of Improvements* identifies key improvements that will be made during plan implementation.
- *Chapter 4: Strategies and Actions* describes the specifics of how the Willamalane will achieve its vision and includes maps of proposed projects.
- *Chapter 5: Capital Improvement Plan* describes a phased capital improvement and operations plan and funding options for implementing plan improvements.
- *Chapter 6: Performance Measures* describes measures linked to each of the goals of the Comprehensive Plan. These measures will be used to evaluate successful Plan implementation.
- *Appendix A: Community Needs Assessment* identifies what the community needs and wants in terms of parks, natural areas, recreation facilities and programs over the next 20 years. It is the basis for the development and prioritization of the plan's strategies and actions.

Chapter 2

Planning Framework

PLANNING FRAMEWORK

Willamalane Park and Recreation District's values and aspirations for the future have been guiding forces for the development of the Comprehensive Plan. As illustrated in the Comprehensive Plan Framework in Figure 3, there are six key elements of the plan:

- ***Core values*** or the values that all services are based upon;
- A ***vision*** for Willamalane Park and Recreation District that describes its preferred future;
- A ***mission*** that describes the business of Willamalane Park and Recreation District;
- ***Goals*** that describe the outcomes to be produced by implementing the Comprehensive Plan;
- ***Strategies* and actions** that describe how Willamalane Park and Recreation District will achieve its vision; and
- ***Performance measures*** that measure success at achieving this vision.

This chapter describes in more detail each of these key elements.

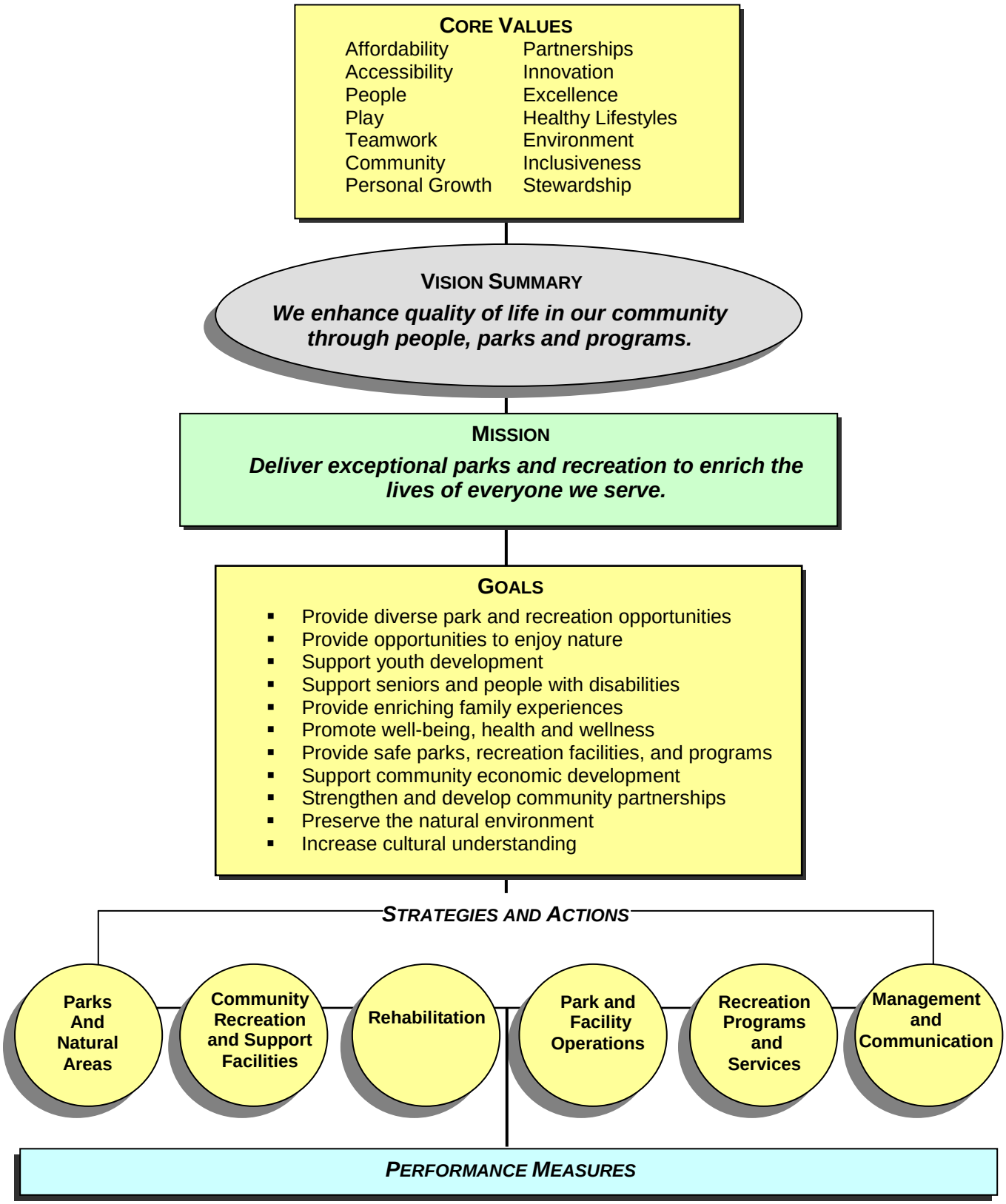


Figure 3: Comprehensive Plan Framework

CORE VALUES

Core values are the qualities most valued by Willamalane Park and Recreation District. These qualities will guide all services provided by the Willamalane. The following values are embodied in the goals and strategies for Willamalane's parks, natural areas, recreation facilities, programs and services.

- *Affordability*
- *Accessibility*
- *Community*
- *Environment*
- *Excellence*
- *Healthy Lifestyles*
- *Inclusiveness*
- *Innovation*
- *Partnerships*
- *Play*
- *People*
- *Personal Growth*
- *Stewardship*
- *Teamwork*

VISION

The vision creates a picture of success for the community served by the Willamalane's parks and recreation opportunities. During the development of the 2004 Comprehensive Plan, the Project Management Team developed a vision summary:

We enhance quality of life in our community through people, parks and programs.

Willamalane's complete vision was updated and adopted by the Board of Directors in December 2010. It is:

- *Willamalane actively listens and responds to the community, which in return trusts and supports Willamalane.*

- *Willamalane's excellence in developing and maintaining parks, facilities, open space and programs draws recognition locally and nationally.*

- *Willamalane exemplifies outstanding leadership by effectively managing and leveraging resources; promoting innovative practices; creating and maintaining strong partnerships; and recruiting and retaining highly motivated professional staff.*

MISSION

A mission is a statement that describes “the business” of Willamalane Park and Recreation District. Willamalane’s mission is:

Deliver exceptional parks and recreation to enrich the lives of everyone we serve.

PLAN GOALS

Goals are the outcomes to be produced by implementing the Comprehensive Plan. Eleven goals emerged during the 2004 comprehensive planning process, reflecting key directions for Willamalane’s future. The project management team reviewed these goals and determined to keep them the same, with minor editing, for the 2012 plan. They are not listed in priority order.

These goals are:

- ***Provide diverse park and recreation opportunities***

  Community health and well-being are strengthened through recreation experiences. Willamalane Park and Recreation District will provide diverse parks, facilities and programs that interest a wide variety of people at all levels of participation.

- ***Provide opportunities to enjoy nature***

  Willamalane's parks, programs and facilities offer unique opportunities to enjoy nature, view wildlife and develop a sense of well-being that grows from a deep relationship with nature and a connection to the natural world.

- ***Support youth development***

  Youth development is a critical concern of the Springfield community. Willamalane recognizes that youth are our future. Willamalane will continue to form partnerships and offer programs that help youth reach their fullest potential.

- ***Support seniors and people with disabilities***

  Including all people in the fabric of society strengthens community and individuals and enhances quality of life. Willamalane Park and Recreation District will promote inclusion and provide a variety of opportunities for residents, including seniors and people with disabilities.

- ***Provide enriching family experiences***

  Willamalane is committed to improving the quality of life in our community by strengthening our families. Through its parks, programs and facilities, Willamalane Park and Recreation District will create opportunities for families of all configurations to play together, learn new skills and grow closer to one another.

- ***Promote well-being, health and wellness***

  Personal health and wellness require opportunities to be physically active, mentally and emotionally recharged, and socially engaged. Willamalane Park and Recreation District will provide parks, facilities, programs and services that promote health and wellness.

- ***Provide safe parks, recreation facilities and programs***

  Parks, recreation facilities and programs should provide healthy, inviting environments for social interaction and enjoyment. Willamalane Park and Recreation District will provide such places that foster a sense of community and provide safe recreation opportunities for community members.

- ***Support community economic development***

  Community health and vitality are essential to attract and retain employees and businesses and to fuel the local economy. Diverse cultural and recreational opportunities appeal to employers and employees. Willamalane Park and Recreation District will provide attractive parks, facilities and programs to enhance quality of life in Springfield.

- ***Strengthen and develop community partnerships***

  Additional resources are needed to expand and sustain attractive, high-quality parks and facilities, programs and services. Community partnerships and collaborations in service delivery maximize available resources, resulting in greater community benefit. Willamalane Park and Recreation District will continue to seek out new partners to join its efforts in obtaining the resources needed to provide the quality of life our community deserves.

- ***Preserve the natural environment***

  Our community looks to Willamalane to be stewards of our natural resources. Willamalane will provide leadership in conserving these resources, and look for new and better ways to be environmentally responsible. Willamalane will provide parks and natural areas that offer close-to-home access to recreational opportunities, while preserving and enhancing important natural resources.

- ***Increase cultural understanding***

  Willamalane strives to foster an inclusive sense of community by honoring and celebrating people of all cultures, and preserving our local history. Willamalane is committed to hiring a diverse staff, highlighting diversity in staff training, and creating programs and facilities that raise awareness of diverse cultural traditions and history.

STRATEGIES AND ACTIONS

To accomplish the district's vision and goals, strategies and actions were developed in six categories. These are methods, resources, processes and systems Willamalane will deploy to achieve success.

The strategy and action categories are:

- ***Parks and Natural Areas***

  Provide parks, natural areas, connections to waterways, and walking and biking trails, while respecting private property rights.

- ***Community Recreation and Support Facilities***

  Provide community recreation and support facilities that facilitate a wide variety of activities, create community gathering places and enhance community pride.

- ***Rehabilitation***

  Upgrade and revitalize existing parks and recreation facilities to provide exceptional recreation opportunities, protect park and recreation resources, improve the environment, enhance user safety and improve accessibility for people with disabilities.

- ***Park and Facility Operations***

  Manage district parks and facilities to promote recreation, user safety and sustainable environmental practices; and to protect public investment.

- ***Recreation Programs and Services***

  Offer recreation programs and services that respond to district needs, strengthen families and the community and encourage healthy lifestyles.

- ***Management and Communication***

  Manage the district in a sound, responsible manner that emphasizes effective stewardship of public resources, partnerships and joint ventures, and staff and community involvement.

PERFORMANCE MEASURES

To evaluate plan implementation, performance measures tied to the goals presented in this chapter are proposed in Chapter 6.

Chapter 3

Highlights of Improvements

HIGHLIGHTS OF IMPROVEMENTS

To illustrate key strategies in the Comprehensive Plan, this chapter highlights priority improvements, many of which will take place in the first 10 years of plan implementation. These improvements respond to Community Needs Assessment findings, and will make a substantial contribution to enhancing quality of life in Springfield through people, parks and programs. The following categories of improvements are described further in this chapter:

- Collaboration
- Glenwood and Downtown
- Thurston Hills Ridgeline
- Connections to Waterways
- Opportunities for Active Play
- Reinvestment
- Resource Conservation
- Recreation Program

COLLABORATION

One of the Comprehensive Plan's goals is to strengthen and develop community partnerships. Willamalane recognizes the importance of collaboration in maximizing resources and delivering the greatest benefit to the community. In this plan, Willamalane will continue to rely on collaboration to meet community needs. Willamalane is an important partner in TEAM Springfield, a cooperative effort between City of Springfield, Springfield Public Schools (SPS), Willamalane, and Springfield Utility Board (SUB).

Willamalane relies on all TEAM Springfield partners to meet community park and recreation needs, but particularly with SPS. Elementary schools play a critical role in meeting day-to-day park needs in Springfield, especially in those areas underserved by neighborhood parks. Willamalane and SPS also have a history of collaborating to ensure that all Springfield children have safe, supervised settings for play and learning after school and on no-school days.

Willamalane proposes to expand and strengthen this partnership through a number of strategies and actions. One strategy is to expand the number of school/park projects in order to help meet Springfield's neighborhood park needs. This collaboration may vary widely, depending on mutual benefit and individual site constraints and opportunities. Possibilities range from joint use to shared maintenance and coordinated master planning, such as at Douglas Gardens school/park, Page school/park, and Maple Elementary.

In addition to existing school sites, this plan proposes jointly developing and co-locating a school and neighborhood park to meet the educational needs of students and maximize recreational opportunities in the growing Jasper-Natron area (*Action 1.18, Jasper-Natron School/Park*). By working collaboratively, SPS and Willamalane will expand the quality and quantity of recreation opportunities available, while minimizing costly land acquisition.

Willamalane also collaborates with City of Springfield on many projects, including new neighborhood parks proposed in this plan, such as on the city-owned 18th and H property in central Springfield and the neighborhood park blocks in Glenwood; path projects such as the Mill Race Path, Weyerhaeuser Haul Road Path and McKenzie Connector; and *Action 3.2, Weyerhaeuser McKenzie Natural Area Park*, which Weyerhaeuser donated to the city, and the city will donate to Willamalane in exchange for Willamalane providing public access and long-term maintenance.

Other public sector partners include the Oregon Department of Transportation, Oregon Park and Recreation Department, Lane County, Lane Council of Governments, Lane Transit District, and City of Eugene. Non-profit partners include FOOD for Lane County, McKenzie River Trust, Centro Latino Americano and Friends of Willamalane. By working together, we can reach more members of our community than if working alone.

Willamalane also works with the private sector to promote community economic development and leverage public funds with private dollars. One key public/private partnership project in this plan is *Action 1.3, Pacific Park Subdivision Neighborhood Park*. Willamalane proposes working with the city and property owners of the Pacific Park subdivision to acquire and develop a neighborhood park for area residents. The existing privately owned park is run-down and beyond repair. Willamalane pledges to continue partnerships with both public and private sectors to maximize the benefits delivered to residents for each dollar of public investment.

GLENWOOD AND DOWNTOWN

Another area where collaboration plays a key role is in the redevelopment of Glenwood and downtown Springfield. Willamalane has been working with City of Springfield on planning efforts for these two neighborhoods separated by the Willamette River. If implemented, a number of actions in the Comprehensive Plan will help revitalization efforts. A few to note include:

- *Actions 4.13 and 4.14, Glenwood Riverfront Linear Park A and B:* As the Glenwood area is redeveloped, Willamalane has an opportunity to work with public and private partners to develop a riverfront linear park and multiuse path, and expand the popular Willamette River path system. Section A (Action 4.13) would travel from the Viaduct Path underneath the I-5 bridge, east to the Springfield Bridge; Section B (Action 4.14) would travel from the Springfield Bridge south to Seavey Loop Road. The proposed linear park will include multiuse paths, picnic areas, and river overlooks, and will be a significant regional recreation and alternative transportation resource. The park will also expand recreation opportunities for Glenwood area residents, who currently have limited access to close-to-home parks.

- *Action 2.3, Island Park Expansion/Connection to Downtown:* Island Park is much loved by the community, but as the home of a long list of festivals and events, it is separated from downtown by the backs of businesses, has poor public access, and is visually and physically separated from the surrounding neighborhood. This action would acquire property to connect the park more directly to downtown, consistent with the Island Park Master Plan and Downtown District Urban Design Plan. Better connecting Island Park to downtown would add to the vibrancy of both, aiding in community development and enhancing Springfield's quality of life.

- *Action 1.26, Glenwood Neighborhood Park Blocks:* Willamalane intends to work in collaboration with the city and private partners to pursue development of neighborhood park blocks in Glenwood. According to the Draft Glenwood Refinement Plan, neighborhood park blocks are conceptualized as long, narrow parks bordered by north-south streets, and providing a visual and physical connection between Franklin Boulevard and the Willamette River. The park blocks are intended to make the benefits of neighborhood parks available for the residents and employees of the future planned mixed-use development, as well as the general public. The two neighborhood park blocks included in the Draft Glenwood Refinement Plan will be a key component in the area's revitalization.

These projects support the comprehensive plan's goal of community economic development. Community health and vitality are essential to attract and retain employees and businesses and to fuel the local economy. Diverse cultural and recreational opportunities appeal to both employers and employees. Projects like these will provide attractive parks, facilities and programs to enhance quality of life in Springfield.

THURSTON HILLS RIDGELINE

Natural areas, linear parks and trails enhance the livability and character of a community by preserving habitat and open space. Natural areas also provide opportunities for passive outdoor recreation, such as hiking and wildlife viewing. Willamalane residents value their natural environment and outdoor recreation activities.

SummerFair questionnaire respondents and Spanish-language survey respondents identified *natural area parks* as their top priority. In addition, natural area parks often support recreation activities that are among survey respondents' top 20 favorite recreation activities (out of 50), including: walking (1), bicycling (4), dog walking (10), hiking (12), wildlife watching (13), picnicking (15), and running (17).

To meet the Comprehensive Plan goals of providing opportunities to enjoy nature and preserving the natural environment, Willamalane proposes to develop additional natural area parks and trails. Specifically, a focus of new parkland acquisition is along the south Thurston Hills ridgeline. Undeveloped forested hillsides that are a prominent community landmark, combined with nearby residential development and adjacent public land, make this area ideal for future natural area parks and trails.

This idea isn't new: The Thurston Hills ridgeline was identified as possible parkland in Willamalane's 2004 Comprehensive Plan and in the Rivers to Ridges Metropolitan Regional Parks and Open Space Study. Projects identified in this plan include:

- *Action 3.8 and 3.9, Thurston Hills Ridgeline Park East and West:* Willamalane is interested in working with property owners to pursue acquisition and development of natural-area parks and trail systems along the Thurston Hills ridgeline. Two areas are identified for possible acquisition, one on the eastern edge of Springfield, and the other south of Potato Hill, towards the Jasper-Natron area.
- *Action 4.10, Thurston Hills Ridgeline Trail*: Willamalane is interested in working with property owners to explore the feasibility of development of a ridgeline trail in the South Thurston Hills, connecting to parks and neighborhoods. A ridgeline trail would connect to nearby parks, other public land, such as BLM land just outside of the urban growth boundary, and neighborhoods.
- *Action 3.10, MountainGate Ridgeline Park:* Willamalane is interested in continuing to work with developers on the implementation of the MountainGate Master Plan, specifically the development of a natural area park and trail system on Potato Hill. The MountainGate Master Plan calls for an almost ninety acre park on the top of Potato Hill, one of Springfield's most significant ridges. The park will be surrounded by residential development and neighbors will be able to easily access the trail system, providing easy access to nature and exceptional views.

A complete list of projects that will connect residents with their natural environment during the first 10 years of plan implementation is provided in Chapter 5.

CONNECTIONS TO WATERWAYS

Springfield residents love their rivers. When asked what types of outdoor recreation features are most needed in Willamalane's parks, *riverfront access points* tied for first, at 19 percent. All of Willamalane's existing natural area parks have significant river frontage. In addition, rafting/drift boating and canoeing/kayaking ranked high among Spanish-language and teen survey respondents.

A number of actions in the Comprehensive Plan respond to the demand for increased connections to waterways, including the following:

- *Action 5.4, Clearwater Park Master Plan Implementation:* Over the planning period, Willamalane will implement the improvements identified in the Draft Clearwater Park Master Plan. Clearwater Park is located on the Middle Fork of the Willamette River, and has been undergoing significant changes in the last few years, including development of the new inlet for the Springfield Mill Race, and a new boat landing. Additional improvements identified in the master plan include an accessible fishing pier, archery range, disc golf course, nature play area, additional waterfront trails, and native plant demonstration garden. While most of the improvements are not directly water-related, they will improve the value and use of this large riverfront park.
- *Action 4.11, McKenzie River Connector*: Willamalane will work with the city on development of a multiuse path from the existing McKenzie Levee Path to 52nd Street, between Hwy 126 and the McKenzie River. This project was previously identified in TransPlan and Willamalane's 2004 Comprehensive Plan. It is a critical east-west connection north of Main Street for bicyclists, and would open up access to the McKenzie River—much of which is hidden behind fences, or only visible from speeding vehicles.
- *Actions 4.16, 4.17, 4.18, Mill Race Path*: These three actions combined would build the Mill Race Path from the future Booth-Kelly Mill Pond Park in downtown Springfield, to its connection with the Middle Fork Path in Georgia-Pacific Park. Together with the Middle Fork Path and the on-street bikes lanes on South Second Street, Mill Race Path development would make an 8-mile loop, the majority along a waterway. The Mill Race Ecostystem Restoration Project has improved the habitat in and along the Mill Race, and the Mill Race Path will open up this resource to Springfield residents and regional visitors alike, who until then will only have minimal access to this historic waterway.

OPPORTUNITIES FOR ACTIVE PLAY

Based on the results of the Community Needs Assessment, 364 acres of additional parkland will be needed to serve district residents by 2032. Given this, park development will be a priority over the next 20 years. These new parks will enable the district to meet many of the Comprehensive Plan goals, including providing diverse park and recreation opportunities.

In addition to natural-area parks, linear parks and trails, where more passive recreation activities take place, such as walking, bird watching, and bike riding, there is also a need for additional opportunities for active play.

Teen focus group participants ranked *parks with competitive sports fields* first, and *large, multi-use community parks* second (out of seven), when asked which major park and recreation projects are most important for our community. They also picked *large destination playgrounds*, *riverfront access points*, and *outdoor water playgrounds*, as the top three outdoor recreation features that are most needed in Willamalane's parks. When asked what prevents them from visiting parks and recreation facilities in the Springfield area more frequently, their top response was that there are *not enough activities*.

Willamalane has responded to this need by proposing a variety of projects that will offer significant opportunities for active play. A few of the projects that will be implemented in the next 10 years are highlighted below:

- *Action 6.1, Complete the 32nd Street Community Sports Park*: Willamalane began development of the sports park in 2004; it would not have happened without the collaboration of public, nonprofit, and private partners. Today, the sports park is part of the Willamalane Center for Sports and Recreation complex. Two additional outdoor multiuse turf fields, a covered picnic area, perimeter path, enhanced playground and additional parking are proposed, in order to maximize play value at the park.
- *Action 6.2, Guy Lee School/Park Improvements:* Guy Lee Park sits adjacent to Guy Lee Elementary School, yet they are separated by a fence and don't fully take advantage of each other's resources. This action proposes that Willamalane and SPS work together to develop and implement a master plan for the park and school grounds. Improvements to consider include field improvements, joint use playground improvements and improved connectivity to the surrounding neighborhood.
- *Action 8.22, Bob Artz Memorial Park Field Improvements:* Bob Artz Park, on the city's eastern edge, is an underutilized resource. This action would complete master plan improvements, such as developing a perimeter trail, scorekeepers loft and additional paving between fields. More importantly, it would make improvements to the drainage and usability of the fields, so they could get more use, and have more play value, possibly by other sports in addition to softball.

REINVESTMENT

Willamalane residents recognize the importance of maintaining existing recreation resources as well as developing new parks and recreation facilities.

In the 2010 Recreation survey, respondents ranked improve/maintain existing parks and facilities as the most important to their household, from a list of five potential Willamalane projects.

Generally, it is more cost effective to rehabilitate existing park and recreation facilities than to replace them with new facilities. With the goal of providing diverse and safe parks and recreation facilities, the Comprehensive Plan outlines many improvements to Willamalane's existing parks and valued recreation facilities within the first 10 years of plan implementation, including:

- *Actions 5.5, 5.6, and 8.21, Dorris Ranch Historic Preservation, Rehabilitation, and Community Garden:* These three actions focus on Willamalane's intent to implement the 2008 Dorris Ranch Master Plan, and restore the Briggs House and Dorris House to their historically relevant periods so they can be better used, enjoyed and interpreted. Rehabilitation work includes replacing the existing restrooms and improving the trail and signage system. New improvements include adding a community garden near the park entrance.
- *Action 8.4, Meadow Park Rehabilitation*: There are a variety of improvements needed at this established neighborhood park between Mill Street and Pioneer Parkway in order to help it meet current standards, including repairing or replacing the restrooms, shelter and play area; making accessibility improvements to the ballfield and completing the pathway lighting system.
- *Action 8.24, Natural Area Restoration:* Willamalane has just completed a District-wide Natural Resource Areas Management Plan (NRAMP). Natural resource areas make up a significant percentage of Willamalane's parkland inventory. There are currently 18 district-owned or -managed parks that contain significant amounts of natural resource areas, covering almost 500 acres. The purpose of the NRAMP is to define a clear and achievable approach for long-term management of the natural resources and specific ecological communities contained within Willamalane-owned properties. This Comprehensive Plan action recommends implementing the NRAMP, and ultimately restoring natural areas at identified priority sites throughout the district.

RESOURCE CONSERVATION

Our community looks to Willamalane to be stewards of our natural resources. As stated in our plan goals, we will provide leadership in conserving these resources, and look for new and better ways to be environmentally responsible. One way is to provide parks that offer close-to-home access to a variety of outdoor opportunities, while at the same time preserving and enhancing important natural resources.

Another way, less obvious to the public, is to upgrade our facilities and parks with resource-efficient operating systems. There are a number of actions in this plan that recommend upgrading old, inefficient operating systems with more efficient systems that reduce our use of non-renewable resources, and cost less to operate, such as:

- *Action 8.30, Splash! at Lively Park*: Among the improvements planned for this highly-used aquatics facility is to modernize and upgrade the mechanical, electrical and plumbing systems for energy efficiency.
- *Action 8.26, Willamalane Park Swim Center*: Willamalane's first natatorium is also in need of a variety of building repairs in the next ten years, including updating its building control systems.
- *Action 8.9, 8.10, 8.13, Jesse Maine Memorial Park, Bluebelle Park, Willamette Heights Park/Overlook (among others):* We propose installing resource-efficient irrigation systems as park improvements are implemented. Upgrading to new irrigation systems can save valuable energy, water, and labor resources.
- *Action 9.3, Energy-Efficiency Program*: We plan to develop energy-efficiency programs at district facilities to minimize energy consumption and utility costs, including at Willamalane Center and Park Services Center.

Through the implementation of these actions, and other similar strategies in the plan, Willamalane is striving to reduce greenhouse gas emissions through improved energy efficiency, waste reduction and recycling, and increase the use of renewable energy resources. This also fits with our plan goal of promoting well-being, health and wellness, and supporting community economic development.

RECREATION PROGRAMS

To achieve its vision of the future, Willamalane will strive to offer recreation programs and services that respond to identified needs and meet plan goals.

Twenty-three percent of survey respondents believe that teenagers ages 13-17 are the group most in need of *more or improved recreation services in the Springfield area*. Thirty-six percent of teenagers also identified themselves as needing more or improved recreation services. This was in addition to input from the teen focus groups, indicating that teenagers want a place to hang out with friends, and more active recreation opportunities at Willamalane parks. They also want more drop-in activities provided inexpensively. This is consistent with findings from 2002.

Willamalane responded to this input by proposing *Action 10.2, Teen Programming.* We will continue to develop more activities for high school youth at Willamalane facilities, specifically ones that include inexpensive drop-in programs.

We also heard during the Community Needs Assessment that outdoor and water-related activities were very important to community members, from young children to seniors. This fits with the national trend to better connect people to close-to-home outdoor experiences, and more natural play opportunities.

Action 10.3, Nature-Based Programming was developed to help respond to this need. Willamalane will continue to expand outdoor recreation activities and programs, including a community garden program. Introducing residents to these activities is an essential part of creating stewards who will be our partners in protecting parks for generations to come.

Survey results also indicated that community members appreciated and attended Willamalane's wide variety of special events, and would appreciate additional opportunities. The highest ranking activities, based on frequency of participation when they are in season, are attending fairs/festivals, and walking (tied for first out of 50). Attending fairs/festivals was also the 5th most favorite activity, and attending cultural events was the 14th. Based on this, Willamalane proposed *Action 10.5, Special Events and Cultural Programs,* in order to expand opportunities for innovative special events and cultural programs.

In addition, based on Community Needs Assessment results, we found:

- *Partnerships are essential for effective service delivery.* Willamalane will continue to partner with other agencies, particularly Springfield Public Schools, to develop a comprehensive strategy for fostering youth development during out-of-school times.
- *Willamalane must respond to trends and changing community demographics, such as the growth of the senior and Latino populations.* Willamalane will serve Springfield's diverse population, including its growing Latino community, seniors and people with disabilities. Willamalane will be innovative and adaptable in order to best meet the changing needs of the community and identify new core programs as community needs change.
- *Don't make cost a barrier.* Consistent with the district's Cost Recovery Model, we will offer programs at a range of costs (free, low cost, etc.) and implement strategies to ensure program affordability, such as an expanded scholarship program.

Chapter 4

Strategies and Actions

STRATEGIES AND ACTIONS

This chapter describes strategies and actions for acquiring, developing, improving and managing parks, natural areas, walking and biking trails, recreation facilities and program opportunities in Willamalane's planning area over the next 20 years.

Strategies and actions are organized in the following categories:

A. Parks and Natural Areas:
   1. Neighborhood Parks
   2. Community Parks
   3. Natural Area Parks
   4. Linear Parks and Trails
   5. Special-use Parks
   6. Sports Parks

B. Community Recreation and Support Facilities

C. Rehabilitation

D. Park and Facility Operations

E. Recreation Programs and Services

F. Management and Communications
   1. Districtwide Administration
   2. Planning and Development
   3. Public Affairs
   4. Personnel

Strategies and actions were developed based on Community Needs Assessment results, the 2004 Park and Recreation Comprehensive Plan implementation, and public input from a variety of stakeholders, including Willamalane staff and Board of Directors, City of Springfield, Lane County and Springfield Public Schools.

Each category includes a statement in ***bold italics*** that describes its goal followed by a list of strategies and a corresponding table of actions. Neither Strategies nor actions are listed in priority order.

Strategies and actions have been developed to achieve Willamalane's mission:

Deliver exceptional parks and recreation to enrich the lives of everyone we serve.

Willamalane's 20-year Comprehensive Plan is illustrated in **Map 2, Proposed Park and Recreation Projects**. The project numbers on Map 2 correspond to the project numbers in Tables 1-7. Tables 1-7 are also followed by maps that are sub-sets of Map 2, and show proposed projects split out by park or facility type. All maps show only proposed actions related to A. Parks and Open Space and B. Community Recreation and Support Facilities.

In Chapter 5, actions will be prioritized, and those ranking the highest will be incorporated into a Capital Improvement Plan with cost estimates and funding goals.

PROPOSED PARK AND RECREATION PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

- 1.1 Neighborhood Park
- 2.1 Community Park
- 3.1 Natural Area Park
- 5.1 Special-Use Park
- 6.1 Sports Park
- 7.1 Community Recreation or Support Facility
- School/Park Partnership
- Planned Trail**
- Planned Multi-Use Path**
- Proposed Multi-Use Path
- Proposed Trail
- 4.1 Path or Trail Project

See Chapter 4 for full list of actions

** Planned paths and trails are from Springfield Bicycle Plan (1998), TransPlan (2002) or Park and Recreation Comp Plan (2004).

Multi-use paths may be included in or independent of linear parks.

Coburg Hills
Camp Creek Ridge
Vitus Butte
Quarry Butte
Potato Hill
South Thurston Hills
NORTH
WEST
CENTRAL
SOUTHWEST
SOUTH
EAST
INTERSTATE 5
BELTLINE HWY
GATEWAY ST.
HARLOW RD.
HAYDEN BRIDGE RD.
PIONEER PKWY
MCKENZIE RIVER
MARCOLA RD.
HWY 126
42nd ST.
OLYMPIC ST.
MOHAWK BLVD.
CENTENNIAL BLVD.
5th ST.
MAIN ST.
SOUTH 'A' ST.
FRANKLIN BLVD
GLENWOOD BLVD.
JASPER RD.
THURSTON RD.
BOB STRAUB PKWY
MIDDLE FORK WILLAMETTE RIVER
Mill Race
Lyle Hatfield Path
Gamebird Park
Robin Park
Royal Delle Park
Harvest Landing
Yolanda ES
Briggs MS
Guy Lee ES
Guy Lee Park
Page ES
Page Park
Pierce Property
Moe Property
EWEB Path
By-Gully Path
Centennial ES
Kelly Butte Park
(former) Moffitt ES
Hamlin MS
Menlo Park
Meadow Park
Two Rivers - Dos Rios
Willamalane Park
Maple ES
Springfield HS
Willamalane Park Swim Center
(former) Brattain ES
West D St. Greenway
Adult Activity Center
Island Park
Wildish Theater
Memorial Building
Gateways HS
A3 HS
Millrace Park
Pioneer Cemetery Park
Eastgate Woodlands
Tyson Park
Park Services Center
Willamalane Center
32nd St. Community Sports Park
Pride Park
Volunteer Park
Bluebelle Park
Riverbend ES
Fort Park
Thurston HS
Thurston Park
Ridgeview ES
Thurston ES
Bob Artz Park
Gray Property
Jesse Maine Park
Lively Park
Splash!
Thurston MS
Ruff Park
Rob Adams Park
Jasper Meadows Park
James Park
Willamette Heights Park
Agnes Stewart MS
Douglas Gardens Park
Douglas Gardens ES
Mt. Vernon ES
Dorris Ranch
Middle Fork Path
Georgia-Pacific Park
Clearwater Park

0 800 1600 3200 4800 Feet

1 10 50 acres 100 acres

Base data provided by Lane Council of Governments (LCOG)

This map is illustrative and should be used for planning purposes only. It is not intended to depict exact locations or alignments.

Map 2
Proposed Park and Recreation Projects
Park and Recreation Comprehensive Plan

willamalane Park and Recreation District

Springfield, Oregon October 2012

A. Parks and Natural Areas

Provide parks, natural areas, connections to waterways, and walking and biking trails, while respecting private property rights.

General Parks and Natural Areas Strategies

A1. Acquire and develop a range of park types throughout the district to meet the diverse needs and geographic distribution of residents.

A2. Adopt a standard of 14 acres of parkland per 1,000 residents.

A3. Balance the need to provide new parks and facilities with the need to protect and preserve public investment in existing parks and facilities.

A4. Acquire parkland in advance of need, consistent with identified community priorities.

A5. Look for opportunities for acquiring land adjacent to existing parks in order to improve park function, as land becomes available.

A6. Pursue redevelopment opportunities in areas where vacant land is not available, to acquire needed land for future parks.

A7. Work with interested parties to acquire and preserve natural areas for future generations.

A8. Work with the city and other public and private partners, as appropriate, to ensure safe and convenient access to parks and recreation facilities, including access for persons with disabilities, bicycles, pedestrians and users of public transportation.

A9. Look for opportunities to improve bicycle/pedestrian, vehicular and visual access at existing parks in order to improve park safety, recreation utility and connectivity to the surrounding neighborhood.

A10. Ensure that parks and facilities meet the Americans with Disabilities Act (ADA) requirements.

A11. Develop play areas that meet or exceed current safety requirements and child development guidelines.

A12. Provide a variety of educational features in parks, such as examples of preferred street trees, native plant gardens and interpretive signage.

A13. Include public art in park design, whenever feasible, to encourage unique and memorable park experiences.

A14. Evaluate operations impacts in advance of developing new parks and facilities.

A15. Work with Springfield Public Schools when siting and developing future parks and schools to create school/park facilities best suited to meet the community's needs, where consistent with the goals and standards of this plan.

A16. Coordinate with the city on implementing stormwater Best Management Practices to assist in meeting state and federal water-quality standards and Endangered Species Act requirements.

A17. Use environmentally sustainable park development and management practices.

Neighborhood Parks Strategies

A18. Develop a system of neighborhood parks that provides basic park and recreation opportunities, such as play fields, courts, playgrounds, picnic facilities, landscaping, pathways and accessible parking.

A19. Ensure an equitable distribution of neighborhood parks throughout the district.

A20. Adopt a standard of 2 acres per 1,000 residents for neighborhood parks.

A21. Adopt a service-area radius of ¼ to ½ mile for neighborhood parks. Take into consideration major streets, railways, topography and rivers, which can pose additional barriers to safe and convenient park access for pedestrians.

A22. Pursue joint land acquisition opportunities with partner agencies, such as Springfield Public Schools, when planning for neighborhood parks in developing areas

A23. Work with Springfield Public Schools to create school/park complexes where parks abut schools and to optimize the use of other school sites, or former school sites, for public recreation, especially in areas that are underserved by neighborhood parks.

A24. Pursue acquisition and development of other park types, such as community and natural-area parks, when suitable parcels for neighborhood parks cannot be obtained to meet neighborhood park needs.

A25. Develop partnerships with other public agencies, developers and property owners to help meet neighborhood park needs in served, as well as underserved, areas.

A26. Consider acquiring neighborhood parks that are less than the proposed average size in areas where only limited parcels are available.

A27. Pursue agreements to provide public access to privately owned open space, such as hospitals, churches and private developments, to help mitigate neighborhood park deficiencies.

A28. Pursue redevelopment opportunities for neighborhood parks in underserved areas where vacant land is not available and partnerships are limited.

A29. Provide appropriately scaled neighborhood park amenities as waysides in linear parks and in other park types to expand opportunities to meet community needs, such as seating, picnic tables and play features.

Table 1 lists proposed actions relating to neighborhood parks. (Actions relating to rehabilitation of neighborhood parks are found in Table 8.)

TABLE 1: NEIGHBORHOOD PARKS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
1.1	North	Pierce Park Development	Work with SPS to develop and implement a school/park master plan for the Pierce property and adjacent Briggs and Yolanda school grounds that provides for coordinated development and optimizes outdoor recreation opportunities.
1.2	North	Pierce Park Expansion	Work with the city and future developer to coordinate park planning with the adjacent Marcola Meadows development and seek opportunities to expand Pierce Park.
1.3	North	Pacific Park Subdivision Neighborhood Park	Work with the city and property owners to acquire and develop a neighborhood park for residents of the Pacific Park subdivision.
1.4	North	Gamebird Park Expansion	Work with SPS to develop a partnership agreement to expand recreational opportunities onto a portion of the vacant SPS-owned property.
1.5	West	Centennial School/Park	Pursue a partnership agreement with SPS to optimize use of Centennial Elementary School grounds for public recreation.
1.6	West	West By-Gully Area Neighborhood Park	Pursue development of small neighborhood park facilities on the vacant land at the west end of the By-Gully Path.
1.7	West	East By-Gully Area Neighborhood Park	Work with Housing and Community Services Agency of Lane County and others to improve neighborhood park opportunities on vacant land near the east end of the By-Gully Path.
1.8	West	Rainbow Drive Neighborhood Park	Pursue acquisition or partnership agreement with SPS or future developer for neighborhood park development on vacant property.

1.9	West	Wet Weather Management Site (Heron Playground) Neighborhood Park Improvements	Explore amending the existing partnership agreement with the Metropolitan Wastewater Management Commission to develop additional park amenities at the surge basin site.
1.10	Central	(Former) Brattain School/Park	Work with SPS to ensure continued use of Brattain Elementary School grounds for public recreation as site is reprogrammed.
1.11	Central	West Mohawk Area Neighborhood Park	Pursue acquisition and redevelopment opportunities in order to develop a neighborhood park in this underserved area.
1.12	Central	18th and H Neighborhood Park	Work with the city to develop the 18th and H property as a small neighborhood park in this underserved area.
1.13	Central	Maple School/Park	Continue to work with SPS to ensure ongoing neighborhood use of Maple School grounds for recreation.
1.14	Central	Adams Plat Area Neighborhood Park	Pursue acquisition and redevelopment opportunities in order to develop a neighborhood park in this underserved area.
1.15	Central	Riverbend School/Park	Pursue a partnership agreement with SPS to optimize use of Riverbend Elementary School grounds for public recreation in this underserved area.
1.16	Central	Post Office Park	Work with the city to explore the concept of a downtown neighborhood park, in accordance with the Downtown District Urban Design Plan.
1.17	Central	Hamlin/Moffitt School/Park	Work with SPS to improve the utility of the school grounds for public outdoor recreation as the Hamlin and Moffitt sites are redeveloped.
1.18	East	Jasper-Natron School Park	Work with Springfield Public Schools to develop a school/park in this underserved area.

1.19	East	Jasper-Natron Neighborhood Park South	Collaborate with partners to pursue acquisition and development of a neighborhood park in this underserved area.
1.20	East	Ridgeview Elementary School/Park	Pursue a partnership agreement with SPS to optimize use of Ridgeview Elementary School grounds for public recreation.
1.21	East	Thurston Elementary School/ Park	Pursue a partnership agreement with SPS to optimize use of Thurston Elementary School grounds for public recreation.
1.22	East	Thurston Hills Neighborhood Park West	Pursue opportunities for acquisition and development of a neighborhood park in this underserved area, in advance of residential development.
1.23	East	Thurston Hills Neighborhood Park East	Pursue opportunities for acquisition and development of a neighborhood park in this underserved area, in advance of residential development.
1.24	Southwest	James Park Expansion	Pursue vacant land acquisition and redevelopment opportunities to better connect James Park to the surrounding neighborhood and improve its utility.
1.25	Southwest	Central Glenwood Area Neighborhood Park	Work with the city to improve pedestrian access to nearby parks, and seek opportunities to acquire land and develop a small neighborhood park in this underserved area.
1.26	Southwest	Glenwood Neighborhood Park Blocks	Work with the city and other partners to pursue development of neighborhood park blocks, in accordance with Glenwood Refinement Plan.
1.27	South	South Jasper Road Area Access Improvements	Work with the city and SPS to improve safe pedestrian access from this underserved area to nearby parks and schools.
1.28	South	Agnes Stewart MS School/Park	Pursue a partnership agreement with SPS to optimize use of Agnes Stewart Middle School grounds for public recreation.

1.29	South	Douglas Gardens Elementary School/Park	Pursue a partnership agreement with SPS to optimize joint use of Douglas Gardens Elementary School grounds and the adjacent neighborhood park, consistent with the Douglas Gardens Park Master Plan.
1.30	South	West 42nd Street Area Neighborhood Park	Improve access from this underserved area to nearby parks and schools; pursue acquisition and redevelopment of a neighborhood park as opportunities arise.
1.31	South	East 42nd Street Area Neighborhood Park	Improve access from this underserved area to nearby parks and schools; pursue acquisition and redevelopment of a neighborhood park as opportunities arise.
1.32	South	Mt Vernon Elementary School/Park	Pursue a partnership agreement with SPS to optimize use of Mount Vernon Elementary School grounds for public recreation in this underserved area.
1.33	South	South 57th Street Area Neighborhood Park	Pursue acquisition and development opportunities in order to provide a neighborhood park in this underserved area.

PROPOSED NEIGHBORHOOD PARK PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

- 1.1 Neighborhood Park
- School/Park Partnership

1.1 1.2 1.3 1.4 1.6 1.7 1.8 1.9 1.11 1.12 1.14 1.16 1.18 1.19 1.22 1.23 1.24 1.25 1.26 1.27 1.30 1.31 1.33

1 10 50 acres 100 acres

0 600 1200 2400 3600 4800 Feet

Base data provided by
Lane Council of Governments (LCOG)

This map is illustrative and should be used for planning purposes only. It is not intended to depict exact locations or alignments.

Map 2-1
Proposed Neighborhood Park Projects

Park and Recreation Comprehensive Plan

willamalane Park and Recreation District

Springfield, Oregon October 2012

Community Parks Strategies

A30. Develop a system of community parks that provides a wide range of active and passive recreation opportunities for all residents and accommodates large group activities.

A31. Ensure an equitable distribution of community parks throughout the district.

A32. Adopt a standard of 2 acres per 1,000 residents for community parks.

A33. Adopt a service-area radius of 2 miles for community parks.

A34. Recognize that some of the need for active and passive recreation will be provided by other park types, such as sports parks, natural-area parks, special-use parks and linear parks. Pursue acquisition and development of other park types to provide for specific community needs when suitable parcels for community parks cannot be obtained.

A35. Pursue joint land acquisition opportunities with partner agencies, such as Springfield Public Schools, when planning for future community park needs in developing areas.

A36. Develop public and private partnerships to help meet community park needs.

Table 2 lists proposed actions relating to community parks. (Actions relating to rehabilitation of community parks are found in Table 8.)

TABLE 2: COMMUNITY PARKS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
2.1	Central	Willamalane Park/SPS Coordination	Work with SPS to optimize use of Willamalane Park and adjacent school grounds for public recreation.
2.2	Central	Willamalane Park Expansion	Work with SPS to explore acquisition of the eastern portion of the elementary school property, which is currently used as parkland.
2.3	Central	Island Park Expansion/Connection to Downtown	Complete improvements consistent with the Island Park Master Plan and Downtown District Urban Design Plan, such as acquiring property to connect the park more directly to downtown.
2.4	East	Southeast Springfield Area Community Park	Collaborate with public and private partners to pursue acquisition and development of a community park south of Main Street in East Springfield.

2.5	East	Lively Park Development	Implement the remaining phases of the Lively Park master plan for full improvement of Lively Park as a community park.
2.6	East	Lively Park/SPS Coordination	Continue working with SPS to optimize use of the park and adjacent school grounds for public recreation.

PROPOSED COMMUNITY PARK PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

2.1 Community Park

2.2

2.3

2.4

2.5

MIDDLE FORK WILLAMETTE RIVER

1 10 50 acres 100 acres

0 600 1200 2400 3600 4800 Feet

Base data provided by
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This map is illustrative and should be used for planning purposes only. It is not intended to depict exact locations or alignments.

Map 2-2
Proposed Community Park Projects
Park and Recreation Comprehensive Plan

willamalane Park and Recreation District

Springfield, Oregon October 2012

Other Parkland Strategies (General)

A37. Develop a system of other parkland types, including natural-area parks, linear parks, special-use parks, and sports parks that provide active and passive recreation opportunities for all residents and preserve natural and historic areas for the enjoyment of future generations.

A38. Adopt a standard of 10 acres per 1,000 residents for other parkland types (natural-area parks, linear parks, special-use parks, and sports parks) to allow maximum flexibility in responding to community needs and acquisition opportunities.

Natural-Area Parks Strategies

A39. Acquire and develop a system of natural-area parks that protects, conserves and enhances elements of the natural and historic landscape that give the region its unique sense of place.

A40. Develop comprehensive natural resource management plans for natural areas as a basis for making acquisition, development and restoration decisions.

A41. Provide opportunities for nature-based recreation, such as wildlife viewing, fishing, hiking, bicycling, nature play, etc.

A42. Protect and enhance a variety of habitat types within Willamalane's park and open space system, including upland and wildlife communities such as oak savanna, wetlands, upland prairie and riparian forest.

A43. Work with others, as appropriate, to acquire significant natural areas. Priorities include sites that: are large; provide uninterrupted corridors that link parks, schools, habitats and natural-resource areas; have high outdoor recreation potential; serve as greenbelts or urban buffers; protect water resources; and provide significant views.

A44. Work with other agencies and providers to support conservation and acquisition of nearby key regional natural-resource areas, consistent with the Rivers to Ridges Metropolitan Regional Parks and Open Space Study.

A45. Protect riparian areas and floodplains along creeks and rivers within Willamalane's park and open space system.

A46. Explore the feasibility of a wetland mitigation banking program at district park sites.

A47. Work with other agencies and providers to encourage the development of appropriate recreation amenities in nearby natural areas where appropriate.

A48. Orient riverfront parks to the rivers and their natural resource values; support water-related recreation activities where appropriate.

A49. Acquire, develop and manage parks and facilities to protect and enhance wetlands, waterways and water quality, and to take advantage of their natural amenities and recreation values.

A50. Incorporate natural resource enhancement into plans for park and facility development where appropriate.

A51. Work with the city and developers to coordinate park and open space planning with planning for stormwater, wetlands mitigation/protection, multipurpose trails and natural-resource conservation, as appropriate.

A52. Continue to participate in the TEAM Springfield-sponsored Mill Race Ecosystem Restoration Project, representing public recreation and education interests.

Table 3 lists proposed actions relating to natural area parks. (Actions relating to rehabilitation of natural area parks are found in Table 8.)

TABLE 3: NATURAL-AREA PARKS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
3.1	Outside	Harvest Landing	Develop and implement a master plan and natural resource management plan in collaboration with interested partners.
3.2	North	Weyerhaeuser McKenzie Natural-Area Park	Work with the city to develop a natural-area park at the Weyerhaeuser McKenzie Natural-Area site, consistent with the city's McKenzie River Oxbow Natural-Area Master Plan.
3.3	South	Georgia-Pacific Park	Work with the city and Springfield Utility Board (SUB) to develop and implement a management plan and master plan for a natural-area park at the jointly owned Georgia-Pacific property.
3.4	South	Booth-Kelly/Mill Pond Park	Continue to work with the city to develop a natural-area park at the Booth-Kelly/Mill Pond site, with an emphasis on outdoor education.
3.5	South	Agnes Stewart Mill Race Park	Work with the city and SPS to develop a natural-area park and outdoor classroom with access to the Mill Race at the vacant portion of the Agnes Stewart Middle School site.
3.6	South	Jasper Meadows Wetland Park	Continue to work with the developer to acquire and develop this planned natural area park.
3.7	South	South Jasper-Natron Wetlands Park	Continue to collaborate with the city and developers to pursue acquisition and development of a natural area park connecting to neighborhoods and other parks.

3.8	East	Thurston Hills Ridgeline Park (West)	Work with interested property owners to pursue acquisition and development of natural-area parks and trail system along the Thurston Hills ridgeline.
3.9	East	Thurston Hills Ridgeline Park (East)	Work with interested property owners to pursue acquisition and development of natural-area parks and trail system along the Thurston Hills ridgeline.
3.10	East	MountainGate Ridgeline Park	Continue working with developers on the implementation of the MountainGate Master Plan, specifically the development of a natural-area park and trail system on Potato Hill.

PROPOSED NATURAL AREA PARK PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

2.1 Natural Area Park

3.1
3.2
3.3
3.4
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3.6
3.7
3.8
3.9
3.10

MIDDLE FORK WILLAMETTE RIVER

1
10
50 acres
100 acres

0 600 1200 2400 3600 4800 Feet

Base data provided by
Lane Council of Governments (LCOG)

This map is illustrative and should be used for planning purposes only. It is not intended to depict exact locations or alignments.

Map 2-3
Proposed Natural Area Park Projects
Park and Recreation Comprehensive Plan

willamalane
Park and Recreation District

Springfield, Oregon October 2012

Linear Parks and Trails Strategies

A53. Develop linear parks and trails that preserve open space and provide opportunities for trail-oriented activities, such as walking, running, bicycling, skating, etc. Linear parks also may provide neighborhood recreation facilities when adequate space is available.

A54. Be sensitive to issues such as privacy, security, and property rights when planning and developing linear parks and pathways.

A55. Connect schools, parks, and other community destinations with linear parks, bikeways and off-street paths, where feasible.

A56. Coordinate with other agencies and providers in the planning and implementation of a regional trail and off-street path system.

A57. Work with City of Springfield and other affected agencies to include proposed multiuse paths in future updates to local and regional transportation plans, as appropriate.

A58. Work with the City of Springfield to encourage the development of linear parks as part of new residential, commercial and industrial development.

A59. Explore the feasibility of establishing additional trails and off-street paths in conjunction with public utility and mass transit corridors, and along abandoned railway and road rights-of-way.

A60. Work with partner agencies to improve bicycle and pedestrian safety, especially on streets that connect to paths, parks and recreation facilities.

Table 4 lists proposed actions relating to linear parks and trails. (Actions relating to rehabilitation of existing linear parks and trails are found in Table 8.)

TABLE 4: LINEAR PARKS AND TRAILS ACTIONS

Project Number	Planning Sub-Area	Project Name[b]	Action
4.1	North	EWEB Bike Path Extension West to Laura Street (18)	Explore the feasibility of extending the multiuse path west to Laura Street (750 ft.).
4.2	North	EWEB Bike Path Extension from Laura to Don Street	Work with the city and EWEB to explore the feasibility of extending the multiuse path west from Laura Street to Don Street, along the existing utility corridor.
4.3a	North	EWEB Bike Path Extension to Marcola Road (on-street) [731]	Work with the city to make an on-street connection from the EWEB Path south to Marcola Road and the McKenzee Levee Path.

4.3b	North	Moe Mountain Linear Park	Acquire the Moe Mountain park donation site, and develop a shared-use path connecting the EWEB Bike Path to the McKenzie Levee Path. Make other improvements on an interim basis.
4.3c	North	Irving Slough Connector	Work with the city to explore the feasibility of developing a trail or shared-use path along Irving Slough from Marcola Road south to the I-105 west-bound ramp.
4.4	North	SCS Channel Path	Work with the city to explore the feasibility of developing a multiuse path through Guy Lee Park and along the SCS Channel (from Dornoch to Laura Street).
4.5	North	Lyle Hatfield Path Extension (26) [759]	Work with the city and property owners to extend the Lyle Hatfield Path to Deadmond Ferry Road, the on-street bike system, and beyond, as opportunities arise.
4.6	North	Lyle Hatfield Path Connection South	Work with the city and private partners to explore the feasibility of connecting the existing path to neighborhoods to the south.
4.7	North	Gamebird Park Path [734]	Work with the city and SPS to develop a multiuse path between Flamingo Avenue and North Cloverleaf Loop (0.10 miles).
4.8	West	By-Gully to Eastgate Woodlands Path	Explore the feasibility of extending the By-Gully Path south along I-5 to Eastgate Woodlands.
4.9	Central	By-Gully Across Pioneer Parkway to Fifth Street [812]	Work with the city and LTD to improve access to Rosa Parks Path, and extend the By-Gully Path across Pioneer Parkway to Fifth Street.
4.10	East	Thurston Hills Ridgeline Trail	Work with property owners to explore the feasibility of development of a ridgeline trail in the South Thurston Hills, connecting to parks and neighborhoods.
4.11	East	McKenzie River Connector [753] (13)	Work with the city on development of a multiuse path between 42nd Street and 52nd Street between Hwy 126 and the McKenzie River.

4.12	East	Weyerhaeuser Haul Road Path	Work with the city and Weyerhaeuser to provide a multiuse path along Haul Road.
4.13	Southwest	Glenwood Riverfront Linear Park A [851]	Work with partners to develop a riverfront linear park and multiuse path from I-5 to the Springfield Bridge, consistent with the Glenwood Refinement Plan.
4.14	Southwest	Glenwood Riverfront Linear Park B [854]	Work with partners to develop a riverfront linear park and multiuse path from the Springfield Bridge to Seavey Loop Road.
4.15	Southwest/ West	Glenwood to Island Park (Bridge)	Work with the city to explore the feasibility of a bicycle/pedestrian bridge from the South Bank Path A to Island Park, per the Downtown District Urban Design Plan.
4.16	South	Lower Mill Race Path (39) [840]	Work with the city and partners to develop a 1.6-mile, multiuse trail along the Mill Race (South Second^{d} to South 28th Street), with an on-street connection to South Fifth Street.
4.17	South	Mill Race Connector Path (38) [859]	Work with the city and school district to develop a multiuse path and trailhead adjacent to the Mill Race and Agnes Stewart Middle School (South 28th to South 32nd Street).
4.18	South	Upper Mill Race Path	Work with the city and partners to develop the Mill Race Path between South 32nd Street. and Georgia-Pacific Park, connecting to the Middle Fork Willamette River Path.
4.19	South	Middle Fork Willamette River Path Phase 3 [21]	Develop the final phase of the Middle Fork Path through Dorris Ranch.
4.20	South	Middle Fork Willamette River Path connections to north	Explore opportunities for additional on-and off-street connections from the Middle Fork Path to neighborhoods to the north.
4.21	South	Middle Fork Willamette River Path connections to east	Explore opportunities for additional on and off-street connections from the Middle Fork Path to the east, eventually connecting to Jasper Road.

4.22	South	Booth-Kelly Road (40) [921]	Work with the City to provide a multiuse path along the Booth-Kelly Road from the Mill Race Path to the Weyerhaeuser Haul Road.
4.23	South/ Outside	Springfield-Mount Pisgah Connector (Bridge) [960]	Work with partners to explore the feasibility of developing a bicycle and pedestrian bridge across the Middle Fork of the Willamette River, connecting the Middle Fork Path and Mountt Pisgah.
4.24	South/ Outside	Glenwood to Dorris Ranch (Bridge)	Work with partners to explore the feasibility of developing a bicycle and pedestrian bridge across the Willamette River, connecting the Glenwood Riverfront Linear Park B to Dorris Ranch and the Middle Fork Path.
4.25	South	Booth-Kelly to Dorris Ranch Trail	Work with interested parties to explore hiking and mountain biking opportunities between the Booth-Kelly/Mill Pond Park, Willamette Heights and Dorris Ranch.

[b] Number in parenthesis ( ) indicates 1998 *Springfield Bicycle Plan* project number, and number in brackets [ ] indicates *TransPlan* project number (December 2001).

PROPOSED MULTI-USE PATH AND TRAIL PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

- Planned Multi-Use Path**
- Planned Trail**
- Proposed Multi-Use Path
- Proposed Trail
- 4.1 Path or Trail Project

** Planned paths and trails are from Springfield Bicycle Plan (1998), TransPlan (2002) or Park and Recreation Comp Plan (2004). Multi-use paths may be included in or independent of linear parks.

4.1 4.2 4.3b 4.3c 4.4 4.5 4.6 4.7 4.8 4.9 4.10 4.11 4.12 4.13 4.14 4.15 4.16 4.17 4.18 4.19 4.20 4.21 4.22 4.23 4.24 4.25

MIDDLE FORK WILLAMETTE RIVER

1 10 50 acres 100 acres

0 600 1200 2400 3600 4800 Feet

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This map is illustrative and should be used for planning purposes only. It is not intended to depict exact locations or alignments.

Map 2-4
Proposed Multi-Use Path and Trail Projects
Park and Recreation Comprehensive Plan

willamalane Park and Recreation District

Springfield, Oregon October 2012

Special-Use Parks Strategies

A60. Provide special-use parks that support specific recreation activities, and/or have unique features, such as viewpoints, boating and fishing facilities, scenic areas, and historic sites.

A61. Work with partner agencies, such as City of Springfield and Lane County, to protect and enhance important scenic and historic sites.

A62. Improve existing special-use parks to maximize the benefit that these parks provide to residents and to the region, as needed.

A63. Develop and manage Dorris Ranch as a unique, historic natural area and recreational resource consistent with the Dorris Ranch Master Plan.

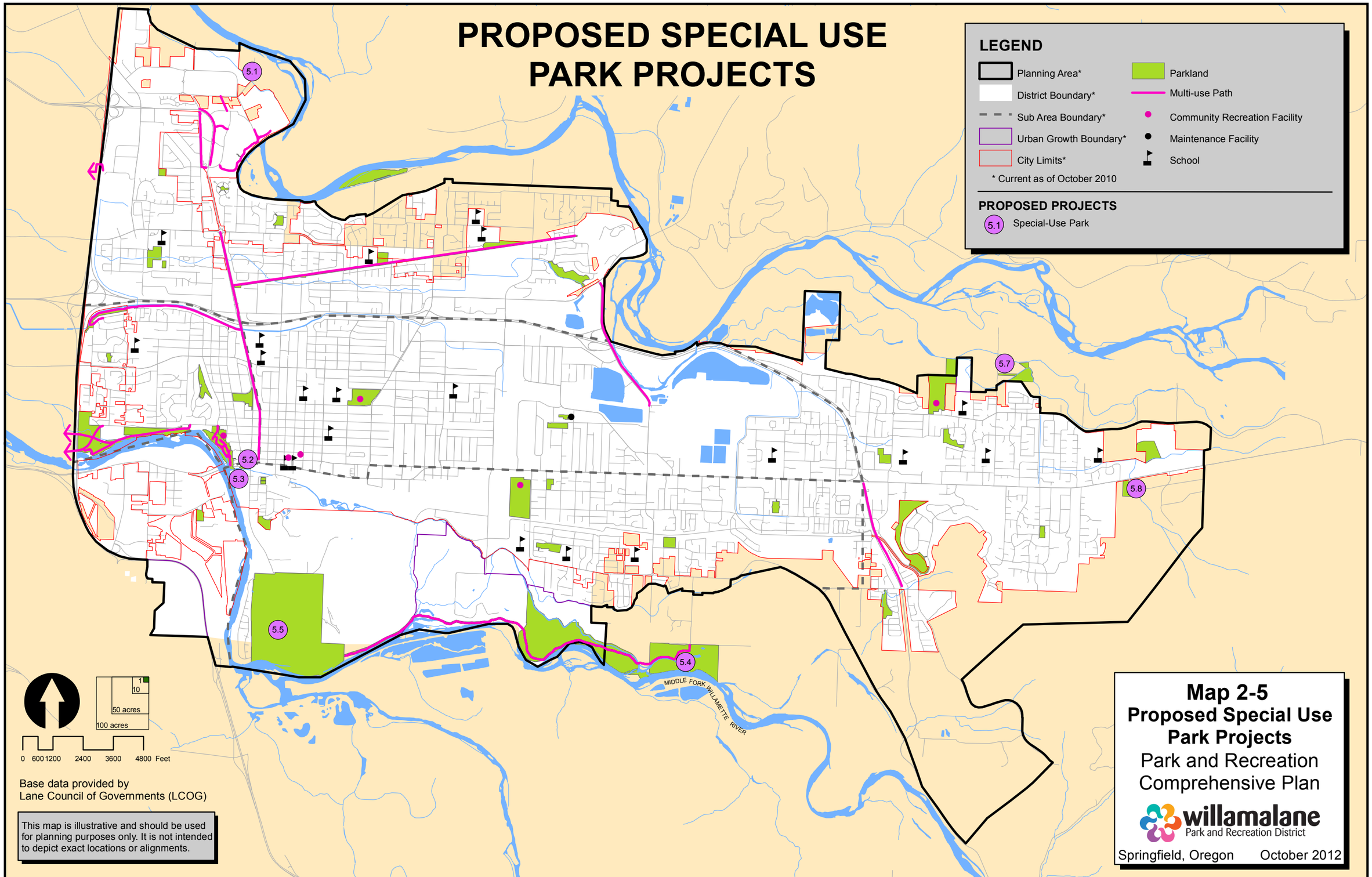
Table 5 lists proposed actions relating to special-use parks. (Actions relating to rehabilitation of special-use parks are found in Table 8.)

TABLE 5: SPECIAL-USE PARKS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
5.1	North	Gateway/RiverBend Area Special Use Park	Collaborate with public and private partners to evaluate the need for a special use park in this growing area.
5.2	Central	Mill Plaza	Work with the city and other partners to explore the feasibility of developing an urban plaza downtown, consistent with the Downtown District Urban Design Plan.
5.3	Central	Mill Race Park Expansion	Explore expansion of Millrace Park to the south.
5.4	South	Clearwater Park Master Plan Implementation	Implement the Clearwater Park Master Plan.
5.5	South	Dorris Ranch Master Plan Implementation	Continue implementing the Dorris Ranch Master Plan.

5.6	South	Dorris Ranch Historic District Expansion and Landmark Status	Pursue expansion of the Dorris Ranch historic district to include the Briggs House, restore/renovate the Briggs House, and pursue National Historic Landmark status.
5.7	Outside	Wallace M. Ruff Jr. Memorial Park Master Plan Implementation	Continue implementing the Ruff Park Master Plan.
5.8	East	Gray Homestead Property	Develop and implement a plan for future use of the Gray Homestead and surrounding grounds, including possible expansion.

PROPOSED SPECIAL USE PARK PROJECTS



Sports Parks Strategies

A64. Provide sports parks that are suitable for league and tournament sports. These parks may have other park amenities, such as play areas, picnic facilities, natural areas and trails.

A65. Work with partner agencies to help meet demand for outdoor sports facilities.

Table 6 lists proposed actions relating to sports parks. (Actions relating to rehabilitation of sports parks are found in Table 8.)

TABLE 6: SPORTS PARKS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
6.1	South	32nd Street Community Sports Park	Complete sports park development, consistent with the 2004 site development plan, which will also help meet community park needs.
6.2	North	Guy Lee School/Park	Work with SPS to develop a master plan to optimize use of Guy Lee Park and Guy Lee Elementary School grounds for public recreation, including the undeveloped property in the southeast corner of the park. Also see Action 8.23.
6.3	East	Bob Artz Memorial Park/School	Work with SPS on design of adjacent future school site to optimize use of both sites, in order to help meet community park needs as the surrounding area grows. Also see Action 8.22.

PROPOSED SPORTS PARK PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

6.1 Sports Park

6.1

6.2

6.3

MIDDLE FORK WILLAMETTE RIVER

1
10
50 acres
100 acres

0 600 1200 2400 3600 4800 Feet

Base data provided by
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Map 2-6
Proposed Sports Park Projects
Park and Recreation Comprehensive Plan

willamalane
Park and Recreation District

Springfield, Oregon October 2012

B. Community Recreation and Support Facilities

Provide community recreation and support facilities that facilitate a wide variety of activities, create community gathering places and enhance community pride.

Strategies

B1. Strive to build multiuse, multigenerational facilities with flexible, adaptable and accessible programming space.

B2. Provide adequate facilities for Park Services to keep pace with the district's growing park and facility inventory.

B3. Develop and maintain partnerships to increase indoor recreation opportunities for Willamalane programs.

B4. Develop rental facilities, such as meeting space, wedding sites and picnic areas that can generate revenue and provide an important service to the community.

B5. When developing new or improving existing parks, add facilities that expand recreation opportunities, such as community gardens, outdoor water play areas, dog parks, basketball courts, sand volleyball courts, rental facilities, playfields, riverfront access, trails, and multiuse paths, as appropriate. Refer to Community Needs Assessment Table 9.

B6. When developing new or improving existing parks, consider using all-weather sports fields, as appropriate.

B7. Develop long-term plans for district community recreation facilities and support facilities, as necessary.

Table 7 lists proposed actions relating to community recreation and support facilities. (Actions relating to rehabilitation of community recreation and support facilities are found in Table 8.)

TABLE 7: COMMUNITY RECREATION AND SUPPORT FACILITIES ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
7.1	West	Adult Activity Center Parking	Explore options for additional parking, per *Park and Facility Analysis*.
7.2	East	Lively Park Multi-Use Addition	Develop additional multi-use programming space, consistent with the Lively Park Master Plan.
7.3	South	Willamalane Center for Sports and Recreation vacant property	Develop and implement a plan for use of the vacant property to the north of the Willamalane Center.
7.4	Various	Nature Center	Explore development of a nature center in a Natural Area or Special Use park and proceed if feasible.
7.5	Various	Community Garden	Develop a community garden at Dorris Ranch, consistent with the Dorris Ranch Master Plan, and at other district sites, as appropriate.
7.6	Various	Spray Playground	Develop spray play features in existing underutilized parks, or in new parks, for added play value.
7.7	Various	Dog Park	Develop additional off-leash dog areas at appropriate sites throughout the district.
7.8	Various	Riverfront Access	Develop additional river access opportunities at new or existing district parks.
7.9	Various	Natural Play Area	Develop natural play areas, as opposed to traditional playgrounds, at new or existing district parks.

PROPOSED COMMUNITY RECREATION OR SUPPORT FACILITY PROJECTS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Multi-use Path
- Community Recreation Facility
- Maintenance Facility
- School

* Current as of October 2010

PROPOSED PROJECTS

7.1 Community Recreation or Support Facility

7.1

7.2

MIDDLE FORK WILLAMETTE RIVER

1
10
50 acres
100 acres

0 600 1200 2400 3600 4800 Feet

Base data provided by
Lane Council of Governments (LCOG)

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Map 2-7
Proposed Community Recreation or Support Facility Projects
Park and Recreation Comprehensive Plan

willamalane
Park and Recreation District

Springfield, Oregon October 2012

C. REHABILITATION

Upgrade and revitalize existing parks and recreation facilities to provide exceptional recreation opportunities, protect park and recreation resources, improve the environment, enhance user safety, and improve accessibility for people with disabilities.

Strategies

C1. Develop or update master plans for all parks before making any significant improvements.

C2. When renovating existing parks, provide a variety of basic facilities, such as signage, park benches, shelters, picnic tables, playgrounds, paths, playfields and accessible parking.

C3. Continue to standardize site furnishings provided at parks for ease of maintenance, where feasible.

C4. Add features that improve functionality and recreation opportunity when renovating parks and facilities.

C5. Emphasize restoration of historic resources for historically and culturally sensitive parks and facilities.

C6. Address periodic repair and replacement needs at Willamalane Adult Activity Center, Lively Park Swim Center, Willamalane Park Swim Center and Willamalane Center for Sports and Recreation,

C7. Install or update building control systems throughout the district to improve efficiency, e.g. lighting, security, access, HVAC.

C8. Strive to replace aging systems with energy efficient upgrades when making park and facility improvements.

C9. As improvements are made, bring all parks and facilities up to current ADA and safety standards.

C9. Upgrade to resource-efficient irrigation systems.

Table 8 lists proposed actions relating to rehabilitation of parks and facilities.

Note: The following Actions address the most significant rehabilitation needs in the district. For a comprehensive list of rehabilitation needs, refer to the Park and Facility Analysis included in the Community Needs Assessment, which contains a description of existing parks and facilities, their deficiencies/problems and improvements to consider.

TABLE 8: REHABILITATION ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
Neighborhood Parks			
8.1	North	Gamebird Park	Renovate basketball court; work with city to improve access from the street.
8.2	North	EWEB Path	Make improvements to enhance the user experience, such as benches, public art, and other amenities.
8.3	North	Page Park	Renovate tennis courts. Develop and implement park master plan; consider improvements such as improved pedestrian connections from the street and EWEB Path, improvements to the ball field and site drainage.
8.4	West	Meadow Park	Repair or replace restrooms, shelter and play area; make accessibility improvements to the ball field; complete pathway lighting system; consider neighborhood garden expansion.
8.5	West	Menlo Park	Resurface basketball court.
8.6	Southwest	James Park	Develop and implement a master plan; consider replacing play area, renovating basketball court, improving access and parking.
8.7	Central	Tyson Park	Renovate playground; upgrade shelter; improve site drainage.
8.8	East	Fort Park	Replace playground.
8.9	East	Jesse Maine Memorial Park	Add irrigation.
8.10	South	Bluebelle Park	Develop and implement a master plan; consider typical neighborhood park improvements such as a playground, basketball, irrigation, seating and walkways, as well as improving visual access into park.

8.11	South	Douglas Gardens School/Park	Complete master plan improvements, e.g., replace or improve restrooms, renovate tennis/basketball courts, additional trails, and improved access from Jasper Road.
8.12	South	Pride Park	Renovate basketball court and play area.
8.13	South	Willamette Heights Park/Overlook	Develop and implement a master plan; consider improvements such as additional seating and basic park facilities, and work with the city to improve street frontage and parking.
Community Parks			
8.14	West	Island Park	Renovate or replace playground. Complete master plan improvements such as renovating or replacing restrooms, adding pedestrian-scale path lighting and developing an accessible fishing pier.
8.15	East	Lively Park	Consider adding cameras and an entry gate for improved security and access control.
8.16	Central	Willamalane Park	Resurface basketball and tennis courts. Develop and implement a master plan; consider improvements such as a pathway system, additional seating, improved access from Mohawk Boulevard. and restroom facility.
Linear Parks			
8.17	West	By-Gully Path	Develop and implement a master plan; consider improvements such as additional seating and improved access to Rosa Parks Path.
8.18	West	West D Street Greenway	Develop and implement a master plan; consider improvements such as off-street parking on west end, improved riverfront access and additional park amenities.
Special-Use Parks			
8.19	Central	Mill Race Park	Renovate overlook and pergola.

8.20	West	Kelly Butte Park/Overlook	Develop and implement a master plan; consider improvements such as replacement or renovation of overlook structure, access control, and improving neighborhood use of the park.
8.21	South	Dorris Ranch	Implement rehabilitation improvements per Dorris Ranch Master Plan, such as signage improvements, replacement of composting toilets, restoration of Dorris House and grounds, and other building improvements.
Sports Parks			
8.22	East	Bob Artz Memorial Park	Complete master plan improvements, such as perimeter trail, score keepers loft and additional paving between fields. Make improvements to drainage and usability of fields; consider converting to all-weather turf.
8.23	North	Guy Lee Park	Develop and implement a master plan in coordination with SPS; consider improvements such as replacement of field lighting, new sports field fencing, redesign of fields for multi-purpose use, and improved connectivity to surrounding neighborhoods.
Natural-Area Parks			
8.24	District-wide	Natural Area Restoration	Implement the districtwide Natural Resource Areas Management Plan through the restoration of natural areas at identified priority sites.
8.25	West	Eastgate Woodlands	Update play equipment and surfacing in Heron Playground, improve parking and boat launching area. Make improvements consistent with master plan.
Facilities			
8.26	Central	Willamalane Park Swim Center	Make needed building repairs, including bath house improvements (including new lockers), and update building control systems.
8.27	Central	Memorial Building Community Center	Develop long-term plan for the building; make major repairs as necessary.

8.28	Central	Park Services Center Improvements	Renovate existing facility and complete implementation of site development plan.
8.29	West	Adult Activity Center	Make courtyard improvements, replace roofing.
8.30	East	Splash! at Lively Park	Modernize and upgrade mechanical, electrical and plumbing systems for energy efficiency and replace lockers.
8.31	South	Willamalane Center for Sports and Recreation	Make event set-up access improvements; make landscaping and aesthetic improvements on north side of building; make additional improvements per the approved building and site plans

D. Park and Facility Operations

Manage district parks and facilities to promote recreation, user safety and sustainable environmental practices; and to protect public investment.

Strategies

D1. Continue to meet or exceed the district's park maintenance standards.

D2. Implement maintenance and operations programs that maintain and enhance natural resources and minimize disturbance to natural vegetation and critical wildlife habitats.

D3. Use sustainable environmental practices.

D4. Manage natural-area parks, and natural areas in other parks, both for natural-resource values and passive recreation.

D5. Increase natural-resource management expertise through partnerships, hiring and staff development.

D6. Manage natural areas to protect unique environments, including the removal of invasive, exotic vegetation.

D7. Retain, replace and introduce native plants wherever appropriate.

D8. Manage vegetation in scenic areas and at overlooks to preserve and maintain important views and scenic qualities.

D9. Continue to emphasize public safety and security in the design and operations of district parks, open spaces, and facilities.

D10. Emphasize safe pest-management techniques that use sound environmental practices.

D11. Continue partnerships with the city and others to improve and maintain the urban forest.

D12. Develop a routine preventive maintenance programs for all district facilities, equipment, vehicles and other assets.

D13. Regularly assess long-term maintenance, repair and replacement needs for all district facilities.

Table 9 lists proposed actions relating to Park and Facility Operations.

TABLE 9: PARK AND FACILITY OPERATIONS ACTIONS

Project Number	Planning Sub-Area	Project Name	Action
9.1	Districtwide	Playground Safety Program	Maintain a comprehensive playground safety program for participant health and safety.
9.2	Districtwide	Recycling Program	Continue to develop and implement a recycling program in district parks and facilities.
9.3	Districtwide	Energy-Efficiency Program	Develop energy-efficiency programs at district facilities to minimize consumption and utility costs.
9.4	Districtwide	Natural Resource Management Program	Hire a natural resource manager to oversee all aspects of district natural resources.
9.5	Districtwide	Adopt-a-Park Program	Continue to facilitate and encourage the formation of adopt-a-park groups for each park and facility.
9.6	Districtwide	Maintenance Management Database	Continue to develop and maintain a GIS database as the maintenance management program for the district.
9.7	Districtwide	Tree Assessment	Inventory trees in parks and create long-term plan for tree maintenance, needs and replacement.

E. Recreation Programs and Services

Offer recreation programs and services that respond to district needs, strengthen families and the community and encourage healthy lifestyles.

Strategies:

E1. Provide diverse community-driven recreation services that:

- Promote youth development;
- Provide enriching family experiences;
- Promote well-being, health and wellness;
- Provide opportunities to enjoy nature;
- Increase cultural understanding;
- Support the well-being of seniors and persons with disabilities; and
- Provide opportunities to experience play and recreation.

E2. Establish a delivery system that provides equal access to these services for all residents through a variety of community facilities, including:

- Community centers;
- Aquatic facilities;
- Schools; and
- Facilities provided by private and commercial providers and partner agencies.

E3. Provide services to all residents, including the following core programs:

- Preschool and elementary programs;
- Teen programs;
- Adult and senior programs;
- Aquatics;
- Community athletics;
- Adaptive recreation;
- Special events; and
- Rentals.

E4. Be innovative and adaptable in order to best meet the changing needs of the community and identify new core programs as community needs change.

E5. Continue to emphasize cooperative efforts with City of Springfield, Springfield Public Schools, nonprofit agencies, private providers and corporate partners to improve services to the public, maximizing efficiency and convenience.

E6. Continue to partner with Springfield Public Schools and other agencies to develop a comprehensive strategy for fostering youth development during out-of-school times, such as mornings, afternoons, holidays and summertime.

E7. Continue to partner with Springfield Public Schools and other agencies in pursuit of alternative funding for out-of-school-time initiatives.

E8. Continue to develop Willamalane's role in the community in providing job training

and work experience for youth.

E9. Focus program expansion or improvements on the following age groups: 1) teens (13-17); 2) adults (18-49); 3) youth (6-12) E10. Continue to adapt programs for seniors and adults (50+), in response to changing demographics.

E10. Continue to improve services for people with disabilities and expand integration efforts.

E11. Increase activities and programs that bring neighborhoods and the community together.

E12. Increase access to services for the growing Latino population.

E13. Expand outdoor recreation programs that foster environmental awareness and stewardship.

E14. Provide drop-in activities that respond to residents' active, busy lifestyles.

E15. Consistent with the district's Cost Recovery Model, offer programs at a range of costs (free, low cost, etc.) and implement strategies to ensure program affordability, such as an expanded scholarship program.

E16. Evaluate existing programs on an ongoing basis in relationship to changing community needs, attendance and achievement of program outcomes. Adjust services to meet community needs.

E17. Evaluate existing levels of self-support achieved in program areas consistent with the district's adopted Cost Recovery Model.

Table 10 lists proposed actions relating to recreation programs and services, and management and communication.

TABLE 10: RECREATION PROGRAMS AND SERVICES ACTIONS

Project Number	Project Name	Action
10.1	Recreation Services Delivery Plan	Develop a long-term recreation services delivery plan.
10.2	Teen Programming	Continue to develop more activities for high school youth at Willamalane facilities, specifically ones that include inexpensive drop-in programs.
10.3	Nature-Based Programming	Continue to expand nature-based programming and recreation opportunities.
10.4	Water-Related Programming	Continue to develop water-related programming, such as boating and fishing classes and activities.
10.5	Special Events and Cultural Programs	Expand opportunities for innovative special events and cultural programs.
10.6	Community Garden Program	Expand the district's community garden program.
10.7	Community Athletics	Continue expansion of self-supporting athletic programs for youth and adults.

F. MANAGEMENT AND COMMUNICATIONS

Manage the district in a sound, responsible manner that emphasizes effective stewardship of public resources, partnerships and joint ventures, and staff and community involvement.

Districtwide Administration Strategies

F1. Maintain involvement with TEAM Springfield, which includes Willamalane Park and Recreation District, City of Springfield, Springfield Public Schools, and SUB.

F2. Consider joint-venture opportunities with other recreation providers in the area.

F3. Continue developing a districtwide alternative revenue/grant program.

F4. Increase the district's commitment to natural resource management and developing natural resource expertise.

F5. Pursue and maintain partnerships with the city, school district, and other public, private, and nonprofit organizations to acquire, develop and maintain parks, open space and recreation facilities.

Planning and Development Strategies

F6. Coordinate efforts with other appropriate agencies related to "Rivers to Ridges," the Metropolitan Regional Parks and Open Space Study.

F7. Emphasize coordination with TEAM Springfield and other agency partners when developing new public resources, such as parks, schools and public spaces.

F8. Continue collaboration with the city and other agencies in implementing community-wide objectives, such as downtown and Glenwood redevelopment, planning for new development, neighborhood refinement planning, and citywide planning for tourism, open space, wetlands, stormwater, trails and bikeways, and other efforts focused on improving quality of life.

F9. Work with the city to develop additional methods of addressing adequate provision of parks and open spaces through the development review process.

F10. Work with the city to assure Willamalane's compliance with applicable statewide planning goals.

F11. Work with appropriate agencies to integrate Willamalane's pedestrian and bicycle network with other city, metropolitan, and regional plans.

F12. Work with Lane Transit District to provide convenient transit access to existing and future district parks and recreation facilities.

F13. Encourage collaboration with private landowners and the development community to advance joint goals of park, recreation, and open space acquisition and development.

F14. Design future parks and community facilities to minimize their impacts on adjacent development, including impacts of noise, traffic and lights.

F15. Coordinate location and site design of parks and recreation facilities with schools, fire stations, libraries and other public facilities where possible to effectively and efficiently provide service.

F16. Balance long-term, communitywide interest with the interests of neighborhoods and individuals when planning the district's park, recreation and open space system.

F17. Continue to coordinate with Springfield Utility Board regarding joint use opportunities on Willamalane and SUB properties, as appropriate.

F18. Continue to work with Springfield Utility Board to explore the mutual benefits of providing water for irrigation through on-site wells.

F20. Continue to involve the public in planning and design of parks and facilities.

F21. Continue to involve Park Services Division staff in park planning and design of parks and facilities.

Public Affairs Strategies

F22. Continue to update district marketing plans in order to increase public awareness and use of parks, recreation facilities and programs and services.

F23. Continue to promote volunteerism to involve individuals, groups and businesses in the maintenance and operation, of parks and recreation facilities.

F24. Implement targeted marketing strategies to increase district awareness among high priority populations, such as target marketing of Camp Putt Adventure Golf Park to teens.

F25. Work with the city to support community-based crime prevention.

F26. Increase efforts to inform residents about the benefits of parks and recreation and the value of district natural, historic and recreation resources.

F27. Emphasize inclusivity and ethnic diversity in district communications, programs, and policies.

F28. Increase efforts to inform Spanish-speaking residents of district programs and services.

F29. Aggressively promote and market revenue-generating programs.

Personnel Strategies

F30. Continue to develop a work environment that promotes trust, respect, open communication and teamwork between all levels of staff.

F31. Strive for Willamalane personnel to reflect the demographic makeup of the community.

F32. Regularly evaluate the employment needs of the district.

F33. Work with governmental partners to share technology resources.

F34. Increase efforts to communicate with Spanish-speaking patrons, including hiring bilingual staff, and providing opportunities for staff to learn Spanish.

F35. Regularly evaluate the district's information technology to keep pace with current and new trends.

F36. Stay competitive in the job market in order to attract and retain quality employees.

Table 11 lists proposed actions relating to management and communications.

TABLE 11: MANAGEMENT AND COMMUNICATIONS ACTIONS

Project Number	Project Name	Action
11.1	Web Site Enhancement	Continue to enhance the Willamalane website as an increasingly important tool for communicating with the public.
11.2	On-line Registration	Continue to promote and enhance the online reservation and registration system so it is as user-friendly as possible.
11.3	Computer Access	Establish wireless hot spots at Willamalane facilities, and provide patrons with improved computer access where feasible.
11.4	Staff Training	Emphasize comprehensive staff development and training. Provide ongoing staff development and training to increase job effectiveness, e.g. supervisory and technology training.
11.5	Staff Orientation	Continue employee orientation program, and ensure all new employees attend.
11.6	Salary Survey	Conduct a salary survey every three to five years.
11.7	Employment and Internship Opportunities	Increase community awareness about Willamalane's employment opportunities for youth; work with LCC, UO, and SPS to expand internship opportunities at Willamalane.
11.8	Outreach	Increase community outreach efforts through a variety of staff and citizen-driven activities.
11.9	District Information in Spanish	Provide program and facility information in Spanish, including use of bilingual staff, consistent with patron needs.

11.10	Social Media	Increase district's use of social media for target marketing, specifically to teens and young adults.
11.11	Friends of Willamalane	Continue to provide staff support to the nonprofit organization Friends of Willamalane; to assist them in increasing their fundraising support of Willamalane initiatives.
11.12	District Stakeholders	Continue to keep an updated list of district stakeholders for communicating with key community members.
11.13	Informational Campaign	Develop an informational campaign to inform residents about district services and benefits, e.g. provide information packets to new residents and businesses.
11.14	SDC Methodology	Update the district's system development charges (SDC) methodology every 5-10 years, following the update of the Park and Recreation Comprehensive Plan.
11.15	Signage Plan	Develop and implement a district-wide signage plan for regulatory, directional, identification, marketing and other signage.
11.16	ADA Transition Plan	Continue to implement the district's ADA Transition Plan; continue to review the plan annually to make adjustments as needed, and undertake a more comprehensive update every 5-10 years.
11.17	20-Year Plan	Assess community needs and update the district's Park and Recreation Comprehensive Plan every 5-10 years to respond to changing needs.
11.18	Bond Measure	Consider referring a bond measure to voters to help pay for priority capital projects in this plan.

Chapter 5

Capital Improvement Plan

CAPITAL IMPROVEMENT PLAN

This chapter prioritizes the proposed capital improvement projects identified in Chapter 4, Strategies and Actions, and recommends cost estimates and a financing strategy. Two 10-year funded phases and a third unfunded project list are proposed.

The total capital costs for the two funded phases of the proposed Capital Improvement Plan (CIP) are estimated at approximately $68 million. It is estimated that the overall cost of implementing all the capital projects identified in the 20-year Comprehensive Plan will exceed $102 million, excluding operations and maintenance costs. This leaves a $34 million funding shortfall over the 20-year planning horizon, thus the need for the unfunded project list. The unfunded list includes the projects that did not rank high enough to be funded with the projected revenue over the next 20 years.

FINANCING STRATEGY

A two-phase 20-year Capital Improvement Plan is proposed.

The first 10-year phase (2012-2021) includes $39 million in project costs. To pay for these costs, we are assuming passage of a $20 million general obligation bond, $10 million in grants and donations, and $9 million from the district's Building and Construction (B&C) Fund and the System Development Charges (SDC) Fund. Revenue assumptions for the SDC and B&C Funds are consistent with the district's adopted 5-year Capital Improvements Program (FY 13-17). See Table 12 for more details.

The second 10-year phase (2022-2031) includes $29 million in project costs. To pay for these costs, we are assuming passage of a $10 million general obligation bond, almost $9 million in grants and donations, and over $10 million from the district's Building and Construction (B&C) Fund and the System Development Charges Fund. See Table 14 for more details.

The unfunded project list includes $34 million in project costs. Projects on the unfunded list are important enough to be included in the Park and Recreation Comprehensive Plan, but due to limited funding were not included in Phase 1 or 2 of the Capital Improvement Plan.

The most likely source of significant additional funding is through general obligation bonds. As noted in the Community Needs Assessment, two general obligation bonds for construction of and improvements to Willamalane's two swimming pools have been fully paid since the Comprehensive Plan was last updated in 2004. The district currently has two full faith and credit bonds, for the Community Recreation Center (2005), and Willamalane Center and Adult Activity Center (2010). Overall, Willamalane's debt obligation has decreased by $1,880,000 since 2004.

Because of Willamalane's current low debt load, this plan proposes that the district seek additional revenue from general obligation bonds to help fund both phases of the proposed Capital Improvement Plan. Projects will continue to be funded from System Development Charges and the General Fund (B&C Fund). In addition, Willamalane will continue an aggressive program of seeking grants, donations and partnerships with outside agencies and private developers.

All projects included in the Capital Improvement Plan were derived from the Comprehensive Plan's proposed strategies and actions (Chapter 4). An effort was made to equitably prioritize a wide variety of types of projects based on the results of the Community Needs Assessment, as well as staff, board and outside agency input.

Cost estimates were derived from community comparisons and project costs from recent district projects. Unit costs were developed for parkland acquisition and park and facility development (see attached Unit Cost Summary spreadsheet). When projects are shown with zero cost for acquisition of new parks, they are most often anticipated land donations. Rehabilitation projects are often grouped together by park or facility, but may include multiple improvements that take place over both phases. Large acquisition and development projects are also often implemented over multiple phases. Cost estimates are in 2011/2012 dollars.

As clarification, the Comprehensive Plan's proposed Capital Improvement *Plan* is not to be confused with Willamalane's annually adopted five-year Capital Improvements *Program*. The Capital Improvements Program includes a project list with *programmed* funds that spans five years; it is updated annually and consists of projects that reflect immediate needs and funding opportunities. However, the Comprehensive Plan's Capital Improvement Plan is just that, a *plan*. No funds are programmed upon its adoption; it is a funding plan that is proposed as a way to guide implementation of priority projects proposed in the Park and Recreation Comprehensive Plan.

PHASE 1 CAPITAL IMPROVEMENT PLAN (YEARS 2012-2021)

Table 12 describes the funding sources for Phase 1 of the proposed Capital Improvement Plan. Fifty-one percent of the revenue in Phase 1 is projected to be from a general obligation bond. Grants and other outside funds will supply 26 percent of the revenue and SDC and B&C funds make up 23 percent of revenue. A 20-year, $20 million bond would cost the typical Springfield homeowner an average of approximately $48 per year.[1]

If passage of a general obligation bond fails, the Phase 1 project list will not be implemented as shown. Failure to pass a general obligation bond will impact not only the expected bond revenue of $20 million, but also a large amount of the grant revenue, as the bond revenue will be used as local match to leverage grant revenue. If this happens, the district will postpone projects as necessary while seeking other outside funding.

The plan assumes that SDC revenue for Phase 1 will regain its historical average of approximately $692,000 by FY 2016. The district is scheduled to update its SDC methodology in FY 2014.

Funding Source	Amount
B&C Fund [a]	$3,200,000
System Development Charges [b]	$5,727,416
Grants and donations [c]	$10,304,773
General Obligation Bond [d]	$20,000,000
TOTAL	**$39,232,189**

[a] From Willamalane's adopted 5-year CIP (FY13-17); $320,000 annually

[b] From Willamalane's adopted 5-year CIP (FY13-17); assumes SDC revenue back to its historical average of $691,911 annually as of FY16

[c] See Table 13 for project-specific assumptions

[d] Assumes a 20-year bond issue at 5.0% interest rate

Table 12: Project Funding Sources, Phase 1 (Years 2012-2021)

Table 13 describes the Capital Improvement Plan for Phase 1, including a list of projects, the type of work being proposed and estimated costs. The Phase 1 CIP includes acquisition, development and rehabilitation projects throughout the planning area. Projects are organized by park or facility type, in the same categories as used in Chapter 4, Strategies and Actions. Some projects will be implemented over multiple phases, and the costs are therefore spread over multiple phases, as shown.

Nine different linear park acquisition and development projects make up 36 percent of the total project costs for Phase 1. Linear parks also account for 69 percent of grant revenue, as transportation funding for off-street shared-use paths continues to be available. Natural area parks make up the next largest share of project costs, followed by rehabilitation of existing parks and facilities and neighborhood parks.

[1] *Willamalane Park and Recreation District Draft Conservation Finance Feasibility Study*, the Trust for Public Land, June 2011.

Capital Improvement Plan, Phase 1 Years 2012-2021

Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 1 Project Costs
Neighborhood Parks					
1.2	Pierce Park Expansion	Ph1	Ph2		$660,000
1.3	Pacific Park		Ph1		$864,000
1.4	Gamebird Park Expansion		Ph2		$50,000
1.10	(Former) Brattain School/Park		Ph1		$25,100
1.12	18th and H Park		Ph1		$50,300
1.18	Jasper-Natron School/Park		Ph1		$1,005,000
1.24	James Park Expansion	Ph1	Ph2		$825,000
1.26	Glenwood Neighborhood Park Blocks	Ph1	Ph1		$1,532,600
	Subtotal Neighborhood Parks				$5,011,900
Community Parks					
2.2	Willamalane Park Expansion	Ph1			$0
2.3	Island Park Expansion	Ph1	Ph1		$416,700
	Subtotal Community Parks				$416,700
Natural Area Parks					
3.1	Harvest Landing		Ph1		$43,800
3.2	Weyerhaeuser McKenzie Natural Area Park		Ph1		$350,000
3.3	Georgia-Pacific Park		Ph1		$250,000
3.4	Booth-Kelly/Mill Pond Park		Ph1		$620,000
3.6	Jasper Meadows Wetlands Park	Ph1	Ph1		$572,600
3.8	Thurston Hills Ridgeline Park East	Ph1	Ph2		$3,206,300
3.9	Thurston Hills Ridgeline Park West	Ph1	Ph2		$2,212,500
3.10	MountainGate Ridgeline Park	Ph1	Ph1		$453,300
	Subtotal Natural Area Parks				$7,708,500

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Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 1 Project Costs
Linear Parks					
4.3b	Moe Mountain Linear Park		Ph1		$70,000
4.1	Thurston Hills Ridgeline Trail	Ph1	Ph1		$228,800
4.11	McKenzie River Connector	Ph1	Ph1		$2,888,500
4.12	Weyerhaeuser Haul Rd Path	Ph1	Ph1		$3,232,000
4.13	Glenwood Riverfront Linear Park A	Ph1	Ph2		$2,640,300
4.16	Lower Mill Race Path (S. 2nd to S.28th)	Ph1	Ph1		$1,803,500
4.17	Mill Race Connector Path (S.28th to S.32nd)		Ph1		$320,000
4.18	Upper Mill Race Path (S.32nd to MF Path)	Ph1	Ph1		$1,948,100
4.19	Middle Fork Path Phase 3		Ph1		$1,095,000
	Subtotal Linear Parks				$14,226,100
Special Use Parks					
5.4	Clearwater Park Master Plan Implementation		Ph1 Ph2		$618,300
5.5	Dorris Ranch Master Plan Implementation		Ph1 Ph2		$2,200,000
5.6	Dorris Ranch Hist Dist Expansion and Landmark Status				$10,000
5.7	Ruff Park Master Plan Implementation		Ph1		$316,800
	Subtotal Special Use Parks				$3,145,100
Sports Parks					
6.1	32nd St Community Sports Park		Ph1		$3,400,000
	Subtotal Sports Parks				$3,400,000
Community Recreation and Support Facilities					
7.1	Adult Activity Center Parking	Ph1	Ph2		$100,000
	Subtotal Community Recreation and Support Facilities				$100,000

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Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 1 Project Costs
Rehabilitation of Existing Parks and Facilities					
8.1	Gamebird Park			Ph1	$20,000
8.4	Meadow Park			Ph1	$318,400
8.5	Menlo Park			Ph1	$12,500
8.9	Jesse Maine Memorial Park			Ph1	$45,600
8.10	Bluebelle Park			Ph1	$450,000
8.14	Island Park			Ph1 Ph2	$312,500
8.16	Willamalane Park			Ph1	$350,000
8.18	West D St Greenway			Ph1	$175,000
8.22	Bob Artz Memorial Park			Ph1	$2,000,000
8.23	Guy Lee Park			Ph1 Ph2	$275,000
8.24	Natural Resource MP and Restoration Improvements			Ph1 Ph2	$250,000
8.26	Willamalane Park Swim Center			Ph1	$275,000
8.29	Adult Activity Center			Ph1	$90,000
8.30	Lively Park Swim Center			Ph1	$600,000
8.31	Willamalane Center for Sports and Recreation			Ph1	$50,000
	Subtotal Rehabilitation				$5,224,000
Total Project Costs Phase 1					**$39,232,300**

Note: "Ph 2" indicates that the project occurs over both phases. Only project costs for phase 1 are shown here.

Table 13: Capital Improvement Plan, Phase 1 (Years 2012-2021)

PHASE 2 CAPITAL IMPROVEMENT PLAN (YEARS 2022-2031)

Table 14 describes the funding sources for Phase 2 of the Capital Improvement Plan. Funding needs are about $10 million less in Phase 2 than in Phase 1. Thirty-five percent of revenue in Phase 2 is from a $10 million general obligation bond.

Assumptions regarding the B&C Fund and SDC Fund revenue are the same as in Phase 1. Grants and donations make up 30 percent of projected revenue. As in Phase 1, if passage of a bond fails, grant revenue will decrease, as the bond revenue will be used in large part as local match to leverage grant revenue. If this happens, the district will postpone as many planned projects as necessary while seeking other outside funding. As no inflationary increases are used in projecting cost estimates, revenue projections are also in today's dollars.

Funding Source	Amount
B&C Fund [a]	$3,200,000
System Development Charges [b]	$6,919,110
Grants and donations [c]	$8,738,562
General Obligation Bond [d]	$10,000,000
TOTAL	**$28,857,672**

[a] From Willamalane's adopted 5-year CIP (FY13-17); $320,000 annually

[b] Assumes annual SDC revenue at historical average of $691,911

[c] See Table 15 for project-specific assumptions

[d] Assumes a 20-year bond issue at 5.0% interest rate

Table 14: Project Funding Sources, Phase 2 (Years 2022-2031)

As shown in Table 15, a 20-year $10 million bond would cost the typical Springfield homeowner an average of approximately $24 per year.[2] During Phase 2 (2022-2031) this would be in addition to the $48 per year cost of the Phase 1 bond. Therefore, in Phase 2, the typical Springfield homeowner would pay approximately $72 per year for park and recreation improvements funded by both general obligation bonds.

G.O. Bond Amount	Issue Date	Repayment Dates	Amount Paid by Typical Homeowner
Phase 1: $20 million	2012	2013-2032	$48/annually
Phase 2: $10 million	2022	2023-2042	$24/annually
Phase 1&2 combined [a]		2023-2032	$72/annually

[a] 10 years of combined repayment of both bonds, in Phase 2

Table 15: Estimated Bond Repayment Schedule

[2] *Willamalane Park and Recreation District Draft Conservation Finance Feasibility Study*, the Trust for Public Land, June 2011.

Table 16 describes the Capital Improvement Plan for Phase 2, including a list of projects and estimated costs.

Nine different neighborhood park acquisition and development projects make up 31 percent of the total project costs for Phase 2. Neighborhood parks also account for 13 percent of grant revenue, as three projects are targeted for funding assistance from the Local Government Grant Program. Linear parks make up the next largest share of project costs, followed by special use parks, and then community recreation and support facilities, due to the development of the Lively Park Swim Center Multi-Use Addition. Rehabilitation of existing parks and facilities is the category with the largest number of projects.

Capital Improvement Plan, Phase 2 Years 2022-2031

Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 2 Project Cost
Neighborhood Parks					
1.1	Pierce Park Development		Ph2		$1,115,600
1.2	Pierce Park Expansion	Ph1	Ph2		$603,000
1.8	Rainbow Drive Neighborhood Park	Ph2	Ph2		$2,105,000
1.9	Heron Playground Improvements/Expansion		Ph2		$100,500
1.17	Hamlin/Moffitt School/Park		Ph2		$689,900
1.19	Jasper-Natron Neighborhood Park South	Ph2	Ph2		$1,355,000
1.24	James Park Expansion	Ph1	Ph2		$753,800
1.27	South Jasper Road Area Access Improvements		Ph2		$86,000
1.33	South 57th Street Area Neighborhood Park	Ph2	Ph2		$2,105,000
	Subtotal Neighborhood Parks				$8,913,700
Community Parks					
2.4	Southeast Springfield Community Park	Ph2	Ph3		$850,000
	Subtotal Community Parks				$850,000
Natural Area Parks					
3.8	Thurston Hills Ridgeline Park East	Ph1	Ph2		$641,300
3.9	Thurston Hills Ridgeline Park West	Ph1	Ph2		$442,500
	Subtotal Natural Area Parks				$1,083,800
Linear Parks					
4.5	Lyle Hatfield Path Extension	Ph2	Ph2		$1,267,700
4.13	Glenwood Riverfront Linear Park A	Ph1	Ph2		$1,732,500
4.14	Glenwood Riverfront Linear Park B	Ph2	Ph3		$2,186,600
4.22	Booth-Kelly Road (Path)		Ph2		$1,840,000
4.25	Booth Kelly to Dorris Ranch Trail		Ph2		$33,500
	Subtotal Linear Parks				$7,060,200

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Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 2 Project Cost
Special Use Parks					
5.1	Gateway/RiverBend Area Special Use Park	Ph2	Ph2		$2,390,000
5.4	Clearwater Park Master Plan Implementation		Ph1 Ph2		$751,000
5.5	Dorris Ranch Master Plan Implementation		Ph1 Ph2		$2,200,000
5.8	Gray Homestead Property		Ph2		$425,300
	Subtotal Special Use Parks				$5,766,300
Sports Parks					
6.2	Guy Lee School/Park (costs included in project # 8.23)		Ph2		$0
	Subtotal Sports Parks				$0
Community Recreation and Support Facilities					
7.1	Adult Activity Center Parking	Ph1	Ph2		$76,300
7.2	Lively Park Multi-Use Addition		Ph2		$2,800,000
	Subtotal Community Recreation and Support Facilities				$2,876,300
Rehabilitation of Existing Parks and Facilities					
8.2	EWEB Path			Ph2	$15,000
8.3	Page Park			Ph2	$62,500
8.6	James Park			Ph2	$225,000
8.7	Tyson Park			Ph2	$90,000
8.8	Fort Park			Ph2	$90,000
8.11	Douglas Gardens School/Park			Ph2	$87,500
8.12	Pride Park			Ph2	$87,500
8.13	Willamette Heights Park/Overlook			Ph2	$175,000
8.14	Island Park			Ph1 Ph2	$312,500

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Proj #	Project Name	Acquisition	Development	Rehabilitation	Phase 2 Project Cost
8.15	Lively Park			Ph2	$17,500
8.17	By-Gully Path			Ph2	$37,500
8.19	Mill Race Park			Ph2	$17,500
8.20	Kelly Butte Park/Overlook			Ph2	$62,500
8.21	Dorris Ranch (costs included in project # 5.5)			Ph2	$0
8.23	Guy Lee Park			Ph1 Ph2	$350,000
8.24	Natural Resource MP and Restoration Improvements			Ph1 Ph2	$250,000
8.25	Eastgate Woodlands			Ph2	$250,000
8.27	Memorial Building Community Center			Ph2	$62,500
8.28	Park Services Center Improvements			Ph2	$112,500
	Subtotal Rehabilitation of Existing Parks and Facilities				$2,305,000
Total Project Costs Phase 2					**$28,855,300**

Note: "Ph 1" indicates that the project occurs over both phases. Only project costs for phase 2 are shown here.

Table 16: Capital Improvement Plan, Phase 2 (Years 2022-2031)

UNFUNDED PROJECT LIST

Table 17 describes the Capital Improvement Plan Unfunded Project List. This list includes approximately $34 million in projects not funded over the next 20 years. There are no rehabilitation projects on the unfunded list; however, most other park types are represented.

Projects on the unfunded list are still important enough to be included in the Park and Recreation Comprehensive Plan, but due to limited funding were not included in Phase 1 or 2 of the Capital Improvement Plan. Project costs were developed for most projects. However, projects assumed to be initiated by others have $0 shown in the cost column. It should be noted that project priorities and funding assumptions may change over the 20-year planning window based on future opportunities.

Capital Improvement Plan Unfunded Project List

Proj #	Project Name	Acquisition	Development	Unfunded Project Costs
Neighborhood Parks				
1.6	West By-Gully Area Neighborhood Park		Ph3	$241,200
1.7	East By-Gully Area Neighborhood Park		Ph3	$100,500
1.11	West Mohawk Area Neighborhood Park	Ph3	Ph3	$601,000
1.14	Adams Plat Area Neighborhood Park	Ph3	Ph3	$601,000
1.16	Post Office Park	Ph3	Ph3	$300,500
1.22	Thurston Hills Neighborhood Park West	Ph3	Ph3	$1,355,000
1.23	Thurston Hills Neighborhood Park East	Ph3	Ph3	$1,355,000
1.25	Central Glenwood Area Neighborhood Park	Ph3	Ph3	$300,500
1.30	West 42nd Street Area Neighborhood Park	Ph3	Ph3	$301,500
1.31	East 42nd Street Area Neighborhood Park	Ph3	Ph3	$901,500
	Subtotal Neighborhood Parks			$6,057,700
Community Parks				
2.5	Lively Park Development		Ph3	$5,825,000
2.4	Southeast Springfield Community Park	Ph2	Ph3	$5,560,000
	Subtotal Community Parks			$11,385,000

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Proj #	Project Name	Acquisition	Development	Unfunded Project Costs
Natural Area Parks				
3.5	Agnes Stewart Mill Race Park		Ph3	$450,000
3.7	South Jasper-Natron Wetlands Park	Ph3	Ph3	$2,000,000
	Subtotal Natural Area Parks			$2,450,000
Linear Parks				
4.1	EWEB Bike Path Extension to Laura Street		Ph3	$129,600
4.2	EWEB Bike Path Extension to Don Street		Ph3	$443,500
4.3c	Irving Slough Connector			$0
4.4	SCS Channel Path	Ph3	Ph3	$943,000
4.6	Lyle Hatfield Path Connection South	Ph3	Ph3	$0
4.7	Gamebird Park Path	Ph3	Ph3	$105,300
4.8	By-Gully to Eastgate Woodlands Path	Ph3	Ph3	$709,900
4.9	By-Gully Across Pioneer Parkway to 5th Street	Ph3	Ph3	$345,000
4.14	Glenwood Riverfront Linear Park B	Ph2	Ph3	$2,518,100
4.15	Glenwood to Island Park (Bridge)	Ph3	Ph3	$4,725,000
4.20	Middle Fork Path Connections North	Ph3	Ph3	$592,200
4.21	Middle Fork Path Connections East	Ph3	Ph3	$1,339,900
4.23	Springfield-Mount Pisgah Connector (Bridge)	Ph3	Ph3	$2,390,000
4.24	Glenwood to Dorris Ranch (Bridge)	Ph3	Ph3	$0
	Subtotal Linear Parks			$14,241,500
Special Use Parks				
5.2	Mill Plaza	Ph3	Ph3	$0
5.3	Mill Race Park Expansion		Ph3	$5,000
	Subtotal Special Use Parks			$5,000
Total Unfunded Project Costs				**$34,139,200**

Table 17: Capital Improvement Plan, Unfunded Project List

CIP FUNDING OPTIONS

The following are possible funding sources for the acquisition, development and maintenance of parks and recreational facilities. Some of these sources are currently being used by Willamalane, some have been used in the past and others have not been used but may be appropriate in the future. Willamalane will continue to pursue alternative revenue opportunities in order to leverage limited local funds:

1. **B&C Fund***:* This fund is allocated to planning and capital development, most often rehabilitation projects. It comes from the district's General Fund and is projected to be funded at about $320,000 annually.

2. **System Development Charges***:* System Development Charges are fees imposed on new residential development to pay for impacts on the park and open space system caused by new growth. Park SDCs can only be used for park and facility acquisition and/or development. The district's SDC Methodology was updated in 2006, and SDC rates are adjusted annually. The SDC fund is projected to be funded at approximately $692,000 annually for the life of this plan. The SDC methodology is scheduled for an update in FY 2014.

3. **Special Serial Levy (Local Option Levy)**: This is a property tax assessment that can be used for the construction, operation, and/or maintenance of parks and facilities. This type of levy is established for a given rate or amount for a specific period of time, generally one to five years. The advantage of the serial levy is that there are no interest charges. In the future, the use of a serial levy may be difficult because of a $10 tax limitation for all taxing agencies in the area.

4. **General Obligation Bond***:* These voter-approved bonds are an assessment on real property. Funding can be used for capital improvements, but not maintenance. This property tax is levied for a specified period of time, usually 10-30 years. This type of tax does not affect the overall tax limitation as described in *Special Serial Levy.* One disadvantage of the general obligation bond is the interest cost.

5. **Revenue Bonds***:* These bonds are sold and paid from the revenue produced from the operation of a facility.

6. **Certificates of Participation***:* This is a lease-purchase approach in which Willamalane sells Certificates of Participation to a lending institution. Willamalane then pays the loan off from revenue produced by the facility or from its general operating budget. The lending institution holds title to the property until the COPs are repaid. This procedure does not require a vote of the public. One example of a COP program that is available to Willamalane is the "FlexLease" program, administered by the Special Districts Association of Oregon.

7. **Public/Government Grant Programs***:* There are a wide range of government-sponsored grant programs available for different types of capital projects; however funding availability changes with each budget cycle. Below is a list of some of the programs available today:

    7a. **Community Development Block Grants (CDBG)***:* These grants from the federal Department of Housing and Urban Development are available for a variety of projects in lower income areas of the community. Currently, local

grant dollars are minimal, but the district has received several small grants in the past.

7b. **Land and Water Conservation Fund***:* This is a federal grant program that receives its money from offshore oil leases. The money is distributed through the National Park Service and is administered locally by the Oregon Parks and Recreation Department. In the past, this was one of the major sources of grant money for local agencies. Lately there has been significantly less funding available. The funds can be used for acquisition and development of outdoor park facilities and require a 50 percent match.

7c. **Federal Transportation Funding***:* The federal law originally called the Intermodal Surface Transportation Efficiency Act funded a wide variety of transportation-related projects in Oregon and locally. In 1998 it was reauthorized as TEA21; Willamalane received $3 million in transportation funds for the Middle Fork Path from this program. In July 2012, President Obama signed into law a new two-year transportation authorization, entitled Moving Ahead for Progress in the 21st Century. In the past, funding was transferred to Oregon Department of Transportation and a variety of grant programs were available to local governments; now the local funding process is being restructured, and the variety of alternative transportation grant opportunities will be consolidated into one application process.

7d. **Local Government Grant Program***:* This Oregon program uses Lottery dollars to fund land acquisition, development and rehabilitation of parks and outdoor recreation facilities. A 50 percent match is required. Willamalane has been very successful competing for LGGP funding.

7e. **Recreational Trails Program***:* This is a grant program funded through the Oregon Parks and Recreation Department. Projects eligible under this program include: 1) maintenance and restoration of existing trails, 2) development and rehabilitation of trailhead facilities, 3) construction of new recreation trails, and 4) acquisition of easements and fee simple title to property. Grants are distributed on an annual basis and require a 20 percent match. The Clearwater Park restroom was funded with help from an RTP grant, because the park is on the Willamette Water Trail.

7f. **Oregon State Marine Board Grants***:* The Oregon State Marine Board manages Oregon's waterways. The agency also provides construction grants for waterfront improvements such as boat ramps, rest rooms, parking, and other related projects; and operations funds for maintenance and patrol. It receives its revenue for grants from the licensing of pleasure boats and a portion of the automobile gas tax. The new boat landing at Clearwater Park was funded with help from an OSMB grant.

7g. **Oregon Watershed Enhancement Board***:* The Oregon Watershed Enhancement Board (OWEB) is a State agency led by a policy oversight board. Together, they promote and fund voluntary actions that strive to enhance Oregon's watersheds. OWEB's programs support Oregon's efforts to restore salmon runs, improve water quality and strengthen ecosystems that are critical to healthy watersheds and sustainable communities. OWEB administers a large and small grant program. Restoration along Cedar

Creek, at Lively Park, was funded with help from OWEB and the McKenzie Watershed Council.

8. **Private Grants and Foundations***:* Private grants and foundations can provide money to public agencies for a wide range of projects, although most of their giving is to the nonprofit sector. They often fund unique projects or projects that demonstrate extreme need. Meyer Memorial Trust has given generously for improvements to Dorris Ranch in the past.

9. **Land Trusts***:* Private land trusts such as The Trust for Public Land and The Nature Conservancy employ various methods, including conservation easements, to work with willing owners to conserve important resource land. Land trusts assist public agencies in various ways, including acquiring and holding land for eventual acquisition by the public agency.

10. **Donations***:* Donations of labor, land or cash by service agencies, private groups or individuals is a popular way to raise small amounts of money for specific projects. Service agencies such as the Lions, Kiwanis and Rotary often fund small projects such as picnic shelters or playground improvements. Springfield Rotary helped pay for the development of the dog park at Lively Park.

11. **Lifetime Estates***:* This is an agreement between a landowner and Willamalane that gives the owner the right to live on the site after it is sold to the district.

12. **Exchange of Property**: An exchange of property between a private landowner and the district can occur. For example, the district could exchange a less useful site it owns for a potential park site currently under private ownership.

13. **Public/Private Partnerships***:* This concept is relatively new to park and recreation agencies. The basic approach is for a public agency to enter into a working agreement with a private business to help fund, build, and/or operate a public facility. While the public agency may have to give up certain responsibilities or control, it is one way of obtaining facilities for the public at a lower cost.

OPERATIONAL IMPACTS

This section analyzes the potential operational costs of implementing the capital projects identified in the Capital Improvement Plan. Operational costs are divided into Phase 1 and Phase 2 costs that correspond with the two 10-year phases in the Capital Improvement Plan. The same methodology was used to forecast operational costs in this plan update as in the 2004 Park and Recreation Comprehensive Plan.

General operational assumptions:

- Estimates of operational costs for implementing park and facility capital projects are based on the Fiscal Year 2012 Park Services Division Budget (PSD), adjusted to remove labor costs that are spent on recreation-related special events, and operational costs specific to the district's two aquatics facilities, which were not included in the PSD budget for the 2004 plan.
- Operational costs are calculated in current dollars for both Phase 1 and Phase 2, and are to be used as generalized estimates only.
- For CIP projects in *existing parks or facilities*, it is generally assumed that there will be no additional operational costs, as those parks and facilities are already included in Willamalane's existing park acreage and cost calculations.
- A financial forecast for the overall operation of the district is outside the scope of this project. Only operational costs for proposed CIP projects are estimated.

Natural area-specific operational assumptions:

- To be consistent with the 2004 plan, large undeveloped natural areas and undeveloped parkland (property not accessible to the public) have been removed from the per acre operational cost calculation. While some operations dollars go towards natural area maintenance, these costs are not split out in the Park Services Division budget, and the majority of operational costs go towards developed parkland and facilities, including the developed areas within natural area parks. As natural area maintenance and restoration increase, this should be taken into account.
- Natural area park *development* costs include initial restoration work as part of their unit cost (assuming restoration of 25 percent of the property over five years). However, no restoration cost estimates have been included in the operational impacts analysis. This needs to be considered at a later date, possibly with the implementation of the Natural Resource Areas Management Plan.

CAPITAL PROJECT OPERATIONAL COSTS

Development of new capital projects–projects identified in the two 10-year funded phases of the CIP proposed in this plan–will have a significant impact on the district's operating budget. Willamalane spends approximately $5,332 per acre annually for maintenance of developed parkland. This is based on the Park Services Division budget for FY2012, with costs removed for aquatics maintenance, and support of recreation-related special events.

In 2002, Willamalane spent $4,250 per acre for maintenance of developed parkland, which includes recreational facilities. This is a 26 percent increase in the per acre cost of maintaining parkland. By comparison, Willamalane's overall operating budget has increased by 54 percent from 2002 to 2012. Also, a slightly higher percentage of Willamalane's parkland is now considered natural, or undeveloped, and not included in this calculation (57 percent in 2012 compared to 53 percent in 2002).

Willamalane Fiscal Year	Parks Maintenance Budget (adjusted)	Developed Acres	Operational Cost/Acre
FY 2012	$1,935,373	363	$5,332
FY 2002	$1,244,707	293	$4,248

Table 18: Willamalane Operational Costs for Developed Parkland

Note: Overall park acres are 778 in 2012 and 677 in 2002. For this analysis, large natural areas and most undeveloped property have been removed. Also, aquatics costs and recreation-related labor and fuel costs have been removed from the parks maintenance budget.

Operational costs for capital projects are summarized in Tables 19 and 20, and detailed in Appendix B.

PHASE I OPERATIONAL COSTS

Table 19 shows that the additional annual cost for maintenance and operations of new capital projects included in the first phase of the CIP (2012-2021) is estimated to be approximately $247,200, or 46 new acres of developed parkland at a cost of $5,332 per acre. This assumes that all proposed projects have been completed by the end of Phase 1. Project categories in Table 19 correspond to those in the CIP; categories that have no additional maintenance and operations costs are not listed. See Appendix B for cost details.

Project Category	Amount [a]
Neighborhood Parks	$69,800
Community Parks	$3,500
Natural Area Parks	$69,900
Linear Parks	$104,000
TOTAL	**$247,200**

[a] Numbers are rounded from the worksheet in Appendix B.

Table 19: Forecasted Additional Annual Operations Cost at the Completion of Phase 1 (Years 2012-2021)

The additional annual operational costs of $247,200 at the end of Phase 1 equals between 3.5 and 7 FTE additional Park Services Division (PSD) staff persons, depending on the type of position hired.[3] This estimate is based on the assumption that 80 percent of PSD expenses are personnel costs, per the Fiscal Year 2012 PSD budget.

PHASE 2 OPERATIONAL COSTS

Table 20 shows that the additional annual cost for maintenance and operations of new capital projects included in the second phase of the CIP (2022-2031) is estimated to be approximately $235,900; or 44 new acres of developed parkland at a cost of $5,332 per acre. This assumes that all proposed projects have been completed by the end of Phase 2. It does not include the additional operational costs incurred in Phase 1. As in Table 19, project categories in Table 20 correspond to those shown in the CIP, and some categories are assumed to have no additional maintenance and operations costs. See Appendix B for cost details.

Project Category	Amount [a]
Neighborhood Parks	$123,500
Natural Area Parks	$18,100
Linear Parks	$39,700
Special Use Parks	$53,300
Community Recreation and Support Facilities	$1,300
TOTAL	**$235,900**

[a] Numbers are rounded from the worksheet in Appendix B.

Table 20: Forecasted Additional Annual Operations Cost at the Completion of Phase 2 (Years 2022-2031)

[3] 3.5 FTE employees is based on the average Park Specialist 1 yearly salary range, plus benefits, per the FY 13 Wage/Salary Schedule for Bargaining Unit Positions. Seven FTE employees is based on an entry-level part-time Park Aid 3 yearly salary plus benefits, per the FY 13 Wage/Salary Schedule for Non-Bargaining Unit Positions.

At the end of Phase 2, there will be a need for an additional 3.3 to 6.3 FTE positions in the Park Services Division, based on additional annual operational costs of $235,900.
In summary, operational costs associated with new capital projects are estimated to be approximately $247,200 per year at the end of Phase 1 of the CIP and an additional $235,900 per year at the end of Phase 2. Together, $478,700 per year will be needed to operate new parks and facilities proposed in this plan at the end of the 20-year planning window, not including natural area management.

Options for Meeting the Additional Operational Requirements

While specific revenue sources are identified to pay for the capital projects proposed in Phase 1 and 2 of this Plan, identification of specific revenue sources to pay for operations is outside the scope of this project. However, it is important that the district formulate a financial plan for the additional operational impacts of new development as it proceeds with implementing this Comprehensive Plan.

While fewer revenue sources are available for funding operations than for capital projects, listed below are a variety of options available for addressing the projected impacts to the district's operational budget, and leveraging limited local funding:

- **Ask the voters to approve a local option levy (or serial levy) for park operations**. This type of levy is established for a given rate or amount for a specific period of time, generally from one to five years. However, approval is historically less likely when the levy is earmarked for operations.

- **Secure additional grants and donations**. Grants are typically harder to secure for operations than for capital projects. However, a campaign spearheaded by Friends of Willamalane might be developed to set up a special endowment fund for park operations or the operation of a specific park facility.

- **Improve operating efficiency** by examining possible ways the district could reduce costs, such as additional outsourcing, additional cost-sharing with other public agencies, avoiding duplication of services, and improving efficiency in specific maintenance tasks.

- **Use more volunteers** to offset some maintenance costs, while acknowledging that it takes staff time to coordinate volunteer programs. Examples include enhancing the current Adopt-a-Park program or increasing the use of service clubs, school groups, peer court and neighborhood associations to help maintain parks and facilities.

- **Use more low-cost labor**, where appropriate, such as Northwest Youth Corps, Sheriff's Work Crew, etc. Or continue to hire more seasonal workers, who typically are paid lower wage and benefit rates.

- **Increase recreation program revenue** so that there's more money to spend on operations, by increasing fees and charges, expanding the number of revenue-producing programs and services offered, or eliminating costly programs. Take a more entrepreneurial approach to providing nonpublic service programs.

- **Increase Park Services revenue** through expanding rental facilities, charging for maintenance services that benefit specific groups or organizations rather than the

community as a whole, charging for parking or park admission at our most highly used parks, etc.

- **Lower the district's maintenance standards.** Willamalane has a tiered system of maintenance standards, based on the type of park and its level of use. If funds are limited, the number of parks with higher maintenance standards could be reduced, decreasing the amount of maintenance and staff time at those parks.

- **Postpone capital development projects until operating funds are available**. Some communities have officially adopted this as a strategy, including Bellevue and Vancouver, Wash.

Chapter 6

Performance Measures

PERFORMANCE MEASURES

Performance measures have been developed in order to evaluate plan implementation. They are based on the plan goals described in Chapter 2, which are printed in bold. The performance measures, listed in bullets, will help evaluate progress toward achieving these goals. Next steps in developing performance measures include collecting baseline data and identifying specific performance goals. We will periodically update the data and evaluate progress toward our goals.

A variety of methods will be used to evaluate plan implementation, including the collection of budget data, inventory data, participation data and survey data. Performance measures have been simplified since the 2004 Plan in order to facilitate data collection. Most of the survey questions listed here were included in the 2002 and 2010 Comprehensive Plan surveys, so baseline data has already been collected. In addition to providing feedback on the success of this plan, this data will guide future planning decisions.

Provide diverse park and recreation opportunities

- Percentage of population served by Willamalane programs
- Number of residential areas that do not have access to a neighborhood park within safe walking distance
- Percentage of residents who report that cost does not prevent them from using District facilities

Provide opportunities to enjoy nature

- Acres of parkland per thousand residents
- Acres of accessible natural areas per thousand residents

Support youth development

- Percentage of survey respondents identifying youth as a group in need of more or improved recreation services
- Participation rates in youth programs

Support seniors and people with disabilities

- Percentage of survey respondents identifying disabled persons as a group in need of more or improved recreation services
- Percentage of survey respondents identifying seniors 65 and over as a group in need of more or improved recreation services
- Participation rates in senior programs
- Participation rates in adaptive recreation programs

Provide enriching family experiences

- Number of family programs provided by Willamalane
- Number of participants at special events such as Haunted Hayride and MEGGA Hunt
- Acres of parkland per thousand residents

Promote well-being, health, and wellness

- Percentage of respondents visiting a park at least once per year
- Percentage of respondents participating in a program or activity at least once per year

Provide safe parks, recreation facilities, and programs

- Percentage of community members who rate Willamalane parks as good to excellent
- Percentage of community members who rate their overall satisfaction with park and facility maintenance as good to excellent
- Percentage of district budget, per capita, that goes towards maintenance and operations of parks and facilities

Support community economic development

- Percentage increase of new residents within the planning area
- Percentage of unemployed workers within the planning area

Strengthen and develop community partnerships

- Number of / value of district sponsorships
- Dollar value of partnership contributions to parks and recreation

Preserve the natural environment

- Acres of natural area parks per thousand residents
- Percentage of park sites with natural resource management plans
- Percentage of park operations budget dedicated to natural resource restoration

Increase cultural understanding

- Participation rates in the Dorris Ranch Living History Program
- Percentage of Willamalane employees who speak a language in addition to English
- Number of Willamalane programs or events targeted to the Latino population

Appendix A

Community Needs Assessment

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Figure 6: District Organization 101

INTRODUCTION

The purpose of the Community Needs Assessment is to identify what the community needs and wants in terms of parks, natural areas, recreation facilities, and programs over the next 20 years, for the 2012 Park and Recreation Comprehensive Plan. This report synthesizes the results of the following:

- Community Involvement Activities
- Park and Facility Analysis
- Recreation Services Analysis
- Management and Operations Analysis

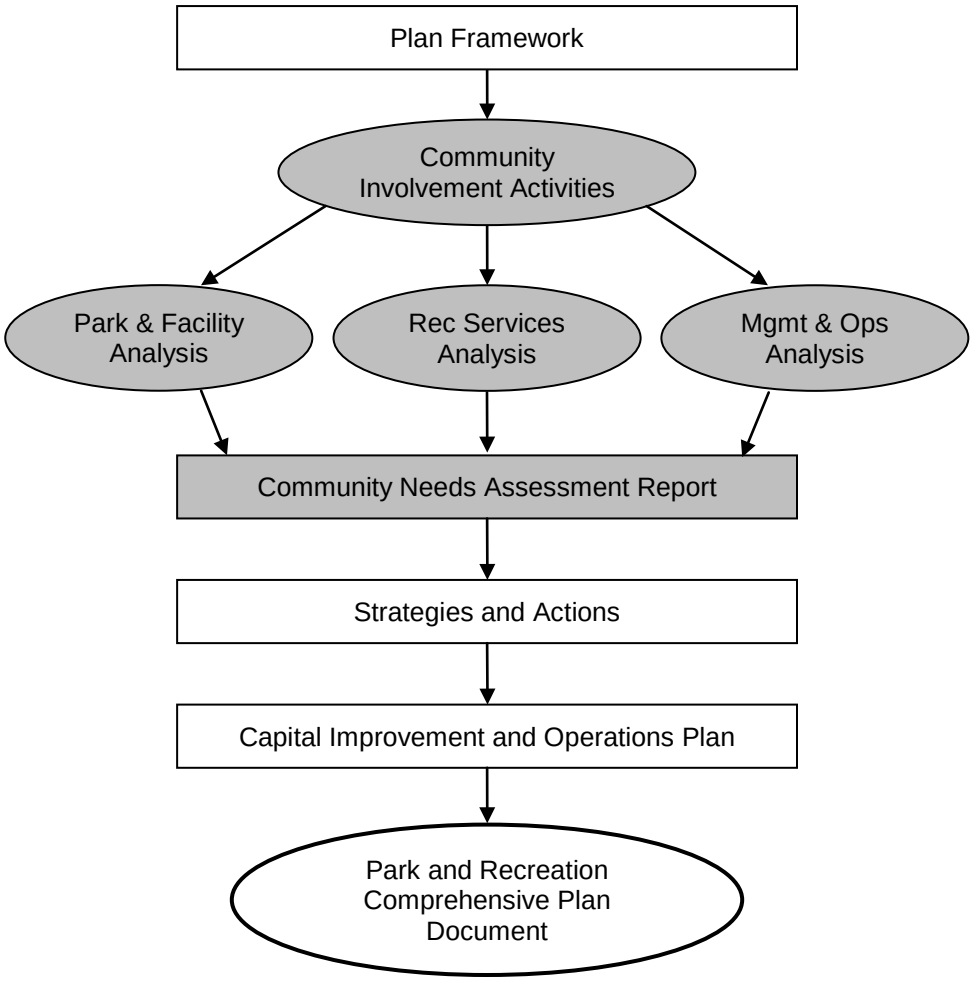


Figure 1: Planning Process

Figure 1 *(previous page)* illustrates how the community needs assessment process includes community involvement opportunities, the results of which are part of the technical analysis of District parks and facilities, programs, and finances. These findings will be the foundation for the strategies and actions developed in the next step for the Comprehensive Plan, and will form the basis of Willamalane's plan for the next 20 years. The tasks shaded in grey have been completed.

The community involvement activities to date include: Springfield SummerFair input and questionnaire, a Community Survey (including a Spanish-language version), and teen focus groups. Approximately 1,400 residents participated in the public input process (not counting more than 600 children at SummerFair, and participants in a similar survey conducted by Willamalane's Recreation Services Division in spring of 2010). Additional meetings and workshops will be held as the project continues.

Detailed results of community involvement activities are included in the appendix. However, key public involvement findings are included as relevant throughout the report.

PLANNING AREA

Willamalane Park and Recreation District is designated in the *Eugene-Springfield Metropolitan Area Plan* as the park and recreation service provider for Springfield and its urbanizable area; i.e., the area within Springfield's Urban Growth Boundary (UGB). Consequently, the planning area for the Park and Recreation Comprehensive Plan is generally defined by Springfield's UGB. There are a few minor exceptions to this rule where the District boundary is outside the UGB. In those cases the planning area is defined by the District boundary. The District boundary generally coincides with Springfield's city limits, but, as with the UGB, there are some instances where the District boundary is outside the city limits. Newly developed areas annexed by the City of Springfield are automatically annexed to the District.

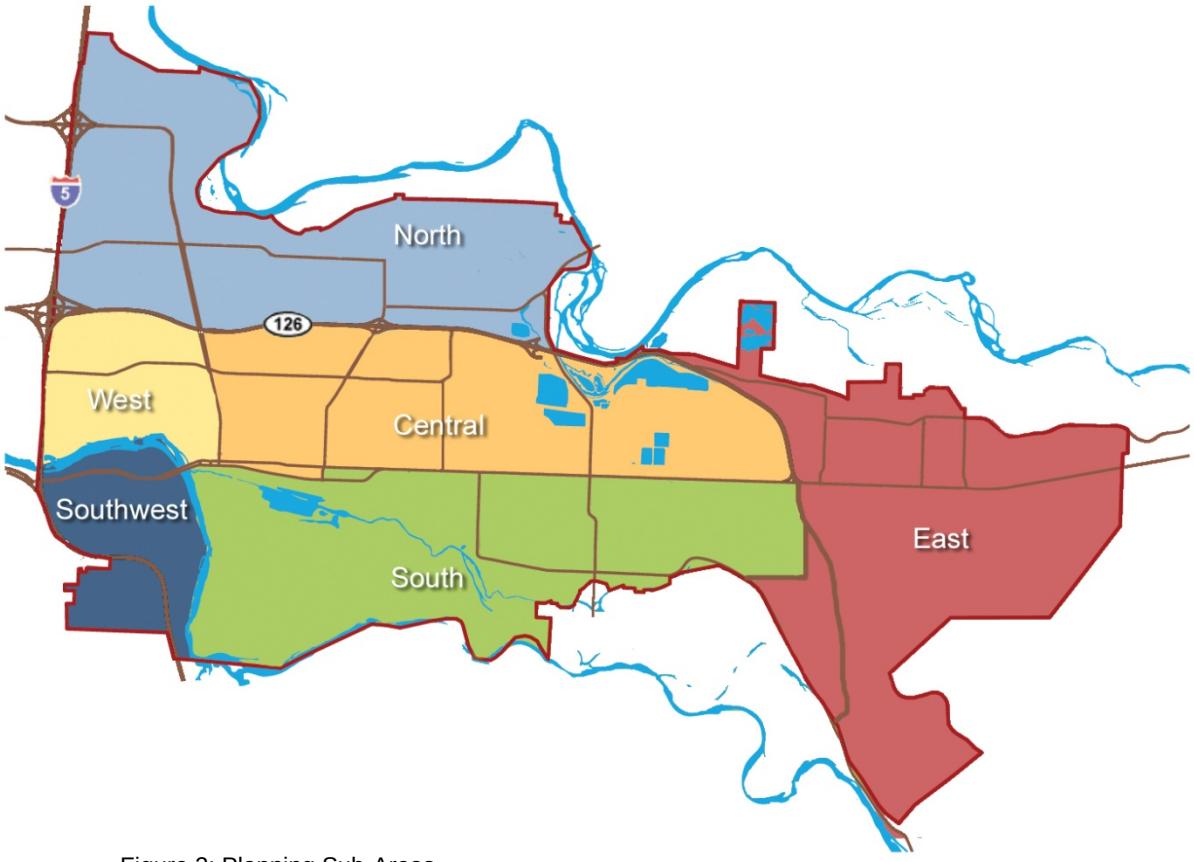


Figure 2: Planning Sub-Areas

For the purpose of analysis, the planning area is divided into six planning sub-areas: Central, East, South, Southwest, West, and North. These smaller sub-areas allow distinctions in park and facility need and community preferences to emerge. **See Figure 2, Planning Sub-Areas.**

The District manages approximately 779 acres of land in 40 parks and three undeveloped properties, and provides a wide range of recreational facilities and services. This is an increase of over 100 acres, 7 new parks, and two new community recreation facilities since 2002.

Residents also have access to playgrounds and sports fields owned by Springfield School District and off-street paths owned by the City of Springfield. Other nearby regional providers include Lane County, the City of Eugene, and Oregon Park and Recreation Department, as well as natural resource opportunities provided by the U.S. Forest Service, Bureau of Land Management, Oregon Department of Fish and Wildlife, and the Nature Conservancy.

Related Planning Efforts

Presently, there are several adopted plans and ongoing planning efforts that relate to the Comprehensive Plan Update and will be considered as recommendations are developed.

- *Eugene-Springfield Metropolitan Area General Plan*
- *Rivers to Ridges Metropolitan Regional Parks and Natural areas Study*
- *Springfield Transportation System Plan*
- *Springfield Draft Residential Land and Housing Needs Analysis*
- *Springfield 2030 Refinement Plan/Urban Growth Boundary Study*

Other City plans and studies that have been updated since 2004 that will impact the development of Springfield will also be considered during the Comprehensive Plan update process, such as the *Glenwood Refinement Plan* and *Downtown Revitalization Plan*.

A few site-specific plans have been undertaken by Willamalane since 2004 that will be considered during the Comprehensive Plan update process. They include:

- Jack B. Lively Memorial Park Master Plan (2005)
- Dorris Ranch Living History Farm Master Plan (2008)
- Clearwater Park Master Plan (underway)

Most importantly, Willamalane will be referencing the adopted *2004 Park and Recreation Comprehensive Plan* as the guiding document for this update.

Community Description

Springfield, located in the southern portion of the Willamette Valley, is bordered on the north and south by the McKenzie and Willamette Rivers, and stretches toward the Cascade foothills to the east and the City of Eugene to the west. The area is rich in natural resources. With the abundance of rivers, there is great potential for providing opportunities for education and interpretation, as well as for river-based recreation such as fishing and boating. These areas also provide important wildlife habitat and are rich in local history. Hills and other landforms add to the area's visual character, including the Coburg Hills and Camp Creek Ridge to the north; and the Thurston Hills, Mt. Pisgah, "Potato Hill", Quarry Butte, and Willamette Heights to the south. Other smaller uplands, such as Kelly Butte to the west and Moe Mountain to the north, also are prominent features. The close proximity of agriculture, such as farmland and forests on the urban fringe, adds to the local character and increases the community's appeal.

Together, Eugene and Springfield comprise Oregon's second largest metropolitan statistical area with approximately 347,000 people. In addition to easy access to many outdoor

activities, such as fishing and hiking, Springfield residents also enjoy cultural resources, including the Springfield Museum, Washburne Historic District, Springfield Railroad Depot, Emerald Art Center, Wildish Community Theater, and Dorris Ranch Living History Farm. The University of Oregon (19,000 students) and Lane Community College (41,000 students) are both less than two miles from Springfield.

The planning area represents a community in transition, as Springfield continues to shift from a wood products-based economy to a more diversified economy with businesses in several sectors, including wood products, high tech, medical, tourism, and industrial manufacturing.

Several regional and national companies call Springfield home, including International Paper (formerly Weyerhaeuser), Shorewood, Symantec, Kingsford, and Hexion Chemical. Royal Caribbean Cruise Lines employs approximately 500 people at its national call center, which opened in January 2006. PeaceHealth Oregon provides jobs for 3,400 employees at its Sacred Heart Medical Center at RiverBend.

Manufacturing is Springfield's largest employment sector followed by the visitor industry, government and schools, wood products, retail, and then services (Springfield Chamber of Commerce 2002).

Lane County, and all of Oregon, began experiencing an economic downturn in 2007, which has resulted in growing unemployment. In the short term, slow economic growth is expected to continue, but as the national economy recovers, so should Lane County.

DEMOGRAPHIC PROFILE

The demographic profile provides a snapshot of the community, including population data and forecasts for the District. It provides information about District residents that will be used to inform park and recreation strategies and policies.

Methodology

Information from the U.S. Census Bureau, Springfield Chamber of Commerce, city of Springfield, Lane Council of Governments (LCOG), and state of Oregon was used to develop the demographic profile.

The District population forecast is the same as the forecast used by city of Springfield for their residential, commercial and industrial buildable lands study. Oregon state law requires cities to have a 20-year population forecast as the basis for their comprehensive planning.

The long-term population forecasts for Oregon and its counties is based on the Office of Economic Analysis (OEA) forecast model that takes into account data about existing age and sex characteristics to project birth and death rates, as well as in- and out-migration rates for Oregon and its counties. Lane County is required to adopt and maintain a coordinated 20-year population forecast which distributes the projected countywide population to the cities and rural areas. Local governments then adopt these coordinated forecasts to include in their comprehensive plans.

In order to be consistent with Springfield's comprehensive planning the Community Needs Assessment uses the Springfield Urban Growth Boundary forecasts. The UGB and the Park and Recreation Comprehensive Plan's planning area are virtually the same, and where they differ, there is negligible development.

Population

In 2000, the City of Springfield had a population of 52,864 (U.S. Census Bureau 2000), and the planning area had a population of 62,514 (LCOG 2002). By 2010, their populations grew to 58,891 and 67,031 respectively (***Table 1***).

Boundary	2000 Population	2010 Population	Change	% Change	Annual Average Growth Rate (AAGR)
Springfield	52,864	58,891	6,027	11.4%	1.0%
UGB/Planning Area	62,517	67,031	4,514	7%	0.7%

Sources: LCOG 2002, U.S. Census Bureau, Lane County
Table 1: Population Growth, 2000 - 2010

Table 2 shows a projected 22 percent population growth for the Willamalane planning area over the next 20 years. Because of this population growth, Willamalane will have to increase services, parks and facilities just to maintain the current level of service for the planning area.

Boundary	2010 Population	2030 Population	Change	% Change	AAGR
Springfield	58,891	74,814	15,923	27%	1.2%
UGB/Planning Area	67,031	81,608	14,577	22%	1.0%

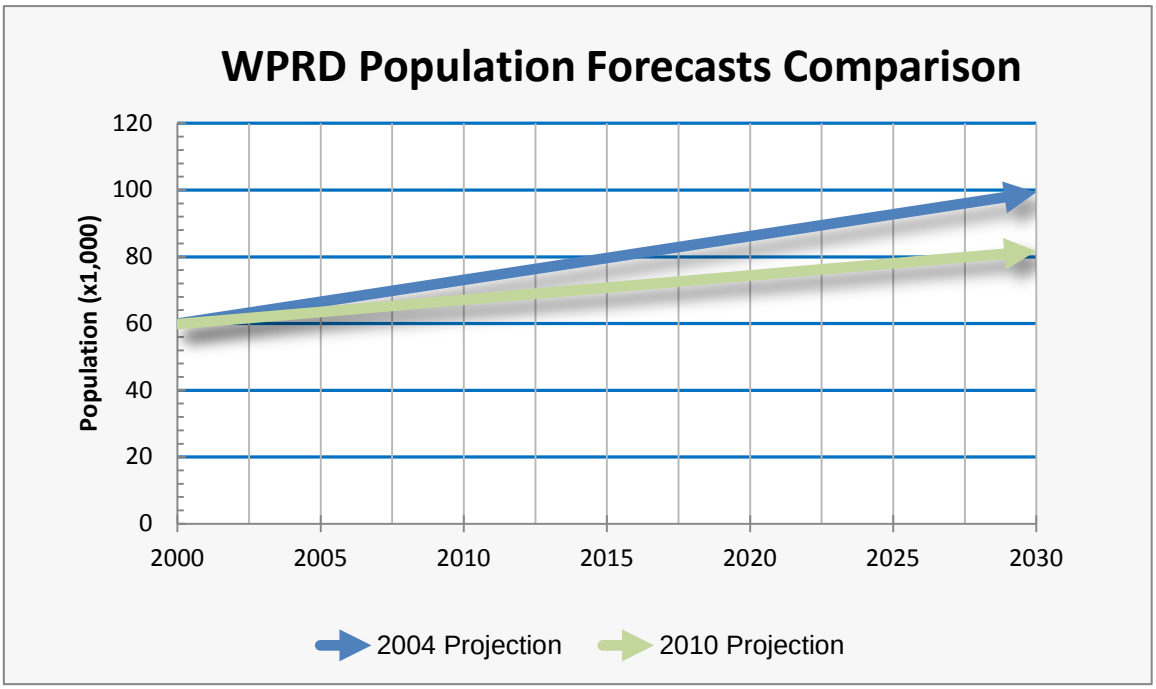
Source: Lane County Rural Comprehensive Plan, 1984 (amended in 2009)
Table 2: Population Forecast, 2010-2030

Table 3 shows the population forecast for the planning area from the 2002 Community Needs Assessment. The average annual growth rate (AAGR) was more than three times greater than the AAGR used in the 2010-2030 population forecast. This resulted in a population forecast for 2022 that was approximately 7,000 residents greater than the current forecast for 8 years later (2030). The general methodology used for developing both forecasts does not appear to have changed (both were striving for consistency with other comprehensive planning documents), however the economic and development climate has changed significantly.

Boundary	2000 Population	2022 Population	Change	% Change	AAGR
Willamalane Planning Area	62,517	88,720	26,203	42%	1.8%

Source: LCOG 2002
Table 3: Population Forecast, 2000-2022

Figure 3 illustrates the difference in population forecasts, between the 2004 Park and Recreation Comprehensive Plan and today.



Source: Willamalane Park and Recreation District
Figure 3: Population Forecasts Comparison

State Demographic Trends

Oregon's *2006-2010 Consolidated Plan* identified the following population and demographic trends that influence housing needs statewide. These trends also influence park and recreation needs:

- 11th fastest growing state in the United States
- Facing dramatic housing cost increases
- Facing median and adjusted incomes less than those of 1999
- Growing faster than national rates: 4 percent v. 3.3 percent
- Increasingly older
- Increasingly diverse
- Increasingly less affluent[1]

Ethnicity

Springfield is becoming more ethnically diverse. According to the U.S. Census Bureau, in 2010, Springfield's population was 12.1 percent Latino, an increase from 6.6 percent in 2000 and 2.0 percent in 1990. In Lane County, 7.4 percent of residents were Latino in 2010, an increase from 4.5 percent in 2000.

Springfield's Latino population is both higher than the statewide average of 11.7 percent and the county average of 7.4 percent (U.S. Census Bureau, 2010). This was not the case in 2000, when Springfield's Latino population was below the statewide average. This indicates that the Latino population is growing faster in Springfield than elsewhere in the state.

According to the Eugene-Springfield Consolidated Plan (2010), 26.13 percent of students in the Springfield School District identified themselves as Hispanic/Latino and/or minority. Of this percentage, 19.86 percent identified themselves strictly as Hispanic/Latino, which was higher than in both Bethel (13.29 percent) and 4J (9.5 percent) school districts.

Willamalane will need to take Springfield's growing ethnic diversity into consideration as it develops programs, facilities, marketing strategies and staff training, among other things.

Age

According to 2010 census data, a greater proportion of Springfield's population, (approximately 57%) is less than 40 years old, compared to 52 percent in Oregon and 51 percent in Lane County. The median age in Springfield is 34. 5 years; approximately 4 years less than the median ages of 38.4 years for Oregon and 39 years for Lane County. This indicates that Springfield's population and age trends are somewhat younger than the projections for Lane County and Oregon.

[1] State of Oregon Consolidated Plan, 2006-2010, pg. 23

However, Springfield's population is still aging, as shown in Figure 4. Adults between the ages of 45 and 64 have increased as a percentage of the total population from 15 percent in 1990 to 25 percent in 2010. As the population in the planning area continues to age and a larger percentage of the population is over 55, there will be a greater need for facilities and services to meet the needs of older populations.

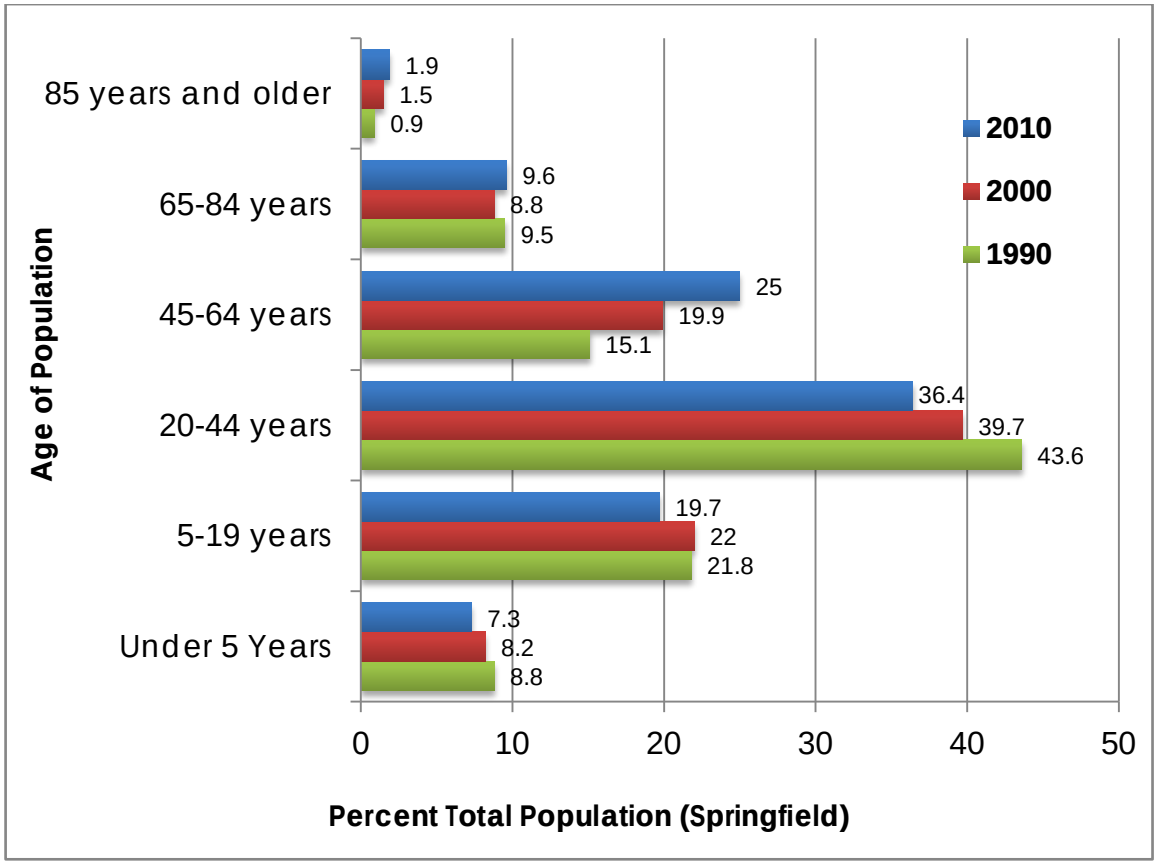


Figure 4: Percent Population Change by Age Group, U.S. Census Bureau

Households

A family household is defined as two or more persons living together that are related by birth, marriage, or adoption. They may be comprised of siblings or other relatives as well as married couples and any children they have. In 2010, family households comprised 62 percent of all households in Springfield. Approximately 48 percent of family households had children and 28 percent of those families were married couples with children. The traditional married couple family with related children was 17 percent of all households in Springfield. This was a drop from 22 percent in 2000 and 25 percent in 1990.

Also according to the 2010 U.S. Census, the average household size of Latino residents was significantly larger than non-Latino residents in Springfield: 3.5 residents per Latino household compared to 2.49 residents per household overall.

Because nearly half of Springfield's family households have children, it will be important for Willamalane to continue to provide a wide variety of services for families with children, as well as address the needs of changing families, such as single parents and families without children.

Income

Springfield households earn less than the statewide median and are more likely to be below the poverty level than the statewide average. In 2010, the median household income in Springfield was $35,104 and 15 percent of all families were below poverty level. The median household income for the State of Oregon was $45,560 with 11 percent of all families below poverty level. Considering the high rate of households existing at or below poverty level, affordability of services will remain an important consideration for the District.

Housing

As Springfield's population has increased, the number of housing units has also increased from 19,121 in 1990, 20,514 in 2000, and 24,809 in 2010.

However, home ownership has decreased from 54 percent in 2000 to 52 percent in 2010. The Eugene/Springfield MSA and the state of Oregon have higher owner occupancy rates than Springfield with rates of 60 percent and 62 percent respectively. Since the District's major source of revenue is property taxes, the percentage of home ownership affects its revenue base.

PUBLIC INVOLVEMENT ACTIVITIES

Public involvement is a critical part of the comprehensive planning process. To develop a solid foundation for the comprehensive plan, feedback was solicited from District staff and residents regarding their needs and preferences. Activities were planned to ensure the participation of a diverse cross-section of the District's population.

This section is a description of the public involvement activities undertaken to date. Complete public involvement ***findings*** can be found in the appendix.

Note: When discussing public involvement activities and findings included in the 2004 Park and Recreation Comprehensive Plan, they are referred to by the year they took place, not the year the plan was adopted, e.g. the ***2002 Community Survey***, ***2002 teen focus groups***, etc.

Methodology

The public involvement activities for the Community Needs Assessment included the following:

- July 2010: A Comprehensive Plan booth at *Springfield SummerFair* (316 participants completed a questionnaire, and over 600 children voted for their favorite park activity);
- September-October 2010: An on-line and print *Community Survey* (completed by approximately 1,060 people);
- October 2010: A *Spanish-language version of the Community Survey* (completed by approximately 31 people); and
- January 2011: Three *Teen Workshops (*with approximately 77 participants).

Over 2,000 participants were included in the planning process, including children and youth.

In addition, the Spring 2010 *Recreation Survey* included input from 728 residents. Where applicable, those survey results are also used in this analysis.

Springfield SummerFair

SummerFair, a three day community celebration in Springfield, was attended by thousands of residents over the weekend of July 16 – 18, 2010. On both Saturday and Sunday, the Planning and Development Department used a portion of the Information Booth as an opportunity to gather input from the public to help develop the 2012 Park and Recreation Comprehensive Plan.

Participants were attracted to the tent with a wheel of fortune game that provided the opportunity for children to win prizes. Adults and children were asked to complete a brief survey. Both child and adult surveys were designed to be as simple as possible in order for them to be easily completed given the numerous distractions of the event and potential time constraints of participants.

Spinning the wheel to win a prize at the Willamalane Comprehensive Plan booth

SummerFair Children's Input

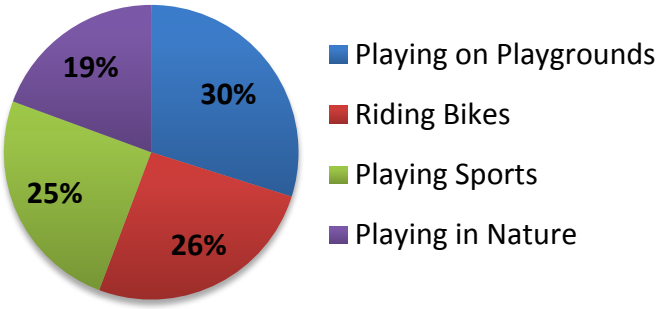
The children's survey provided youth and young adults the opportunity to let Willamalane know what their favorite park activities are. Participants were provided with 3 hazelnuts that they placed in the jars that depicted their favorite activity among four alternatives. An image of each activity and its title was placed on the front of each jar. Participants were allowed to place multiple nuts in a jar or spread their votes over 3 separate jars

Girl deciding which activity to vote for in the Children's Survey

The options were:

1. Playing on Playgrounds
2. Riding Bikes
3. Playing Sports
4. Playing in Nature

Approximately 658 children participated in the survey, voting with a total of 1,975 nuts. *Playing on Playgrounds* was the most popular activity with a total of 590 votes, *Riding Bikes* was second with 511 votes, *Playing Sports* was third with 490 votes and *Playing in Nature* had 383 votes.



SummerFair Adult Input

Adult participants were asked to fill out a short questionnaire to provide input on how Willamalane should focus its efforts when planning park and recreation facilities for the coming 20 years. The survey consisted of four questions from the 2004 Community Survey and a comments section. By completing the questionnaire participants were entered into a drawing for a $100 gift certificate at Gateway Mall.

Adult participant filling out a questionnaire

Three hundred and sixteen participants completed the questionnaire. Of those who responded, 64% lived within the Willamalane planning area. ***Complete results of the SummerFair Questionnaire are included in Appendix A-2: Public Input Results.***

Community Survey

A Community Survey was conducted in September and October 2010. Approximately 1,060 people participated, 76 percent of whom live within the Willamalane planning area. Questions focused on attitudes towards Willamalane, park and recreation interests, participation, and maintenance and financial issues.

Survey questions were developed so they could be compared to two of Willamalane's previous public surveys: The 2002 Community Survey (used for the 2004 Park and Recreation Comprehensive Plan) and the Recreation Survey conducted in spring of 2010.

The Community Survey was on-line for seven weeks in September and October of 2010. The survey was advertised comprehensively, in order to encourage a wide variety of people to participate, including:

- Service group participants;
- Chamber of Commerce members;
- Past users of Willamalane programs and services;
- Recreation Survey participants;
- SummerFair participants;
- Aquatics stakeholders;
- Friends of Willamalane; and
- A variety of other interested parties.

In addition to targeting individuals, participation by the general public was also solicited via:

- Placing advertisements in *The Register-Guard* Springfield Extra Section for three weeks;
- Featuring the survey on the Willamalane web site home page;
- Promoting the survey through social media sites Facebook and Twitter;
- Providing information for news articles in *The Register-Guard, the Springfield Times*, and the *Team Springfield Newsletter*; and
- Distributing informational postcards at a variety of community events.

Incentives encouraged people to complete the survey. Each survey participant received a coupon for $1 off of any Willamalane program. Additionally, those who provided contact information were entered to win one of ten $50 gift cards.

In addition to the web-based survey, an identical paper version was distributed at all of Willamalane's community recreation facilities (CRC, both aquatics facilities, WAAC, and Wildish Theater), as well as the Springfield Farmer's Market, downtown ArtWalk, and Springfield Library. Paper versions were collected and entered into the website SurveyGizmo by volunteers.

Spanish-Language Survey

A separate campaign was undertaken to encourage Spanish-speaking residents to complete the Community Survey, because this growing population was underrepresented in the public involvement process. The Community Survey was translated into Spanish, and paper and on-line versions were developed.

A bilingual volunteer distributed and collected paper surveys at a variety of locations around town, including: Springfield Public Library, Brattain House Family Center, Kick City, Catholic Community Services of Lane County, and the Springfield Farmer's Market. Spanish language surveys were also available at all Willamalane community recreation facilities. The volunteer visited each site 2-3 times distributing and collecting surveys, as well as encouraging participation, as appropriate. Spanish-language surveys were also completed by participants in an ESL (English as a second language) class run by Lane Community College.

Emails in English and Spanish were sent to a variety of metro-area list serves targeted to a Spanish-speaking or bilingual audience. Only two on-line surveys were completed. Overall, 31 people participated in the Spanish-language survey.

Complete results of the Community Survey and the Spanish-Language Survey is included in Appendix A-2: Public Input Results.

Teen Workshops

Teenagers were selected as good candidates for workshop participants because they are park and recreation users who were underreported in the Community Survey. In addition, they were the group most identified in the Community Survey as needing more or additional park and recreation services.

Staff held workshops in two U.S. Government classes at Springfield High School and one Advanced Placement U.S. Government class at Thurston High School in January 2011. Seventy seven students participated. Staff first gave a brief presentation on Willamalane and the Park and Recreation Comprehensive Plan process. There was a brief class discussion, followed by an exercise designed to solicit input, and lastly students completed the Community Survey. Most students were 16-18 years old.

Input indicated that teens want more activities for their age group in our parks and facilities, particularly more active recreation. They feel parks often lack things for them to do. Springfield High School students valued a place to hang out with friends. They spent time discussing what an ideal teen hang-out spot would look like. Thurston High School students confirmed feeling like they lived in a separate community from the rest of Springfield.

Complete results from the Teen Workshops are included in Appendix A-2: Public Input Results. Teen survey responses have been cross-tabulated and are added to overall survey responses.

SHS students completing the Community Survey.

THS students and teacher completing the Community Survey.

PARK AND FACILITY ANALYSIS

To plan for future needs, it is important to understand the current system of parks, natural areas, and recreation facilities available to Willamalane Park and Recreation District residents. A park and facility analysis was conducted to:

- Document the type, number, and condition of parks and recreation facilities available to District residents today

- Analyze the ratio of facilities to population (current level of service), assess current and future needs; and provide a basis for the development of strategies and actions.

Methodology

A variety of methods were used to assess current and future park and recreation facility needs:

- *Public Involvement:* A comprehensive public involvement program involved over 2,000 people, including children and youth, in assessing needs (*Appendix A-2, A-3, and A-4).*

- *Park and Facility Inventory:* District parks, community recreation facilities, and indoor and outdoor recreation facilities were inventoried (*Table 4 and Table 8)*.

- *Park and Facility Classifications and Definitions:* Based on the District's current inventory and commonly used classification systems, such as those used by the National Recreation and Park Association, a classification system of parks and facilities was developed in 2002. The same classification system is proposed (*Appendix A-1*).

- *Park and Facility Assessment:* All District parks and facilities were visited, and input from key staff was gathered to assess their current condition and develop an understanding of the system of parks and facilities available to residents. The Park and Facility Assessment is included in *Appendix A-5*.

- *Geographic Distribution Analysis:* Maps were created to illustrate current park, recreation and natural areas resources and their distribution throughout the planning area (*Maps 1-5*).

- *Standards Analysis: Standards* are minimum - not maximum - goals for service. To establish standards for Willamalane, the current level of service provided was compared to standards of other agencies and historic NRPA standards. Community

demand was considered and standards for Willamalane were proposed for both parkland (*Table 5*) and recreational facilities (*Table 9)*.

District Parks

District parks are heavily used – 70 percent of community survey respondents have used parks and facilities at least once in the last year.

Willamalane owns and manages 779 acres in 40 parks and properties. In comparison, Willamalane owned and managed 677 acres of parkland in 2002.

Park types include:

- Neighborhood Parks
- Community Parks
- Natural Area Parks
- Linear Parks
- Special Use Parks
- Sports Parks
- Undeveloped Parkland

Table 4 Park Inventory: District Resources includes park acreage and an inventory of the outdoor recreation resources included in each park, including the amount of multi-use paths and soft-surface trails. Also see ***Map 3: Existing Park and Recreation Resources****.*

TABLE 4 Park Inventory: District Resources

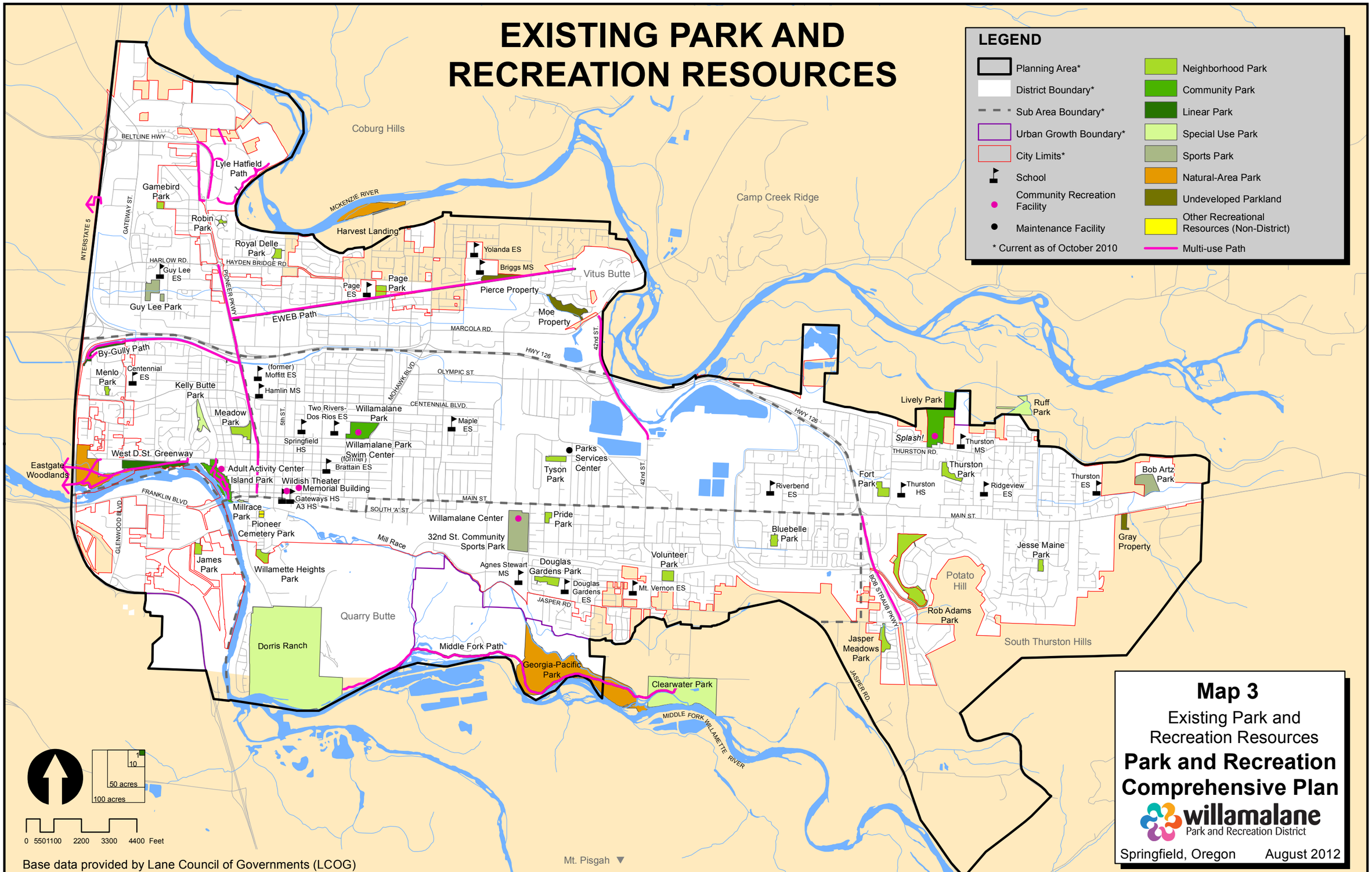
PARK	SIZE	COUNT	AMENITIES																								
	Total Park Acreage	Number of Parks	Basketball Court		Boat Landing	Community Garden	Dog Park	Overlook	Parking			Picnic Shelters		Picnic Tables (no shelter)		Play-ground	Rest-rooms		Sports Fields				Tennis Court	Volleyball Court	Waterfront	Paths/Trails Mileage[A]	
			A	B					C	D	E	F	G	H	I		J	K	L	M	N	O				Paths	Trails
Neighborhood Parks																											
Bluebelle Park	2.85															1											0.16
Douglas Gardens Park	6.13		1	1									1		7	1		1				1	1				
Fort (William S.) Memorial Park	5.03		2													1								2			
Gamebird Park	1.78		1												3	1	1					1					
James Park	3.08			1					10	1					3	1					1						
Jasper Meadows Park	5.61			1										2			1										
Jesse Maine Memorial Park	1.91			1											2	1											0.11
Meadow Park	7.10		2			1							1		5	1		1			1		2				
Menlo Park	1.28			1											2	1											
Page Park	4.23													1	2						1		2				
Pride Park	2.18		1												3	1	1										
Rob Adams Park	26.99		1					1		1				5		1											0.83
Robin Park	0.81			1												1						1					
Royal Delle Park	2.76			1						1				1	2	1											0.12
Thurston Park	5.54		1											1	6	1	1										
Tyson Park	3.91		1										1		4	1	1					1					
Volunteer Park	4.40		1												4	1											0.08
Willamette Heights Park/Overlook	4.28							1	7						1												
Subtotal	***89.87***	***18***	***11***	***7***	***0***	***1***	***0***	***2***	***17***	***3***	***0***	***0***	***3***	***10***	***44***	***15***	***5***	***2***	***0***	***0***	***3***	***4***	***5***	***2***	***0***	***0.0***	***1.30***
Community Parks																											
Island Park	14.95				1				34	2	2	2			21	1		1							1	0.30	0.20
Lively (Jack B.) Memorial Park	32.64						1		223	14		2			4	1	2								1		0.89
Willamalane Park	14.03		2						123	14				2	7	2	1	1			1		4				
Subtotal	***61.62***	***3***	***2***	***0***	***1***	***0***	***1***	***0***	***380***	***30***	***2***	***4***	***0***	***2***	***32***	***4***	***3***	***2***	***0***	***0***	***1***	***0***	***4***	***0***	***2***	***0.3***	***1.09***
Natural-Area Parks																											
Eastgate Woodlands/Alton Baker Park	39.79				1				10	2	4				6	1	1								1	1.23	0.39
Georgia-Pacific Park	125.12																								1		
Harvest Landing	21.92				1					1	8							1							1		
Subtotal	***186.83***	***3***	***0***	***0***	***2***	***0***	***0***	***0***	***10***	***3***	***12***	***0***	***0***	***0***	***6***	***1***	***1***	***1***	***0***	***0***	***0***	***0***	***0***	***0***	***3***	***1.2***	***0.39***
Linear Parks																											
By-Gully Path[B]	8.60																									1.28	
EWEB Path [B]	4.36																									2.62	
Lyle Hatfield Path [B]	1.03																								1	0.71	
Middle Fork Path [C]	2.21								19	2				3				1							1	2.44	
West D Street Greenway	15.39																								1	0.64	0.47
Subtotal	***31.59***	***5***	***0***	***0***	***0***	***0***	***0***	***0***	***19***	***2***	***0***	***0***	***0***	***3***	***0***	***0***	***0***	***1***	***0***	***0***	***0***	***0***	***0***	***0***	***3***	***7.7***	***0.47***
Special-Use Parks																											
Clearwater Park	65.76				1				8	2	6			2	2		2	1							1		0.90
Dorris Ranch Living History Farm	258.09								38	2					13		2	1							1		2.83
Kelly Butte Park/Overlook	5.99							1	4	1																	
Mill Race Park	0.42								9						1										1		0.06
Ruff (Wallace M Jr.) Memorial Park	9.79														4		1								1		0.43
Subtotal	***340.05***	***5***	***0***	***0***	***1***	***0***	***0***	***1***	***59***	***5***	***6***	***0***	***0***	***2***	***20***	***0***	***5***	***2***	***0***	***0***	***0***	***0***	***0***	***0***	***4***	***0.0***	***4.22***
Sports Parks																											
32nd St. Community Sports Park	28.95								353	14					1	2	1	1	2								
Bob Artz Memorial Park	11.31								131	5						1		1		3							
Guy Lee Park	8.71														3			1		2			2				
Subtotal	***48.97***	***3***	***0***	***0***	***0***	***0***	***0***	***0***	***484***	***19***	***0***	***0***	***0***	***0***	***4***	***3***	***1***	***3***	***2***	***5***	***0***	***0***	***2***	***0***	***0***	***0.0***	***0.00***
Undeveloped Parkland																											
Gray Homestead	3.06																										
Moe Mountain Linear Park Property	11.00																										
Pierce Park Property	5.55																										
Subtotal	***19.61***	***3***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0***	***0.00***
Total	***778.54***	***40***	***13***	***7***	***4***	***1***	***1***	***3***	***969***	***62***	***20***	***4***	***3***	***17***	***106***	***23***	***15***	***11***	***2***	***5***	***4***	***4***	***11***	***2***	***12***	***9.22***	***7.47***

A = Full size basketball court
B = Half size basketball court
C = Off street parking spaces
D = Accessible parking spaces
E = Boat trailer parking spaces
F = Reservable picnic shelter
G = Non-reservable picnic shelter
H = Fixed picnic Tables
I = Movable Picnic Tables
J= Temporary Restroom
K = Permenant Restroom
L = Formal Football/Soccer Field
M = Adult Softball Field
N = Formal Youth Softball Field (backstop w/ skinned field)
O= Informal Youth Softball Field (backstop only)

[A] Paths have hard surfaces and Trails have soft surfaces
[B] Willamalane does not own the property. Acreage calculations include only the portion of the property that WPRD is responsible for operating.
[C] Acreage includes the 20-ft easement on non-Willamalane property. Portions of the path passing through Georgia-Pacific and Clearwater Parks are already accounted for under those park acreages.

Italicized names indicate new parks or property since 2004

EXISTING PARK AND RECREATION RESOURCES



Parkland Standards Analysis

For over 30 years, the National Recreation and Park Association has recommended standards for parks, recreation and natural areas which have been modified and adapted by agencies across the country. *Standards* are minimum - not maximum - goals for service. NRPA currently does not publish numerical standards, but recommends that agencies develop customized standards for their community (NRPA 1995). However, historic NRPA standards can still be used as a reference in park planning. *Level of Service* (LOS) describes the service currently provided by parks and recreation facilities.

Both standards and level of service are generally expressed as a ratio of number of facilities provided per 1,000 residents. To establish standards for Willamalane, the current level of service provided was compared to standards of other agencies and historic NRPA standards. Community demand was considered and standards for Willamalane were proposed for both parkland (*Table 5*) and recreational facilities (*Table 9)*.

As ***Table 5: Parkland Standards and Anticipated Need*** illustrates, the total proposed overall standard for parkland is 14.00 acres per 1,000 residents, which is the same standard as in 2002, and similar to the average standard for comparable cities/districts. Based on the proposed overall standard of 14.00 acres per 1,000 residents, 160 acres of parkland (in addition to all existing acres) are currently needed. By 2030, 364 acres (in addition to all existing acres) will be needed. In addition to acquiring more parkland, Willamalane will also need to renovate and develop existing sites.

To allow the District the maximum flexibility in responding to the needs of residents, and to take advantage of land availability, an individual standard is not proposed for specific park types other than Neighborhood and Community Parks. Rather, a standard of 10.00 acres per 1,000 residents is proposed for all *Other Parkland* including:

- Natural Area Parks
- Linear Parks
- Special Use Parks
- Sports Parks

No standard is proposed for Undeveloped Parkland, as it is land proposed for future development in one of the above categories.

Table 6: Parkland Standards for Comparable Communities and ***Table 7: Parkland Level of Service for Comparable Communities*** are useful tools for comparing other communities' parkland acreage and standards with Willamalane's. While there are significant differences between communities, Willamalane's proposed parkland standard (14 acres of parkland per 1,000 residents) is virtually the same as the *average* standard of seven comparable communities in Oregon and Washington.

When looking at actual levels of service for eight different communities, the acreage difference is greater: Willamalane's current level of service (actual acres of parkland per 1,000 residents) is 11.6 acres, while the average level of service is 18.4 acres. These differences seem to be largely due to a few other communities' large amount of Natural Area and/or Regional Park acreage. While these tables are useful tools, the trend is moving towards geographic distribution analysis of park and recreation needs.

TABLE 5 Parkland Standards and Anticipated Need Based on Acres Per 1000 Residents

Park Type[A]	Average Standards for Comparable Communities[B]	Historic NRPA Standards	WPRD Existing Facilities	WPRD Acres	WPRD Existing Level of Service *(acres/1,000 residents)*	WPRD Proposed Standards *(acres/1,000 residents)*	Additional Acres Needed to Meet Proposed Standard	
							Current Population	Projected 2030 Population
Formula				*A*	*B =((A/Current population)x1,000)*	*C*	**67,031** *D =((Current Population/1,000) x C) - A*	**81,608** *E =((Projected Population/1,000) x C) - A*
Neighborhood Parks	**1.7**	**2**	**19**	**95.42**	**1.42**	**2.00**	**38.64**	**67.80**
Community Parks	**2.9**	**8**	**3**	**61.62**	**0.92**	**2.00**	**72.44**	**101.60**
Other Parkland	**9.2**		**18**	**621.50**	**9.27**	**10.00**	**48.81**	**194.58**
Natural-Area Parks			*3*	*186.83*	*2.79*			
Linear Parks			*6*	*42.59*	*0.64*			
Special-Use Parks			*6*	*343.11*	*5.12*			
Sports Parks			*3*	*48.97*	*0.73*			
TOTAL	***13.9***	***10+***	***40***	***778.54***	***11.61***	***14.00***	***159.89***	***363.97***

[A] See Park Classifications and Definitions

[B] Includes Bend, Salem, Corvallis, Albany, Medford, Roseburg, and Olympia (standards were not available from all agencies in all categories)

Notes:

The 5.55 acre Pierce Park Property is currently undeveloped, but is planned to be developed as a Neighborhood Park, and is included in that category.

The 11 ac. Moe Mtn. Linear Park Property is currently undeveloped, but is planned to be developed as a Linear Park, and is included in that category.

The 3.06 ac. Gray Homestead is currently not open to public use, but future plans include the site to be used as a Special-Use Park, and is included in that category.

A generalized standard is proposed for Other Parkland (which includes Natural-Area, Linear, Special-Use, and Sports Parks).

Standards for recreation facilities are included in Table 9, Recreation Facility Standards and Anticipated Need.

In addition to quantitative standards, the District considers geographic distribution and public input when determining needs.

TABLE 6 Parkland Standards for Comparable Communities

	STANDARDS (acres/1,000 residents)								
Park Classification	**Bend[A]**	**Salem[B]**	**Corvallis [C]**	**Albany[D]**	**Medford[E]**	**Roseburg[F]**	**Olympia[G]**	**Avg.**	**WPRD[H]**
Neighborhood Park	2	2.5	2.0	2.3	1.56	0.86	0.75	1.7	2
Community Park	5	2.5	2.2	2	2.75	3.15	3	2.9	2
Other Classifications[I]	10	3	13.8	2	20	4.65	11.19	9.2	10
Total	***17.0***	***8.0***	***17.9***	***6.3***	***24.3***	***8.7***	***14.9***	***13.9***	***14.0***

[A] *Bend's Parks, Recreation, and Green Spaces Comprehensive Plan (2005)*
[B] *Salem is under the process of updating the 1999 Comprehesive Park System Master Plan. No new standards have been adopted*
[C] *Corvallis' Parks & Recreation Facilities Plan (2000)*
[D] *Albany Parks and Recreation Master Plan (2006)*
[E] *Medford Leisure Services Plan Update (2004)*
[F] *City of Roseburg Parks Master Plan (2008)*
[G] *Olympia Parks, Arts and Recreation (2010)*
[H] *Willamalane Park and Recreation District (WPRD)*
[I] *Other Classifications include: Regional Parks, Natural Areas, Linear Parks, Community Recreation Centers, Mini-Parks, Large Urban Parks & Special Use Parks*

TABLE 7 Parkland Level of Service for Comparable Communities[A]

Classification	Acres Per Thousand Residents									
	Salem, OR[B]	Eugene, OR[C]	Roseburg, OR[D]	Medford, OR[E]	Olympia, WA[F]	Corvallis, OR[G]	Bend, OR[H]	Albany, OR[I]	AVERAGE LOS	WPRD[J]
Neighborhood Parks	1.8	1.3	0.42	1.89	0.64	0.7	1.5	2.3	1.3	1.42
Community Parks	1.9	1.4	4.74	3.3	2.61	1.4	4.1	1.5	2.6	0.92
Regional Parks[K]	2.2	4.1	8.05			8.5	12.0	2.3	7.0	-
Special Use Areas	0.1	0.8	0.36			2.7			1.0	5.12
Sports Parks[L]										0.73
Linear Parks	0.1	1.3		0.2	0	0.2		0.3	0.3	0.64
Natural Areas	6.7	9.3	0.58	27.78	11.62		12.62	3.8	10.3	2.79
Other[M]	0.2		0.05							
Total for All Park Types	***13***	***18.1***	***14.2***	***33.2***	***14.9***	***13.4***	***30.2***	***10.2***	***18.4***	***11.6***

[A] *This table shows existing level of service for comparable communities in the Pacific Northwest*
[B] *Value includes all park land within Salem Planning Area; data from Salem's 2009 Draft Needs Assessment done by MIG*
[C] *Eugene Parks and Recreation - Parks, Recreation & Open Space (PROS) Comprehensive Plan (2006)*
[D] *Roseburg Parks and Recreation - City of Roseburg Parks Master Plan (2008)*
[E] *Medford Leisure Services Plan Update (2005)*
[F] *Olympia Parks, Arts and Recreation (2010)*
[G] *Corvallis Comprehensive Plan (2000); Mini-Parks are not included in this estimate and Regional Parks are called "Large Urban Parks".*
[H] *Bend data came from the Bend Parks, Recreation, and Green Spaces Comprehensive Plan (2005)*
[I] *Albany Parks and Recreation Master Plan (2006)*
[J] *Willamalane Park and Recreation District is unique in its classification of Sports Parks; other communities include this acreage in other park classifications*
[K] *Salem's classification is called "Large Urban Parks", Eugene's classification is called "Metropolitan Parks"*
[L] *Willamalane is the only community with a Sports Park Classification*
[M] *Other Includes: Historical Area Parks & Mini-Parks*

Neighborhood Parks

Neighborhood parks are intended to meet the day-to-day recreational needs of the surrounding neighborhoods. Consequently, it is important that they be located within safe and convenient walking distance of residences. For planning purposes, neighborhood park service areas are defined as residential areas generally within a half-mile radius of a park. In neighborhoods with steep slopes, the service area radius is reduced to one-quarter mile. The service areas are then reduced to account for busy streets, railroads and other barriers that may be dangerous for young pedestrians or bicyclists to cross.

The District currently provides 18 neighborhood parks ranging in size from less than one acre to 27 acres, totaling 90 acres of neighborhood parkland. This is up from 16 neighborhood parks totaling 57 acres in 2002. The proposed size for new neighborhood parks is a minimum of 5 acres.

Willamalane's neighborhood parks are listed below. (**Bold typeface** indicates parks added to this category since 2002.)

- Bluebelle Park
- Douglas Gardens Park
- Fort (William S.) Memorial Park
- Gamebird Park
- James Park
- **Jasper Meadows Park**
- Jesse Maine Memorial Park
- Meadow Park
- Menlo Park
- Page Park
- Pride Park
- **Rob Adams Park**
- Robin Park
- Royal Delle Park
- Thurston Park
- Tyson Park
- **Volunteer Park**
- Willamette Heights Overlook/Park

Some of Willamalane's neighborhood parks are not fully realizing their potential due to public access limitations, their small size, and under-development. Other sites could benefit from improvements to aging site furnishings and recreation facilities. Significant improvements to meet accessibility and playground safety standards have been made since 2002.

James Park in Glenwood is the only park in the southwest planning area; it was purchased in 1947 for $10. Today, it is cut off from residential neighborhoods by Franklin Boulevard, railroad tracks, and an industrial area. The only exception is the mobile home park immediately adjacent to the park.

Two neighborhood parks (Page and Douglas Gardens) are sited adjacent to elementary schools. The adjacency offers the potential for some shared use of public facilities.

Gamebird Park is adjacent to school district property currently being used by the Food for Lane County Youth Farm.

Several neighborhood parks have limited street frontage, and some are almost totally enclosed by neighbors' back fences. Parks that have ample street frontage and good visibility (such as Jasper Meadows Park and Meadow Park) tend to be more heavily used and suffer less vandalism. Those that are hidden behind backyards are more likely to be misused and abused.

Willamalane's three newest parks, developed since 2002, all have natural-areas included in their acreage. Two of the parks (Jasper Meadows and Rob Adams) are in new subdivisions, and were acquired through donation agreements with the developer of the subdivision. The third park (Volunteer) was acquired through a property trade with the Springfield Public Schools. In all three cases, partnerships made the acquisition and development of these parks possible.

Public Involvement Findings

According to the Community Survey results, neighborhood parks are the most highly used recreation facilities in the District. About 70 percent of survey respondents reported at least one visit to a neighborhood park in the past year. They are also the most *frequently* used recreation resource: more respondents visited a neighborhood park in their area 12 or more times a year than any other park or facility in the district.

Also in the community survey, *develop smaller close-to-home neighborhood parks* was identified as the third (out of seven) most important major project for Springfield. This matched survey results from 2002, as well as 2010 SummerFair Questionnaire responses.

About 70 percent of teen workshop participants used their neighborhood parks at least once a year (tied for first place with Island Park). And among those who used parks and facilities, they also visited neighborhood parks most frequently. However, teens indicated more strongly than other groups that what prohibited them from using parks more frequently was that there were *not enough activities to do* (20 percent), and they were *too far away/not conveniently located* (19 percent). Among teens, developing new neighborhood parks ranked only fourth (out of seven) of most important major projects for Springfield. This gives the impression that neighborhood parks would be more valued by this population if they had more recreational amenities attractive to teens.

Standards Analysis

Willamalane recognizes the contribution of other park types in meeting neighborhood park needs, as shown on **Map 2, Neighborhood Park Service Areas**. In addition to neighborhood parks, some community parks, natural area parks, special use parks, and sports parks serve a neighborhood-park function for adjacent residents. These parks include:

- Island Park
- Lively (Jack B.) Memorial Park
- Willamalane Park
- Ruff (Wallace M. Jr.) Memorial Park
- Bob Artz Park
- Guy Lee Park
- Eastgate Woodlands
- Dorris Ranch

These parks typically border a residential neighborhood, and either have a playground or other significant recreational resources.

The current neighborhood parkland level of service District-wide is 1.42 acres per 1,000 residents ***(Table 5)***. This includes the District's 18 existing neighborhood parks, plus Pierce Park Property, which is currently undeveloped, but identified as a future neighborhood park.

The average standard for comparable cities and districts in Oregon and Washington is 1.7 acres per thousand residents for neighborhood parks (with a high of 2.5 in Salem and a low of .75 in Olympia).

The 2002 Community Needs Assessment used 2 acres per thousand as the recommended standard, which is the same standard that was used in Willamalane's 1999 *Neighborhood Parkland Needs Assessment*. The community demand for this park type continues to be high. Consequently, 2 acres per thousand is again the recommended standard.

An additional 39 acres of neighborhood parkland would be needed to meet that standard for the 2010 population of 67,031, and 68 acres by 2030 based on a projected population of 81,608. Assuming an average size of 5 acres, the equivalent of about 13 new neighborhood parks will be needed by 2030.

Geographic distribution of neighborhood parks was also considered***. Map 4, Neighborhood Park Service Areas*** shows existing neighborhood park service areas and residential land underserved by neighborhood parks. Service areas are a half-mile around neighborhood parks or parks that serve a neighborhood park function. On steep hillsides, the service area radius is reduced to a quarter-mile. Other barriers such as busy streets, railroad tracks, or water bodies further reduce service areas.

Based on this analysis, residential areas under-served by neighborhood parks have decreased slightly since 2002, due to the addition of Rob Adams and Jasper Meadows Parks; however underserved areas still exist in each of the six planning sub-areas. In some of these areas, where there is no or little vacant land, partnerships with existing elementary schools could help meet the neighborhood park need. These underserved areas will be examined more closely when developing strategies and recommendations.

NEIGHBORHOOD PARK SERVICE AREAS

LEGEND

- Planning Area*
- District Boundary*
- Sub Area Boundary*
- Urban Growth Boundary*
- City Limits*
- Parkland
- Community Recreation Facility
- Maintenance Facility
- School
- * Current as of October 2010

Residential Land Under-Served by Neighborhood Parks
(Residential land is all land with a residential, mixed-use, or nodal plan designation as of 12/31/10 per City of Springfield.)

*Areas Served By Existing Neighborhood Parks
(The areas are within 1/2 mile from neighborhood parks or parks that serve a neighborhood park function. On steep hills, the distance is reduced to 1/4 mile.)

*Areas Served By Existing Elementary Schools
(The areas are within 1/2 mile from elementary schools.)

*Areas served include all plan designations. Barriers such as arterial streets, railroad tracks or waterbodies reduce service areas.

Coburg Hills
Camp Creek Ridge
Vitus Butte
Quarry Butte
Mt. Pisgah
South Thurston Hills
Potato Hill
Eastgate Woodlands
MCKENZIE RIVER
MIDDLE FORK WILLAMETTE RIVER
INTERSTATE 5
BELTLINE HWY
GATEWAY ST.
HARLOW RD.
HAYDEN BRIDGE RD.
PIONEER PKWY
EWEB Path
MARCOLA RD.
HWY 126
42nd ST.
OLYMPIC ST.
MOHAWK BLVD
CENTENNIAL BLVD.
5th ST.
THURSTON RD.
MAIN ST.
SOUTH "A" ST.
FRANKLIN BLVD.
GLENWOOD BLVD.
Mill Race
JASPER RD.
BOB STRAUB PKWY
Lyle Hatfield Path
Gamebird Park
Robin Park
Royal Delle Park
Harvest Landing
Guy Lee ES
Guy Lee Park
Page ES
Page Park
Yolanda ES
Briggs MS
Pierce Property
Moe Property
By-Gully Path
Menlo Park
Centennial ES
Kelly Butte Park
Meadow Park
(former) Moffitt ES
Hamlin MS
Two Rivers-Dos Rios ES
Willamalane Park
Springfield HS
Willamalane Park Swim Center
(former) Brattain ES
Maple ES
West D St. Greenway
Adult Activity Center
Island Park
Wildish Theater
Memorial Building
Gateways HS
A3 HS
Millrace Park
Mill Pond Natural Area Park
Pioneer Cemetery Park
James Park
Willamette Heights Park
Willamalane Center
32nd St. Community Sports Park
Dorris Ranch
Middle Fork Path
Parks Services Center
Tyson Park
Pride Park
Agnes Stewart MS
Douglas Gardens Park
Douglas Gardens ES
Mt. Vernon ES
Volunteer Park
Georgia-Pacific Park
Clearwater Park
Riverbend ES
Bluebelle Park
Lively Park
Splash!
Ruff Park
Thurston MS
Fort Park
Thurston HS
Thurston Park
Ridgeview ES
Thurston ES
Bob Artz Park
Gray Property
Jesse Maine Park
Rob Adams Park
Jasper Meadows Park

1 10 50 acres 100 acres

0 5501100 2200 3300 4400 Feet

Base data provided by the City of Springfield and Lane Council of Governments (LCOG)

Map 4

Neighborhood Park Service Areas

Park and Recreation Comprehensive Plan

willamalane Park and Recreation District

Springfield, Oregon August 2012

Community Parks

Community parks are larger parks that provide a wide-range of active and passive recreational opportunities for all District residents. They are large enough to accommodate large group activities. The average size for new community parks is 15 to 30 acres.

The District owns three community parks totaling almost 62 acres:

- Island Park
- Jack B. Lively Memorial Park
- Willamalane Park

Island Park (15 acres), on the Willamette River in the west planning area, is a lovely park at the edge of downtown. It is a place for community festivals and large events, such as the Springfield SummerFair, as well as day-to-day recreation activities. Improvements include a boat landing, playground, two reservable picnic shelters, stage, and restrooms. It also includes a multi-use paved path and bridge, making it possible for users to connect to trails in the West D Street Greenway and Alton Baker Park.

According to the community survey, after their local neighborhood park, more residents have been to Island Park than to any other park in the District.

Island Park has the potential to become the front room for the City of Springfield. The recently adopted Downtown Revitalization Plan, and the draft Glenwood Refinement Plan Update, call for improving connections to Island Park and opening it up more to downtown and Glenwood. Both plans emphasize opportunities for potential partnerships, which could enhance the District's ability to further improve Island Park and connect it to the heart of the City.

Significant changes have been made since 2002 to the 33 acre *Jack B. Lively Memorial Park (Lively Park)*, in the east planning area. At that time the only improvements at the site were to *Splash!* at Lively Park and associated parking. This lack of development did not allow the park site to fully serve its purpose as a community park. The park borders Thurston Middle School to the east and Cedar Creek to the north, and was well suited for additional passive and active recreation opportunities.

A recommendation in the 2004 Park and Recreation Comprehensive Plan called for developing and implementing a master plan for the park. In 2005, the Lively Park Master Plan was adopted, and by 2010, the first phase of improvements was completed. The improvements include two large reservable shelters, a 9,000-square-foot playground, Springfield's first dog park, and associated parking and site amenities. The second phase of improvements, which is identified as a high priority in the District's five-year Capital Improvements Program, will include a permanent restroom, basketball and volleyball

courts and additional parking. These improvements, along with the additional phases in the master plan, will enable Lively Park to fulfill its potential as a community park.

Willamalane Park (14 acres), in the central planning area, contains Willamalane Park Swim Center, the Teen Center, a playground, basketball courts, tennis courts, a skatepark, and a softball field shared with the adjacent Springfield Middle School. The swim center was designed to accommodate future construction of a community center. However, in 1996, voters rejected a bond measure that would have funded the project. A health and wellness center in partnership with McKenzie-Willamette Hospital also has been proposed at the site, but remains unfunded.

Springfield's first skatepark was completed in 2003 at Willamalane Park, and is very well used. The park's aging and out of date play structure was replaced in 2010 with a new one, which has been very well received. The playground was also moved closer to the pool and parking to decrease potential conflicts of uses between it and the skatepark. A surveillance camera was installed. A complete Willamalane Park Master Plan remains to be developed.

Public Involvement Findings

According to the Community Survey and teen workshop results, these community parks are important community assets. Sixty-eight percent of survey respondents have visited Island Park at least once a year, followed by Lively Park/LPSC at 55 percent, and Willamalane Park/WPSC at 47 percent. Island Park's high usage is likely due to the larger number of special events and concerts in the park, as well as the multi-use path.

Visitation appears to be up for all three of Willamalane's Community Parks and both of its swim centers: In 2002 51 percent of survey respondents visited Island Park at least once a year, followed by Lively Park/LPSC at 48 percent, and Willamalane Park/WPSC at 43 percent.

Teen workshop participants were only slightly more likely to visit existing community parks than the population as a whole. However, they were significantly more interested in seeing *large, multi-use community parks* built in the future (ranked second out of seven choices).

Community Survey respondents ranked *large, multi-use community parks* sixth out of seven future projects.

SummerFair Questionnaire respondents ranked community parks higher than survey respondents: they ranked *Large Community Parks* second only after *Natural Area Parks* when asked about future major projects in Springfield.

Overall, building additional community parks appears to be a medium priority for public involvement participants, while use of existing community parks continues to grow.

Standards Analysis

The District currently provides 0.92 acres of community parkland per 1,000 residents ***(Table 5)***. Because the District's population has grown while the amount of community parkland has stayed the same, this is slightly lower than the 2002 level of service, which was 0.99/1,000 residents.

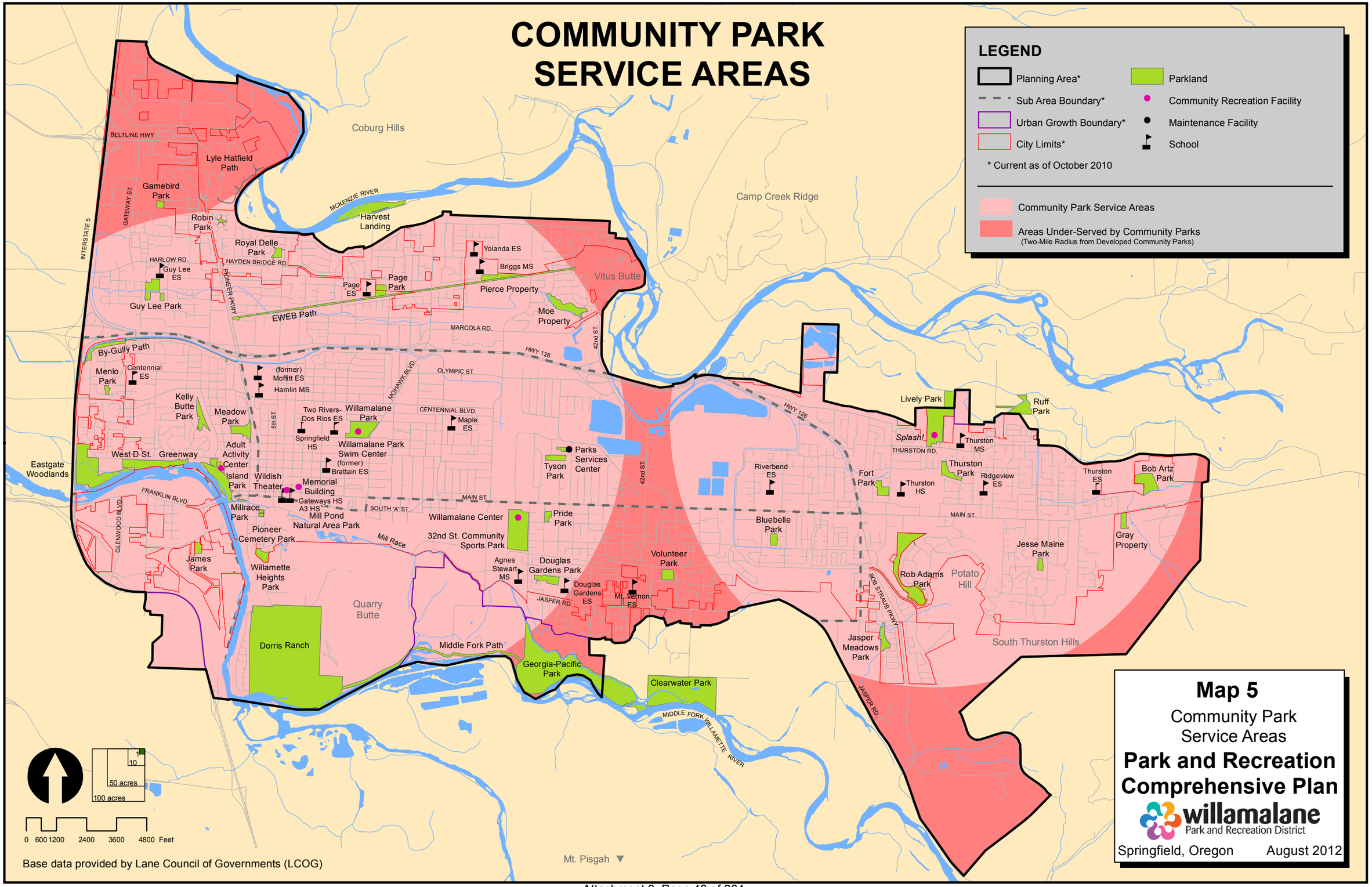
Comparable standards for community parks average 2.9 acres per 1,000 residents, ranging from 5 acres/1,000 for Bend to 2 acres/1,000 for Albany ***(Table 6)***. The 2002 Community Needs Assessment used a standard of 2 acres/1,000. Partly in recognition of the fact that other types of parks help meet community park needs, this update again recommends a standard of 2 acres per 1,000 residents.

Based on that standard, 72 acres of additional community parkland would be needed to serve the 2010 planning area population, and 102 additional acres will be needed by 2030. At 15-30 acres per park, this would equal the need for approximately 4-5 additional community parks. This needs assessment recognizes that *some of* this community park need can be fulfilled through the development of other types of parks, such as sports parks and special-use parks.

Map 5, Community Park Service Areas, shows Willamalane's 3 existing community parks and their service areas. For planning purposes, community park service areas are defined by a 2-mile radius. As shown in Map 3, based on the 2-mile service area radius, portions of the South, North, Central, and East planning sub-areas are underserved.

Development of community parks in the southern Jasper-Natron area (in the east planning area) or in the Gateway/RiverBend area (in the north planning area) would help meet this need. Also, further development of the 32nd St. Community Sports Park, as called for in its master plan, would help meet the need in central Springfield.

COMMUNITY PARK SERVICE AREAS



Other Parkland

For the purpose of developing parkland standards, four park types have been combined in an "other parkland" category. They are:

- Natural Area Parks
- Linear Parks
- Special Use Parks
- Sports Parks

Acquisition of these types of parks is opportunistic in nature (i.e. the focus is on acquiring parks with unique features and/or the most value to the community) and because there is less precedence for specific quantitative standards. However, they are very different types of parks and merit individual discussion.

Natural Area Parks

Natural areas enhance the livability and character of a community by preserving natural amenities and open space. These parks also provide opportunities for passive outdoor recreation, such as bicycling, walking, bird watching and wildlife viewing. Willamalane's existing natural area parks are listed below. (**Bold typeface** indicates parks added to this category since 2002.)

- Eastgate Woodlands/Alton Baker Park
- Harvest Landing
- **Georgia-Pacific Park**

The District currently provides 187 acres of natural area parkland, or 2.79 acres per 1,000 residents *(**Table 5**).* The Georgia-Pacific Park has been added to the natural area park category since 2002, when it was owned by Willamalane, SUB and city of Springfield, but not open to the public. Since then, the Middle Fork Path has been developed, and the public will be able to use a portion of the 125-acre park. All three natural area parks border a river.

In addition to the three natural area parks, other parks have natural areas within their boundaries, including:

- Bob Artz Park
- Clearwater Park
- Dorris Ranch
- Guy Lee Park
- Island Park
- Jasper Meadows Park
- Jesse Maine Park
- Kelly Butte
- Lively (Jack B.) Park
- Mill Race Park
- Rob Adams Park
- Ruff Park
- West D Street Greenway
- Willamette Heights

Natural area parks meet needs for passive recreation, and also preserve open space and habitat. Although natural area parks do not have extensive recreation facilities, natural areas do require active intervention and ongoing maintenance (e.g., invasive species management) to maintain their natural integrity.

Many of Willamalane's existing natural areas could have additional recreation facilities that support outdoor recreation, such as seating and trails.

*Eastgate Woodlands***,** in the west planning area, is a 40-acre park along the Willamette River on the western edge of Springfield. It is part of the 237-acre Whilamut Natural Area of Alton Baker Park. Eastgate Woodlands contains more than a mile of paved multi-use paths that connect to the West D Street Greenway and Eugene's riverfront trail system. This park also contains one of the District's boat landings, soft-surface trails (including Pre's Trail), a canoe canal, a heron rookery, interpretive signage, and informal water access. It is very well used by commuters, dog walkers, runners, and to a lesser extent, boaters. The adjacent Heron Playground is included in the acreage for Eastgate Woodlands for the purpose of this analysis.

The District acquired *Harvest Landing*, in the north planning area, a 22-acre natural resource area along the McKenzie River, in 1964. The natural area park contains informal trails leading to the river. The adjacent boat landing is owned by Oregon Department of Fish and Wildlife and maintained by Lane County. Access to the park is informal and limited.

The 125-acre *Georgia-Pacific Park*, in the south planning area, was purchased jointly with the City of Springfield and Springfield Utility Board from the Georgia-Pacific Company in 1994. There is an agreement between the co-owners to develop a management plan for the park. It has extensive frontage along the Middle Fork of the Willamette River, and the new Middle Fork Path travels along its former gravel maintenance road. The park has spectacular views of the river, and the Springfield Millrace travels along its north boundary. Unfortunately, the park also has large amounts of invasive species, primarily English Ivy and

Armenian blackberry (also known as Himalayan blackberry). The park has no street frontage, which is a constraint to future development; the only public access is along the Middle Fork Path.

Public Involvement Findings

Willamalane residents value their natural environment and outdoor recreation activities. When asked to identify their highest priority park and facility improvements, teen focus group participants identified *natural area park* as their third priority (out of seven); and among Community Survey respondents it was only their fourth priority.

However, among SummerFair Questionnaire respondents and Spanish-language survey respondents, *natural area parks* was their *top priority* (at twenty and thirty percent respectively).

In addition, natural area parks often support recreation activities that are among survey respondents' top 20 favorite recreation activities, including: walking (1), bicycling (4), dog walking (10), hiking (12), wildlife watching (13), picnicking (15), fishing (16), and running (17).

When asked what types of outdoor recreation features are most needed in Willamalane's parks, *riverfront access points* tied for first, at 18 percent. This is significant because all of Willamalane's natural area parks have significant river frontage. In addition, rafting/drift boating and canoeing/kayaking ranked high among Spanish-language and teen survey respondents.

Related Plans and Studies

The City of Springfield, the City of Eugene, Lane County and Lane Council of Governments completed the *Draft Inventory for the Metropolitan Natural Resources Study* in October 2001. This study was part the local agencies' response to Statewide Planning Goal 5, which requires all Oregon cities and counties to conserve natural areas and protect natural and scenic resources. The Draft Inventory accomplished the first step in the process of complying with Goal 5: establishing an inventory of wetlands, riparian and wildlife habitat resources. The location, quantity and quality of natural resources within the study area were determined.

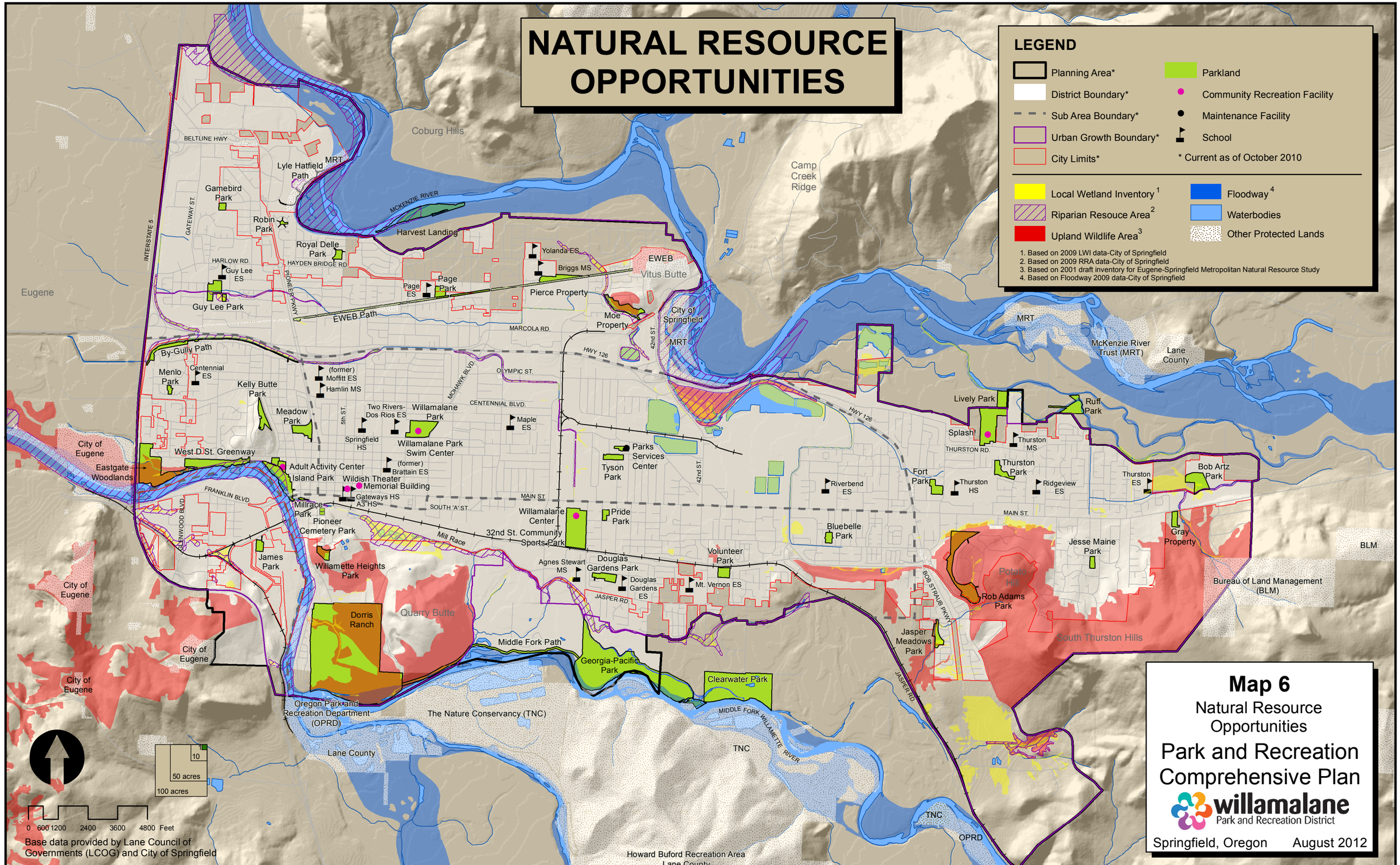
For the entire Metro study area within the UGB, a total of 74 significant sites were identified. Within the Comprehensive Plan planning area, 26 sites were identified. These sites consist of wetland, riparian and upland environments. All three types also provide wildlife habitat. A number of these sites are within existing Willamalane parks, such as Guy Lee, Dorris Ranch, and park sites along the Willamette River. Subsequently, the City of Springfield adopted policies and regulations based partly on the 2001 inventory, and partly on its own inventory work, including its Springfield Wetlands Inventory. Sites from the 2001

inventory, the City's inventories, as well as the floodway map and area water bodies are illustrated in ***Map 6, Natural Resource Opportunities*.**

Standards Analysis

For comparison purposes, Willamalane's current inventory of 2.79 acres of natural area parks per 1,000 residents is lower than the average of 10.3 acres/1,000 residents for the 8 communities in **Table 6**. Comparable levels of service for natural area parkland range from 28 acres/1,000 residents in Medford to .6 acres/1,000 residents in Roseburg.

Natural Area Park opportunities are typically found where land has special characteristics like rivers, creeks, woodlands, and habitat. Therefore, opportunities for Natural Area Park acquisition are limited. In addition, Natural Area Parks are often part of a larger connected landscape of riparian areas, forests, or prairie, and are less likely to be distributed evenly throughout the community. As with the other park types in the "Other Parkland" category, no quantitative standard is proposed for Natural Area Parks. This is in part to allow maximum flexibility as opportunities arise to meet future community needs.


NATURAL RESOURCE OPPORTUNITIES
LEGEND
Planning Area*
District Boundary*
Sub Area Boundary*
Urban Growth Boundary*
City Limits*
Parkland
Community Recreation Facility
Maintenance Facility
School
* Current as of October 2010
Local Wetland Inventory 1
Riparian Resouce Area 2
Upland Wildlife Area 3
Floodway 4
Waterbodies
Other Protected Lands
1. Based on 2009 LWI data-City of Springfield
2. Based on 2009 RRA data-City of Springfield
3. Based on 2001 draft inventory for Eugene-Springfield Metropolitan Natural Resource Study
4. Based on Floodway 2009 data-City of Springfield
Map 6
Natural Resource Opportunities
Park and Recreation Comprehensive Plan
willamalane
Park and Recreation District
Springfield, Oregon
August 2012
Coburg Hills
Camp Creek Ridge
Eugene
Lyle Hatfield Path
MRT
Gamebird Park
Robin Park
Royal Delle Park
Harvest Landing
MCKENZIE RIVER
Guy Lee ES
Guy Lee Park
Page ES
Page Park
Yolanda ES
Briggs MS
Pierce Property
EWEB
Vitus Butte
Moe Property
City of Springfield
EWEB Path
By-Gully Path
Menlo Park
Centennial ES
Kelly Butte Park
(former) Moffitt ES
Hamlin MS
Meadow Park
Two Rivers-Dos Rios ES
Willamalane Park
Willamalane Park Swim Center
Springfield HS
Maple ES
Parks Services Center
Tyson Park
West D St. Greenway
Adult Activity Center
Island Park
Wildish Theater
Memorial Building
Gateways HS
A3 HS
(former) Brattain ES
Millrace Park
Pioneer Cemetery Park
Willamalane Center
32nd St. Community Sports Park
Pride Park
Mill Race
James Park
Willamette Heights Park
Agnes Stewart MS
Douglas Gardens Park
Douglas Gardens ES
Volunteer Park
Mt. Vernon ES
Dorris Ranch
Quarry Butte
Middle Fork Path
Georgia-Pacific Park
Clearwater Park
Oregon Park and Recreation Department (OPRD)
The Nature Conservancy (TNC)
Lane County
TNC
Howard Buford Recreation Area Lane County
City of Eugene
Eastgate Woodlands
Lively Park
Splash!
Ruff Park
Thurston MS
Thurston Park
Fort Park
Thurston HS
Ridgeview ES
Thurston ES
Bob Artz Park
Riverbend ES
Bluebelle Park
Jesse Maine Park
Gray Property
Potato Hill
Rob Adams Park
Jasper Meadows Park
South Thurston Hills
Bureau of Land Management (BLM)
BLM
McKenzie River Trust (MRT)
Lane County
OPRD
0 600 1200 2400 3600 4800 Feet
Base data provided by Lane Council of Governments (LCOG) and City of Springfield

Linear Parks

Linear parks provide opportunities for trail-oriented activities, connect parks and other community facilities, and protect valuable natural resources. This park type can be incorporated into new housing development to enhance both property values and recreation opportunities. Linear parks may have a natural or landscaped character.

The District has 5 linear parks totaling 32 acres. This is three more linear parks than in 2002, and almost double the acreage.

Including the currently undeveloped Moe Mountain Linear Park Property (for the purpose of standards analysis), linear park acreage increases to 42.59 acres. This is a current level of service of 0.64 acres per 1,000 residents (***Table 5***).

Together, linear parks provide over 7.5 miles of multi-purpose paved trails, and a half mile of soft-surface trails (up from not quite 2 miles in 2002). Linear parks are listed below. (**Bold typeface** indicates parks added to this category since 2002.)

- By-Gully Path
- **EWEB Path**
- **Lyle Hatfield Path**
- **Middle Fork Path**
- West D Street Greenway

The *By-Gully Path*, in the west planning area, travels 1.3 miles between residential backyards and Hwy 126. It is lacking in support amenities, such as seating, landscaping, and signage. Since 2002, it has a connection at its east end to the Rosa Parks Path.

The 2.6-mile *EWEB Path* (north planning area) is owned by EWEB, but operated and maintained by Willamalane. Willamalane and the City successfully applied for stimulus funding to have the path surface and street crossings rehabilitated in 2009. Willamalane agreed to take over operation of the path once it was improved. It too is sited behind fences for much of its length, and lacks most support facilities, but it is highly used by both commuters and walkers.

Willamalane maintains the .7-mile ***Lyle Hatfield Path***, in the north planning area, between the Sacred Heart Medical Center at RiverBend and the McKenzie River. It was developed in 2008 by PeaceHealth with the adjacent Medical Center. Pursuant to an agreement between Willamalane, the City of Springfield, and PeaceHealth, Willamalane operates the path, which is in a public access easement, but is not responsible for the adjacent landscaping. The Lyle Hatfield Path will eventually connect to a more extensive path system to the north.

The 2.4-mile first phase of the *Middle Fork Path*, in the south planning area, is partially on parkland owned by Willamalane and partially within a public access easement on non-Willamalane property. When the planned second phase is added, the path will be 4 miles in length. The first phase includes a trailhead at Clearwater Park with parking, a flush restroom, trail signage, seating, and bike rack. The terminus at Quarry Creek has a small picnic area with a kiosk and temporary restroom. There are benches every half-mile and mile markers on the 10-ft wide asphalt path. The second phase will be approximately 1.6 miles long and will extend from Quarry Creek to Dorris Ranch.

West D Street Greenway, in the (west planning area), is 0.6 miles long. It connects the north bank path system in Eastgate Woodlands/Alton Baker Park to the multi-use path in Island Park, with a brief on-street connection. It borders the main stem of the Willamette River, and a residential neighborhood, and is well-used by commuters, walkers, runners, and families.

Some community and natural area parks, such as Island Park and Eastgate Woodlands also serve a linear park function, providing multi-purpose pathways that connect people to schools, community facilities, and neighborhoods.

In addition to those provided by the District, the City provides off-street path opportunities, including the Rosa Parks Path and the McKenzie Levee Path.

See ***Map 6Existing and Planned Multi-Use Paths and Bikeways***.

Public Involvement Findings

Paths and bikeways are extremely popular with planning area residents. There is a demand for more paths in the District, and existing paths are well used: almost 61 percent of both Community Survey respondents and teen focus group participants have visited off-street bike paths in the past year. This is up from 45 and 54 percent respectively since 2002. Fifty percent of Spanish-language survey respondents used off-street bike paths in the last year.

Survey respondents and SummerFair Questionnaire respondents selected *off-street bicycle paths and trails* as the second most-needed outdoor recreation facility in Springfield (out of 7). Teens and Spanish-language survey respondents ranked it less favorably, as the 5th and 6th most needed outdoor recreation facility.

There was more agreement when people were asked in a different way: In response to "How important are the following potential projects to your household?" *Expansion of the walking/bicycling path system* ranked the highest, in all categories of participants.

When the 2010 recreation survey participants were asked the same question, respondents rated *expansion of walking/cycling trails* second only to improvements and maintenance of existing parks and facilities.

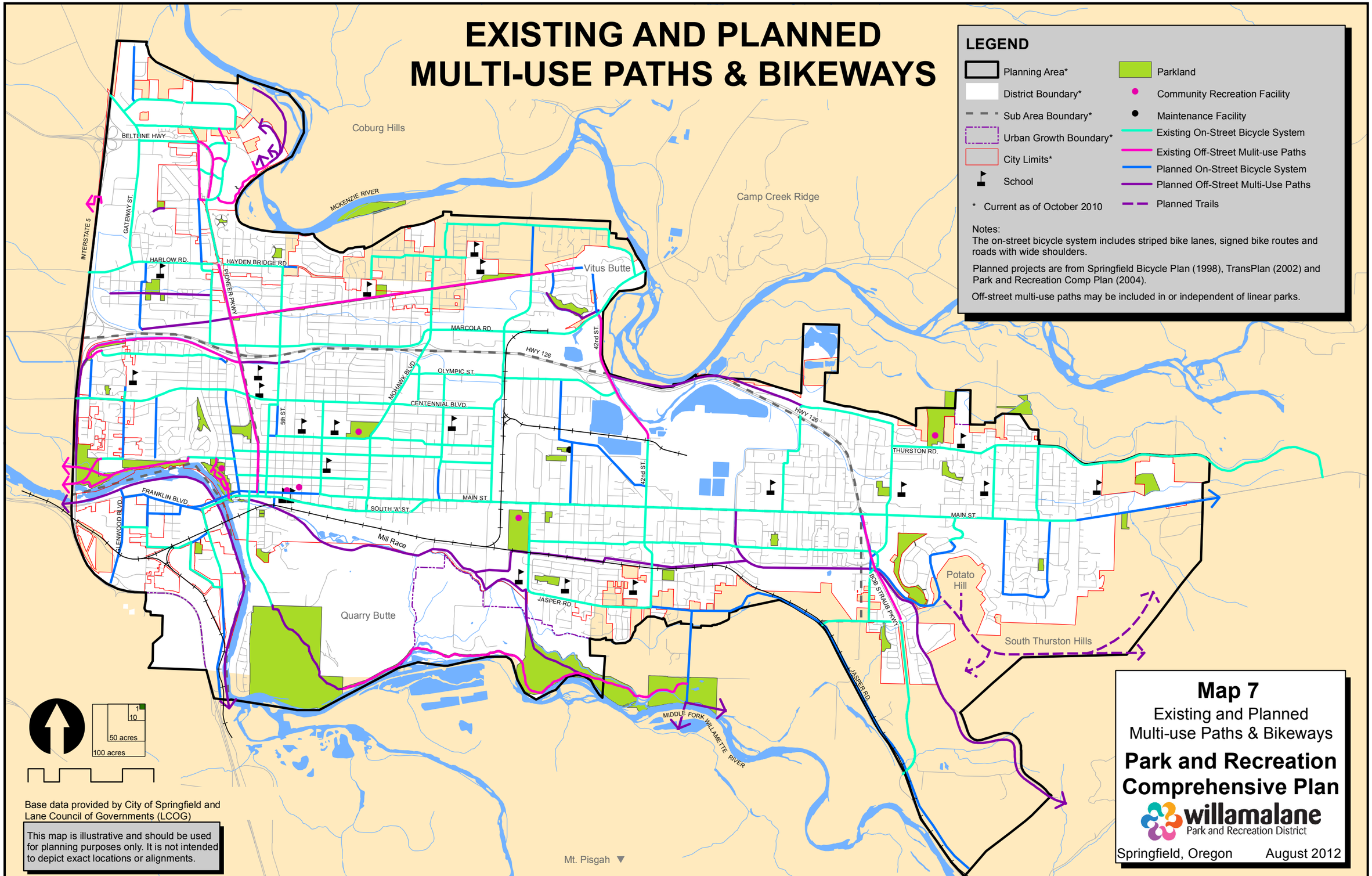
Similar to natural area parks, linear parks often support recreation activities that are among survey respondents top 20 favorite recreation activities, including: walking (1), bicycling (4), dog walking (10), hiking (12), wildlife watching (13), and running (17).

Standards Analysis

For comparison purposes, Willamalane's current inventory of .86 acres of linear parks per 1,000 residents is higher than the average of.3 acres/1,000 residents of the 5 communities in **Table 7** to have a linear park category. Eugene was the only community with a higher level of service (at 1.3 acres/1,000 residents).

While no specific standard is proposed for linear parks, they should be a priority for the District based on strong public demand. Linear parks should be developed when opportunities present themselves, such as incorporating them into existing public rights-of-way, current parks, and new or existing residential areas, to create connections to natural areas, neighborhoods, and community facilities.

EXISTING AND PLANNED MULTI-USE PATHS & BIKEWAYS



Special Use Parks

Special use parks have unique features and/or uses. Willamalane has five parks in this category. They range in size from less than one-half acre to more than 258 acres, and include:

- Clearwater Park
- Dorris Ranch Living History Farm
- Kelly Butte Park/Overlook
- Mill Race Park
- Ruff (Wallace M. Jr.) Memorial Park

Including the undeveloped 3-acre Gray Homestead, the District provides 343 acres of special use parks, or 5.12 acres of special use parkland per 1,000 residents *(**Table 5**).*

Dorris Ranch, in the south planning area, is a living history farm with 75 acres of filbert orchards and 175 acres of natural resource area, including an oak woodland and riparian forest. It is located at the confluence of the Coast Fork and Middle Fork of the Willamette River, and is rich in both agricultural and natural history. The Ranch provides miles of soft-surface trails though its orchards and natural area.

Dorris Ranch is used for living history programming, District special events, summer camps, and community rentals. It is also used by residents and visitors for self-guided walks, running, and bird watching. Since 2002, a park management plan and master plan have been developed. The future western trailhead for the Middle Fork Path is located near its entrance.

Kelly Butte Park, in the west planning area, is an important community landmark and overlook. Although this site offers panoramic views of the City, the Willamette River and the Cascades beyond, it offers little else in terms of outdoor recreation opportunities.

Mill Race Park in the West sub-area is located across from the Springfield Chamber of Commerce. Designed and constructed with assistance by University of Oregon students, the less than half-acre park includes a pergola and interpretive displays featuring the historical significance of the Mill Race, gravel pathway, benches, and a Mill Race overlook. Its location on the edge of downtown makes it prone to vandalism.

Wallace M. Ruff Jr. Memorial Park is a young magnolia arboretum located on Cedar Creek, in the East planning area. The park includes magnolias collected over the years, as well as soft-surface paths, benches, and a natural area along Cedar Creek.

The park sits on the edge of the urban growth boundary, and the area surrounding the park is growing. Since 2002, a master plan for the park was developed and a special use permit was obtained from Lane County. A bridge across Cedar Creek has improved access to the park, but parking improvements remain to be completed.

The Friends of Ruff Park, a volunteer group, helps maintain and improve the park. With additional improvements, its function as a special use park will continue to be enhanced.

Clearwater Park is a former Lane County park located outside of the District's planning area on the Willamette River. There have been a variety of improvements to the site since 2002, including: acquisition of the property to the west, development of the new Mill Race channel, and its inlet just upstream of the boat landing, two new paved parking lots (one near the river for vehicles and boat trailers, and one at the Middle Fork Path trailhead), two new flush restrooms, a new well, signage, and the eastern portion of the Middle Fork Path.

A management plan for the park was completed in 2010, and a master plan is currently underway. Plans already call for an additional boat landing upstream of the new Mill Race inlet and expanded parking. In addition to a large riparian natural area, the site also includes areas potentially suitable to develop for active recreation.

Public Involvement Findings

Community residents value natural areas, paths and trails, and river access. When asked what types of outdoor recreation features are most needed in Willamalane's parks, *riverfront access points* tied for first, at 18 percent. This supports the District's plan to add a second boat landing to Clearwater Park.

Included in the top 20 most frequent recreation activities are: walking, dog walking, running, picnicking, bird watching, wildlife watching, hiking, fishing, and attending cultural events (as reported in the Community Survey). All of these activities could take place in some of the District's special use parks.

While only 40 percent of survey respondents visited Dorris Ranch at least once in the past year, this is up from 22 percent in 2002.

When asked how important *additional event, rental and educational opportunities at historic Dorris Ranch* were, survey respondents rated it 2.6 (out of 5), or of medium importance.

Standards Analysis

Special use park development is generally opportunity-based. Though this park type contributes to overall District natural area standards, no individual acres-per-capita standard for this park type is proposed.

Sports Parks

The primary features of sports parks are facilities suitable for league and tournament sports. They may also have other park amenities, such as play areas or picnic facilities. Willamalane has three sports parks, an increase of one since 2002. They are listed below. (**Bold typeface** indicates parks added to this category since 2002.)

- Bob Artz Memorial Park
- Guy Lee Park
- **32nd Street Community Sports Park**

Bob Artz Memorial Park is a softball complex located in the East planning area adjacent to property owned by the Springfield School District. The three fields are programmed by the District's Recreation Services Division and used by adult softball leagues. The park also includes associated parking, restrooms, a concession stand, and a small play area. The play area is also used by the general public, and will receive more use as the surrounding residential land is developed and as the playground is expanded.

Guy Lee Park is located immediately south of Guy Lee Elementary School, in the north planning area. There is one multi-purpose sports field and two softball fields. In addition to the sport fields, there are four lighted tennis courts, a restroom, and a picnic area. Vacant school district property adjacent to the southeast portion of the park contains an ash wetland with informal trails. In 2005, Willamalane acquired a 1-acre parcel immediately east of the vacant school district property. The 1-acre parcel contains more ash wetland. A storm drainage channel maintained by the City of Springfield separates the sport fields from the tennis courts. Parking is available on the street and on the adjacent School District property when school is not in session. The chain link fence between the school and park limits joint use opportunities.

In 2004, Willamalane developed the first phase of the 29-acre *32nd Street Community Sports Park,* in the south planning area. The park's first 19 acres were acquired in partnership with the City of Springfield and developed with the help of Oregon Parks and Recreation Department's Local Government Grants program. The sports park includes two artificial-turf multi-purpose fields, a play area, restroom, and associated parking. Future plans call for the development of a picnic shelter and two more fields.

In 2011, the District added 10 acres by acquiring the former Regional Sports Center, which was combined with the former Willamalane Community Recreation Center to form the Willamalane Center for Sports and Recreation (Willamalane Center). The Willamalane Center and the 32nd Street Sports Park together create a regional sports complex in the center of Springfield. After build-out, because of its broad range of recreational opportunities, it will also meet the need for a community park in that area.

Public Involvement Findings

In 2002, Community Survey and park and recreation fair participants selected *develop a sports park* as one of the top two major projects most needed in Springfield (out of 8). In 2004, the 32nd St Community Sports Park was developed.

In 2010, Community Survey participants were asked how important it was to *develop additional multi-purpose athletic fields at the 32nd St Community Sports Park*. They rated it on average 2.6 out of 5 (5 being most important), or of medium importance.

However, when asked to choose which park and recreation improvements are most important for our community (from a list of seven), participants ranked *parks with competitive sports fields* **last**. This is consistent with SummerFair Questionnaire participants, indicating that the need for new parks focusing mainly on competitive sports fields has been met.

Only 14 percent of survey respondents have been to Bob Artz Memorial Park in the last year; its single-use is likely a factor. This is only up slightly from 2002, when 10 percent of respondents had visited the park. In comparison, 31 percent of respondents visited the 32nd St Community Sports Park in the last year. Both sports parks are the least-used District parks, among those asked about.

Teenagers have more interest in sports parks than the community as a whole: Teen workshop participants gave a 3.5 (out of 5) rating to *developing additional multipurpose athletic fields at the 32nd St Community Sports Park*. In addition, teen participants ranked *parks with competitive sports fields* **first**, and *large, multi-use community parks* ranked second—the direct opposite of overall survey results. Interestingly, however, their usage of Bob Artz and 32nd Street sports parks is virtually the same as the rest of the community (14 and 30 percent usage).

Of the top 20 favorite activities, as reported by overall survey participants, only basketball (19th) and football (20th) would typically take place at sports parks. Teens identified the same favorite sports-park related activities: basketball (11th) and football (19th). Among Spanish-speaking participants, the list of sports park-related favorite activities is slightly longer: volleyball (2nd); adult softball (5th); and football (9th).

Standards Analysis

The District currently provides 49 acres of sports parks, or 0.73 acres per 1,000 residents ***(Table 5).*** This is up from .3 acres/1,000 residents in 2002, due to the addition of the 32nd St. Community Sports Park. Public involvement findings suggest a stronger demand for this type of facility among teens than the rest of the population. There is medium-level support for additional development of the 32nd Street Community Sports Park (or perhaps Bob Artz Park) rather than developing new sports parks.

Undeveloped Parkland

In addition to its developed parks, Willamalane owns three undeveloped properties planned for future park use. They are listed below. (**Bold typeface** indicates properties added to this category since 2002.)

- **Gray Homestead**
- **Moe Mountain Linear Park Property**
- Pierce Park Property

The *Gray Homestead* is a 3-acre property in the east planning area owned jointly by Willamalane and the City of Springfield. It contains Springfield's oldest residence, which is currently being rented and is not open to the public. In 2006, an agreement was reached between Willamalane, the developer, and the City regarding future development the adjacent property, called Heritage Park. If the agreement, or a similar one, is implemented, Willamalane could potentially acquire a significant amount of natural area parkland connecting to the Gray Homestead. It is designated a future Special Use Park for the standards analysis.

Willamalane is in the process of acquiring the11-acre *Moe Mountain Linear Park Property*, in the north planning area, through a donation, and is currently working with the National Guard to develop a path along the slough. A possible future extension of the path to Marcola Road and the McKenzie Levee Path is dependent on railroad cooperation. It is designated a future Linear Park for the standards analysis.

The *Pierce Park Property* is a 5.5 acre triangular-shaped property in the north planning area between the EWEB Bike Path and Briggs Middle School. It has limited street access from the end of a cul-de-sac. The master plan for the future Marcola Meadows subdivision includes a park adjacent to the Pierce property. There may be opportunities to work with the School District on future improvements to the Pierce Property as a neighborhood park, or as a wayside for the EWEB Bike Path. It is designated a future Neighborhood Park for the standards analysis.

No acres-per-capita standard is proposed for undeveloped parkland, as it is land proposed for future development in one of the other park categories.

District Facilities

This section is divided into three areas:

(1) *Community Recreation Facilities—Indoor*, which comprises Willamalane's seven main indoor recreation facilities and their many components; (2) *Recreation Facilities—Outdoor*, which includes the smaller outdoor recreation facilities in Willamalane's 40 parks; and (3) *Other District Facilities*, which includes facilities that don't have recreation as their primary focus.

Community Recreation Facilities--Indoor

Community recreation facilities provide indoor recreation opportunities for District residents. The District owns five community recreation facilities including two swim centers, an adult activity center, and a community center. They are listed below. (**Bold typeface** indicates facilities added to this category since 2002.)

- *Splash!* at Lively Park
- Memorial Building
- **Richard E. Wildish Community Theater**
- Willamalane Adult Activity Center
- **Willamalane Center for Sports and Recreation**
- Willamalane Park Swim Center
- Willamalane Teen Center

Willamalane also manages **Camp Putt Adventure Golf** (southwest planning area) through a contract with the private owners. Willamalane has no ownership interest.

These facilities are important recreation resources for the community and also attract regional use. They contribute to community identity. For example:

Splash! at Lively Park (east planning area), is a 39,560-square-foot indoor natatorium with wave pool, wading pool, lap pool, spa, community room, and associated amenities. The facility was built in 1989 and has 149 dedicated parking spaces. It is a regional attraction. The 2005 Lively Park Master Plan includes a recommendation to add multi-use rooms to the facility to expand its capacity and allow Willamalane to offer programs and classes convenient to residents in the eastern portion of Springfield.

The *Memorial Building* in the central planning area was formerly Willamalane's Community Center. It was replaced by the Community Recreation Center in 2006. Since then, it's been rented to the Springfield School District for academic programming space for its two downtown high schools.

Richard E. Wildish Community Theater, in the central planning area, is in the heart of downtown. It is jointly owned by the City of Springfield, Willamalane and the Springfield School District. It was refurbished in 2006 by the Springfield Renaissance Development Commission. Willamalane manages the facility under the oversight of the Wildish Theater Board of Directors.

The *Willamalane Adult Activity Center (WAAC),* in the west planning area, offers classes, activities and programs to adults aged 50 and older, and is frequently programmed to its capacity. Within its 20,310 square feet are multi-purpose rooms, restrooms, woodshop, lapidary/rock shop, pool room, computer lab, lounge, offices and kitchen. Its aging heating, ventilation and air conditioning (HVAC) system is scheduled to be replaced in summer of 2011. Growth is constrained at its current location, therefore as the District grows, adult services will likely need to also be programmed in other facilities around the District.

Willamalane Center for Sports and Recreation is the result of combining the former Community Recreation Center (built in 2006 to replace the Administration Center and Memorial Building), and the adjacent former Regional Sports Center, which was acquired in December, 2010. The combined 97,100-square-foot facility contains six full basketball courts, multi-purpose rooms, small children's playground, large gym space, indoor climbing wall, work out center, changing rooms, children's classrooms/day care facilities, kitchens, storage space, offices, restrooms, and 255 parking spaces. It is located within the 32nd St Community Sports Park, in the south planning area.

Willamalane Park Swim Center is in Willamalane Park, in the central planning area, the site of Willamalane's and Springfield's first swimming pool. The 35,000-square-foot facility contains two multi-purpose rooms, a competition lap swimming pool, dive tank, sun deck, warm pool, changing room, and restrooms. The natatorium was rebuilt and the pools renovated in 2000 after a bond measure was passed. Improvements to the changing rooms are needed.

The *Willamalane Teen Center* is housed in a 1,000-square-foot building in Willamalane Park. It is attended primarily by Springfield Middle School students. Future plans for teen services are being reevaluated with the acquisition of the Willamalane Center and the possible closure of Springfield Middle School.

Table 8: Facility Inventory shows the size, acreage, parking and other amenities for the District's indoor Community Recreation Facilities and Other Facilities.

TABLE 8 Facility Inventory: District Resources

FACILITIES	SIZE			AMENITIES																		
	Property[a] (acres)	Building (sq ft)	Rentable Space (sq ft)	Parking[b]		Basketball/ Volleyball Court	Multi-Purpose Room[c]	Changing Rooms	Kitchen	Meeting Room[d]	Office Space	Restrooms	Stage	Swimming Pool Amenities							OTHER AMENITIES
				A	B									C	D	E	F	G	H	I	
Community Recreation Facilities																					
Lively Park Swim Center	32.64	38,560	Y	223	14		1	Y			Y	Y		Y	Y	Y	Y	Y	Y	Y	Concessions
Memorial Building	0.39	17,220	Y	7	1	1	3	Y	Y	Y	Y	Y	Y								Dance studio, Laundry Facilities, & Storage
Richard E. Wildish Community Theater [e]	0.14	5,950	Y					Y	Y		Y	Y	Y								Auditorium, Reception Area, Green Room (backstage), & Ticket Booth
Teen Center [f]	-	1,000										Y									
Willamalane Adult Activity Center	2.26	20,310	Y	71	11		5		Y	Y	Y	Y	Y								Woodshop, Biliards Room, Lapidary/Rock Shop, Computer Lab, Lounge, Gift Shop, & Outdoor Patio
Willamalane Center for Sports & Recreation	28.95	97,100	Y	353	14	6	3	Y	Y	Y	Y	Y									Indoor Climbing Wall, Work Out Center, Children's Classrooms/Day Care Facilities, & Storage
Willamalane Park Swim Center	14.03	35,000	Y	123	14		2	Y			Y	Y		Y	Y	Y	Y		Y	Y	Warm Pool & Spectator Mezzanine
Subtotal	***78.41***	***215,140***		***777***	***54***	***7***	***14***														
Other Facilities																					
Park Services Center[g]	1.51	8,300	N	5	1			Y		Y	Y	Y									Mechanic Shop, Welding Shop, Irrigation Repair Shop, Carpentry Shop, Electrical Shop, Storage, & DIstrict Vehicle Parking
Subtotal	***1.51***	***8,300***		***5***	***1***	***0***	***0***														
TOTAL	**79.92**	**223,440**		**782**	**55**	**7**	**14**														

A = Off-street parking
B = Accessible parking
C = Lap pool
D = Kiddie Pool
E = Water Slide
F = Spa
G = Wave Pool
H = Diving Boards
I = Sundeck

[a] Grey numbers indicate that the acreage is also counted in Table 4: Park Inventory
[b] Grey numbers indicate that parking for the entire facility is also counted in Table 4: Park Inventory
[c] Multi-purpose rooms are rooms that are designed to serve more than one function (eg. No fixed conference table)
[d] Meeting rooms are rooms have conference tables and are used exclusively for meetings
[e] The ownership of this facility is shared between WRPD, City of Springfield, and Springfield School District
[f] Teen Center parking is included in Willamalane Park Swim Center; acreage is included in Willamalane Park Swim Center
[g] Parking for the Park Services Center includes only the parking at the 36th St. entrance outside the gate. Additional parking for staff and work vehicles is available inside the gated area of the property.

Public Involvement Findings

When asked, "Which major park and recreation projects are most important for our community?" *Indoor recreation facilities for a variety of uses* ranked **first (**out of seven), among Community Survey participants. This validates Willamalane's decision to acquire the Willamalane Center.

People love to swim: *Swimming* is survey participants' second favorite activity (after walking). A higher percentage of people visit *Splash!* at Lively Park at least once a year than Willamalane Park Swim Center (WPSC) (55 to 47 percent respectively), but a much larger number of WPSC users visit frequently (more than 12 times/year). Both aquatics facilities get more use than other indoor community recreation facilities.
Other popular activities, that relate to community recreation facilities, are: exercise/aerobics (11), cultural events (14), crafts (18), and basketball (19).

The idea of adding *indoor multipurpose fitness/wellness rooms at Splash!* received medium support from survey respondents, who rated it 2.7 (out of 5). Support was stronger in the 2010 Recreation Survey when it was combined with other improvements: *Future developments at Lively Park, such as an outdoor water play area, community rooms, fitness/wellness rooms* received a 3.62 (out of 5) average rating.

Overall, survey results show that seniors feel they are well served by Willamalane. In 2002, seniors aged 55 and older were ranked 3rd when we asked *what groups need more or improved recreation services?* In 2010, adults 65 and older adults 50-64 ranked 6th and 7th, respectively.

In 2010 as well as 2002, *teenagers* ranked as the number one group that *needs more or improved recreation services* in survey results overall and among teens themselves (23 percent and 36 percent respectively). The group that needs more or improved recreation services, according to Spanish-speaking survey respondents, is *disabled persons*, at 20 percent.

Standards Analysis

Future need for indoor community recreation facilities was determined by analyzing the existing level of service, the demand noted in the Comprehensive Plan public involvement process, comparable standards, and the standards used in 2002.

The School District plays a large role in the community in providing indoor basketball courts. Therefore, School District facilities were included to calculate current and future need for these facilities.

As shown in ***Table 9: Recreation Facility Standards and Anticipated Need***, a standard of 1 acre per 30,000 residents is used for Community Centers. This is the same standard that

was used in 2002. Based on this standard, there may be a need in the next 20 years for additional community center space, or the equivalent, in the east planning area. Plans are already in place for additional multi-use rooms at *Splash!* at Lively Park, which could serve some community center needs. This standard is also aligned with the fact that *indoor recreation facilities for a variety of uses* ranked high among survey participants.

No acres-per-capita standards are proposed for teen centers or adult activity centers. However, because programming space at WAAC and the Teen Center is often used to capacity, there will likely be a need to seek opportunities to maximize programming for these important groups in other facilities, including the Willamalane Center.

The proposed standards for indoor basketball courts and swimming pools are based on the existing levels of service for these facilities. There appears to be adequate amounts of both types of facilities to meet future demand.

Public input indicates strong support for the District continuing to collaborate with local and regional partners to help meet community recreation needs and avoid duplication of services.

Recreation Facilities--Outdoor

Willamalane also provides a variety of outdoor recreation facilities to support participation in specific recreation activities. The recreation facilities addressed in this report include:

- Basketball Courts
- Boat Landings and Fishing Access
- Community Gardens
- Dog Parks
- Outdoor Water Play Parks
- Playgrounds
- Skateparks
- Sports Fields: Football/Soccer
- Sports Fields: Adult Softball
- Sports Fields: Youth Softball
- Tennis Courts
- Trails – Paved, multi-purpose
- Trails – Soft-surfaced
- Volleyball, sand or grass

Outdoor recreation facilities in Willamalane's existing parks were inventoried and are included in ***Table 4 Park Inventory: District Resources***.

The proposed standards for these outdoor recreation facilities are summarized in ***Table 9: Recreation Facility Standards and Anticipated Need.***

Public Involvement Findings

Community Survey respondents participate in a wide variety of recreation activities. Some of these directly relate to the outdoor recreation facilities in Willamalane's parks. Numbers in parenthesis refer to participation ranking/favorite activity ranking. Only those activities in the top 20 are noted.

- Walking (2/1)
- Swimming (4/2)
- Bicycling (6/3)
- Exercise/aerobics (7/11)
- Playground (visit) (9/5)
- Gardening (12/8)
- Hiking/backpacking (13/12)
- Wildlife Watching (14/13)
- Dog walking/exercising (15/10)
- Fishing (18/16)

- Running/jogging (19/17)
- Bird watching (20)
- Basketball (23/19)
- Football (22/20)

Survey respondents ranked *outdoor water playgrounds* and *riverfront access points* (tied at 18 percent) as the most needed outdoor recreation feature among a list of seven features for Willamalane parks. SummerFair participants also rated an *outdoor water park* first, when choosing future recreation facilities.

Community gardens (15 percent) ranked the second most needed outdoor recreation feature by survey respondents. The desire for Community gardens has increased since 2002 when survey respondents ranked it six out of seven needed outdoor recreation features.

Teens favor *large destination playground* and *riverfront access points* (each 19 percent), closely followed by *outdoor water playgrounds* (18 percent), then somewhat surprisingly *fenced-off-leash dog parks* (16 percent).

Teens are more likely than overall survey respondents to want *parks with additional competitive sports fields*. Teens ranked it first, at 20 percent, while overall respondents ranked it last at 8 percent.

Development of paths and trails, as discussed in the linear park section, remain very popular.

Natural-area park opportunities appear more important to SummerFair questionnaire respondents and Spanish-language survey respondents, where it ranked first out of a list of seven projects.

In the teen focus groups, there was a strong support for basketball and volleyball in parks, as they can be played for free, and by a variety of age groups.

Standards Analysis

The future need for outdoor recreation facilities was determined by analyzing Willamalane's existing level of service, the demand noted in the public involvement process, comparable levels of service and standards from other communities, and the standards used in 2002. This is illustrated in ***Table 9: Recreation Facility Standards and Anticipated Need,*** and ***Table 10: Recreation Level of Service and Standards in Comparable Communities.***

Springfield Public Schools also plays a large role in providing sports fields, playgrounds, and other recreation facilities. Therefore, SPS facilities were included in the existing facility inventory to calculate current and future need for these facilities, even though these facilities are not controlled by Willamalane nor open for public use during school hours.

As with parkland acres-per-capita standards, the proposed recreation facility acres-per-capita standards are only one of the tools Willamalane uses in determining strategies and actions for the next 20 years.

TABLE 9: Recreation Facility Standards and Anticipated Need

Facility	Oregon Average Standards[A]	Historic NRPA Guidelines	Existing Facilities			Unit of Measure	Total	Existing Level of Service (WPRD, SD19, Other Public Agencies)	Proposed Standards (WPRD, SD19, Other Public Agencies)	Need	
			WPRD	SD 19[B]	Other Public Agencies					2010 Population 67,031	Projected 2030 Population 81,608
OUTDOOR											
Basketball[C]	1 / 2,175	1 / 5,000	16.5	26		each	42.5	1/ 1,577	**1/ 1,500**	**2**	**12**
Basketball - Full Court	1 / 1,761	1 / 5,000	13	15		each	28	1/ 2,394			
Basketball - Half Court			7	22		each	29	1/ 2,311			
Boat Landings and Fishing[D]			4		1	each	5	1/ 13,406			
Community Garden			1	0	1	each	2	1/ 33,516	**1/ 15,000**	**2**	**3**
Dog Park			1	0		each	1	1/ 67,031	**1/ 15,000**	**3**	**4**
Outdoor Water Play Park[E]			0	0		each	0	0			
Playground[F]	1 / 1,900		22	11		each	33	1/ 2,031			
Skateparks	1 / 27,471		1	0		each	1	1/ 67,031	**1/ 27,000**	**1**	**2**
Sport Field Football/Soccer		1 / 10,000	2	39		each	41	1/ 1,635	1/ 1,600	**1**	**10**
Sport Field Softball - Adult			5	0		each	5	1/ 13,406	1/ 13,400	**0**	**1**
Sport Field Softball/Baseball - Youth			8	19		each	27	1/ 2,483	1/ 2,500	**0**	**6**
Tennis Court	1/ 8,400	1 / 2,000	11	6		each	17	1/ 3,943	1/ 4,000	**0**	**3**
Path, Paved Multipurpose[G]			9.2		1.18	miles	10.4	0.15	**0.20**	**3.0**	**5.9**
Trail, Soft-surfaced[G,H]			7.5			miles	7.5	0.11			
Volleyball, Sand or Grass		1 / 5,000	2	2		each	4	1/ 16,758	**1/ 14,000**	**1**	**2**
INDOOR											
Community Center			1			each	1	1/ 67,031	**1/ 30,000**	**1**	**1**
Teen Center[I]			1			each	1	1/ 67,031			
Adult Activity Center[J]			1			each	1	1/ 67,031			
Indoor Basketball/Volleyball[K]			7	24		each	31	1/ 2,162	1/ 2,200	**-1**	**6**
Swimming Pool, Indoor	1/20,000	1/20,000	2			each	2	1/ 33,516	1/ 33,500	**0**	**0**

[A] Oregon Average includes standards from Bend, Corvallis, Albany and Roseburg planning documents.
[B] Springfield School District facilities are not necessarily open to the general public, and the quality of the inventory was not evaluated
[C] Basketball courts were combined, half courts were counted as 0.5 and full courts were given a value of 1.
[D] No numerical standard is proposed. Consider acquiring additional riverfront land for boating/fishing access as opportunities arise.
[E] No numerical standard is proposed, but high demand; slated for future development in Lively Park Master Plan
[F] No numerical standard is proposed. Continue practice of developing one at each neighborhood and community park, and other park sites, where appropriate.
[G] Path & trail Standards are calculated as miles/1,000 people
[H] No numerical standard is proposed. Develop in natural area parks and other park types where appropriate
[I] No numerical standard is proposed. Examine opportunities for providing additional teen services/facilities
[J] No numerical standard is proposed. Examine opportunities for providing additional adult/senior services at multiple facilities
[K] 6 WPRD courts at Willamalane Center; 1 at Memorial Building

TABLE 10 Recreation Level of Service and Standards in Comparable Communities

	Salem[A]	Bend		Corvallis		Albany		Roseburg		AVERAGE		WPRD		
Amenities	LOS	LOS	Standard	LOS	Standard	LOS	Standard	LOS	Standard	LOS	Standard	Existing LOS	2004 Standard	Proposed Standard
Basketball combined	1/ 3,240	1/ 3,328	1/ 1,650			1/ 3,370	1/ 2,700	1/ 3,641		1/ 3,395	1/ 2,175		1/ 3,000	1/ 1,600
Basketball - Full Court												1/ 2,394		
Basketball - Half Court												1/ 2,311	1/ 15,000	
Boat Landings and Fishing								25,490		1/ 25,490		1/ 13,406		
Community Garden		1/ 69,883	1/ 34,942							1/ 69,883		1/ 33,516	1/ 15,000	1/ 15,000
Dog Park	1/ 76,145							25,490		1/ 50,818		1/ 67,031	1/ 15,000	1/ 15,000
Outdoor Water Play Park	1/ 25,382									1/ 25,382		0		
Playground		1/ 1,839	1/ 2,000			1/ 2,245	1/ 1,800	1/ 2,124		1/ 2,069	1/ 1,900	1/ 2,031		
Skateparks	1/ 152,290	1/ 69,883	1/ 34,942			1/ 47,145	1/ 20,000	1/ 25,490		1/ 73,702	1/ 27,471	1/ 67,031	1/ 15,000	1/ 27,000
Football & Soccer	1/ 4,479					1/ 1,572	1/	1/		1/ 3,026		1/ 1,635		1/ 1,600
Football Field	1/ 11,715					1/ 7,860	1/ 5,900	1/		1/ 9,788				
Soccer Field	1/ 7,252			1/ 1,422	1/ 950	1/ 1,965	1/ 2,000	1/ 1,416		1/ 3,014	1/ 1,475		1/ 1,800	
General Softball/Baseball	1/ 2,873			1/ 2,843	1/ 1,200	1/ 1,473	1/ 1,473	1/ 1,699		1/ 2,222	1/ 1,337			
Sport Field Softball - Adult												1/ 13,406	1/ 12,500	1/ 13,400
Sport Field Softball - Youth												1/ 2,483	1/ 2,500	1/ 2,500
Tennis Court	1/ 4,479	1/ 2,911	1/ 5,000			1/ 11,785	1/ 11,800	1/ 1,699		1/ 5,219	1/ 8,400	1/ 3,943	1/ 5,000	1/ 4,000
Path/Trail Combined (miles per 1,000 people)				0.34	0.54	0.19	0.35	0.26	0.35	0.26	0.45	0.26		
Path, Paved Multipurpose (miles per 1,000												0.15	0.20	0.20
Trail, Soft-surfaced (miles per 1,000 people)												0.11		
Volleyball, Sand or Grass												1/ 16,758	1/ 15,000	1/ 14,000
Community Center												1/ 67,031		1/ 30,000
Teen Center												1/ 67,031		
Senior Center	1/ 152,290									1/ 152,290		1/ 67,031		
Indoor Basketball	1/ 2,538	1/ 1,839	1/ 10,000			1/ 2,480	1/ 2,245	1/ 1,821	1/ 2,800	1/ 2,170		1/ 2,162		1/ 2,200
Swimming Pool, Indoor	1/ 76,145	1/ 34,942	1/ 20,000			1/ 23,572	1/ 20,000	1/ 6,373	1/ 25,000	1/ 35,258	1/ 20,000	1/ 33,516		1/ 33,500
Picnic Tables		1/ 613	1/ 666							1/ 613				

[A] *Information in this table was found in Salem's 2009 Draft Needs Assessment done by MIG. No standards are provided in the 1999 adopted plan, or in the draft 2009 plan, only level of service.*

Other District Facilities

Other District facilities include the Park Services Center, headquarters of Willamalane's Park Services Division, and four rental houses: at Dorris Ranch (2), West D Street Greenway, and the Gray Homestead.

The *Park Services Center* is a well organized, centrally located facility that is reaching its capacity. As the District makes improvements to its parks and develops new ones over the next 20 years, additional property may be needed to house the Park Services Division, its fleet of vehicles, shops, storage, staff offices, and meeting rooms. Improvements have made to the facility since 2002 to improve the entrance and bring the site into compliance with City codes.

Other Providers

In addition to facilities provided by Willamalane Park and Recreation District, area residents have access to recreation facilities provided by others.

Springfield Public Schools

School district facilities can be used by the public when they are not being used for school-related activities. Continuing to collaborate with SPS to increase community use of its significant recreation and natural areas (about 300 acres) and numerous recreation facilities should continue to be a priority for Willamalane.

City of Springfield

The City of Springfield owns Pioneer Cemetery Park, in the south planning area, the Rosa Parks Path, a 2.5 mile-long multi-purpose rail-trail, traveling from downtown Springfield to Hayden Bridge Road. Since 2002, the City developed the McKenzie Levee Path, from Marcola Road heading south for one mile just east of 42nd St. on an abandoned Weyerhaeuser railroad right-of-way.

The City owns other natural areas, including the Weyerhaeuser-McKenzie Nature Reserve and the Booth-Kelly Mill Pond. Willamalane and the City collaborated on the Mill Race Ecosystem Restoration Project, which begins at the new inlet to the Mill Race at Clearwater Park, and ends at the Booth-Kelly Mill Pond site. Recreational amenities (e.g., paths, boardwalks, seating) will be included at the restored Mill Pond site. Willamalane staff currently hels maintain Pioneer Cemetery Park and Rosa Parks Path. Willamalane staff also work with the City on other collaborative efforts, such as plans for revitalizing downtown and Glenwood.

Adjacent Jurisdictions

District residents also have access to Lane County's Howard Buford Recreation Area (Mt Pisgah) as well as other County parks and boat launches. City of Eugene parks and recreation facilities, like Amazon Pool, Alton Baker Park, and the Ridgeline Trail also provide nearby park, recreation and natural area opportunities for planning area residents.

Other regional providers include Oregon Parks and Recreation Department, the U.S. Forest Service and the Bureau of Land Management. A new opportunity is the Nature Conservancy's acquisition of the Willamette Confluence property adjacent to Mt Pisgah, and across the Middle Fork Willamette River from Clearwater Park, the Middle Fork Path, and Dorris Ranch.

It will serve the District well to continue to strengthen partnerships with these and other providers and to evaluate future park and recreation needs with a regional perspective in mind.

Park and Facility Assessment Summary

The purpose of the Park and Facility Assessment is to provide detailed documentation of the system of parks and facilities available to District residents. Staff gathered information on each park and facility to assess its current condition, identify deficiencies or problems, and document improvements to consider. The Park and Facility Assessment will be used to develop recommendations and actions for the Comprehensive Plan regarding improvements to Willamalane's existing parks and facilities.

In order to develop the assessment, staff visited all District parks and facilities, reviewed past inventory and assessment work, and gathered input from key staff in the Park Services and Recreation Services Divisions and Planning and Development Department.

Key findings relating to Willamalane's Park and Facility Assessment are discussed below. For a detailed discussion of specific parks and facilities, see ***Appendix A-5 Park and Facility Assessment***.

Maintenance and Operations

Park Services staff takes professional pride in the parks and natural areass they manage and maintain. Eighty-seven percent of survey participants are very or extremely satisfied with park and facility maintenance (chose 4 or 5 out of 5). Teens are a tougher audience: Only 61 percent chose very or extremely satisfied.

As in 2002, survey results indicate that maintaining what the District currently has is important to the public. In the 2010 Recreation survey, respondents ranked *improve/maintain existing parks and facilities* as the most important to their household, from a list of five potential Willamalane projects.

The Park Services Division (PSD) has been fortunate to be able to grow along with the District's park maintenance responsibilities: Since 2002, PSD staff have increased by 11 full-time-equivalent (FTE), while parks have grown by approximately 110 acres. The acquisition of the Willamalane Center will require significant additional maintenance.

If reductions in park maintenance were necessary, Community Survey respondents said overwhelmingly that Willamalane should *increase volunteer involvement in maintenance* (31 percent). They also overwhelmingly did NOT favor *closing restrooms* (one percent) or *reducing general clean up* (one percent) in order to reduce park maintenance costs. They were most likely to support mowing the grass less frequently (23 percent) or reducing watering of the grass (21 percent).

Illegal Activities

Alcohol consumption, security, vandalism and transients continue to be problems in some parks, as reported in the Park and Facility Assessment.

Site Furnishings

Benches, picnic tables, trash cans and signage vary throughout the District. There are no formalized standards for site furnishings in District parks. Most picnic tables are un-fixed, on grass, and not accessible. Directional signage is not provided to many parks and facilities, and interior park signage at larger parks is inconsistent. A new park entrance sign style is being phased in throughout the District.

Plantings

In most developed parks, plantings are primarily lawn and trees. Shrubs and perennials are used sparingly for visual interest, to mitigate problems such as steep slopes, and to provide buffers.

ADA Accessibility

To comply with the Americans with Disabilities Act and to maintain eligibility for federal grants, the District updated and adopted its ADA transition plan in 2005. The plan includes a list of accessibility improvements, which the District implements annually. Accessibility has improved significantly since 2002.

Other Access Barriers

Many parks have visual access barriers, where they are developed behind homes, fences, or with minimal street frontage. Visual access, as well as good pedestrian access from adjacent neighborhoods will decrease illegal or nuisance use in parks. Other impediments to access include lack of bus routes, safe crossings, etc.

Natural Area Management

The District owns and manages almost 200 acres of natural areas, but lacks a coordinated plan for natural area management, which hampers staff's ability to prioritize and manage this important resource. A District-wide natural area management plan is scheduled for development in 2011.

Cultural Resources

The District owns significant historical resources at Dorris Ranch and the Gray Homestead. The Dorris Ranch master plan was updated in 2009. It recommends clustering new improvements in the northern part of the site, outside the portion that is included in the National Register of Historic Places. It also recommends preservation of the character of

the historic orchards and farm roads in the interior of the site, restoration of the historic Dorris House, and building an interpretive center approximately in the location of the Briggs House, which was the original Dorris family residence on the property. Specific plans have not yet been developed regarding how to use and manage the historic Gray Homestead, in the east planning area.

Aging Facilities

The District's community recreation facilities are aging, and significant deferred maintenance can be expected in the future, primarily at *Splash!* at Lively Park and Willamalane Adult Activity Center. While these facilities have reserve funds for major capital improvements, they should be evaluated to determine whether funding is sufficient.

Park and Facility Analysis Key Findings

- Willamalane owns and manages 779 acres in 40 parks and properties. In comparison, Willamalane owned and managed 677 acres of parkland in 2002.

- Willamalane owns and manages seven community recreation facilities, up from five in 2002. Willamalane also manages one additional recreational facility with no ownership interest.

- The District's proposed overall standard for parkland is 14.00 acres per 1,000 residents, which is the same standard as in 2002, and similar to the average standard for comparable cities/districts.

- Based on 14.00 acres of parkland per 1,000 residents, 160 acres of parkland (in addition to all existing acres) are currently needed. By 2030, an additional 364 acres will be needed. In addition to acquiring more parkland, Willamalane will also need to renovate and develop existing parks.

- While standards are useful tools in identifying needs, the trend is moving towards more of a focus on geographic distribution analysis of park and recreation needs. Maps 2-5 are important tools for this analysis.

- According to Community Survey results, neighborhood parks are the most highly used recreation facilities in the District. About 70 percent of survey respondents reported at least one visit to a neighborhood park in the past year.

- Neighborhood parks are also the most *frequently* used recreation resource: more respondents visited a neighborhood park in their area 12 or more times a year than any other park or facility in the district.

- Based on retaining the current standard of 2 acres per 1,000 residents for neighborhood parks, an additional 68 acres of neighborhood parkland will be needed by 2030. Assuming an average size of 5 acres, this is the equivalent of about 13 new neighborhood parks.

- Developing additional community parks appears to be a medium priority for public involvement participants, while use of existing community parks continues to grow.

- Based on retaining the current standard of 2 acres per 1,000 residents for community parks, 102 additional acres of community parkland will be needed by 2030. At 15-30 acres per park, this would equal the need for approximately 4-5 additional community parks. Development of other park types (such as sports parks or special use parks) can help meet this need.

- Natural Area Parks are often part of a larger connected landscape of riparian areas, forests, or upland, and are less likely to be distributed evenly throughout the community than other park types. As with the other park types in the "Other Parkland" category, no quantitative standard is proposed for Natural Area Parks. This is in part to allow maximum flexibility as opportunities arise to meet future community needs.
- Paths and linear parks are extremely popular with planning area residents. There is a demand for more places to walk and bicycle, and existing paths and linear parks are well used. *Walking for pleasure* is the favorite recreation activity, among survey respondents, and *bicycling* is fourth.
- While no specific standard is proposed for linear parks, they should be a priority for the District based on strong public demand.
- Teenagers have more interest in sports parks than the community as a whole: Teen participants ranked *parks with competitive sports fields* first, and *large, multi-use community parks* ranked second (out of seven)—the direct opposite of overall survey results.
- Community Survey respondents consider *indoor recreation facilities for a variety of uses* the most important major project for our community (from a list of seven). This validates the District's decision to acquire the Willamalane Center.
- Community Survey respondents most favor *outdoor water playgrounds* and *riverfront access points* (tied for first) among a list of seven outdoor recreation features needed in Willamalane's parks. *Community gardens* rank second, up from last in 2002.
- In teen workshops, there was strong support for additional recreational amenities for teens in parks, such as basketball and volleyball.
- It will serve the District well to continue to strengthen partnerships with public, private, and non-profit park and recreation providers, and to evaluate future park and recreation needs with a regional perspective in mind.
- People like how we are maintaining our parks and facilities. Eighty-seven percent of survey respondents are *very or extremely satisfied* with park and facility maintenance (chose 4 or 5 out of 5).

RECREATION SERVICES ANALYSIS

Methodology

This section reviews current recreation programs and services offered by the District. It then identifies current and future needs through 2030, and provides a basis for the development of strategies and actions for the Willamalane Park and Recreation Comprehensive Plan.

Data used in the development of this analysis included results from the following:

- Community Survey (Fall 2010)
- SummerFair Questionnaire (July 2010)
- Teen workshops (January 2011)
- Recreation Survey (Spring 2010)
- Cost Recovery Model (January 2008)
- Recreation Services Division staff input (Fall-Winter 2010)

Current Level of Service

The District provides programs and services throughout its parks, two swim centers, Dorris Ranch, Adult Activity Center, Willamalane Center, Wildish Community Theater, Springfield Public Schools Facilities, and through public-private partnerships (e.g. Camp Putt). Following is a list of Willamalane's primary programs and descriptions.

Youth Programs

- **Preschool:** Morning and afternoon preschool program for youth ages 3-5. The program includes academic and recreation enrichment.
- **Youth Camps and Before/After School Programs:** Fee-based full day, before and after school, and out-of-school programs for pre-kindergarten through eighth grade youth that, along with the school day, provide a full day (as early as 7 am and as late as 6 pm) of recreation and academic enrichment for youth at various sites.
- **Classes/Programs:** Willamalane trains and hires staff and contracts with local agencies (and volunteers) to implement instructional classes for youth. Classes are registration or drop-in based.
- **Sports:** Fee-based recreation level sports for youth that typically occur after school and summer that take place at various sites.
- **Summer Playground Program:** Serves youth in kindergarten through fifth grade at various park sites each summer, at little to no cost to participants. The program includes academic and recreation enrichment. Many sites also serve lunch prior to or after the program through a partnership with Food for Lane County.

Adult Programs

- **Classes/Programs:** Willamalane trains and hires staff and contracts with local agencies (and volunteers) to implement instructional classes for adults. Some classes require registration; others may be used on a drop-in basis.
- **Leagues:** Fee based recreation and competitive level sport leagues for adults that that take place at various sites.
- **Adaptive Recreation:** Programs for adults, ages 18+ with disabilities.

Senior Programs

- **Trips:** Day, overnight, and extended trip programs for adults 50 and over.
- **Classes/Programs:** Willamalane trains and hires staff and contracts with local agencies (and volunteers) to implement instructional classes for seniors. Some classes require registration; others may be used on a drop-in basis.
- **Services:** These programs are offered for adults aged 50 and over. As such, they frequently serve frail or at-risk populations. These services typically compliment other programs or events.

Aquatics

- **General Admission:** Entry to Willamalane Pool and *Splash!* at Lively Park for play swims, lap swims, and other general programming. This is the largest program area for Willamalane.
- **Swim Lessons:** Serves youth and adults to develop swimming skills. The District also provides free swim lessons to 4th and 6th graders annually.
- **Classes:** Willamalane trains and hires staff and contracts with local agencies to implement instructional aquatic classes. Classes are registration or drop-in based.

Special Events

- **District Events:** Willamalane implements a variety of special events each year. Events take place at sites around the District, and serve diverse populations. Examples of typical special events include Haunted Hayride, mEgga Hunt, Vinyards and Violins, Movies in the Parks, and Springfield SummerFair.

Rentals:

- **District Rentals:** Rental opportunities include park shelters, sport fields, gymnasiums, pools, classrooms, and other designated rental facilities. Rental capability is available year-round when not in use for Willamalane programs. The rental program is designed to generate revenue.

Table 11 shows a program participation overview for fiscal year 2010.

Program Type	Program Name	Individuals	Visits
Youth Programs	Preschool	110	17,317
	Kids Club	283	34,690
	Camps	215	7,254
	Classes/Programs	518	2,076
	Sports	409	1,912
	Summer Playground	1,068	2,363
	Dorris Ranch Liv Hist Progs	2,475	2,475
Adult Programs	Classes/Programs	1,209	5,349
	Leagues	203	24,490
	Adaptive Recreation	1,136	3,548
Senior Programs	Trips	750	770
	Classes/Programs	8,944	54,651
	Services	4,656	13,562
Aquatics	WPSC General Admission	18,840	62,801
	LPSC General Admission	75,248	105,906
	Swim Lessons	3,530	26,877
	Classes	3,610	18,054
Special Events	District Events	12,060	16,365
Rentals	District-wide Rentals	2,508	
TOTALS		136,823	392,860

Source: Recreation Services Division

Table 11: Program Participation FY10

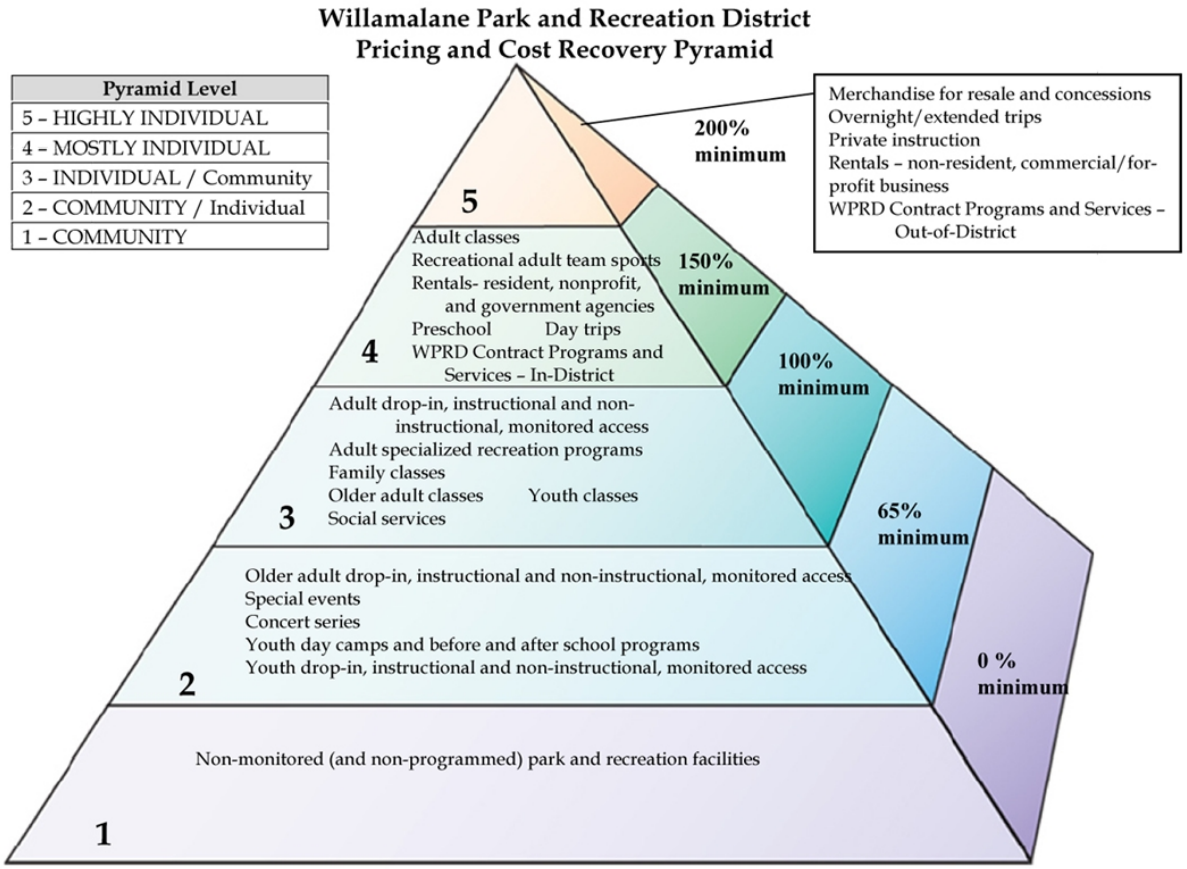
It is difficult to compare FY10 program participation numbers with those from the 2002 Community Needs Assessment. Previous data was from 2000-2001. At that time, program participation information was not tracked in a systematic way and was not centralized. The District began using Class registration software in 2005. Through this software, all participation information is tracked through a centralized database. The data is analyzed regularly to monitor participation rates. This centralized database will provide a reliable benchmark of program participation in the future.

Fee-based program participation specifically for youth out-of-school programming has declined in the last few years due to the poor economy and programming adjustments have been made in order to be consistent with Cost Recovery Model goals, described below.

Cost Recovery Model

In 2008, the District established a Cost Recovery Model to develop a methodology for determining the appropriate percent of cost recovery for current and future services. The Cost Recovery Model provides guidance for determining which facilities and services should be supported by user fees, and to what degree, and provides a method to ensure that current services are priced at a level commensurate with the Board's objectives for cost recovery. Cost recovery refers to that amount of revenue that the District takes in from fees, charges, and alternative funding in proportion to operational expenditures allocated from the General Fund.

Based on the mission of the District, all programs, services and facilities were sorted into categories. Once the categories and definitions were established, the categories were sorted into the five levels of a Cost Recovery Pyramid based on who they benefited. Those categories ranged from benefiting the *Community as a Whole* (bottom of the pyramid), to programs and services serving only an *Individual* benefit (top of the pyramid). See ***Figure 3, Willamalane Park and Recreation District Pricing and Cost Recovery Pyramid***.



Source: Willamalane Park and Recreation District Cost Recovery Model, January 2008

Figure 5: Pricing and Cost Recovery Pyramid

Cost recovery goals were then identified for each level of the Pyramid to assist in future planning and determination of appropriate pricing. These goals are expressed as averages on the Cost Recovery Pyramid. It is not anticipated that each program and service in a designated level will reach this average, some may exceed and some may fall short. The overall cost recovery for all programs and services in a given level should, however, meet or exceed the assigned minimum goal. Minimums range from zero cost recovery (or free) for those programs and services in the foundational Community level such as *Non-monitored and non-programmed park and recreation facility use* to direct cost recovery of 200 percent for the Highly Individual level, such as *Merchandise for Re-sale* and *Private Instruction.*

Issues Identified Through the Cost Recovery Model Process

The following issues were identified as driving the process for developing the Cost Recovery Model:

- Lack of understanding and consensus on mission-led core services
- Lack of understanding and consensus among staff, board members, partners, and residents about what the District's philosophy, policies, and procedures are in regard to pricing and cost recovery
- Need to address current challenges:
    - Increasing operations and maintenance costs
    - Increasing employee benefits costs
    - Growing park and recreation system (recent acquisition of the theater, parks, and neighboring community's facilities)
    - Changing demographics of the community
    - Aging facilities with increasing maintenance costs
    - "Silo" effect amongst the District's different Divisions
- Need to strategically plan for the future
- Need to foster entrepreneurial and partnership spirit
- Need to shift subsidy for operations, maintenance, and new development opportunities

Implementation of the Cost Recovery Model

Each year staff reviews the success of District programs and services based on the Cost Recovery Model. This includes comparing the cost recovery of District programs and services against established goals for each level of service. In Fiscal Year 2010 (the first full fiscal year of the new model), goals for cost recovery were met or exceeded for four of the five levels:

- Level 1, Community – 0% Target; 0% Actual
- Level 2 Community/Individual – 65% Target; 81% Actual
- Level 3 Individual/Community – 100% Target; 121% Actual
- Level 4 Mostly Individual – 150% Target; 162% Actual
- Level 5 Highly Individual – 200% Target; 138% Actual

The Cost Recovery Model used the FY 2006 General Fund Budget as its baseline data. At that time, the District's overall cost recovery was 30.5 percent (not including debt payments/transfers or contingencies) for providing high-level park and recreation services. In the FY 2011 budget, Willamalane's anticipated District-wide cost recovery is 29 percent, a difference of 1.5 percent.

The District will continue to evaluate whether programs and services are meeting the levels of service goals in the District's Cost Recovery Model, with the expectation that all goals are achieved in the future. Programs and services will be evaluated in an ongoing basis in order to keep them responsive to changing community needs and aligned with the District's cost recovery goals.

See the ***Management and Operations*** chapter for more information on recreation services fees and charges.

Other Changes in Recreation Services

Since 2002, the District has placed an increased emphasis on innovative public/private partnerships and collaboration with other public agencies. Namely:

- Willamalane and Springfield Public Schools collaborate on federal grants to provide funding for before and after-school programs. Programs are housed in SPS facilities and primarily run by Willamalane staff.

- Willamalane is now responsible for coordinating middle school sports programs, previously a responsibility of SPS staff.

- Willamalane is now responsible for programming and managing the Wildish Community Theater. Overall Theater operations are overseen by the Wildish Theater Board of Directors, with members from SPS, Willamalane and Springfield Renaissance Development Corporation.

- In 2009 Willamalane assumed responsibility for management of Camp Putt Adventure Golf, owned by the Roth family (Havin' Fun, Inc).

Willamalane is striving to collaborate closely with other groups, businesses, and agencies to expand programs, avoid duplication of services, and stay aligned with cost recovery goals.

Public Involvement Findings

Barriers to Access

In the Spring 2010 Recreation Survey, 30 percent of respondents said *cost* limited their household's use of Willamalane programs or activities. 17 percent said *programs are not of interest*, and another 17 percent said *hours of operation* limited their use. This contrasts with the results of the Fall 2010 Community Survey, in which only 7 percent of respondents said *cost is too high* prevented them from visiting parks and recreation facilities in the Springfield area more frequently. In both surveys, *not enough time* was the most frequent response.

For Spanish-speaking survey respondents, *cost* is the biggest reason they don't visit parks or recreation facilities more (24 percent). For teenagers, there's *not enough activities to do* (20 percent) in Springfield-area parks and recreation facilities.

Underserved Populations

In the Fall 2010 Community Survey, 23 percent of respondents said *Teenagers (13-17)* were the group who needed more or improved recreation services in the Springfield area, followed by *Youth (6-12)* and *Adults (18-49)* both at 14 percent. In 2002, Teenagers were also the top vote-getters, but *Seniors over age 55* were third, with 13 percent of responses.

In 2010, *Adults 50-64* and *Seniors 65 and older* dropped to 6th and 7th, with only 8 percent of responses.

Recreation Program Opportunities

In the Fall 2010 Community Survey, when asked "Which major park and recreation projects are most important for our community?" the top-ranked choice was *indoor recreation facilities for a variety of uses* at 18 percent.

Among Spanish-speaking survey respondents, *natural area parks for nature-based recreation* (29 percent) and *large, multiuse community parks* (19 percent) ranked as the top two *major park and recreation projects* for our community.

In both surveys, *expansion of walking/cycling trails* and *off-street bicycle paths and trails* ranked high in a list of possible future improvements.

In the Fall 2010 Community Survey we asked "What types of outdoor recreation features are most needed in Willamalane's parks?" *Community gardens* ranked second with 15 percent of the responses, behind *riverfront access points* and *outdoor water playgrounds* both at 18 percent. In 2002, Community Gardens ranked last.

Among Spanish-speaking survey respondents, *riverfront access points* (23 percent) ranked highest, followed by *skateparks* at 18 percent. Among teenagers, *riverfront access points* and *large destination playgrounds* (at 19 percent) tied for first.

Teenagers

Teenagers at Thurston High School see Thurston and Springfield as separate communities with *different wants, needs, and values*.

A *hang out spot* for 13-18 year-olds was very popular at the Springfield High School workshop.

Parks with competitive sports field, at 20 percent, is much more important for teenagers than the rest of the community: Teens ranked it as the most important park and recreation project for our community, while it is ranked last (at 8 percent) for the population as a whole.

Marketing

In 2002, only 1.5 percent of respondents learned about Willamalane programs through the Willamalane web site. In 2010, 41 percent of respondents did so (Recreation Survey).

Based on teen workshop input, teenagers are using social media to a large degree, but Willamalane's efforts are not reaching them.

Frequency of participation

Participants in the Fall 2010 Community Survey were asked "when the following activities are in season, how frequently do you participate?" Responses in the top 10 (out of 46) that may influence recreation services include:

- *fairs/festivals (1st)*
- *walking for pleasure (2nd)*
- *attend concerts (3rd)*
- *swimming (4th)*
- *bicycling (6th)*
- *exercise/aerobics (7th)*
- *attend cultural events (10th)*

Included the top 20 are:

- *miniature golf* (16th)
- *crafts* (17th).

Outdoor or nature-based activities are also very popular, such as:

- *camping* (8th)
- *gardening* (12th)
- *hiking/backpacking* (13th)
- *wildlife watching* (14th)
- *fishing* (18th)
- *bird watching* (20th)

While a greater percentage of respondents use *Splash!* at Lively Park over Willamalane Park Swim Center (55 percent v. 47 percent), Willamalane Park Swim Center is used more often by repeat visitors. *Splash!* at Lively Park is the most visited of Willamalane's community recreation facilities.

Key Findings-Recreation Services Analysis

- The District is making strides in providing diverse programs and services that are aligned with patron demands and the District's Cost Recovery Model. Programs need to be evaluated on an ongoing basis in order to keep them responsive to changing community needs and aligned with the District's cost recovery goals.

- One of Willamalane's challenges will be to identify ways to improve services to Springfield's growing Latino population.

- According to broad community input, groups that should be the major focus of program expansion or improvement are: 1) *teens (13-17)*; 2) *adults (18-49)*; and 3) *youth (6-12)*.

- Survey results indicate strong support for implementing a community garden program.

- Survey results also indicate a strong support for indoor recreation facilities for a variety of uses.

- Survey responses indicate support for increased indoor recreation programs for youth, teens and adults.

- Comparing community input from 2002 to 2010, Willamalane is seen as doing a good job meeting the needs of adults aged 50-64 and seniors 65 and older.

- Population growth will necessitate expansion of adult and senior programming. As the Adult Activity Center reaches the point where it is programmed to capacity, there will be a need to consider using existing or additional program space at other facilities, such as Willamalane Center, LPSC, and other facilities throughout the community.

- There is community support for the District collaborating closely with other groups/agencies to expand programs and avoid duplication of services.

- Public input, including from Spanish-speaking and teen survey respondents, indicates a desire for additional water-related opportunities, such as swimming, boating, fishing, and water play activities.

- Survey responses regarding frequency of participation indicate that the community values and supports Willamalane's role in providing innovative special events, and a potential demand for more cultural activities such as fairs, festivals, and concerts.

- Survey results regarding frequency of participation also indicate an interest in outdoor and nature-based programming.

- The public supports Willamalane's emphasis on developing innovative partnerships to increase the District's ability to meet park and recreation needs.

- Reasons people don't visit parks and recreation facilities more frequently include *not enough time* and *cost,* and for teenagers, *not enough activities to do*.

- While Willamalane's on-line presence has increased dramatically since 2002, additional efforts need to be made to reach teenagers.

- Teenagers want a place to hang out with friends, and more active recreation facilities at District parks. They also want more drop-in activities provided inexpensively. This is also consistent with findings from 2002.

MANAGEMENT AND OPERATIONS ANALYSIS

Organizational Structure

Willamalane Park and Recreation District began on September 29, 1944, when voters in Springfield and Glenwood approved a proposal to create Willamalane as the state's second special-purpose park and recreation district. Since its inception, it has grown from serving an area of less than 3 square miles and a population of 3,800 to having a service area of over 23 square miles and serving more than 58,000 people. Willamalane is governed by a policy-making Board of Directors consisting of five lay people who are elected by the public. The Superintendent, who is hired by the board, oversees the District's three divisions: Recreation Services; Park Services; and Administrative Services. See ***Figure 5***, District Organization, for more detail.

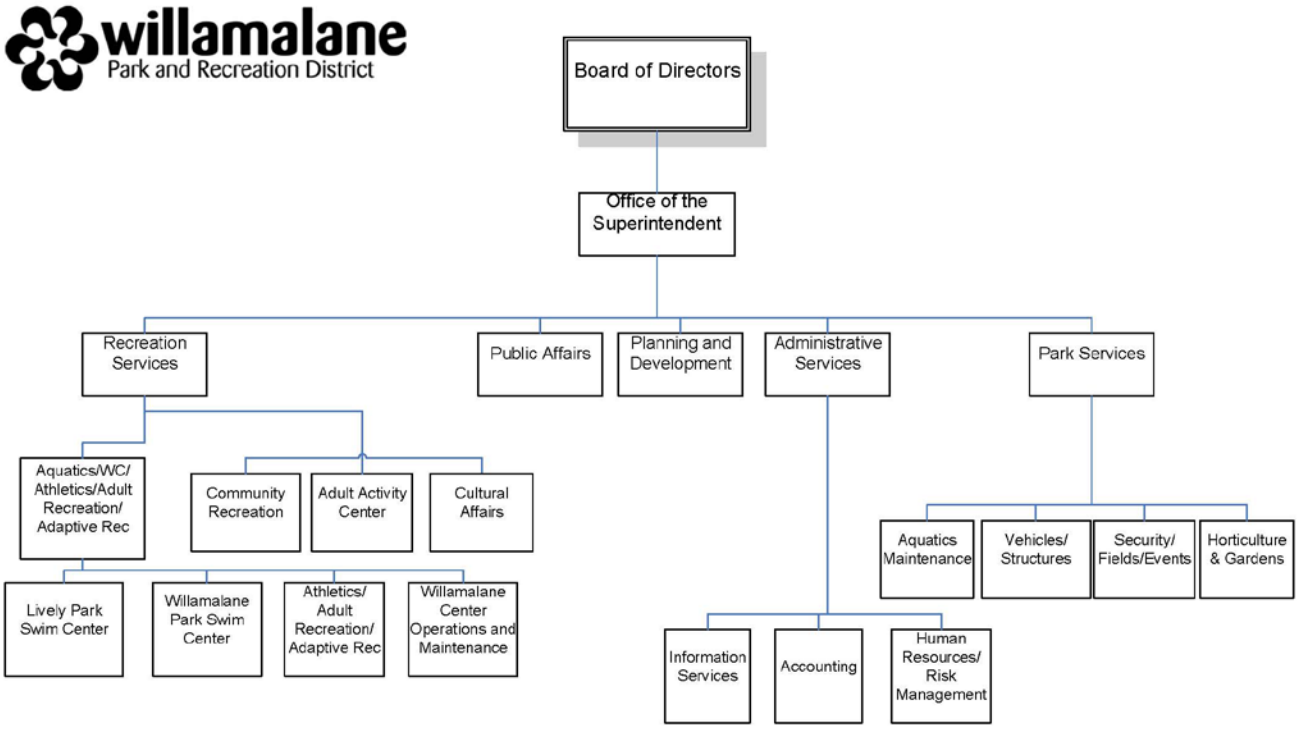


Figure 6: District Organization

DESCRIPTION	Fiscal Year 2002-2003 Full-time Employees FTE	Fiscal Year 2002-2003 Part-time Employees FTE	Fiscal Year 2002-2003 FY 03 TOTAL FTE	Fiscal Year 2010-2011 Full-time Employees FTE	Fiscal Year 2010-2011 Part-time Employees FTE	Fiscal Year 2010-2011 FY 11 TOTAL FTE
GENERAL FUND:						
Superintendent, Board	3.00	0.00	3.00	2.00	0.00	2.00
Public Affairs	2.00	0.90	2.90	2.00	0.40	2.40
Planning & Development	3.00	0.00	3.00	3.00	1.10	4.10
Administrative Services	5.00	1.70	6.70	5.00	1.35	6.35
Total ASD	**13.00**	**2.60**	**15.60**	**12.00**	**2.85**	**14.85**
Administration	1.00	0.20	1.20	1.00	0.25	1.25
CRC Operations	4.00	3.90	7.90	4.00	2.45	6.45
Athletics, Adult Recreation and Adoptive Recreation	1.00	1.80	2.80	1.00	3.85	4.85
Community Recreation	4.00	33.40	37.40	4.00	36.12	40.12
Aquatics	4.90	34.40	39.30	3.88	30.08	33.96
Adult Activity Center	6.00	6.80	12.80	7.00	6.23	13.23
Cultural Affairs				1.00	4.20	5.20
Total RSD	**20.90**	**80.50**	**101.40**	**21.88**	**83.18**	**105.06**
Park Services Division	15.00	4.00	19.00	18.00	11.33	29.33
Total PSD	**15.00**	**4.00**	**19.00**	**18.00**	**11.33**	**29.33**
TOTAL DISTRICT	**48.90**	**87.10**	**136.00**	**51.88**	**97.36**	**149.24**

Source: Willamalane Park and Recreation District

Table 12: Personnel Requirements by Cost Center, FY 2003 and FY 2011

Willamalane employs about 149 full-time-equivalent (FTE) employees in FY 2010-2011. In FY 2002-2003, the last time this analysis was done, there were 136 FTE, an increase of 13 full-time employees in eight years. As another means of comparison, Willamalane Park and Recreation District has the equivalent of one full-time employee per 450 residents in the

planning area. In 2003, the ratio was one Willamalane employee per 460 residents. ***Table 12*** breaks down the labor force by major category.

Total Operating Budget

For purpose of this analysis, the operating budget for the District is divided into two general categories, the Total Fund, which represents revenue from all sources, and the General Fund, which only includes the administration, recreation services and park services funds.

The total operating budget has increased by 64 percent since 1998 (***Table 13***); since 2002, when the Community Needs Assessment was first developed, the total operating budget has increased by 54 percent. Significant annual increases shown below include:

- FY 2000: The issuance of bonds to cover the repair and upgrade of the Willamalane Pool
- FY 2004: An increase in the SDC Fund, partially due to increased SDC revenue and grant revenue for the 32nd St Community Sports Park
- FY 2006: The development of the Community Recreation Center
- FY 2011: Acquisition and improvements to the Willamalane Center for Sports and Recreation and Adult Activity Center

Fiscal Year	Total Operating Budget	% of Change
1998	10,828,520	
1999	11,101,266	2.5%
2000	15,034,963	35.4%
2001	13,076,963	-13.0%
2002	11,544,641	-11.7%
2003	10,892,949	-5.6%
2004	13,361,432	22.7%
2005	13,055,467	-2.3%
2006	16,089,455	23.2%
2007	15,904,047	-1.2%
2008	14,721,945	-7.4%
2009	16,010,967	8.8%
2010	15,064,300	-5.9%
2011	17,728,880	17.7%

Source: Willamalane Park and Recreation District

Table 13: Total Operating Budget, FY 1998-2011

The District's total operating budget is divided into six fund categories. These are shown in ***Table 14***. In 2002, fund categories also included Bonded Debt, Ruff Property, and 42nd St. These have been retired. A description of current fund categories follows.

- *General Fund:* Revenue from property taxes and fees and charges make up the major revenue sources for this category. Administration, Recreation Services and Park Services make up most of the expenses.
- *Building and Construction Fund:* Capital development projects are funded from this source, primarily focusing on park and facility rehabilitation.
- *System Development Charges (SDC) Fund:* SDCs are fees imposed on residential development. This revenue source is used for land acquisition, and new park and facility development.
- *Special Revenue Funds:* There are currently three (Dorris Ranch, Wildish Theater, and Camp Putt). These are revenue-generating funds, and revenue is restricted to use for that fund.
- *Reserve Funds*: There are currently four (Aquatics, Technical Equipment, Vehicle/Equipment, and Sports Park Reserve). Funds are allocated to reserve funds for later purchase of large dollar items through transfers from the General Fund or earmarked revenues.
- *Willamalane Center/WAAC Construction*: This is a new construction fund established in 2011 for Willamalane Center and WAAC improvements. It is funded with a credit bond.

Fund	Revenue By Category	% of Total Budget
General Fund	12,377,737	69.82%
Building & Construction Fund	607,053	3.42%
SDC Fund	794,942	4.48%
Special Revenue Funds	679,213	3.83%
Reserve Funds	669,935	3.78%
Willamalane Center/WAAC Construction	2,600,000	14.67%
Total Budget	17,728,880	1.00

Source: Willamalane Park and Recreation District

Table 14: Budget by Fund Category, FY 2011

General Fund Budget

Revenues

For this analysis, only the General Fund category will be reviewed. It represents almost 69 percent of the total operating budget. The General Fund represents tax-generated revenue, as well as grants, fees and charges, donations, and other miscellaneous related items. The General Fund is the most useful for comparison purposes.

As illustrated in ***Table 15***, property taxes make up the highest portion of the General Fund revenue (65 percent). Willamalane's revenue distribution has not changed significantly from 2002. The cash carryover has increased from 7.37 percent in 2002 to 10.75 percent in 2011.

Revenue Source	Amount	% of Total
Taxes	7,923,197	64.85%
Fees & Charges	2,332,895	19.09%
Interest Income	30,000	0.25%
Grants	314,416	2.57%
Donations	74,900	0.61%
Miscellaneous	34,014	0.28%
Rental Revenue	194,990	1.60%
Cash Carryover	1,313,325	10.75%
Total	12,217,737	1.00

Source: Willamalane Park and Recreation District

Table 15: General Fund Revenue Sources, FY 2011

User Fees

As shown above, fees and charges from program services account for 19 percent of the revenue in the General Fund. Eighty five percent of the District's non-tax revenue comes from program fees, program charges, and rental revenue. Willamalane's rate structure was examined as part of the development of the Cost Recovery Model in 2008.

Generally in communities, recreation programs are funded through a combination of general funds and user fees. To a lesser extent, grants and corporate sponsorships are a source of funding. Up until the late 1960's and 1970's, programs were often offered free of charge.

With overall decreases in public funding and more constraints to increased property taxes, recreation agencies across the country now rely more on user fees for program funding.

A variety of strategies are used by park and recreation agencies to set program fees. Generally, policies are based on the *priority of the program area, community expectations* regarding fees and charges*,* and *trends* in the field of parks and recreation. For example, if serving teens is a high community priority, lower fees may be set to increase use and make programs accessible. Often fees and charges cover the majority of the cost for adult programs and athletics. Programs for youth, seniors, and individuals with disabilities are frequently subsidized. Most aquatic programs are subsidized. Agencies often design some programs to generate a profit, such as special events and golf. Sometimes this profit is earmarked for the operation of the profit center. It can also be returned to the general fund to subsidize less profitable programs that are highly valued by the community.

There is a strong desire in the community, and in Willamalane, to keep programs affordable. However, community expectations about fees and charges may not always be aligned with the realities of District finances.

See the ***Recreation Services Analysis*** chapter for more information on the District's Cost Recovery Model, adopted in 2008.

Department	Revenue	Expense	Net Surplus/ Subsidy	Self-Supporting
Youth Programs	1,234,735	1,842,191	(607,456)	67.03%
Adaptive Rec/Comm Athletics	274,455	323,438	(48,983)	84.86%
Dorris Ranch-Cultural Affairs	199,463	458,242	(258,779)	43.53%
Aquatics - Lively Pool	594,050	1,188,443	(594,393)	49.99%
Aquatics - Willamalane Pool	277,450	966,000	(688,550)	28.72%
Willamalane Adult Activity Center	360,744	1,031,474	(670,730)	34.97%
Willamalane Center Activities	178,882	582,569	(403,687)	30.71%
Total	3,119,779	6,392,357	(3,272,578)	48.80%

Source: Willamalane Park and Recreation District

Table 16: Recreation Services Division Percent of Self-Support, 2010-2011

In ***Table 16, Recreation Services Division Percent of Self-Support***, ***2010-2011,*** all revenues and expenditures that can be directly allocated to specific departments are included, such as direct supervisory and some facility costs. Many of these costs were excluded in 2002, so a direct comparison is not possible.

Three of Willamalane's seven Recreation Services Division departments operate with budgets that are at least 50% self-supporting: Youth Programs, Adaptive Recreation/Community Athletics, and *Splash!* at Lively Park have the highest level of self-support. This is consistent with findings from 2002. Willamalane Park Swim Center and Willamalane Center Activities have the lowest level of self-support. Overall, Willamalane's programs and services are 49 percent self-supporting.

According to consultants MIG Inc. in the 2002 Community Needs Assessment, many communities strive for programs that are 50-75% self-supporting overall with higher levels for certain programs. Often, these goals are phased in over time.

Expenditures

Table 17, Expenditures and Subsidized Percentages by General Fund Category, FY 2011, shows District's budgeted expenditures by General Fund category and the corresponding subsidized percentages. The subsidized percentages reflect the amount of tax dollars supporting each division.

The Recreation Services Division (including Aquatics) is allocated the largest portion of the General Fund at 53 percent. This is virtually the same as in 2002. Park Services Division uses about 16 percent of the General Fund, and Administration Services uses 14 percent. This is slightly different from 2002, when Park Services used 15 percent of the fund, and Administrative Services used 17 percent. According to consultants MIG, in the 2002 Community Needs Assessment, many other park agencies spend in the 30 to 35 percent range for park maintenance.

FY 2011 **General Fund Category**	**Expenditure**	**% of Total**	**Subsidized Percentage**
Administrative Services	1,712,478	14.02%	99.77%
Total Recreation Services	6,425,827	52.59%	55.85%
Recreation Services Less Aquatics	4,271,383	34.96%	53.98%
Aquatics	2,154,444	17.63%	59.55%
Park Services	1,952,115	15.98%	95.34%
Debt Pmts/Transfers	850,529	6.96%	100.00%
Contingency	1,276,788	10.45%	100.00%
Total	12,217,737	100.00%	76.00%

Source: Willamalane Park and Recreation District

Table 17: Expenditures and Subsidized Percentages by General Fund Category, FY 2011 Budget

As expected, the Administrative Services and Park Services Divisions produce the least amount of revenue and, therefore, have very high subsidy rates. The Recreation Services Division, when Aquatics is included, has a subsidy rate of 56 percent. In 2006, when the Cost Recovery Model was developed, it had an overall subsidy rate of 52.5 percent.

Debt Service

Since 2002, the two general obligation (G.O.) bonds for construction of and improvements to Willamalane's two swimming pools have been fully paid.

The District currently has two full faith and credit bonds, which were issued in 2005 and 2010. A breakdown of these loans is as follows:

1. Community Recreation Center (2005)	$1,350,000
2. Willamalane Center & Adult Activity Center (2010)	$2,600,000
Total	**$3,950,000**

The 2005 bond issue helped construct the Community Recreation Center, which replaced both the Memorial Building Community Center and the Administration Center. The sale of two district properties also helped offset construction costs. The 2010 bond issue paid for the purchase of and improvements to the Willamalane Center for Sports and Recreation, and HVAC improvements at Willamalane Adult Activity Center.

Since 2002, the District's debt obligation has shifted from G.O. bonds to full faith and credit bonds. G.O. bonds are voter-approved bond measures for capital construction and improvements. They are levied outside of the non-school government limit of $10.00 per $1,000 of assessed value. Interest and principal payments for Willamalane's G.O. bonds were paid from the taxes that were levied for these bonds. Interest and principal payments for Willamalane's full faith and credit bonds, however, are paid from property tax receipts, and to a lesser extent revenue generated at Willamalane Center. This diminishes the District's ability to use property tax receipts to provide programs and services.

In total, the District's debt obligation has decreased by $1,880,000 since 2002. In FY 2011, debt payment equaled 1.4 percent of Willamalane's budgeted expenses. Debt payment on the Willamalane Center/Adult Activity Center bonds will begin in FY 2012.

Assessed Valuation

In December 2004, voters approved the Glenwood Urban Renewal District to develop the Glenwood area. In November 2007, voters approved the Springfield Downtown Urban Renewal District. Total assessed value reported in October 2010 for these two urban renewal districts is $32,620,658. Urban renewal districts are excluded from the District's total assessed value for the levy of property taxes.

The current total assessed value of property within the District is $4,019,672,725 (inclusive of urban renewal districts). This is a 62 percent increase since 2002. The District's permanent tax rate is $2.0074 per thousand.

Key Findings - Management and Operations Analysis

- Despite the poor economy, Willamalane is growing. Since 2002, the total operating budget has increased by 54 percent. Willamalane's staff ranks have grown by 13 FTE. The assessed valuation of the District has grown 62 percent.

- There is a strong desire in the community, and in Willamalane, to keep programs affordable. However, community expectations about fees and charges may not always be aligned with the realities of District finances. Significant work was done to address this in the development of the 2008 Cost Recovery Model.

- The Recreation Services Division, which produces 85% of the District's non-tax revenue from program fees and charges and rental revenue, has an overall subsidy rate of 56% (Table 17). This is up from a subsidy rate of 51 percent in 2002.

- Increasing the schedule of fees and charges and decreasing expenses may reduce the subsidy rate for individual programs and also provide more revenue for additional District services if enrollment numbers do not decrease.

- Under the current organization, Administration costs account for 14 percent of the General Fund. Most agencies try to keep administrative costs to about 15-20%.

- Willamalane currently spends about 16 percent of the General Fund on Park Services Division expenses. Many other park agencies spend in the 30 to 35 percent range for park maintenance.

- Since 2002, the two general obligation bonds for Willamalane's aquatics facilities were paid off, and two new full faith and credit bonds for the CRC, Willamalane Center, and WAAC were incurred. Overall, Willamalane's bonded debt has decreased by $1.9 million.

COMMUNITY NEEDS ASSESSMENT KEY FINDINGS

- The District planning area's population is expected to grow from 67,031 to 81,608 residents in the next 20 years. This is a slowdown in the growth rate from the 2002 Community Needs Assessment. While the growth rate has decreased, the population is still growing, so a corresponding increase in facilities and services will be needed.

- Since 2002, Willamalane's operating budget has increased by 54 percent. Willamalane's staff ranks have grown by 13 FTE. The assessed valuation of the District has grown 62 percent.

- People know us: In 2002, 66 percent of survey respondents were somewhat to relatively familiar with Willamalane; in 2010, it increased to 85 percent.

- People like us: In 2002, 59 percent of survey respondents rated the park and recreation services offered by Willamalane as very good or excellent (4 or 5 out of 5); in 2010, it increased to 86 percent.

- People like how we are maintaining our parks and facilities: Eighty-seven percent of survey respondents are very or extremely satisfied with park and facility maintenance (4 or 5 out of 5).

- District parks, recreation facilities and services are seen as important community resources. Seventy percent of Community Survey respondents have visited a park or facility in the last year. This is up from 60 percent in 2002.

- The number one reason survey respondents don't visit parks and recreation facilities more frequently is *not enough time*. *Cost* is also a significant factor. For teenagers, the number one reason is there are *not enough activities to do*.

- District residents want more or improved recreation services for teens. This is consistent with findings from 2002.

- Teenagers want a place to hang out with friends, and more active recreation facilities at District parks. They also want more drop-in activities provided inexpensively. This is also consistent with findings from 2002.

- The proposed overall level of service standard for parkland is 14 acres per 1,000 residents. This is the same standard that was used in the 2002 Community Needs Assessment. Based on this standard, 160 additional acres of parkland are currently needed. By 2030, 364 additional acres will be needed. In addition to numerical

standards, the District also evaluates geographic distribution and adequate public access to parks and facilities when assessing needs.

- There is strong community interest in indoor recreation facilities for a variety of uses, followed by off-street bicycle paths and trails, and smaller, close-to-home neighborhood parks.

- The public believes outdoor water play areas, riverfront access points, and community gardens are the outdoor recreation features most needed in parks.

- There is strong public support for the District continuing to collaborate with partners to most effectively meet needs, avoid duplication of efforts, and leverage funds.

- The District has made strides in providing diverse programs and services that are aligned with patron demands and the District's Cost Recovery Model. Programs need to be evaluated on an ongoing basis in order to keep them responsive to changing community needs and aligned with the District's cost recovery goals.

Appendix A-1
Park and Facility Classifications and Definitions

TABLE A-1: Park and Facility Classifications and Definitions

Type of Park or Facility	Definition	Benefits May Include	Size	May Include	Typically Does Not Include	Parks and Facilities
Neighborhood Park	Small park located within biking and walking distance of users, generally designed for informal activities. Service Area Radius of 1/4 to 1/2 mile	Provides **ACCESS** to basic recreation opportunities for nearby residents of all ages Contributes to **NEIGHBORHOOD IDENTITY**	Current Range: .81 to 26.99 acres Proposed average size for new parks: minimum 5 acres	Children's play areas Court sports facilities Picnic tables and benches Paths Lighting Drinking fountains Informal play areas Neighborhood gardens Portable rest rooms, when needed Natural areas	Recreational facilities intended for large groups, i.e., sport league games, tournaments Off-street parking Permanent rest rooms	Bluebelle Park Douglas Gardens Park Fort (William S.) Memorial Park Gamebird Park James Park Jasper Meadows Jesse Maine Memorial Park Meadow Park Menlo Park Page Park Pride Park Rob Adams Park Robin Park Royal Delle Park Thurston Park Tyson Park Volunteer Park Willamette Heights Park/Overlook
Community Park	Larger park that provides active and passive recreational opportunities for all city residents. Accommodates large group activities. Service Area Radius of 2 miles	Provides a variety of **ACCESSIBLE RECREATION OPPORTUNITIES** for all age groups Provides **ENVIRONMENTAL EDUCATION** opportunities Serves **RECREATION NEEDS OF FAMILIES** Provides opportunities for **COMMUNITY SOCIAL ACTIVITIES and positive COMMUNITY IDENTITY**	Current Range: 14.03 to 32.64 acres Proposed average size for new parks: 15 to 30 acres	Children's play areas Competitive sports fields Community recreation facilities Court sports facilities Skateboarding facilities Off-street parking Rest rooms Public art/Fountains Single and group picnic areas Paths Lighting Natural areas Interpretive facilities Water access Amphitheaters Festival space Community garden Unprogrammed open space		Island Park Lively (Jack B.) Memorial Park Willamalane Park
Natural-Area Park	Area managed for both recreational use and natural values. Provides opportunites for nature-based recreation, such as wildlife viewing, hiking, jogging, bicycling, and nature photography.	Provides opportunities for **EXPERIENCING NATURE** close to home Protects valuable **NATURAL RESOURCES and WILDLIFE** Contributes to the **ENVIRONMENTAL HEALTH** of the community	Sufficient size to protect resource and accommodate passive recreation	Trailhead amenities Multi-purpose paved trails Soft-surface trails Boardwalks Benches Overlooks Interpretive facilities Wildlife blinds Water access	Facilities that conflict with nature- and trail-oriented recreation Ornamental plants	Eastgate Woodlands/Alton Baker Park Georgia-Pacific Park Harvest Landing
Linear Park	A linear park provides public access to trail-oriented activities, which may include walking, running, biking, skating, etc., and preserves open space. May also provide neighborhood recreation facilities where adequate space is available.	Provides opportunities for **TRAIL-ORIENTED ACTIVITIES** Reduces **AUTO DEPENDENCY** Protects valuable **NATURAL RESOURCES** Connects **COMMUNITY FACILITIES**	Sufficient size to accommodate trail-related activities and green space	Multi-purpose paved trails Multiple access points Benches Children's play area Soft-surface trails Water access Picnic facilities Natural areas		By-Gully Path EWEB Path Lyle Hatfield Path Middle Fork Path West D Street Greenway
Special-Use Park	Special-use parks have unique features or uses.	Provides a variety of **ACCESSIBLE RECREATION OPPORTUNITIES** for all age groups Provides **ENVIRONMENTAL/ HISTORICAL EDUCATION** opportunities Serves **RECREATION NEEDS OF FAMILIES** Provides opportunities for **COMMUNITY SOCIAL ACTIVITIES**	Sufficient size to accommodate activities	Living-history farm Interpretive facilities Water access Arboretum Viewpoint Neighborhood park facilities Natural areas Picnic facilities	Facilities that are in conflict with the special use	Clearwater Park Dorris Ranch Living History Farm Kelly Butte Park/Overlook Mill Race Park Ruff (Wallace M. Jr.) Memorial Park
Sports Park	A park primarily containing competitive sports facilities. May include outdoor and indoor facilities.	Provides opportunities for **COMPETITIVE SPORTS** activities Serves active **RECREATION NEEDS OF FAMILIES**	Sufficient size to accommodate activities	Competitive indoor and outdoor sports facilities Children's play areas Paths Picnic facilities		32nd St Community Sports Park Bob Artz Memorial Park Guy Lee Park
Undeveloped Parkland	Land acquired by the District for future improvement for recreational use.	Provides land to meet future recreational needs of the District	Sufficient size to accommodate planned use		Public access	Gray Homestead Moe Mountain Linear Park Property Pierce Park Property
Community Recreation Facility	Indoor facility intended for recreational use.	Provides a variety of **ACCESSIBLE RECREATION OPPORTUNITIES** for all age groups Serves **RECREATION NEEDS OF FAMILIES** Provides opportunities for **COMMUNITY SOCIAL ACTIVITIES**	Sufficient size to accommodate activities	Senior center Community center Aquatic facility Gymnasium Multi-use rooms Office space Theater		Lively Park Swim Center (Splash!) Memorial Building Willamalane Adult Activity Center Willamalane Center for Sports and Recreation Willamalane Park Swim Center (Richard E.) Wildish Community Theater

Appendix A-2
Public Input Results

PUBLIC INPUT RESULTS

PARK & RECREATION COMPREHENSIVE PLAN UPDATE

Community Needs Assessment

Contents:

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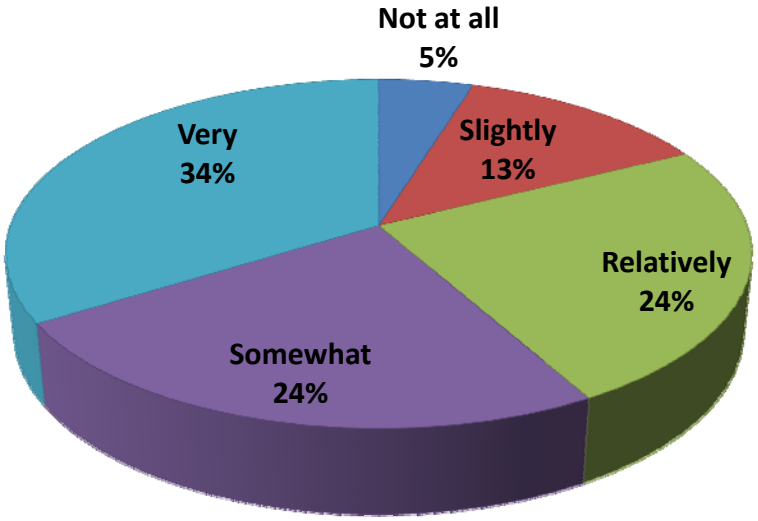
SURVEY Results 5
SPANISH SURVEY 5
TEEN SURVEY 15
COMMUNITY SURVEY 25

SUMMERFEST 2010

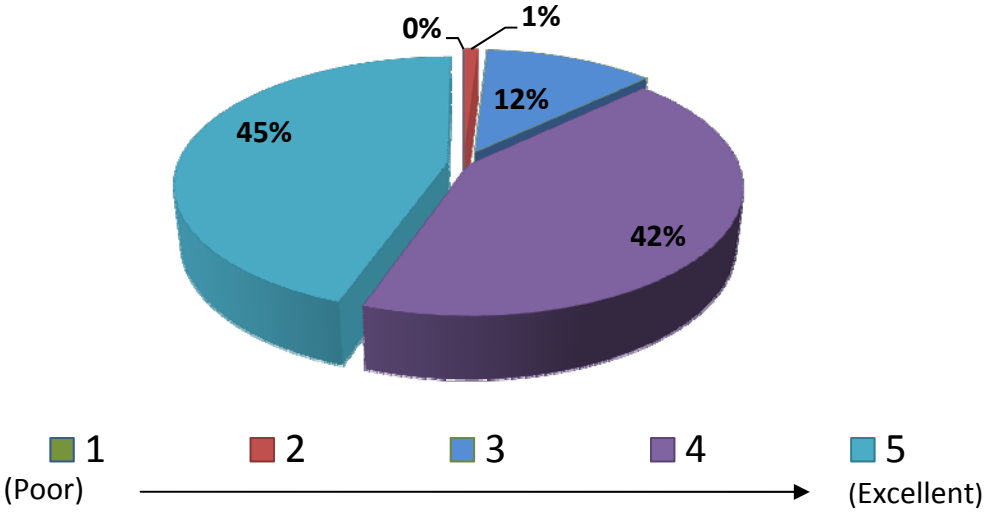
COMPREHENSIVE PLAN QUESTIONNAIRE

316 responses

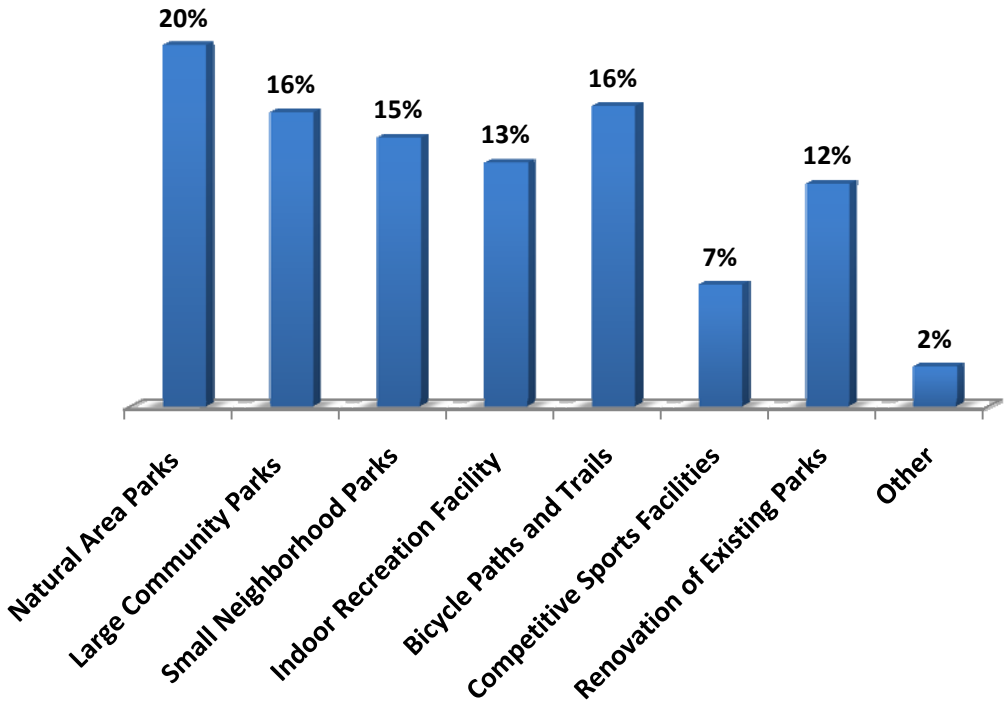
1. How familiar are you with Willamalane Park and Recreation District?



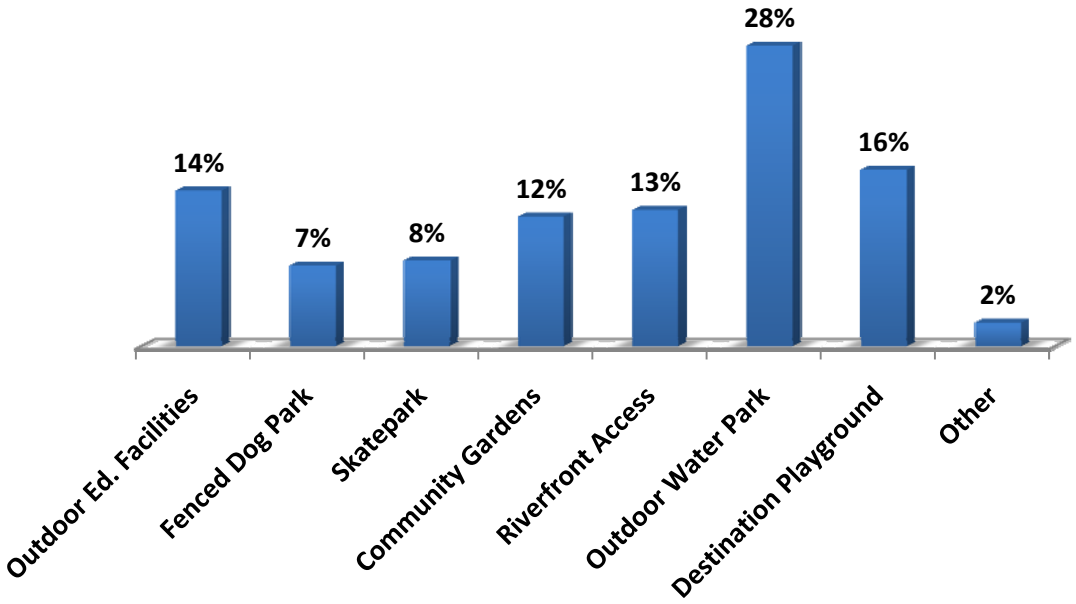
1. On a scale of 1-5, how would you rate the services offered by the District? (i.e., programs, parks, facilities and maintenance)



2. From the following list of major park and recreation projects, please tell us what is most important for our community. Check your top three choices from the list below.



3. Parks include different features. Which of the following outdoor recreation facilities are needed most in Willamalane's parks? Check your top three choices from the list below.



Comments

Ninety six people (30%) offered additional comments at the end of the questionnaire. Many of these consisted of overall appreciations and encouragement for the District or asked for more of what Willamalane is already providing (e.g., pools, concerts, camps, trails, etc.). Others made recommendations regarding additional maintenance, program, and facility needs. The following section summarizes recommendations that were not included as options in the questionnaire.

Existing Facilities

There were several comments that asked for improvements of existing parks in the District. These included requests for additional bathrooms (open year round), drinking fountains, security (especially in the skate park), and better lighting. Other recommendations included improved shade in neighborhood parks, covering of the skatepark, and removal of invasive species in the parks (specifically Eastgate Woodlands).

Additional Facilities

Many people wanted to see more of what Willamalane already provides. Additional recommendations included a skate/ice rink, a concert arena, obstacle courses in parks, a hydro tube at the water park, a rose garden, and challenge course. Several comments were made regarding a need for additional play structures specifically for younger children. One recommendation encouraged the acquisition of McKenzie River frontage for a natural area park, specifically a filbert farm east of Harvest Lane/south of Rodakowski Landing.

Programs

People wanted to see more fairs, concerts and parades in the area. There were requests for more adult programs and for a "Fun Olympics". One person requested that pottery return to Willamalane's programs.

Maintenance and Other General Comments

Several complaints were made about the cleanliness of parks, bathrooms, and specifically the sandbox at Island Park. Additionally, there was concern about loose dogs in the parks (need to enforce existing rules) and one person requested information on areas for fishing in the District.

SURVEY RESULTS

Combined survey results are split into three categories for analysis purposes:

- Spanish survey
- Teen survey
- Community survey (including teen responses)

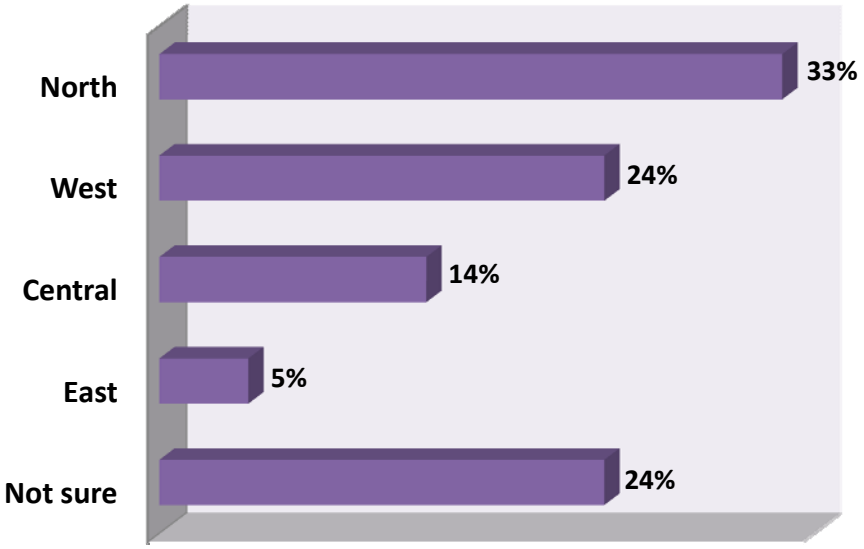
Spanish survey responses are *not* included in the community survey results as it was a different survey instrument, tallied separately, and the low number of participants would likely not change the overall survey results.

SPANISH SURVEY

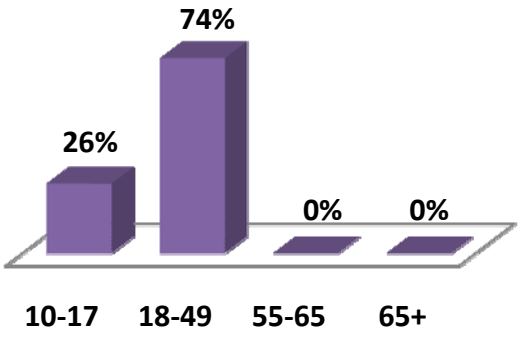
31 responses

Participant Information:

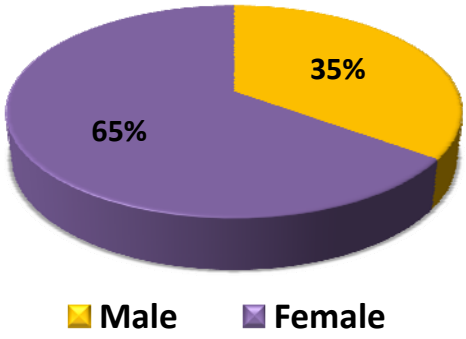
Location of Residence in Springfield



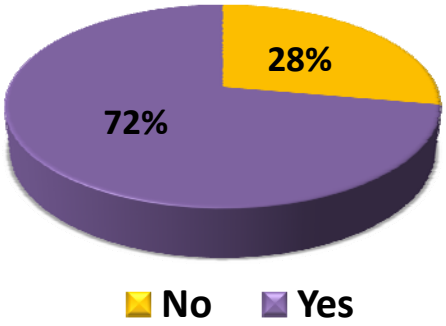
Age of Participant



Gender of Participant

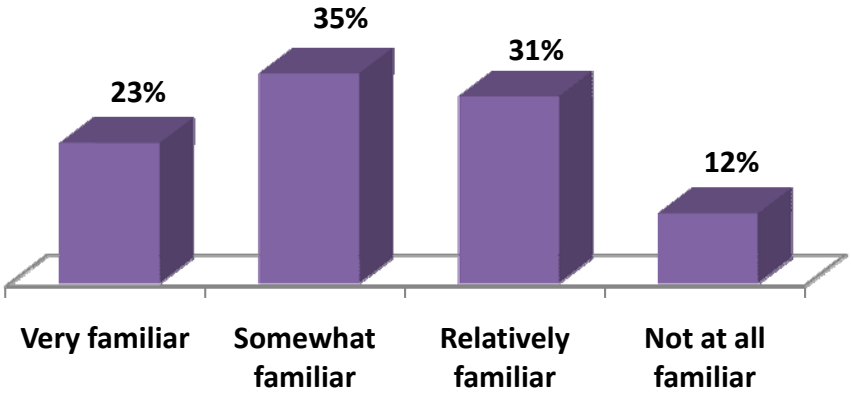


Participants with Children under the Age of 18 in Household

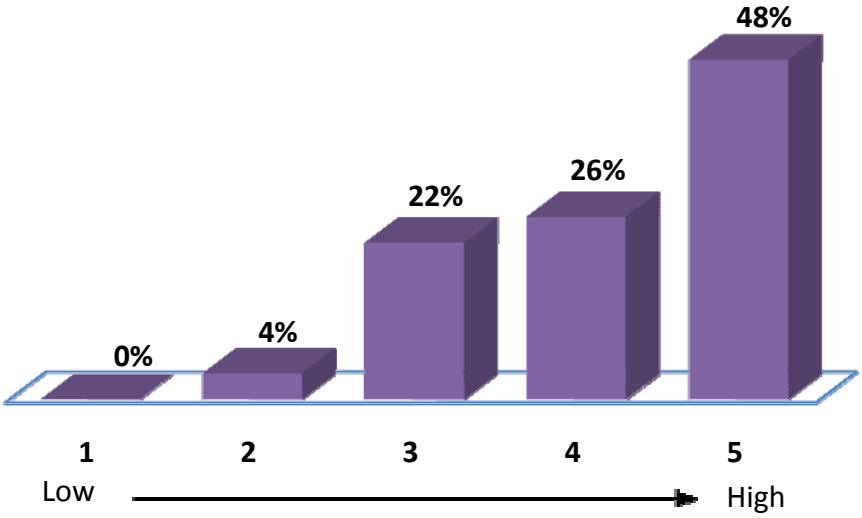


Spanish Survey Results:

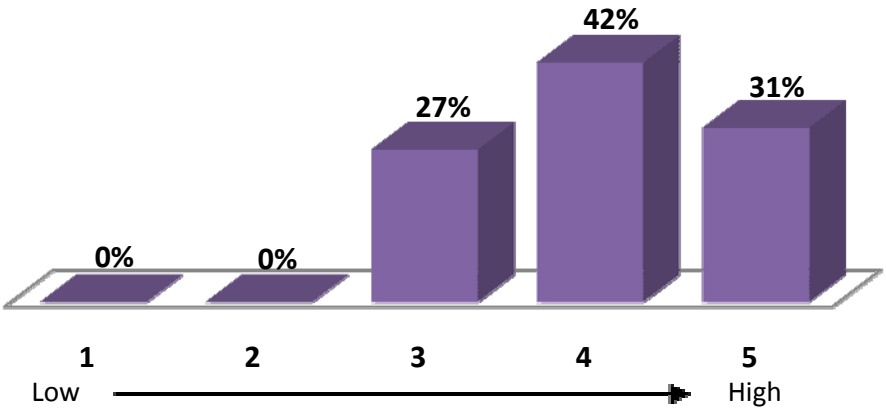
1. How familiar are you with what Willamalane Park and Recreation District does?



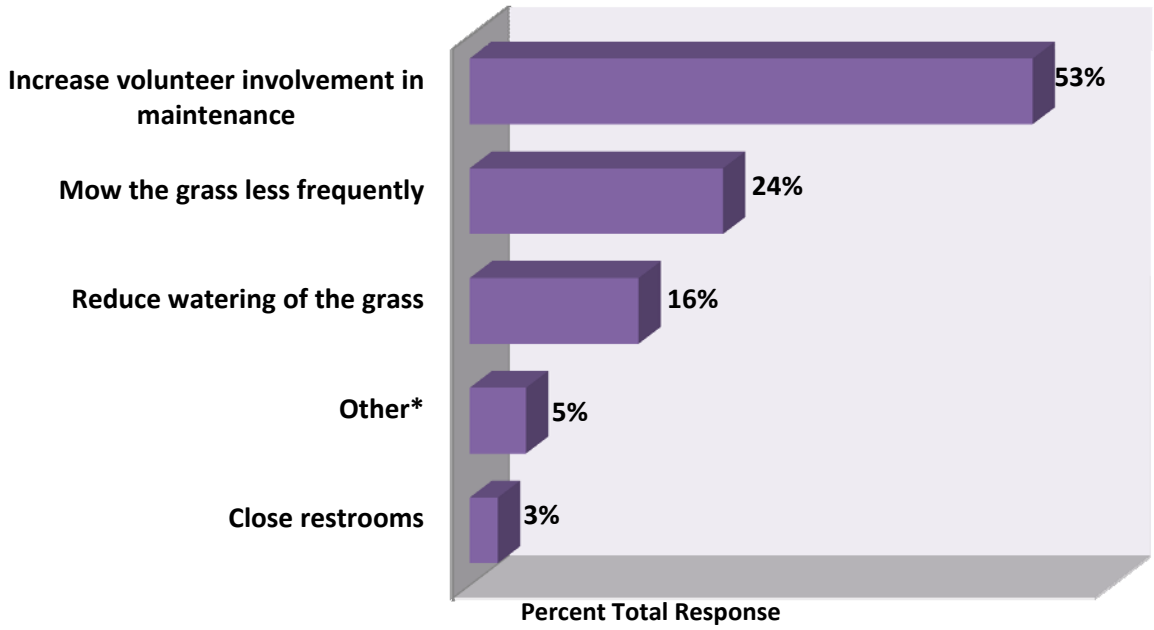
2. On a scale of 1-5, how would you rate the park and recreation facilities and services offered by Willamalane?



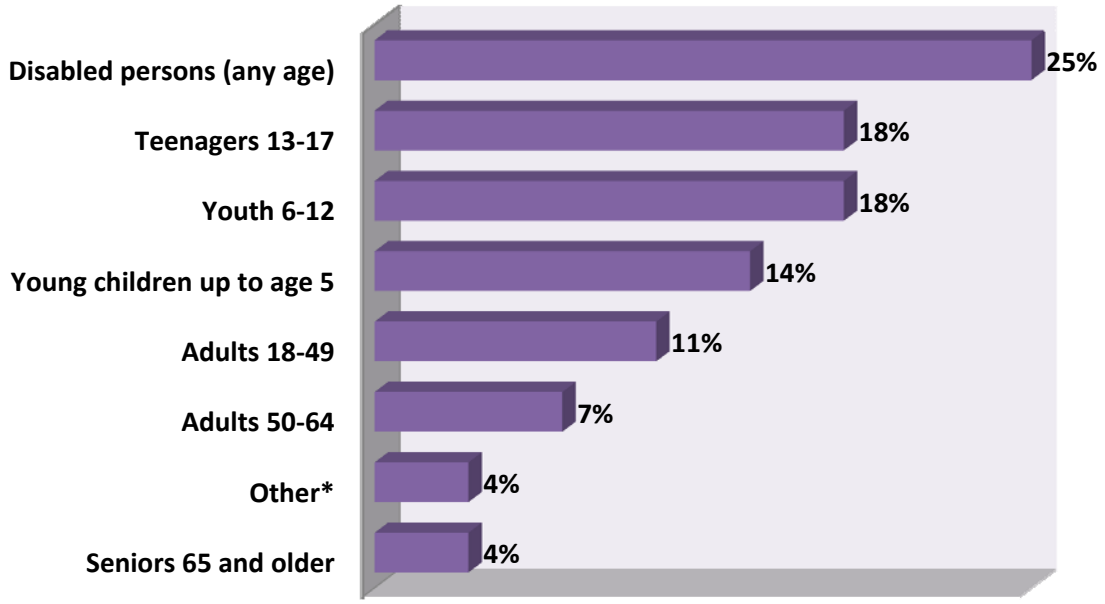
3. On a scale of 1-5, how would you rate your overall satisfaction with park and facility maintenance? *(1 is low and 5 is high)*



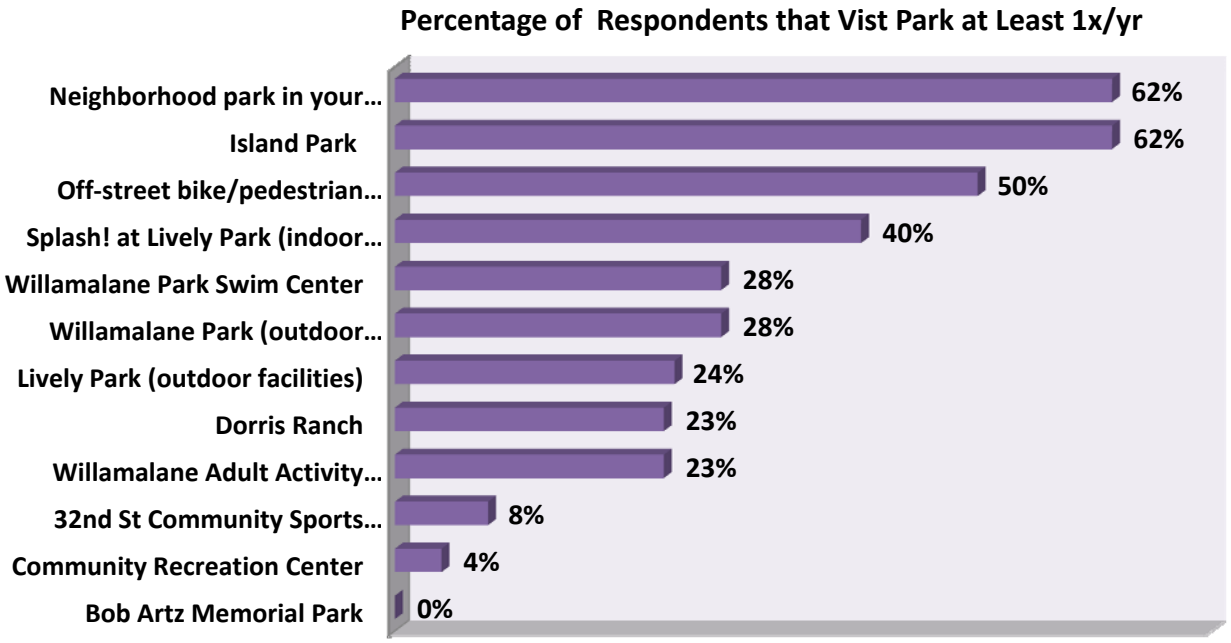
4. If reductions in park maintenance are necessary, which of the following should Willamalane do?

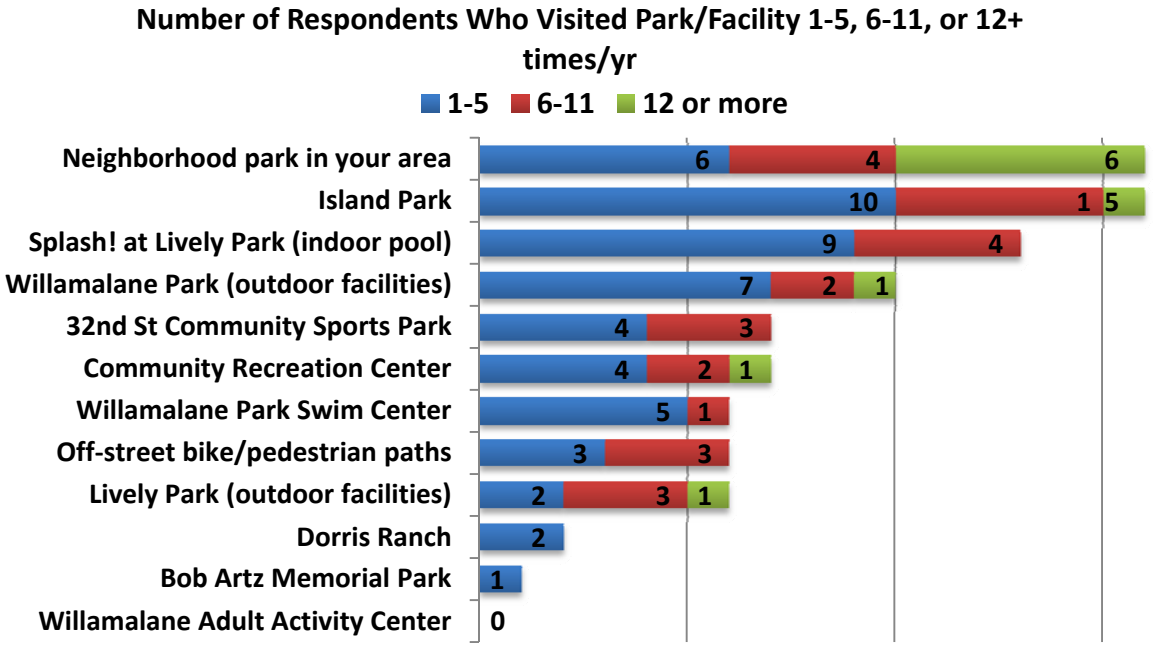


5. What groups need more or improved recreation services in the Springfield area?

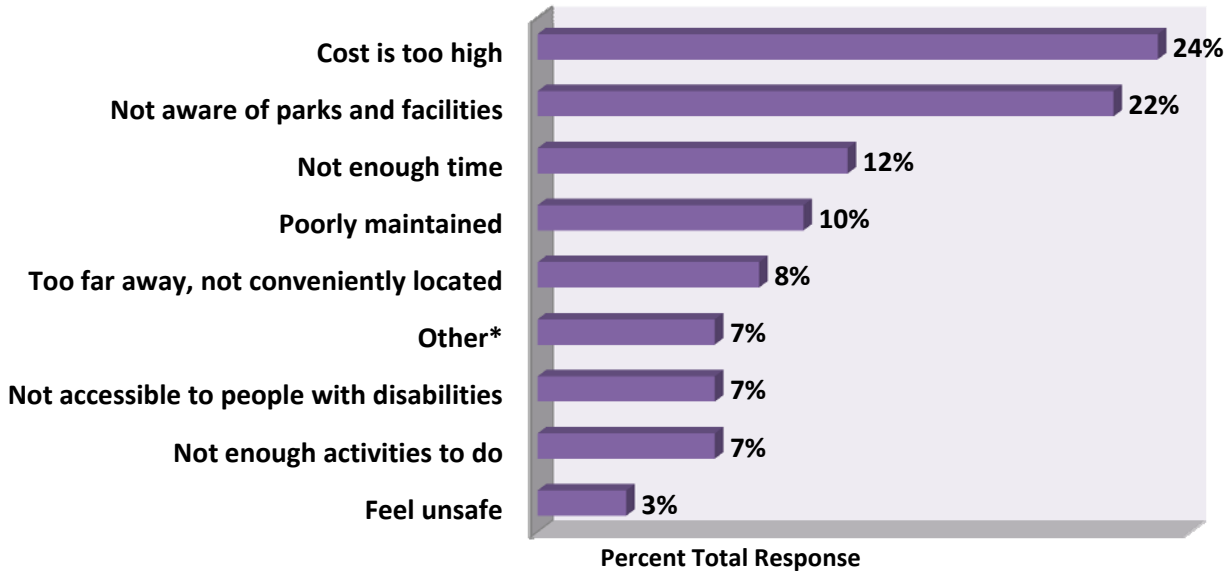


6. How often in the last 12 months (*approximately*) have you used the following Willamalane parks or recreational facilities?

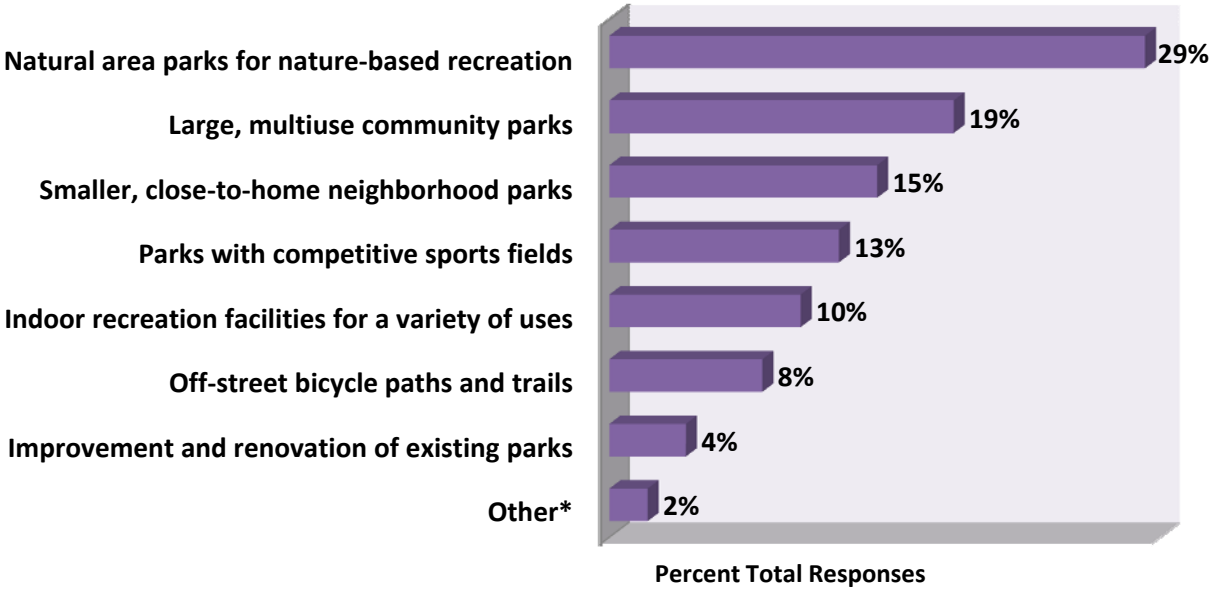




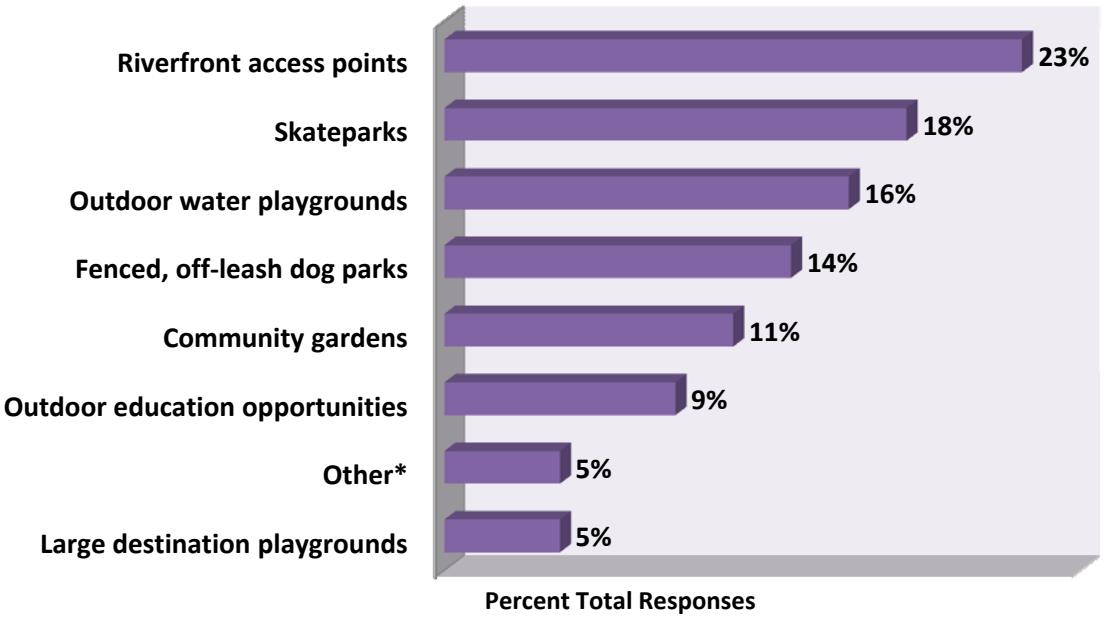
7. What prevents you from visiting parks and recreation facilities in the Springfield area more frequently?



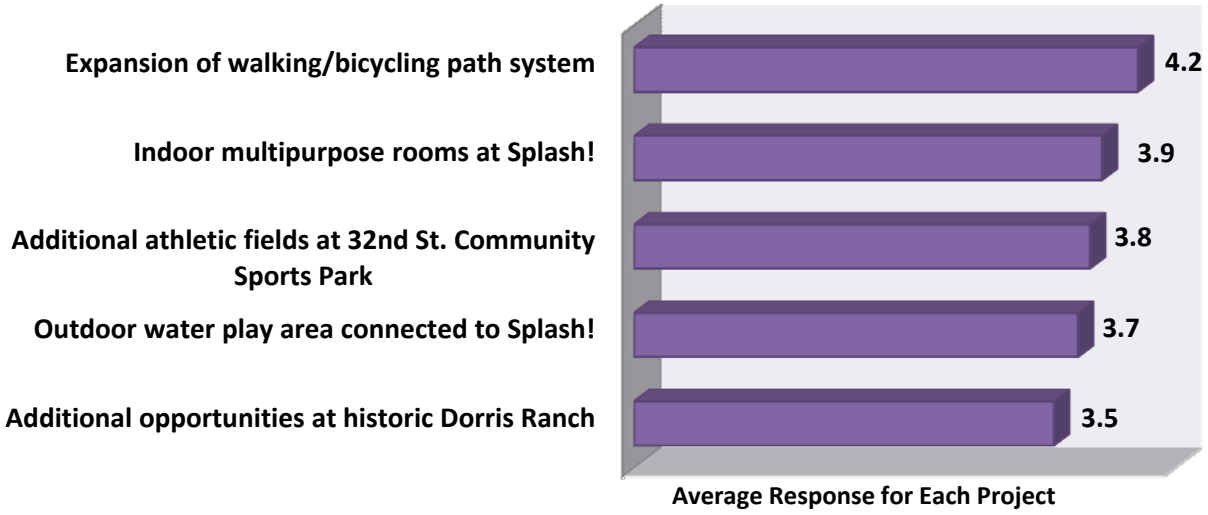
8. Which major park and recreation projects are most important for our community?



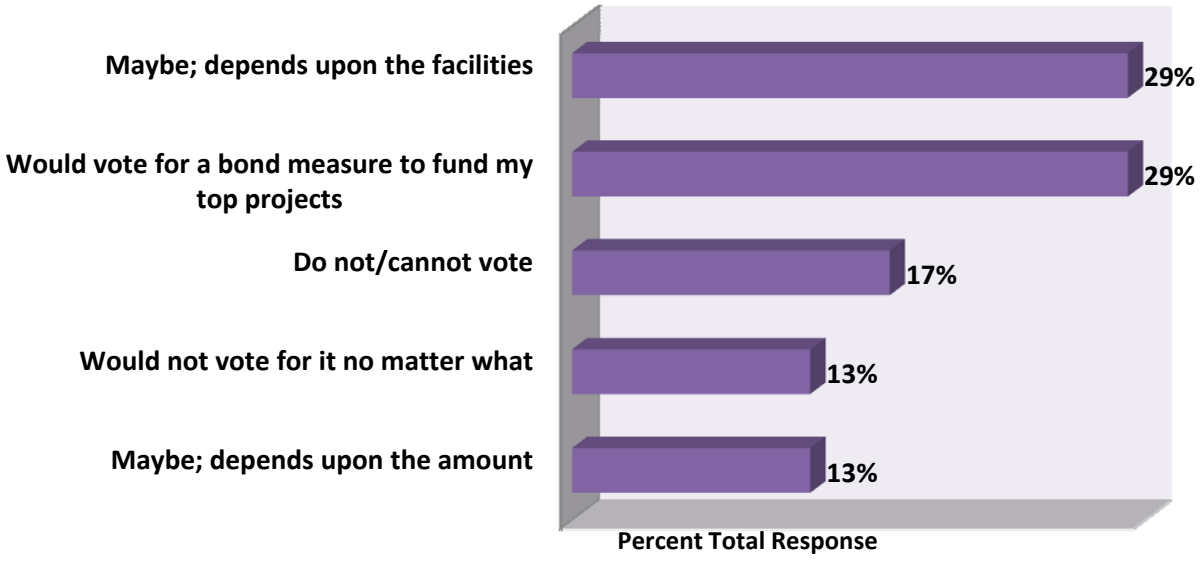
9. Parks include different features. What types of outdoor recreation features are most needed in Willamalane's parks?



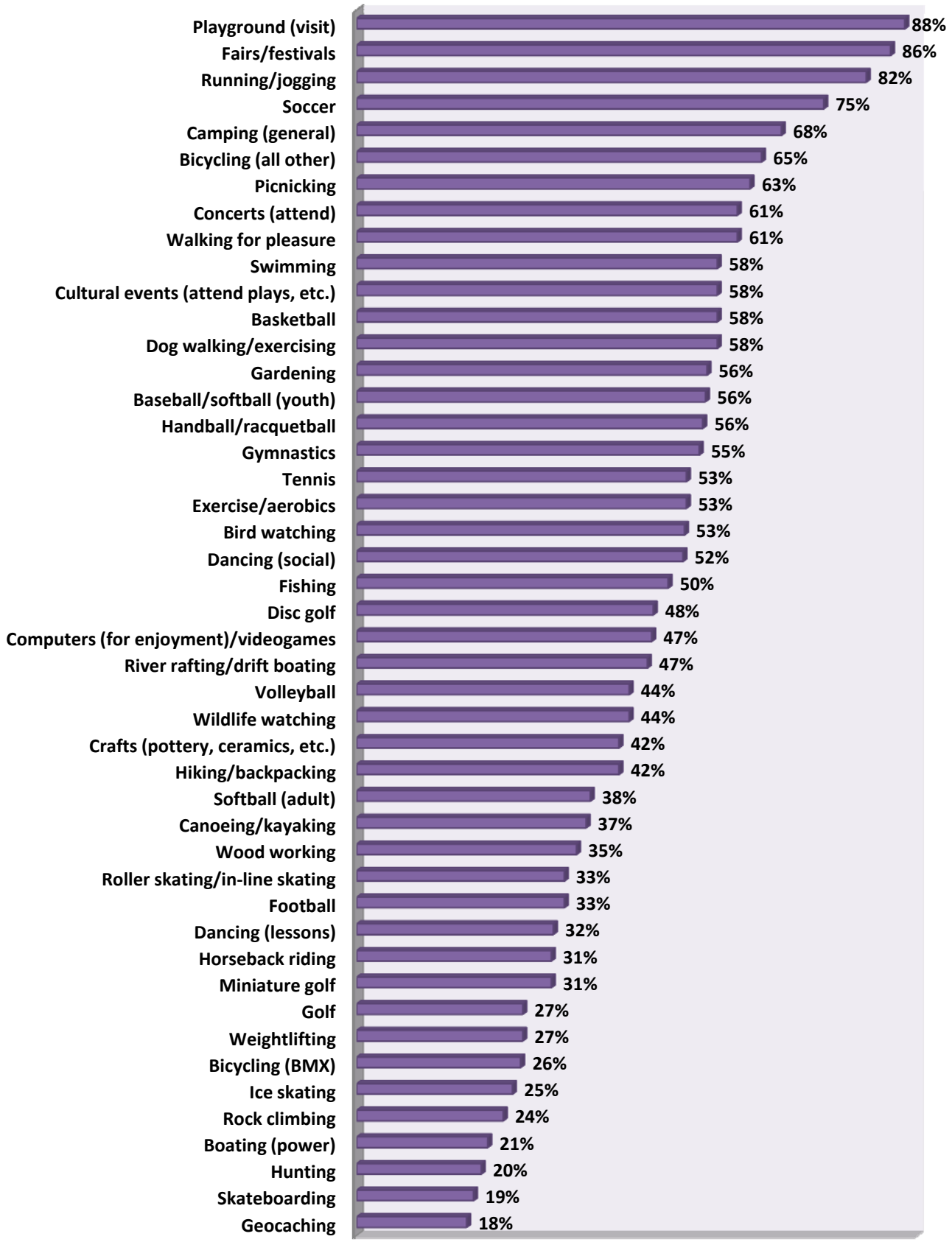
10. How important are the following potential projects to your household?
(1 is least, 5 is most)



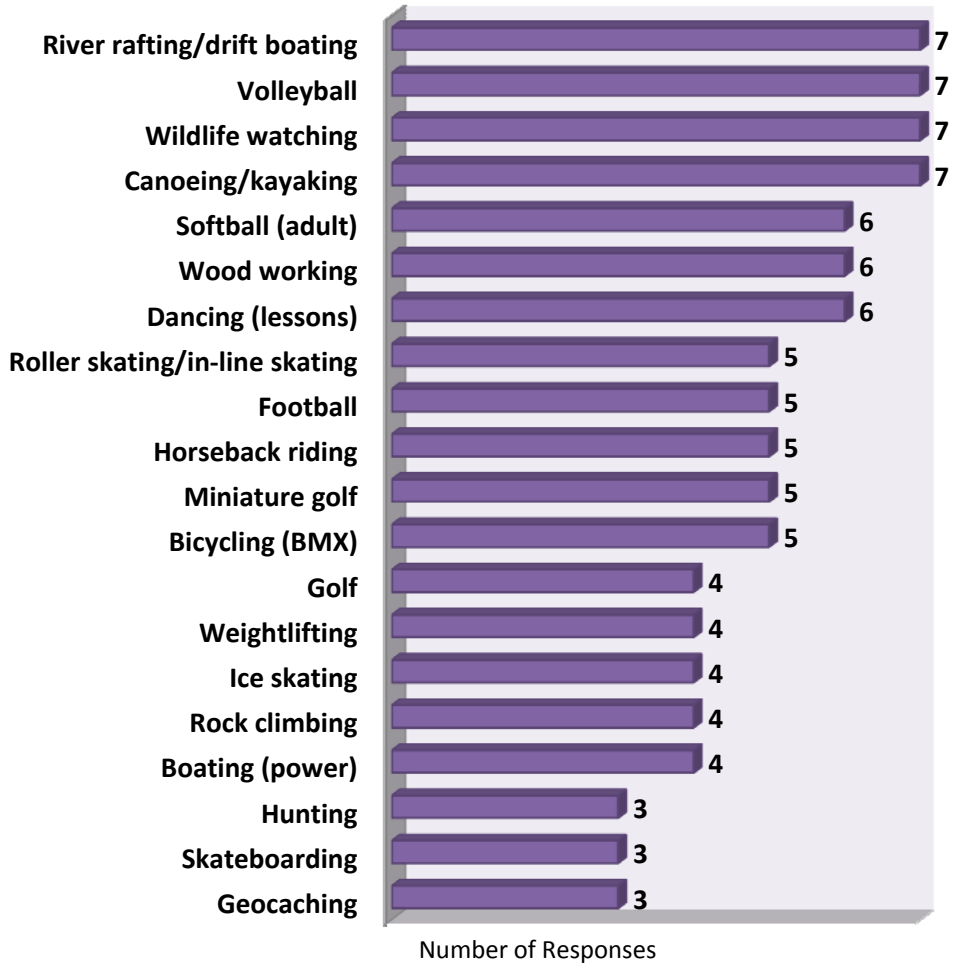
11. Would you vote for a bond measure that would increase your taxes in order to help finance your top priority projects identified above?



12a. When the following activities are in season, how frequently do you participate?



12b. Of all the recreation activities listed, which are your household's five most favorite?
(Below are the top 20 results that received the most responses)

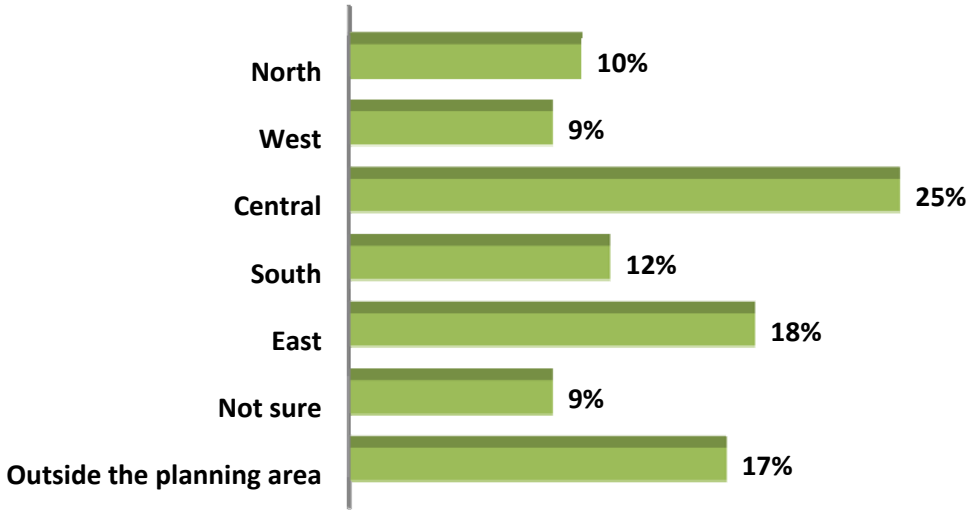


TEEN SURVEYS

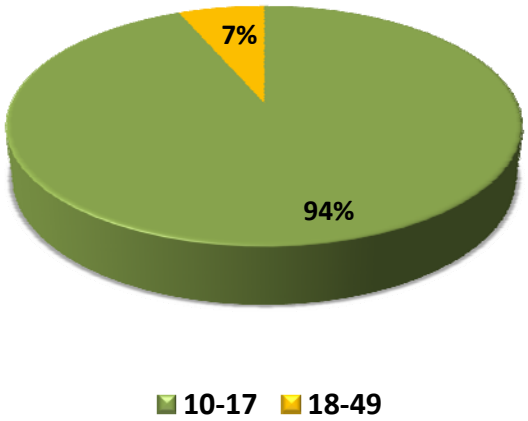
77 responses

Teen Participant Information:

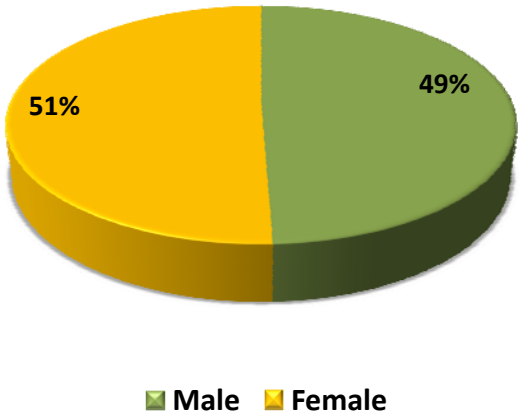
Location of Residence in Springfield



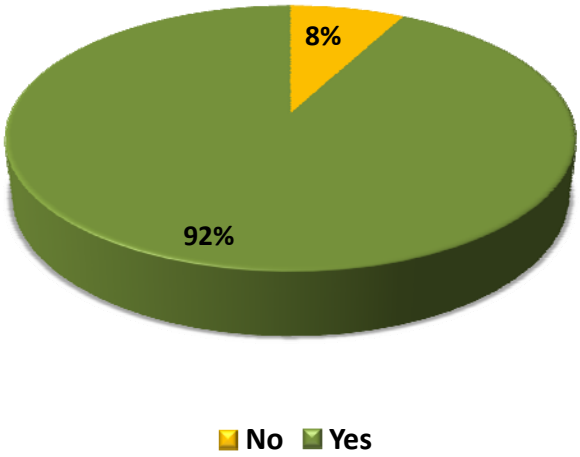
Age of Participant



Gender of Participant

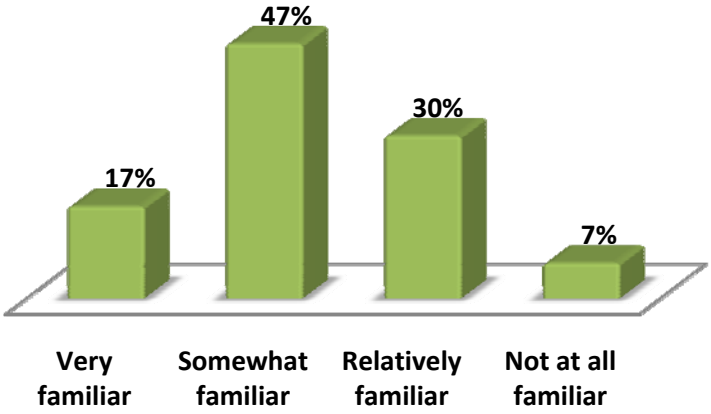


Participants with Children under the Age of 18 in Household

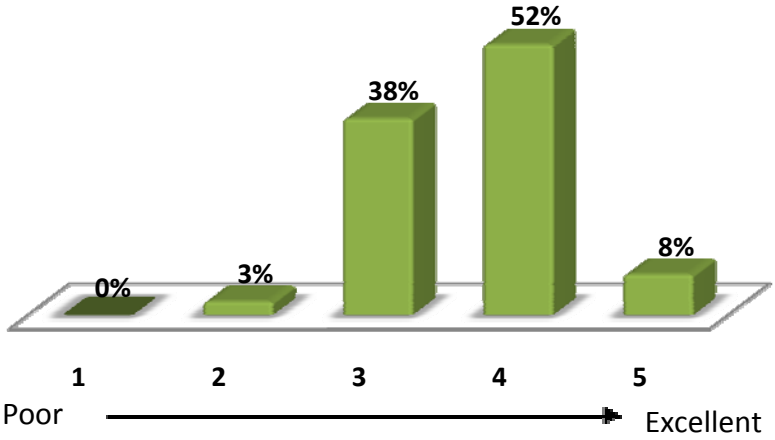


Teen Survey Results:

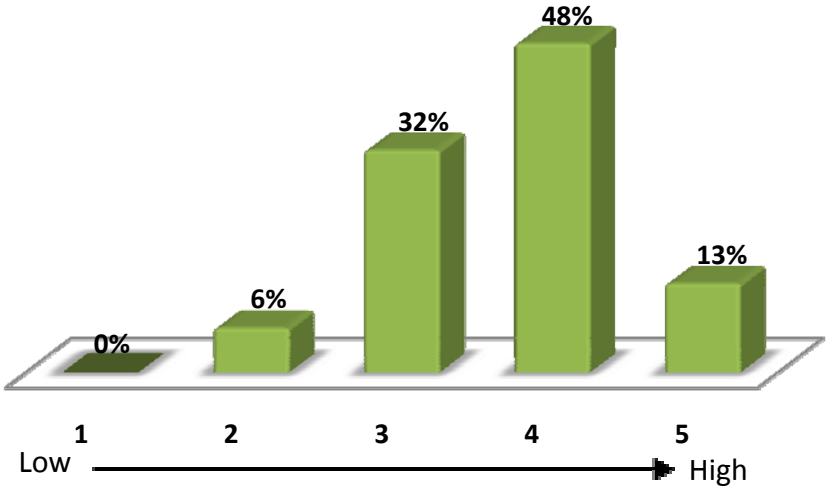
1.) How familiar are you with what Willamalane Park and Recreation District does?



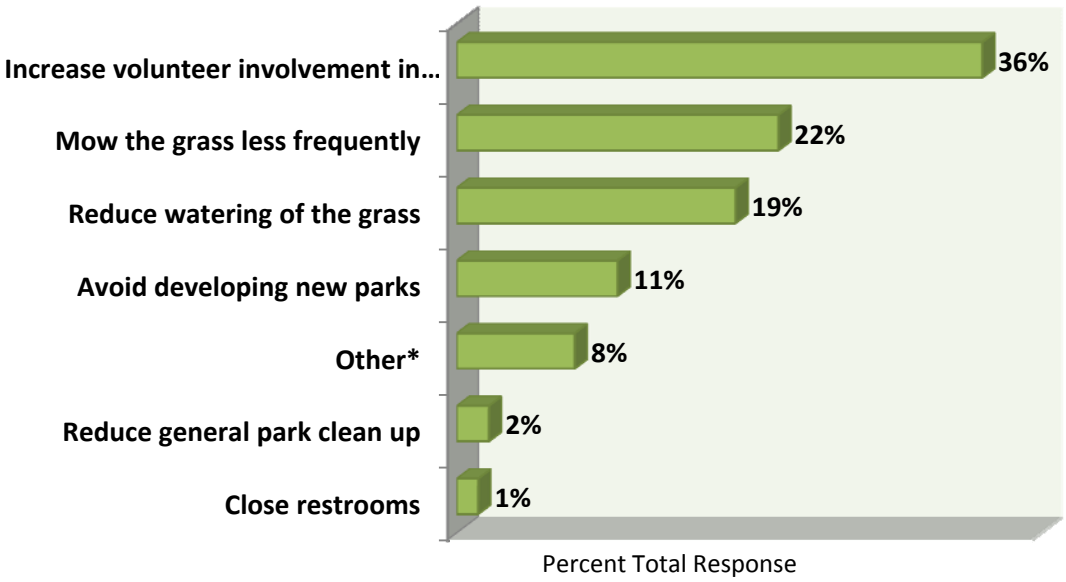
2) On a scale of 1-5 with 1 being poor and 5 being excellent, how would you rate the park and recreation facilities and services offered by Willamalane?



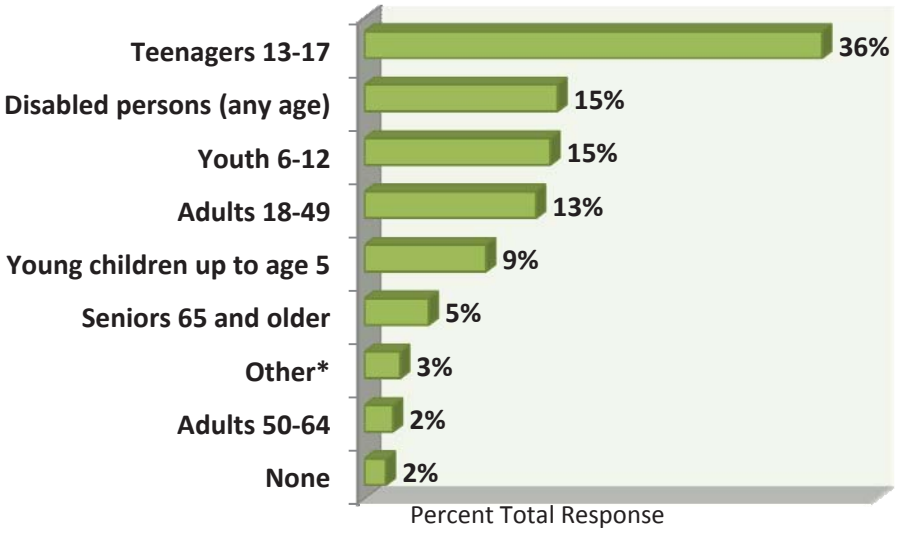
3) On a scale of 1-5, how would you rate your overall satisfaction with park and facility maintenance?



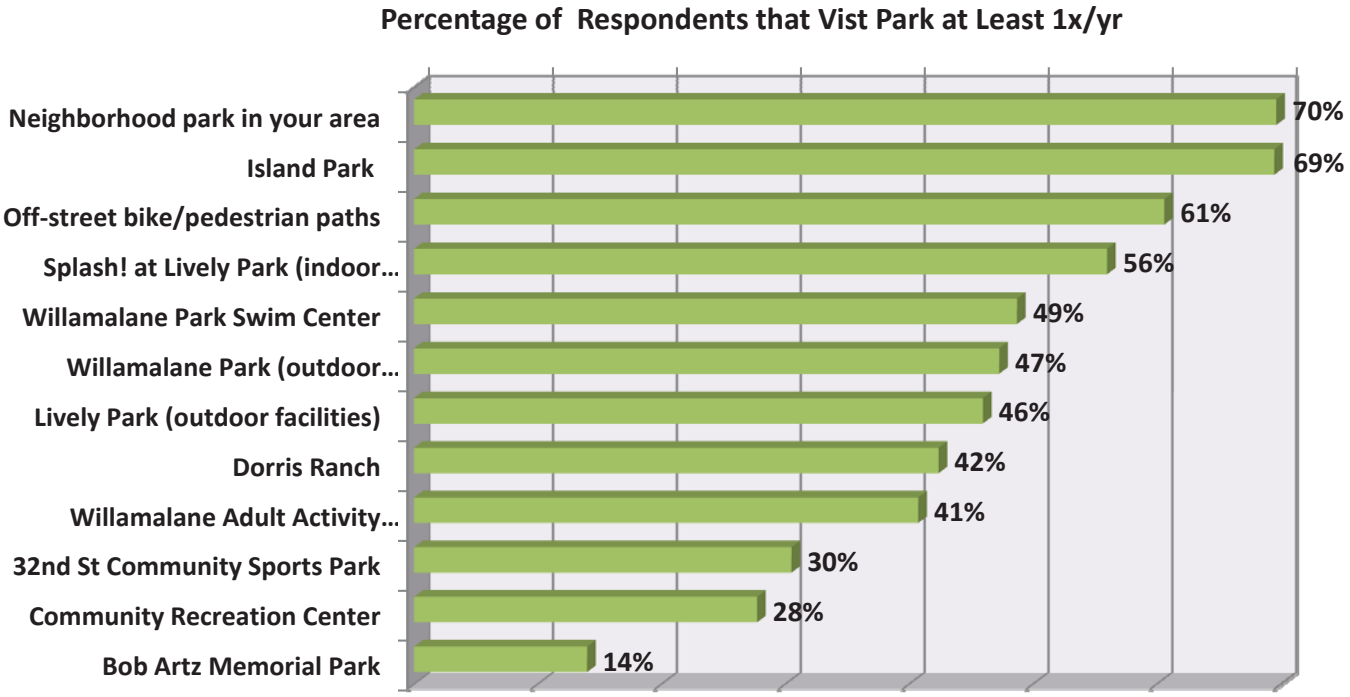
4) If reductions in park maintenance are necessary, which of the following should Willamalane do?

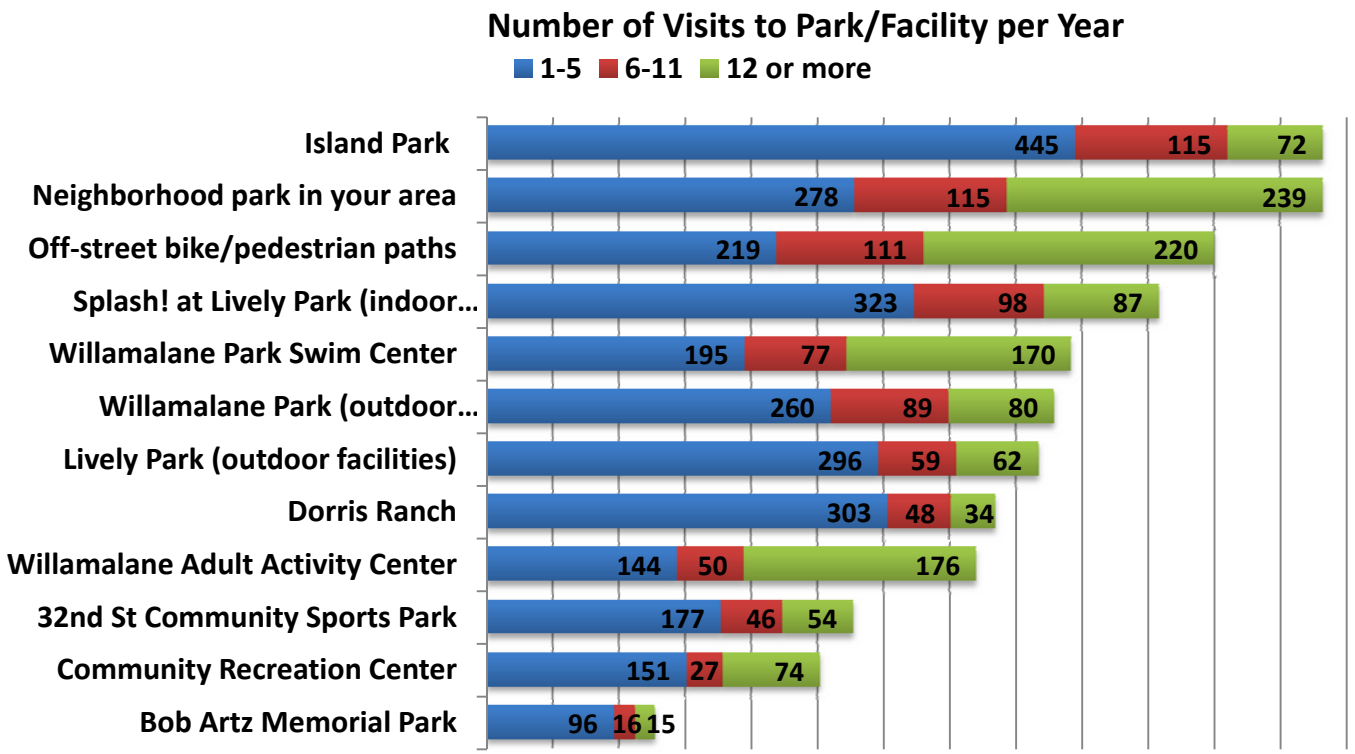


5) What groups need more or improved recreation services in the Springfield area?

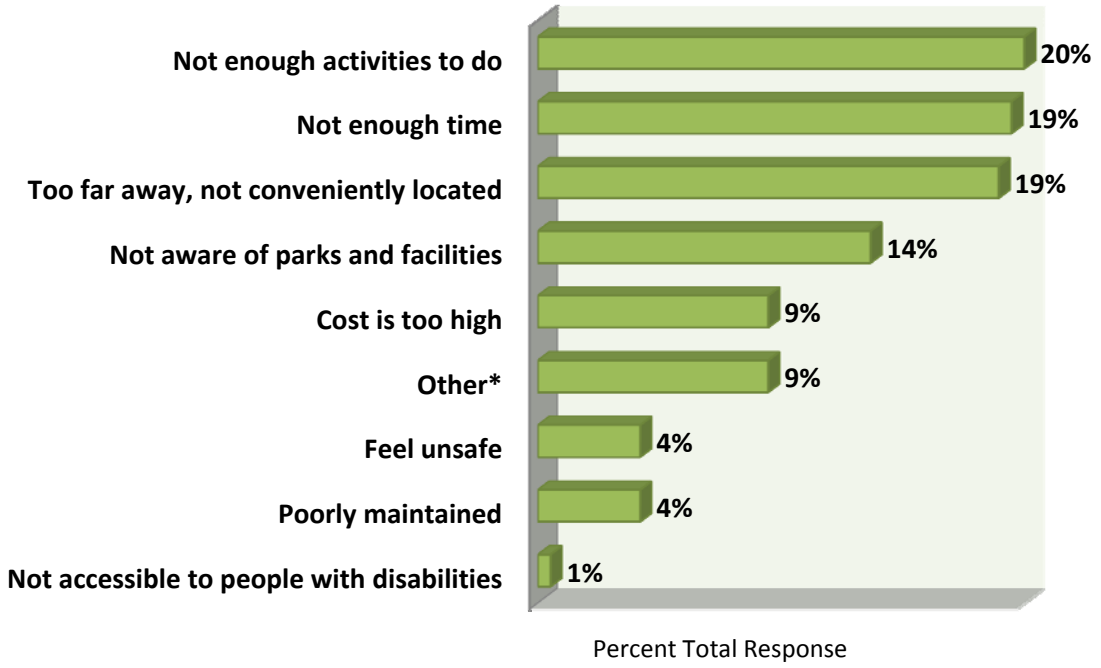


6) How often in the last 12 months (approximately) have you used the following Willamalane parks or recreational facilities?

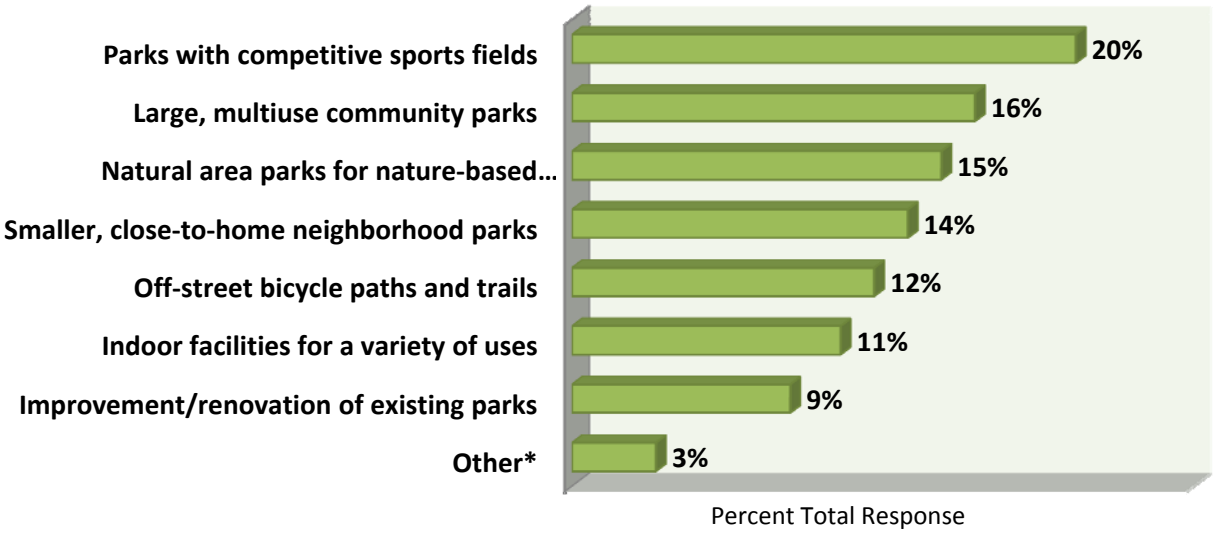




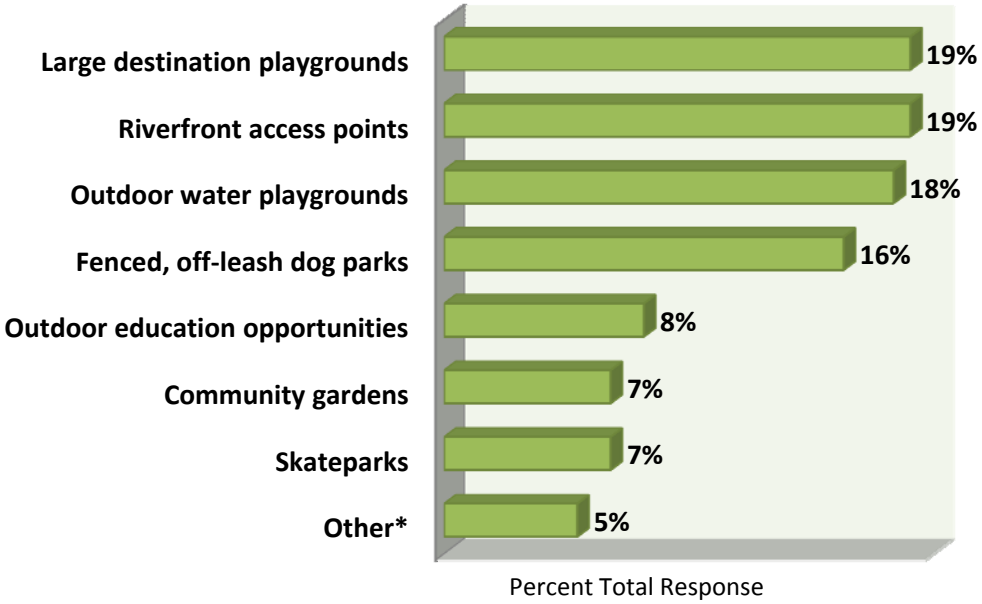
7) What prevents you from visiting parks and recreation facilities in the Springfield area more frequently?



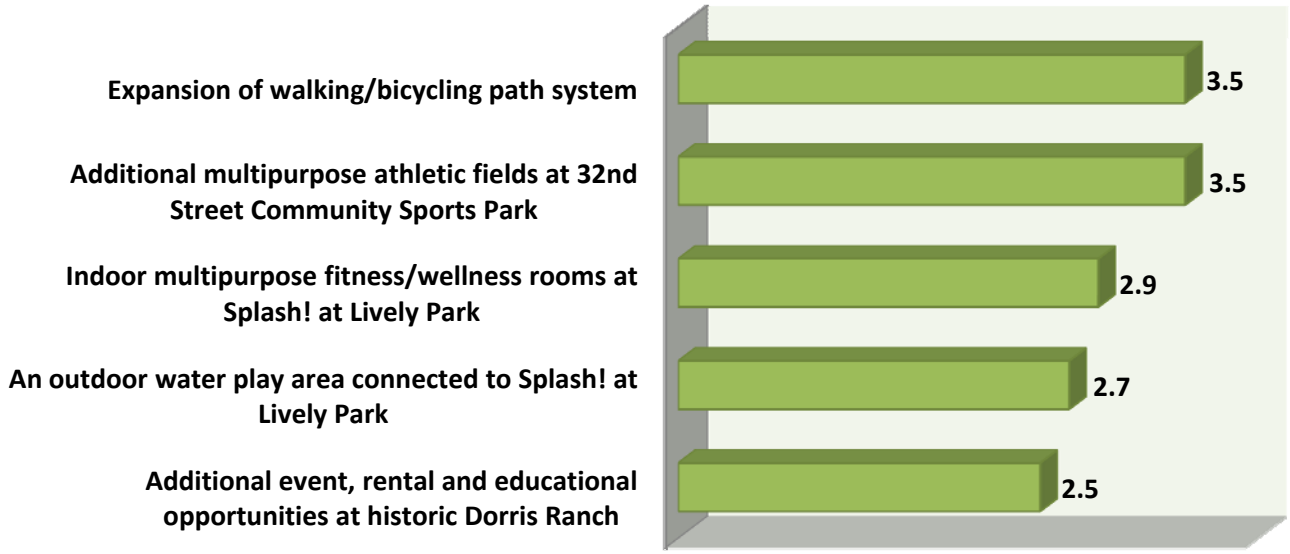
8) Which major park and recreation projects are most important for our community?



9) Parks include different features. What types of outdoor recreation features are most needed in Willamalane's parks?

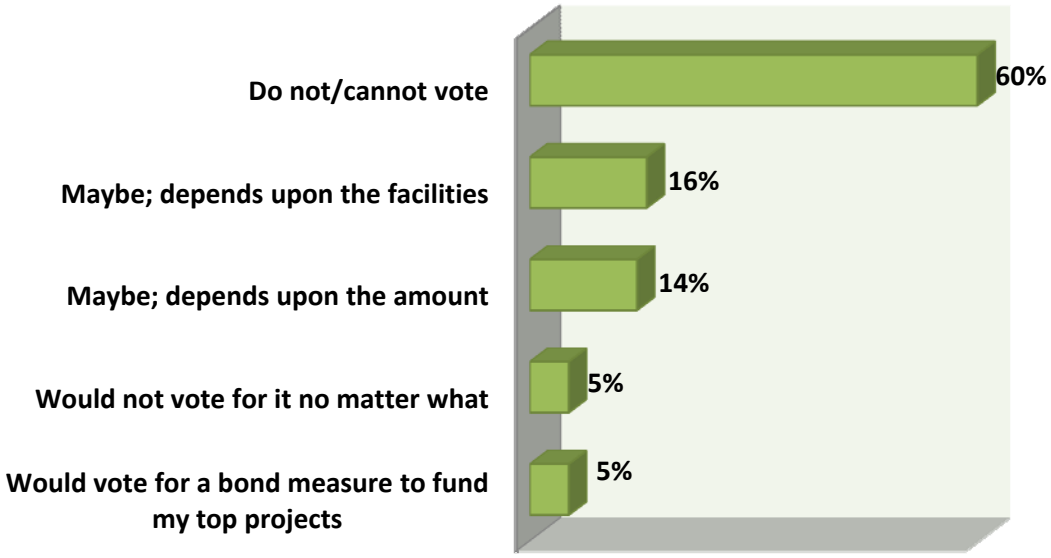


10) How important are the following potential projects to your household?



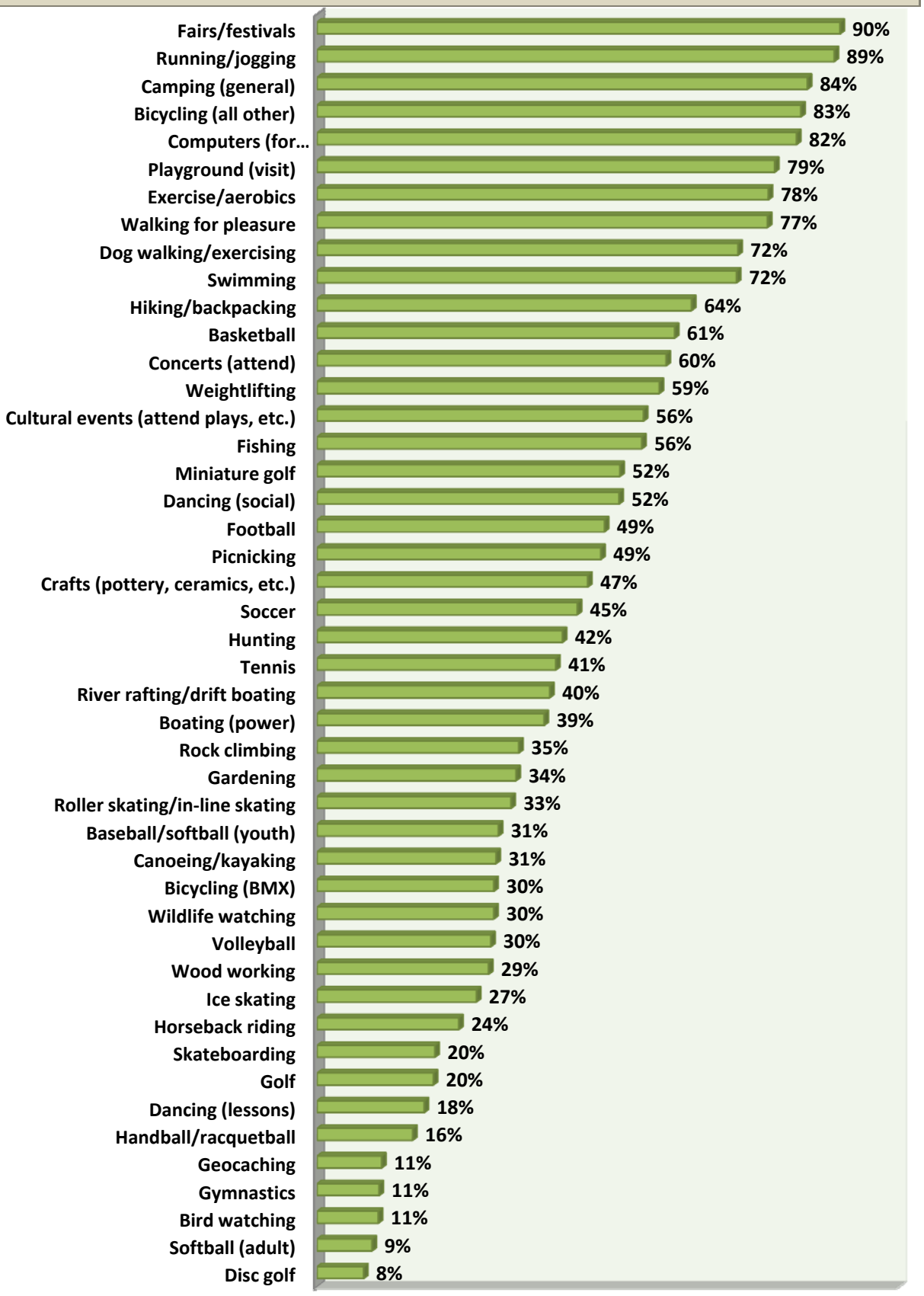
Average Response for Each Project

11) Would you vote for a bond measure that would increase your taxes in order to help finance your top priority projects identified above?

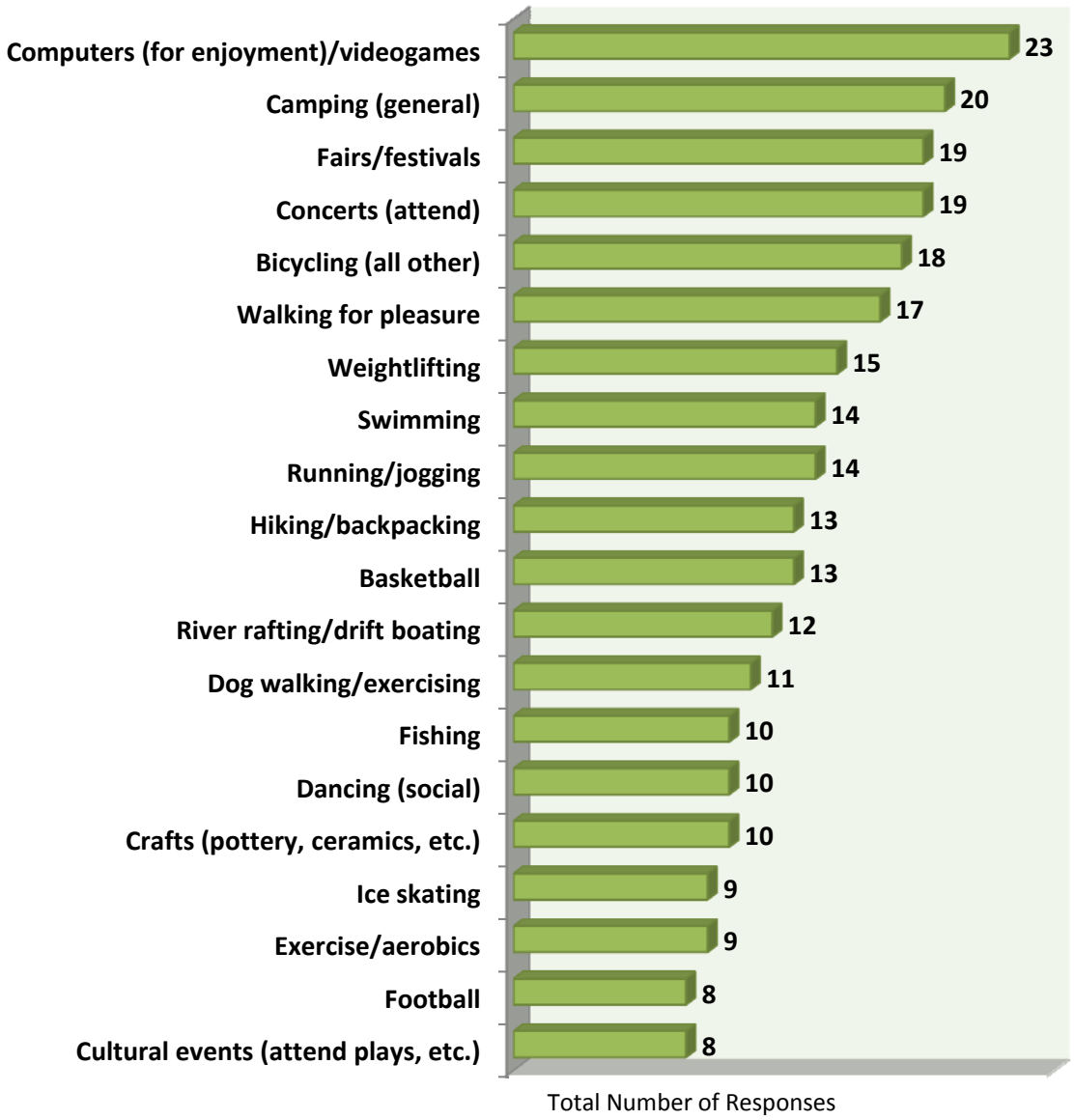


Percent Total Response

12a) When the following activities are in season, how frequently do you participate?
(Graph shows activities with the highest percentage of participation)



12b) Of the following recreation activities, which are your household's five most favorite?
(Below are the top 20 results that received the most responses)

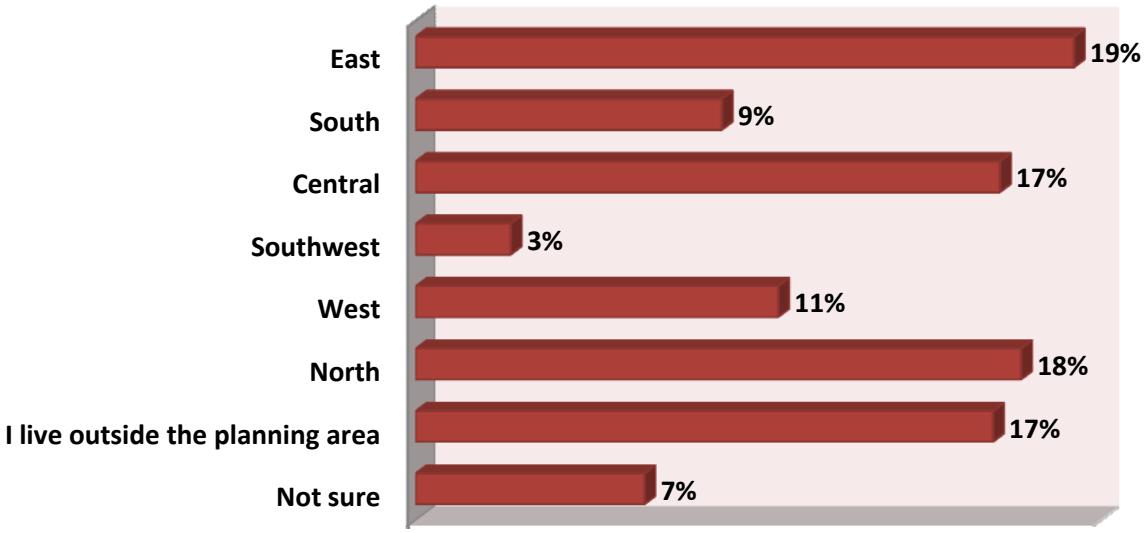


COMMUNITY SURVEY

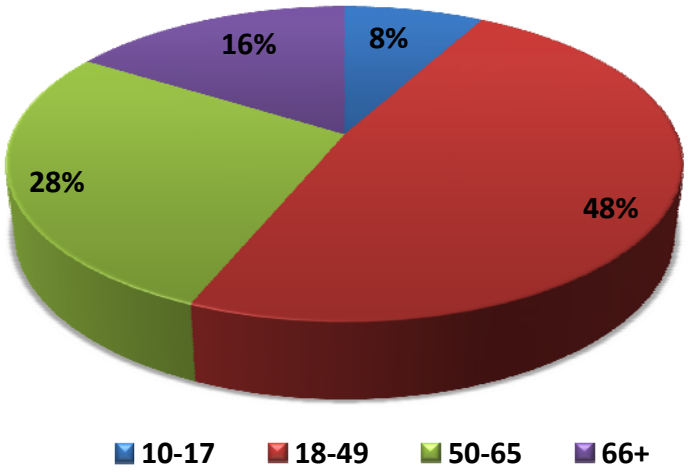
Results: 1,063

Participant Information:

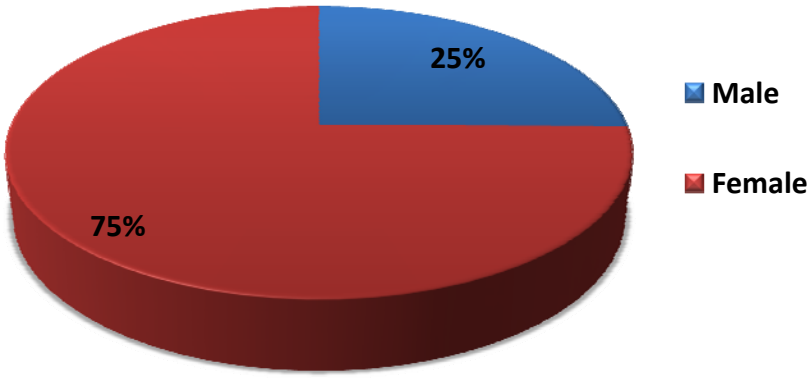
Location of Residence in Springfield



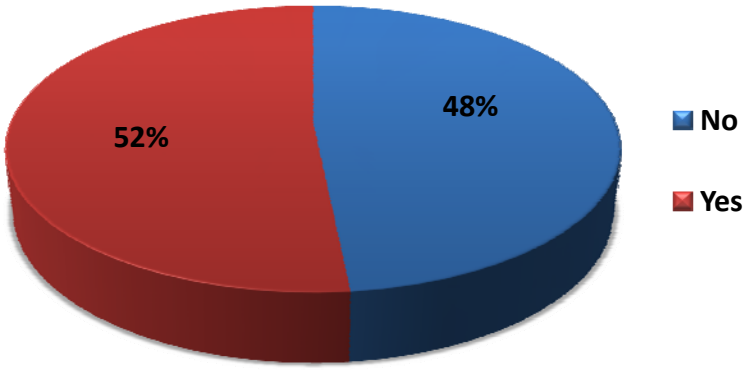
Age of Participant



Gender of Participant

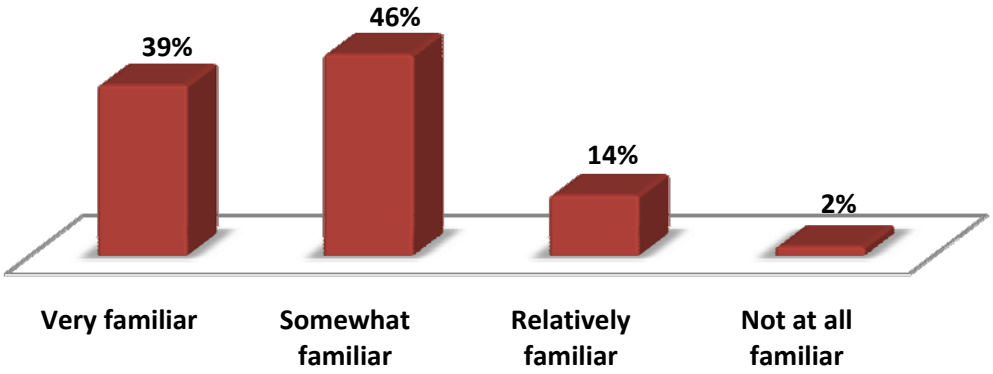


Participants with Children under the Age of 18 Living in their Household

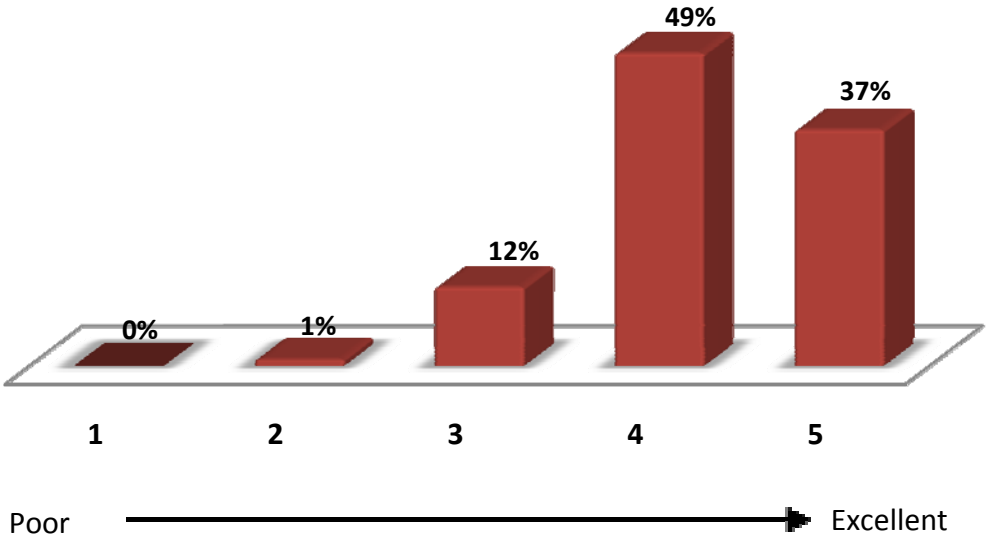


Community Survey Results:

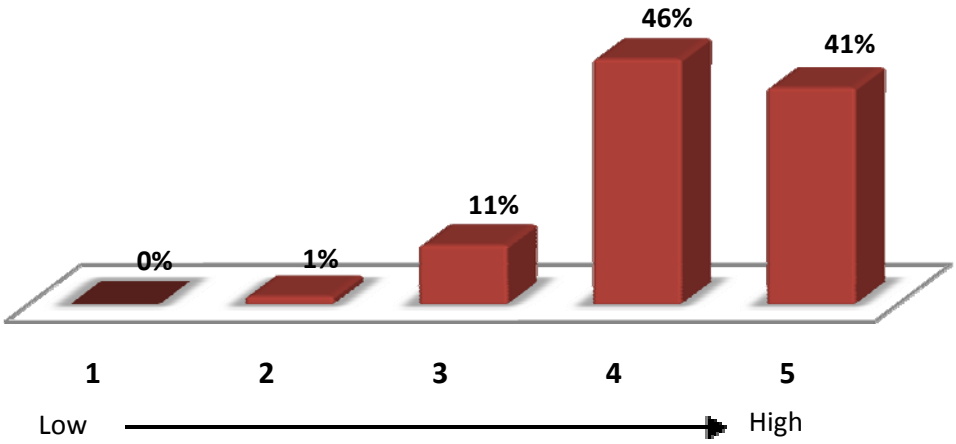
1. How familiar are you with what Willamalane Park and Recreation District does?



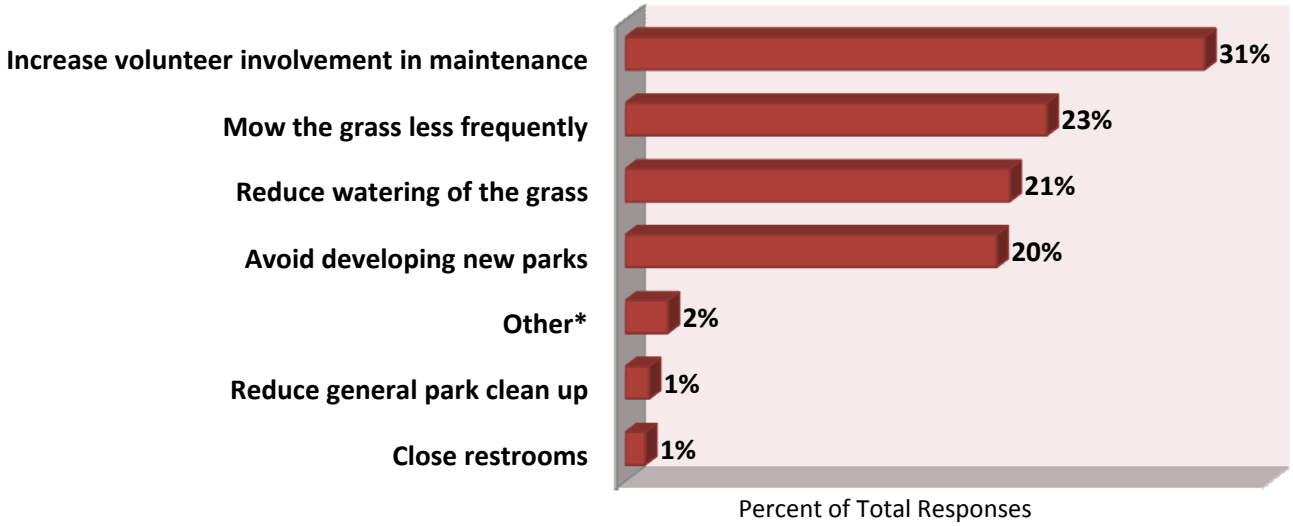
2. On a scale of 1-5, how would you rate the park and recreation facilities and services offered by Willamalane?



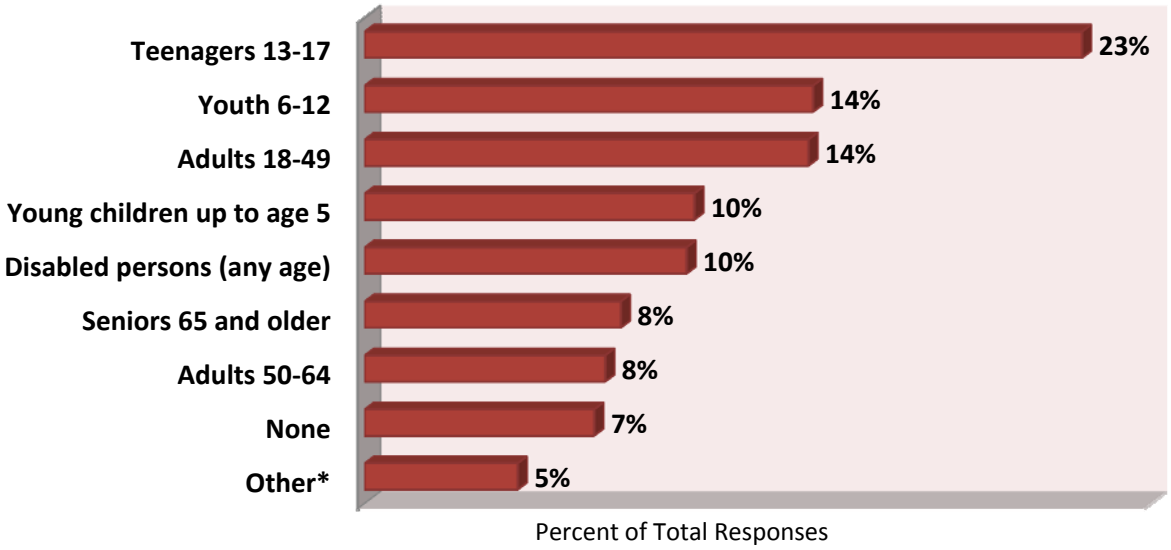
3. On a scale of 1-5, how would you rate your overall satisfaction with park and facility maintenance? *(1 is low and 5 is high)*



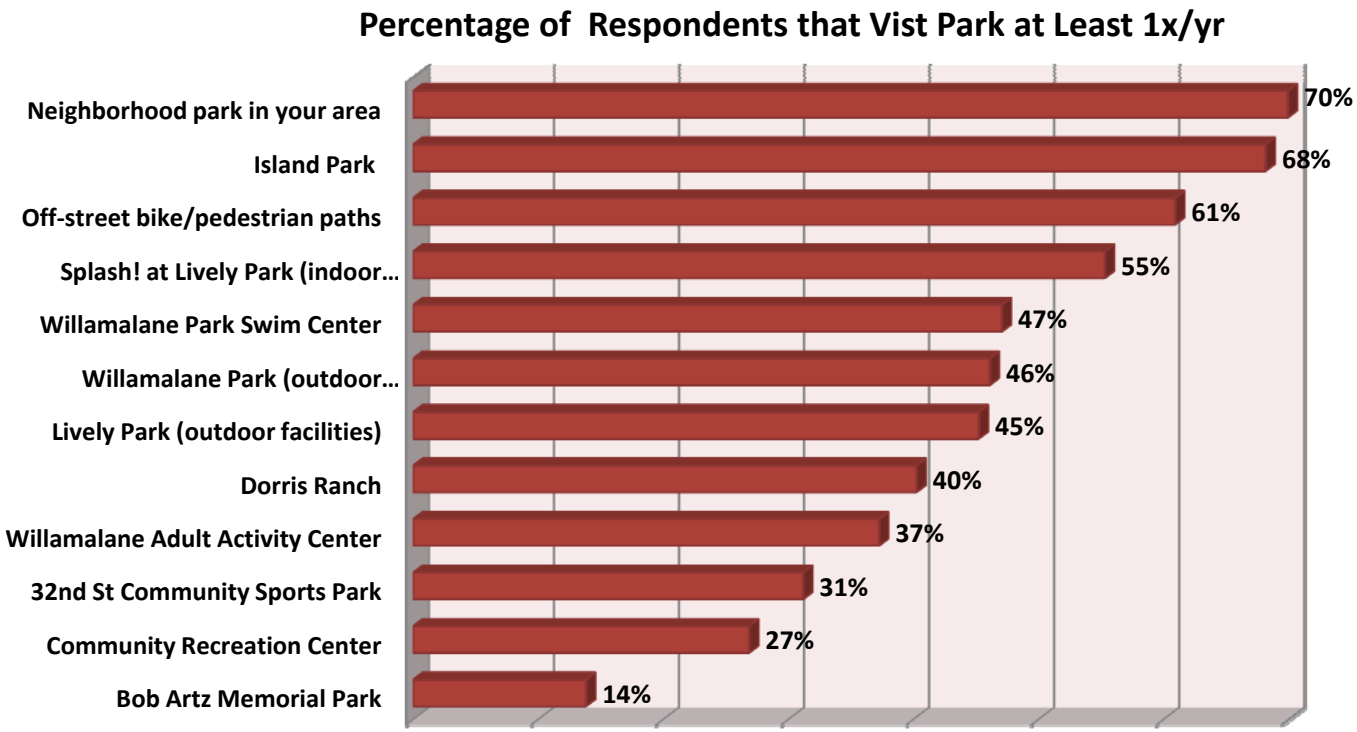
4. If reductions in park maintenance are necessary, which of the following should Willamalane do?

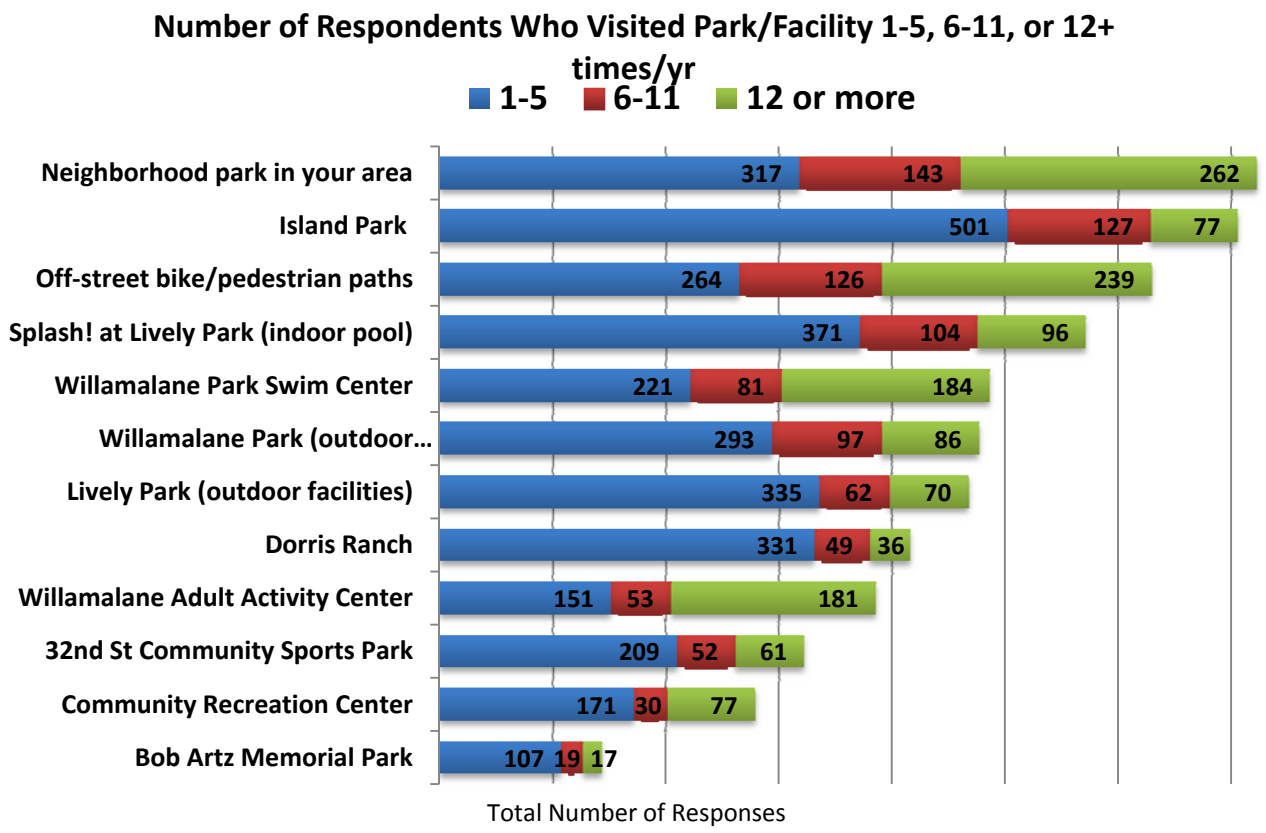


5. What groups need more or improved recreation services in the Springfield area?

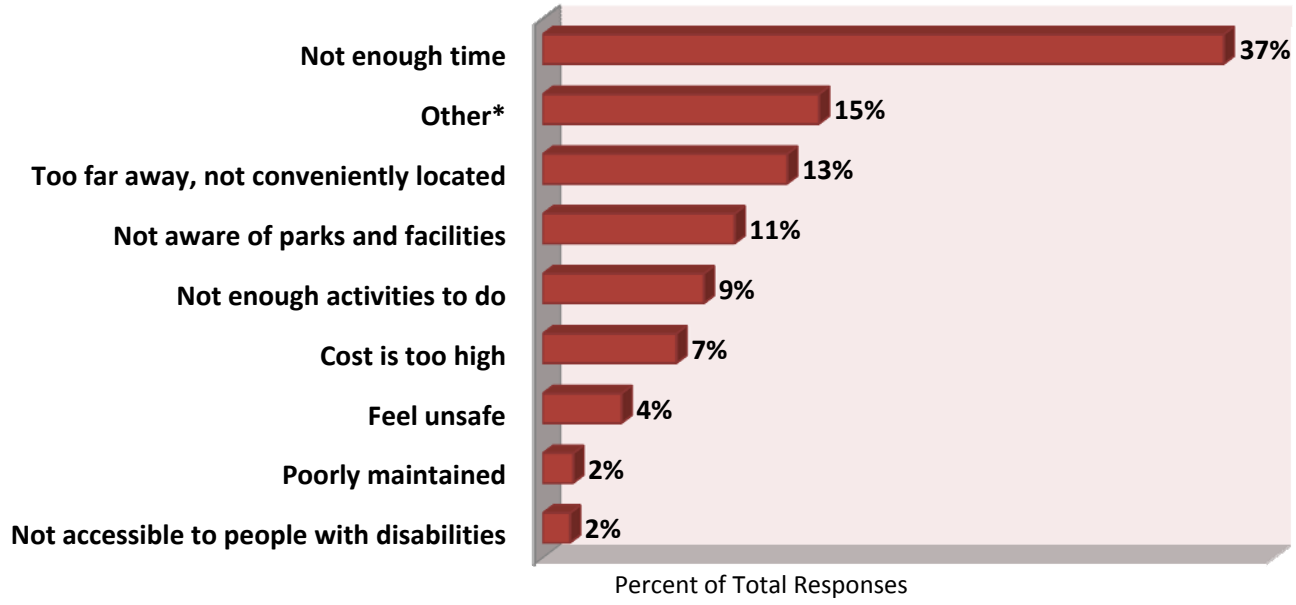


6. How often in the last 12 months (*approximately*) have you used the following Willamalane parks or recreational facilities?

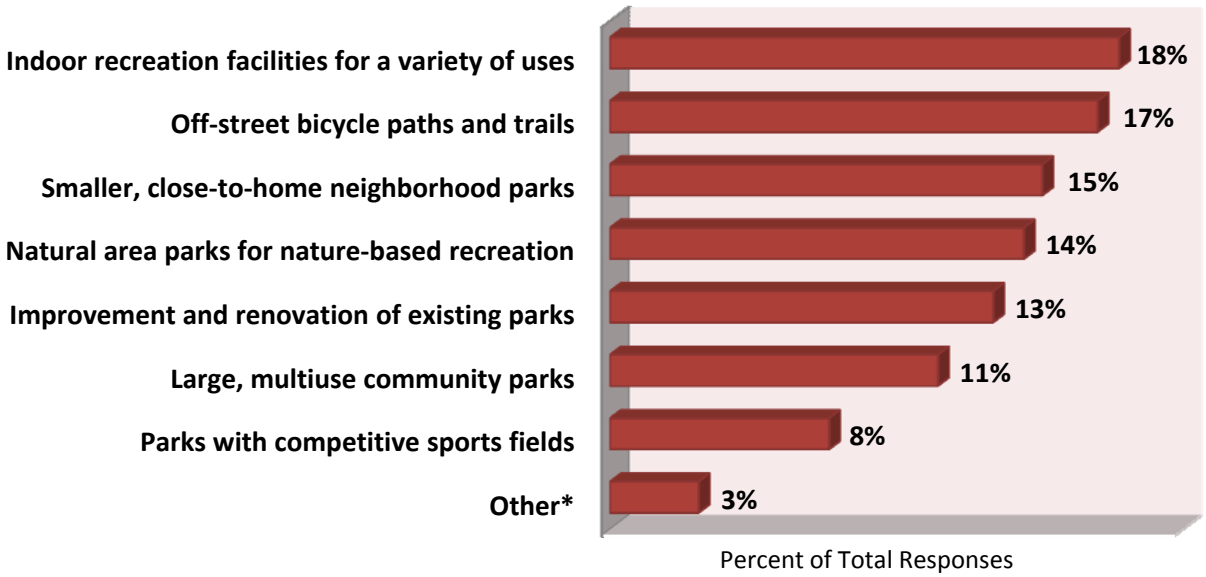




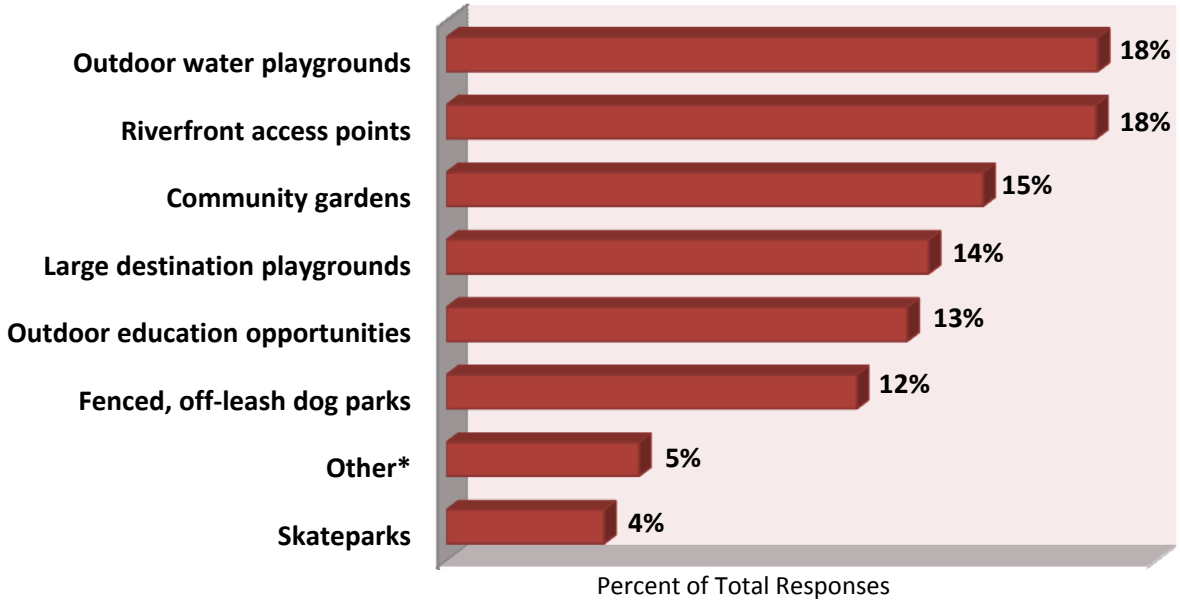
7. What prevents you from visiting parks and recreation facilities in the Springfield area more frequently?



8. Which major park and recreation projects are most important for our community?

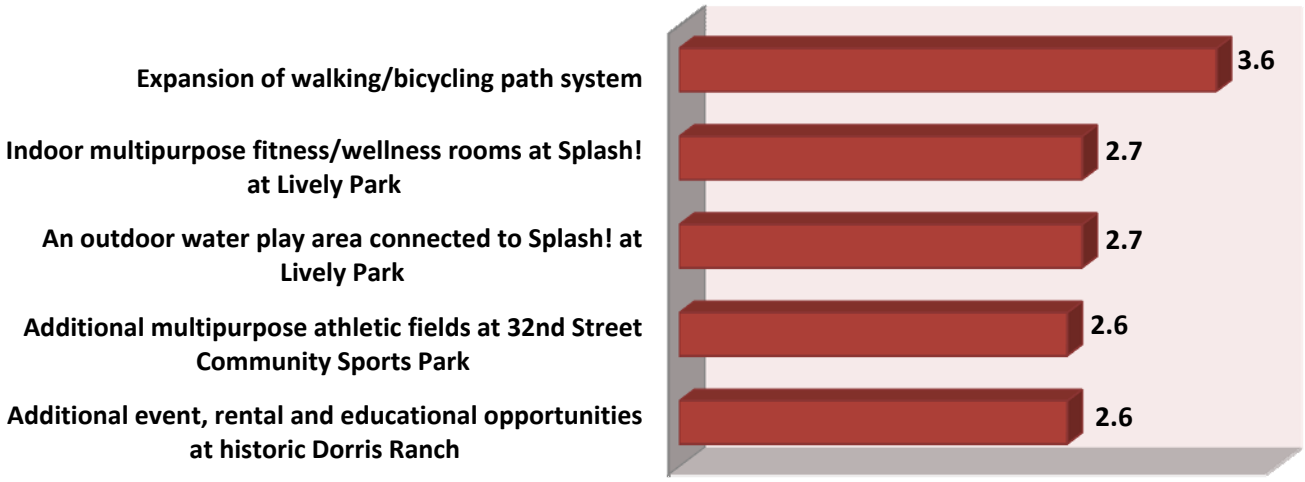


9. Parks include different features. What types of outdoor recreation features are most needed in Willamalane's parks?



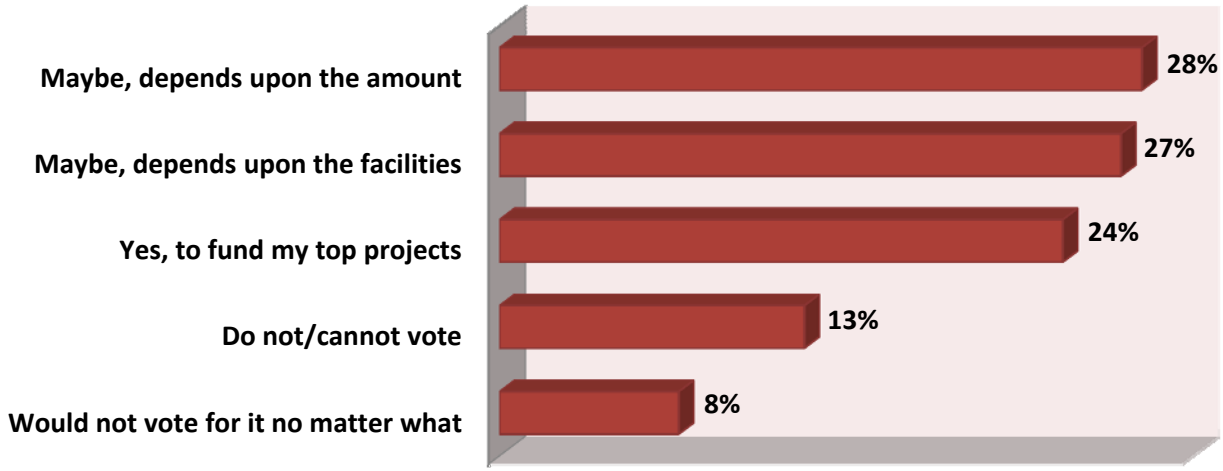
10. How important are the following potential projects to your household?

(1 is least, 5 is most)



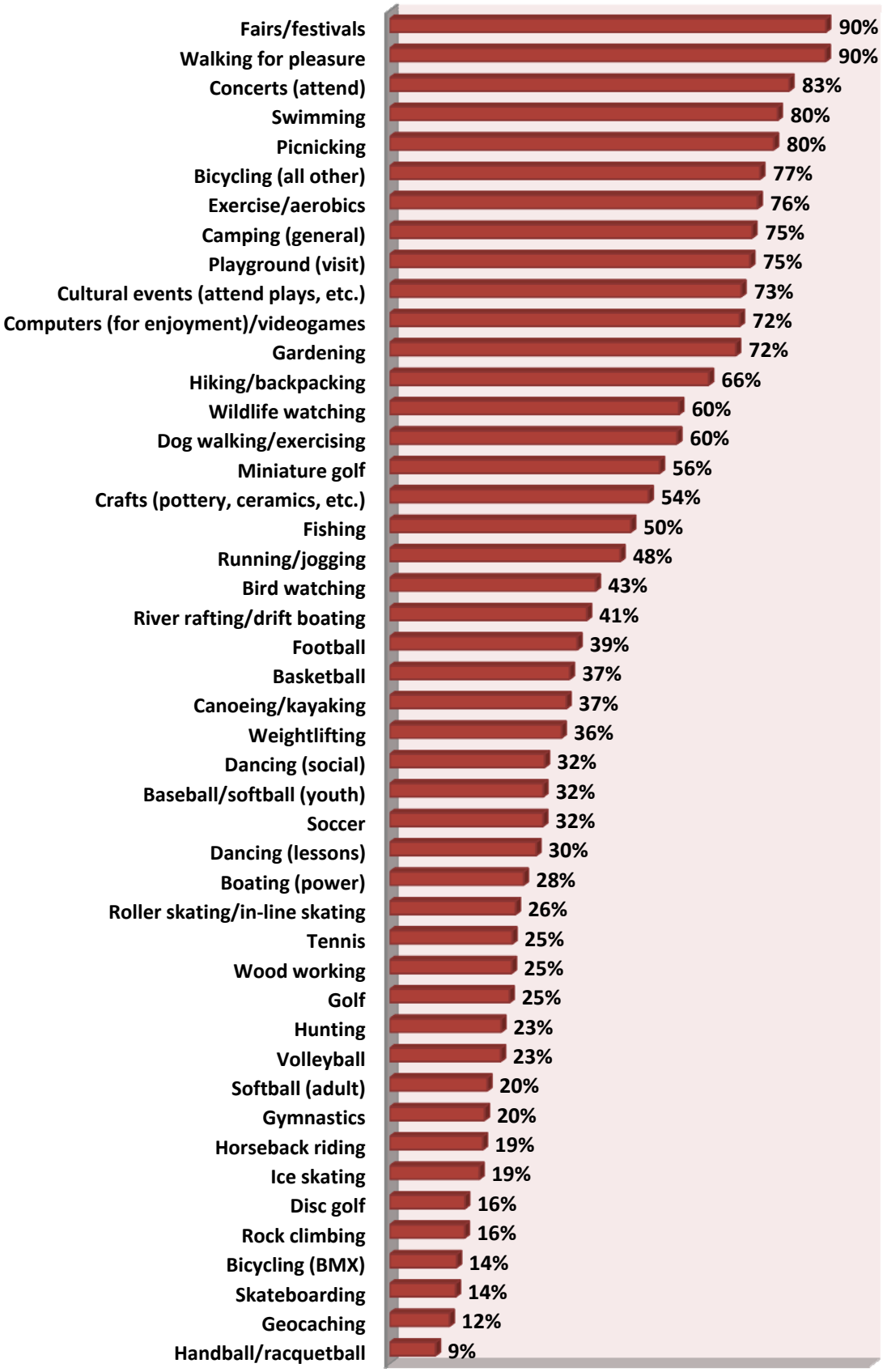
Average Response for Each Project

11. Would you vote for a bond measure that would increase your taxes in order to help finance your top priority projects identified above?

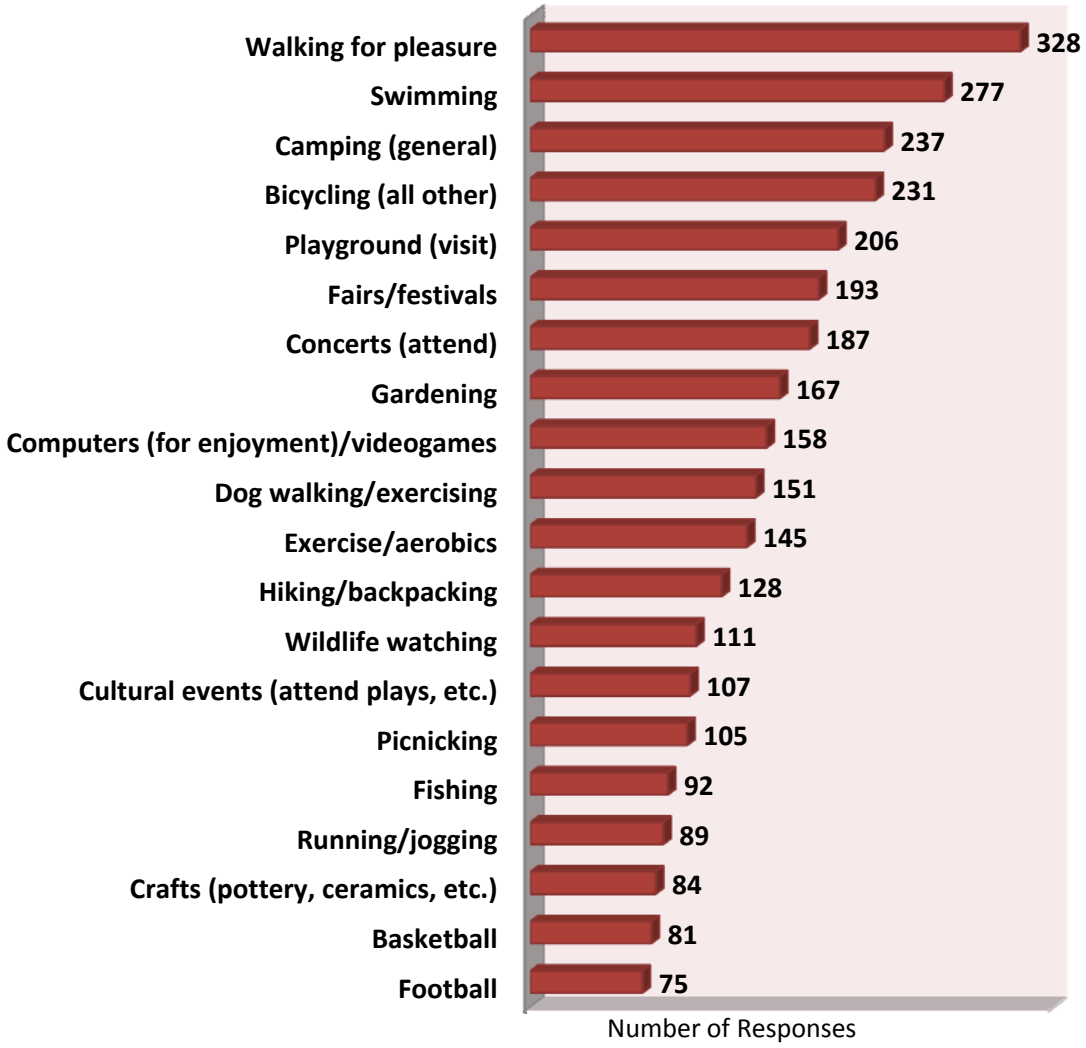


Percent of Total Responses

12a. When the following activities are in season, how frequently do you participate?
(Graph shows activities with the highest percentage of participation)



12b. Of all the recreation activities listed, which are your household's five most favorite?
(Below are the top 20 results that received the most responses)



Appendix A-3
Community Survey Written Responses

Community Survey Written Responses

Question 4: If reductions in park maintenance are necessary, which of the following should Willamalane do?

Responses for "Other":

- **Reduce grass/change maintenance regime:**
  - *Get rid of grass all together. What a waste of precious resources- money and water!*
  - *More nature less nurture*
  - *Mow the grass less frequently, except for the area's that have high use*
  - *Use fewer chemicals...let the grass go native...?*
  - *Where feasible, reduce watering, & mow on a schedule that will benefit native wildflowers.*
  - *I'm not sure how often you mow and water, if you can and still make the parks look nice maybe cut back with the mowing and watering*
  - *Create parks with less development and more of a natural setting for hiking, watching wildlife, etc.*
  - *Stop using pesticides. Boulder CO has adopted a very progressive community weeding program that school children participate in for credit.*
- **Increase volunteer involvement in maintenance:**
  - *Neighbors near the park may want to volunteer to help save hours. Canvass them for participation.*
  - *Send out a newsletter to get volunteers to help with all of the above*
  - *Utilize the jail crew for manual labor projects*
  - *Get the kids involved on cleaning up after themselves or teen program*
  - *Not sure, it takes allot to keep all that you have, how about teen volunteers*
  - *Work in conjunction with the jails, homeless, delinquents to keep maintenance of parks. Have the elementary, Junior High and High Schools work in helping with maintenance for class credits.*
  - *All of it seems so needed. The volunteers would be a great help, but if one had to go grass seems less important.*
  - *Have a volunteer park clean up once a month with some incentive like a BBQ so more people would come.*
  - *Children using free lunch program must CLEAN up after themselves (I live behind Page Park) Also, park being used as "dog park" without the clean-up.*
  - *Make sure to let volunteers know that this is a job reference too or offer internships to local college students.*
- **Reduce operational costs:**
  - *Add solar panels to store and reduce heating costs*
  - *Really don't need architects/planners*
  - *Hire most efficient workers*
  - *Look for operating efficiencies - Larger Trailer Transported Mower(s), etc.*
  - *Reductions are probably best looked at as long- and short-term. Short-term should be focused on minimizing long-term degradation of the sites. Long-term needs to be a mind set of minimizing ongoing maintenance costs in all infra-structure development.*

- **Increase revenue:**
  - *Charge a fee for use of some parks/equipment that are currently free*
  - *Have summer & fall concerts*
  - *Re-evaluate necessities throughout Willamalane services....more fundraising*
- **Avoid developing new parks:**
  - *Maintain what we have and no growth until financial outlook is better*
  - *Avoid developing new parks for the present*
- **Disagree with all options:**
  - *Increase park clean up*
  - *I don't think any of them*
  - *Clean parks more*
  - *None of the above, hire more paid personnel*
  - *Not necessary*
- **Other:**
  - *32 street soccer fields need more water fountains*
  - *Ban dogs*
  - *Hard to say???*
  - *Couple more benches/places to sit/shelters*
  - *Keep restrooms open*
  - *site-specific queries*

Question 5: What groups need more or improved recreation services in the Springfield area?

Responses for "Other":

- **None**
  - *Current programs seem adequate to me*
  - *I think that you have a good balance.*
  - *They seem very great already*
  - *Think it is fine now.*
  - *You offer wonderful services for all ages and developments! Thanks :)*
  - *I have no idea; you seem to be on the right track all around.*
  - *I think you do a great job for all ages*
  - *You do a well balanced job*
  - *I'm not sure how to answer this one! I'm a 77 year old living in Eugene and I think Springfield is doing a great job.*
- **Not Sure:**
  - *Not sure (10 responses)*
  - *I don't know. I've used after school care and swimming lessons only.*
  - *I'm new to Springfield so I'm just getting to know what's here.*
  - *Not familiar with offerings for all age groups*
  - *Only aware of the Adult programs*

- *This would be something the directors would know best based on registrations. Personally very happy with the kids programs! Thank you!*

- **Non age specific groups:**
  - *Partially disabled*
  - *Families with children that fit all the age groups*
  - *Family*
  - *Homeless*
  - *KRVM radio listeners...*
  - *McKenzie area residents*
  - *Dogs*
  - *Pets, perhaps?*
  - *Nature lovers*
  - *People who enjoy relaxing dog-free recreation.*
- **Kid/Youth Focused Comments:**
  - *Children w/disabilities (2 responses)*
  - *Special needs or handicapped kids don't really have a place to go that isn't costly. I feel they would benefit from a learning or activity center.*
  - *Skate board park for teenagers*
  - *There are a few neighborhood parks that have equipment that a young child*
  - *I'd like to see more class offerings for youth in art, music, maybe a foreign language. Things that are being cut from public schools. I know, however, that it can be difficult to fill those classes. I've signed my children up in the past, only to have the class be cancelled for lack of participation.*
  - *Lap lanes at Splash all being restricted to adult use*
- **Adult/Senior Focused Comments:**
  - *18-25*
  - *I wish there were more things of interest to people in their late twenties or early thirties...I think 18-49 covers too many adults in one group.*
  - *Over-all you do very well in the child and senior brackets. I think it would be good to focus a bit more on adults to help build your constituency*
  - *I would love to take an art class, but they are all senior classes.*
  - *Spanish classes for adults 18-49*
  - *Moms need recreation that has child care*
  - *I would like to see more classes that are scheduled at the end of the (regular) work day*
  - *Take into consideration many parents work until 5:00 p.m. when looking at offerings of classes*
  - *There are so many great programs but I do wish the birth to 5 classes were available for those who have to work during the day. Maybe late afternoon or weekend classes.*
- **Other programs requests:**
  - *Equestrian activities (2 responses)*
  - *Cultural*
  - *More dog park facilities*
  - *More outdoor facilities and bike/walking trails can be used by all groups*
  - *Natural forest type settings can be used by all age groups*
  - *Play fields for soccer practice*
  - *Perhaps indoor activities with some supervision. This age group "hangs" out in the park & school with nothing to do.*

- *I haven't seen much in your publications about social dances.*

➢ **Other:**

- *Day use fees in woodshop, etc. could have some variation*
- *You need to make it more affordable for low income families to participate in your programs*
- *Where I live (near Walterville) there are no parks that I go to and the people around me are happy. I respectfully opt-out of the question*

Question 7: What prevents you from visiting parks and recreation facilities in the Springfield area more frequently?

Responses for "Other":

➢ **Not aware of parks and facilities:**

- *Just moved to the area. (2 responses)*
- *I am un-aware of a lot of Willamalane's services*
- *Not sure there are activities I'm interested in*
- *Recently moved here from out of state and starting to discover parks*
- *Have only lived here 2 years not familiar with all of them yet*
- *Have only lived in the area 2 1/2 months*
- *Just recently moved to Springfield from Cottage Grove*
- *Just moved here in July*
- *Just moved out here and have not gone to one*
- *Need a large print sheet with the info of what's happening and when/price*
- *Not aware of all the features each park has available*

➢ **Not conveniently located/programmed:**

- ***Location:***
  - *Bus doesn't run at night times or to these places*
  - *Can't drive*
  - *Do not drive at night*
  - *I need transportation I have the center van*
  - *No car...*
  - *Transportation*
  - *We live on the edge: near Riverbend*
  - *I don't live within 10 miles of any*
  - *I'm unable to drive, and I can't afford to ride the bus*
  - *If there were a park in my neighborhood, I would use it*
  - *They're accessible enough but could be better*
  - *Too far away, but putting them near me would be useless due to population*
  - *Lack of way to get there or reason to do so*
- ***Schedule**:*
  - *Inconvenient lap swim and swim lesson hours*
  - *Early morning lighting*
  - *I work the Night Shift No transportation except for LTD, which frankly isn't that convenient; also many of the classes, etc. offered at rec. centers are during the day, when I'm working.*
  - *Schedule of activities*
  - *Times of evening classes at Community Center don't fit with work schedule*

    - *Class times conflict*
    - *Inconvenient hours available for use (pool)*
    - *My routine changed, but expect to use the pools more consistently again this year*
    - *The pools are not open at convenient times for children's' use*
    - *Time changes of facility availability*
    - *Some 50+ still work, and if work nights a lot of classes are only offered in pm.*
    - *Most times weekday/daytime classes at adult activity center do not work for me*
  - ***Other inconvenience:***
    - *No Child care available for adult programs*
    - *With no children, not much use for me. And not close enough to walk to*
    - *Too many kids - in the adult areas of the pool*
    - *I used to play tennis often at Douglas Gardens years ago and to use the bathroom on occasion. Not much else to do for seniors but love to walk there. When I brought my 3 year old granddaughter there to playground last week I was disappointed at the minimal equipment and restroom was closed and this was an inconvenience as we walked there. It's a lovely place to walk and reflect with the lovely trees*
    - *Classes I want are only offered to over 50 - still have 4 yrs to go :0)*
- **Live out of the district:**
  - *I live in Eugene (3 responses)*
  - *I live an hour out of town but work in Springfield*
  - *I live in Eugene and frequent Campbell Center*
  - *I live in Eugene and only recently returned to Swim Center classes*
  - *I live in Pleasant Hill on 2.3 acres so we have a reduced need for parks*
  - *I live on a farm, have my own park*
  - *I live on the other side of Eugene*
  - *I live out of the City limits and don't get to the parks that often*
  - *I live out of the park district...so must drive quite a way*
  - *I feel rather guilty because I live in Eugene (Centennial/Kinsrow)*
  - *Live out of district*
  - *Live too far away*
  - *We are retired; live in Eugene; use Oakway Fitness and walk at Mall.*
  - *We live out of district and work. That makes it harder to participate.*
  - *Please keep in mind I am in Oakridge, that's why too far away*
  - *We live in Camp Creek, we have school sports*
  - *Marked this option only because I live in Eugene - I believe the parks are conveniently located for Springfield residents*
- **Inadequate facilities &/or maintenance:**
  - ***Facilities:***
    - *Not all bike accessible*
    - *No bike paths*
    - *Bike paths not comprehensive.*
    - *Insufficient bike lanes on main thoroughfares.*
    - *Not enough bike paths/jogging trails*
    - *Need to connect more bike paths together so more kid friendly (along the river?). we do not have a park in our general neighborhood (Ambelside)*
    - *Would like more dedicated bike paths*
    - *Would like some more off street bike paths.*

    - *Not large enough play structures that always prevented me from going to parks.*
    - *No restrooms*
    - *Lack of bathrooms for young children*
    - *No restrooms*
    - *When visiting with grandchildren: Lack of Restrooms*
    - *Proper clean toilet facilities "year round".*
    - *Restrooms need to be open longer hours. Parks need restroom facilities*
    - *Year-round restrooms*
    - *No flushing toilets at the park behind Splash; my daughter is afraid of getting E. coli from port-a-potties.*
    - *We wish Ruff Park had a playground for children and that the Springfield parks had water toys or fountains for the kids to play in... like the Oakway park in Eugene. Bathrooms would be great too, the little ones wet their pants and many times people of all ages are urinating in the parks.*
    - *The park near our home doesn't have enough playground toys for younger children*
    - *Not the right facilities*
    - *Only outdoor field is soccer.*
    - *Inadequate parking for example William S. Fort*
    - *Lively Park is too busy*
- ***Maintenance:***
    - *Island park has a lot of goose poop*
    - *Dog poop*
    - *Water is not working*
    - *Pool maintenance is lousy and full of fungus*
    - *We LOVE Willamalane park on 14th but bathroom conditions are unsanitary for myself and my 2 year old.*
- ***Other:***
    - *Waiting for the Clearwater bicycle path to connect to Doris Ranch*
    - *Walking trails unmarked, mile markers would be great*
    - *Stopped going to Clearwater park since wooded area near river was cut*
    - *Weather (some parks have little shade or no covered areas)*

➢ **Not enough time/too busy:**

- *50 plus activities held during day, still full-time working*
- *Family involved in other activities*
- *Family not able to get together at the same time to enjoy the parks and facilities*
- *I feel I use facilities as often as I have time to*
- *Not enough time in my schedule*
- *Too many other things to do*
- *Working full-time*
- *Lack of time*
- *The only day I have off is Sunday and I wish Willamalane was still open*
- *Mostly the cost and the lack of spare time. Too busy trying to keep our heads above water these days to have fun!*

➢ **Feel unsafe/uncomfortable:**

- *Afraid my kids will come across needles*
- *Island Park is still in need of greater security*
- *It depends on the individuals that are occupying it - safety reasons*

- *Too many wannabe gangsters at the park*
- *Feel unsafe @ Day Island Park*
- *Skateboarders on sidewalks*
- *I know of most, but not all. I don't go to island park though unless an activity is there, kind of a rough place.*
- *At island park, found needle in sandbox, homeless people hanging around. Could use updated playground equipment at Heron Park/Eastgate Woodlands.*
- *There are pit-bull owners that encourage their dog to attack other dogs and then they flee before being caught. We don't want our dogs or any of our 4 little girls (ages 0-10) to suffer an attack.*
- *There are some parks, like the park across from Thurston high, that have turned kind of ghetto. that park offers some great things like volleyball, but the people, most often adults, that hang around there are trouble makers and they litter and spit on the play structures. because of them, I don't like taking my kids to that park.*
- *Unsupervised & poorly supervised children at playgrounds, especially the water play area at Lively Park. My 3 year old has had several bad experiences with kids splashing water & sand on him, not allowing him to touch the equipment, etc. Twice the parents were right there & made rude comments about me when I tried to talk with all the kids and get them to work together. I do not think it was an isolated incident. My parents also took him there right after it opened and they reported mean children pushing others down the slide and off of other equipment. I am saddened that families cannot enjoy our parks without being bullied. And these are not "big kids".*

➢ **<u>Not relevant to interests/needs:</u>**

- ***General:***
  - *Have other interests (4 responses)*
  - *Not interested (2 responses)*
  - *I have other things that I do*
  - *Facilities provided not relevant to my recreational activities*
  - *No applicable activities to my desires*
  - *Not interested especially in the winter months with bad weather*
  - *Not needed for my current activities*
  - *Seems boring*
  - *Not part of life style*
  - *Not something for my interests*
  - *Rather not be around so many people*
  -
- ***Specific:***
  - *I would like to see a work out gym for adults, ballet and dance classes for children*
  - *More classes, knitting, crocheting, beading*
  - *More stuff for younger kids.*
  - *Not a park user, other than off-street bike paths*
  - *Would like to see a gym facility added to Splash*
  - *Closed pottery class*
  - *Enough places in neighborhood to walk*
  - *Gym membership*
  - *Need more things for toddlers*
  - *No equestrian trails*
  - *Not feeding of birds disabled children feel important and special when they can feed the birds*

- *Spend a great amount of time with the dog and radio controlled plane in empty field across the street from my house.*
- *I am mostly natural setting focused along with use of entertainment venues like the Wildish. With the Clearwater trail I will use the facilities more.*
- *We hike and usually have our dogs so we prefer less populated areas - Jasper Park; Elijah Bristow; Dexter.*
- *Would prefer more activities geared toward working adults. Most activities are for families and I have no children*

➢ **Physical limitations:**

- *I have trouble walking (2 responses)*
- *Age limits what I can do both physically and time-wise*
- *I am in a wheelchair & use RideSource so I can't just get in my car & go*
- *I'm 85 & limit my activities*
- *Our health is declining and difficult to get out!*
- *Age-don't walk alone*
- *Ailments*
- *Disabilities aged 94*
- *Hard to get out, older adult, needs someone to drive me*
- *My parents feel that the parks/facilities are great but aren't comfortable with me getting there on my own*

➢ **We do use them:**

- *Nothing (6 responses)*
- *I use them a lot (2 responses)*
- *I think we use the facilities quite a bit already (2 responses)*
- *I attend the skate park in Willamalane every day it's sunny so no complaints*
- *I don't have any problems with visiting parks or facilities*
- *Haven't had any issues*
- *I like walking trails & native plants. The more you have, the more I'll visit.*
- *I mostly use the bike paths, sometimes hang out in parks closest to me or have a picnic*
- *I use Willamalane Parks to some degree daily - nothing prevents me!*
- *I use them all the time; read schedule of activities take my grandchildren*
- *Nothing prevents me, I've been visiting them.*
- *Right now I make use of your services twice a week*
- *The Adult Center is close and covers my interests*
- *This is a loaded question. Nothing prevents me from using them. What are you looking for?*
- *Try to visit as much as possible but, have been very busy. I do visit WAAC a lot.*
- *Very good Facilities*
- *We do visit frequently....again thank you!*
- *We enjoy the Activity Center programs, the day trips, and Camp Putt*
- *We use the parks often and love them*
- *We visit as often as we can with our younger children*
- *We visit them quite often as we have a 2 yr old & 5 yr old. They love it!*
- *Go mainly with grandchildren*
- *Have young children - we do visit playgrounds often*
- *Interested in birding...am enjoying the Audubon bird brochure for the Eastgate area.*
- *None of the above. I use the ones my family needs*

- *Visit the parks all of time while riding bikes and to take the kids to play in the neighborhood park*
- *Have been going to park off Hwy 58/Pleasant Hill area to walk (occasionally Doris Ranch) since you developed Clearwater Park like wooded areas*

➢ **Cost:**

- *Lack of funds to participate*
- *Cost is very prohibitive for McKenzie area residents*
- *Cost to get there*
- *Out of district EXTRA fee.*
- *SPLASH IS WAY TOO EXPENSIVE IT'S REDICULOUS!!!!!*
- *Cost is too high to swim*
- *Do not have the money to participate in activities I would like to*
- *I live between Springfield & Eugene so I have to pay more in both cities than residents*
- *Cost for swimming is too prohibitive for me; I use bike paths daily, unfortunately they are not easily linked*

➢ **Other**

- ***General:***
  - *I really don't know why (2 responses)*
  - *Just don't take time (2 responses)*
  - *Did not respond (2 responses)*
  - *I'm lazy*
  - *LAZINESS & TELEVISION*
  - *No reason other than my laziness*
  - *Motivation*
  - *No one bugs me to attend more often, but if they did, I would!*
  - *Nothing prevents me from going, I just don't*
  - *Nothing prevents me---I come as often as I want*
  - *Nothing, I just don't go, other than the aqua exercise classes.*
  - *Obligations elsewhere*
  - *So many good options to choose from*
  - *No particular reason*
- ***Specific:***
  - *The eastern woodlands is my favorite haunt during fishing season*
  - *Closest is Island Park and Willamette Natural Area*
  - *Would love to have someone be with me*
  - *I go to Pisgah a lot*
  - *Dog needs place to be off-leash*
  - *Island park & the adult activity center are close to home & the other facilities are too far away & not what I would use.*
  - *Don't go to parks, walked along the river several years ago, some events at Day Island*
  - *Dog not on leash.*
  - *I would be more likely to go if there were more areas I could run my dog off leash*
  - *I appreciate the adult activity Off-leash dogs can only be avoided by visiting parks on rainy days*
  - *Center support of lane county ping pong*
  - *Mostly the weather*
  - *There are no 'no smoking' signs, so adults sit around play areas and smoke - it's disgusting.*

- *So many people*
- *There are pedo Bears about*
- *We are traveling out of the area*
- Weather
- *I don't set aside time to go visit the parks. I am part of the volunteer group that shows up at Ruff Park to clean and help maintain. This past Saturday we spent 2 1/2 -3 hours spreading bark.*

Question 8: Which major park and recreation projects are most important for our community?

Responses for "Other":

- **All of the above:**
  - *All of them (2 responses)*
  - *All of these are important to the community. Parks are part of what makes this a community. The Thurston area doesn't have bike paths and we'd like to move to Eugene to have access to nice bike paths. Biking is a universal healthy activity that almost all can enjoy, if we have a safe place to do so. It's good for our minds and bodies. Because of the weather we need indoor recreation. Our kids and adults need competitive sports fields to be active and healthy. Athletes are less likely to be gang members or drug addicts and we only need to look around to see the epidemic of obesity within our community. To be a community we really need all of these and we need them to be safe and clean for us to use them.*
  - *A variety is important. Each person could use one of each depending on the day.*
- **No additions/changes needed:**
  - *I'm happy with what we have*
  - *We are living in a period of required financial restraint. None of these are important right now*
- **Off-street bicycle paths and trails:**
  - *Combination Frisbee golf and walking path conveniently located*
  - *Trail along the Millrace which is yet to be developed*
  - *Bicycle lanes on main thoroughfares*
- **Improvement and renovation of existing parks:**
  - *Continue to enhance the parks and facilities we have*
  - *I heard plans for a lazy river at Lively Park; I think that would be great*
- **Indoor recreation facilities for a variety of uses:**
  - *Pools (2 responses)*
  - *Indoor tennis*
  - *Tennis courts...some indoor ones would be super*
  - *Indoor skate park*
  - *Lower patron costs, more year round aquatic facilities*
  - *Space for the community -- at a low cost -- space with Willamalane is expensive -- maybe discounts? There is a large home school community that could use affordable space.*
  - *An indoor playground & sports field*
  - *Adult Activity Center*

- **Outdoor facilities:**
  - *OUTDOOR WATER PARK (2 responses)*
  - *Outdoor water park & pool*
  - *Outdoor wading and water parks*
  - *Dog parks (3 responses)*
  - *Pet friendly*
  - *Dog exercise areas*
  - *Modification of park rules to allow off-leash activities for humans and their canine companions*
  - *Off leash dog Parks incorporated in all parks*
  - *Off leash dog park (westside) within Kelly Butte area*
  - *Signs showing closing times*
  - *Running track*
  - *Skate park E Springfield*
  - *Skate plaza bye Thurston park/lively park*
- **Program specific needs:**
  - *Classes at Adult Activity Center*
  - *Senior Center computer lab hours*
- **Other:**
  - *Closer to home recreation facilities by gateway area not so far by 32nd*
  - *City parks! Develop the piece of land next to city hall?*
  - *Dog-free recreation opportunities*
  - *I'd like to see more partnership of local parks & school district, and volunteerism*
  - *Keep people all over Lane County better informed*
  - *Leave Island Park free of high-rise and other development!*
  - *Parks that provide educational opportunities*
  - *Swimming pool hours that are convenient to ALL tax payers with kids!*
  - *We're in Oregon!*
  - *You need to cut back on expenses and stop the tax increases*
  - *All park facilities should be fully handicapped/auto doors on all buildings .*
  - *Being alone I do hesitate going to some parks alone*
  - *Don't feel qualified to say; I'm not a Springfield taxpayer*
  - *Personally I think this is something someone should do a study to analyze based on density and actual site evaluation as to visitors.*
  - *With an economy that has 15% of people out of work we need to cut the cost of living to those working so they can keep up with the needs of the rest of the people*
  - *A place for just teens 13-18*

Question 9: Parks include different features. What types of outdoor recreation features are most needed in Willamalane's parks?

- **Fenced, off-leash dog parks:**
  - *Fenced off-leash dog park westside of town*
  - *I'm guessing dog owners are like my sisters, who love to take dogs to off-leash parks*
  - *Dog parks*

- *I would like a dog park modeled on Portland's. Not entirely enclosed so dog's must be well trained to use it.*
- *None of these are of interest to me and my family. The dog park in Thurston area will be a good thing.*

➢ **Large destination playgrounds:**

- *Community park play structures and Family picnic areas*
- *Equipment appropriate for 3 and younger*
- *More playground equipment for toddlers*
- *Play structures*
- *Safe, fun, good, quality play grounds*

➢ **Riverfront access points:**

- *Riverfront access with jogging/bicycle/pedestrian trails*
- *Walking/hiking trails in woods and/or along rivers and lakes*
- *Keeping river trails natural, no roads or motorized vehicles*
- *Millrace access points and trail*
- *River access would be great*
- *A river watersports area (for kayakers, boaters, etc.)*

➢ **Outdoor water playgrounds:**

- *NOT a water park!!!*
- *Outdoor wading and water features park.*
- *Safe outdoor splash water play areas for kids*

➢ **Bike/pedestrian facilities:**

- *Bike paths*
- *Biking (BMX) tracks*
- *More bike paths*
- *Off road bike paths*
- *Safe Connectivity for walkers, bikers*
- *Walking, bicycle riding paths*
- *Walking paths*
- *Running/walking path*
- *Off road trails for running & hiking*
- *Equestrian trails*

➢ **Swim facilities:**

- *Indoor heated pools*
- *Indoor pool*

➢ **Sports facilities:**

- *All weather lacrosse field*
- *BASEBALL SOFTBALL MULTI-USE COMPLEX*
- *Basketball courts*
- *Covered Tennis Courts, Golf Driving Range, track*
- *Disc Golf Park in Springfield? Yes, please!*
- *Indoor Lacrosse field is greatly needed in Springfield (3 responses)*
- *Lacrosse fields with artificial turf and lights*
- *TURF FIELD AT SPORTS CENTER FOR LACROSSE*
- *Tennis courts*

- *Multi-Sports complexes*
- *Turf football fields and nicely maintained baseball fields*
- *Turf soccer/sports fields*
- *Artificial turf field*
- *Basketball courts*
- *Football fields*
- *Grassy field to play soccer, Frisbee, etc..*
- *Need Frisbee golf in Springfield that would attract families & adults*
- *Pickleball courts*
- *Sand volleyball*
- *Tennis courts w/ the wall thingy to hit*
- *Try concrete ping pong tables Roseburg company making them now very European concretetabletennis.com*
- *Parks by in large are a waste of money populated by thugs who pollute them and the city refuses to make them clean and safe.*

➢ **Natural Areas:**

- *Natural space accessibility*
- *Need to keep some city park wild areas natural, not all manicured or developed*
- *Natural areas*
- *Natural settings that provide peace and solitude.*
- *More natural areas*
- *Natural/Wooded Areas*

➢ **No Changes/Not sure:**

- *Happy with what we have*
- *All of them*
- *I don't know. I would probably not use any of the items listed above.*
- *I know that these already exist not sure what more is needed.*
- *We have a nice mix of park usage areas already*
- *I think they're fine*
- *No capital projects should be undertaken at this point in time.*
- *I don't visit parks enough*
- *Not familiar with the parks so I can't answer.*
- *None*

➢ **Other:**

- *Neighborhood community gardens where room is available*
- *Local parks*
- *Safety is a priority*
- *Tours for Seniors, both in Springfield and nearby*
- *Access to existing parks for disabled for picnics/reunions.*
- *Disability access*
- *Easy an close access for seniors, safe environment with appropriate parking*
- *Lower patron use costs*
- *Open fields*
- *Parking for activities*
- *Paved, flat areas for little ones to ride bikes and scooters*
- *Restrooms*

- *Shaded play areas*
- *Smaller, local parks*
- *Lively outdoor park has added a lot to the area, with meeting place, bbq, playground and dog park. It would be nice to have paths along the river for biking and walking like around Island park to Eugene. I ride from Island park to the rose garden in Eugene, valley river center ect. It would be nice to connect here in the Thurston are and go to Eugene. It would be nice to have an outdoor pool option like Amazon in Eugene, in the summer or a water playground to cool off in the heat of the summer.*
- *Need more cooking/meeting sites like the one at Splash because there are not enough places to do weddings , reunions, and meetings that are reasonably priced and easy to use for food prep*

Question 19: Any final comments, suggestions or requests?

- **Positive Feedback:**
  - ***General Support:***
    - *Doing a great job -- Keep it up! (10 responses)*
    - *I love Willamalane! (4 responses)*
    - *Good Luck with future endeavors (2 responses)*
    - *I Love your Parks!!!*
    - *A very good district*
    - *Everyone at Willamalane does a great job.*
    - *As a senior citizen I am happy with Willamalane*
    - *Former Employee - Proud of Willamalane, once too have been part of your program*
    - *Great job, thank you for asking for community input and support!*
    - *I am sure whatever you do; it will be beneficial to our city!*
    - *I am very pleased with Willamalane's services. Great staff and activities!*
    - *I am thankful for all Willamalane offers!*
    - *I appreciate Willamalane and what it does!*
    - *I love Willamalane. I think our parks are wonderful.*
    - *I enjoy this facility*
    - *I think you run an first-class operation at Willamalane*
    - *Keep up the good work!!!*
    - *Keep up the good work. You do an excellent job of reaching out to all segments of our Springfield population.*
    - *Keep up the great job and thanks again for the volunteer luncheon - it was great*
    - *Keep up the great work Willamalane! And, Mike Moskovitz rocks! Jason Genck too (sometimes).*
    - *Love your programs*
    - *My son and I LOVE Willamalane! Thank you for all you do!*
    - *Overall Willamalane Does A Great Job!*
    - *Thanks for all that you do! (4 responses)*
    - *Thank you for Willamalane's great services! (2 responses)*
    - *Thank you for being there*
    - *Thank you for improving our area. You are doing a great job. (2 responses)*
    - *Thank you! Doing great things for our community*
    - *Thanks for being there for the community! We love our Willamalane*
    - *Think you facilities are excellent!*
    - *We think you do a great job over all.*

- *Willamalane Parks & Rec does a really nice job!*
- Willamalane doing a good job
- Willamalane is a great bang for the buck.
- Willamalane is doing a fantastic job will all that they offer
- *Willamalane offers great programs*
- *You are doing a great job! Thank you (3 responses)*
- *You guys are the best.....*
- Very pleased with Willamalane

- ***Appreciations:***
  - *Great idea this survey, Hope it helps. [this person had many notes on each page]*
  - *Thank you for asking (2 responses)*
  - *Thank you for taking the time to survey the community!*
  - *Glad you did a survey*
  - *Thank you for taking this so serious*
  - *Thank you for the opportunity to comment (2 responses)*
  - *Appreciate the research work*
  - *I appreciate having a responsive park and recs program in the community*
  - *I am grateful to have a community that has so many options available to all ages*
  - *I believe Springfield is moving towards a family activity/ies place to live, keep it up*
  - *I have always had a wonderful experience when dealing with Willamalane Parks and Recreation!!*
  - *I love the range of activities that are available.*
  - *I love your program. Although we are in Oakridge, we participate in as many things as possible.*
  - *I really appreciate living in a area with such a good recreational organization*
  - *I think you are doing a fine job. Any additions could only enhance Springfield.*
  - *The district does an excellent job serving the needs of a diverse community*
  - *We appreciate Willamalane--it adds real value to our lives--Thank You!*
  - *We have a great Parks and Rec Department. Congratulations and keep up the good work.*
  - *We love the parks- thanks for keeping them beautiful all summer!*
  - *Willamalane does a good job of caring for our neighborhood park.*
  - *Willamalane does a wonderful job with the parks, and I look forward to more!*
  - *Willamalane does lots and continues to do well. Keep up the good work.*
  - *You're doing a pretty good job already with the limited funding you get! Bravo!*
  - *You're doing a great job. I support activities just don't use facilities much.*
  - *Your parks are beautifully maintained! Wish that I had more time to use them!*
  - *Thanks for letting me participate*
  - *I really value the collaborative efforts Willamalane puts forth with the Springfield School District and would put them at the top of my list of important considerations. Thank you for sending out the survey*
  - *Willamalane has been a wonderful place for me and my children to experience many wonderful activities over the last 7 years. There are great faculty and wonderful caring employees! Thank you again~*
  - *We love the Willamalane Parks and are proud to have your services in our community. You add to our quality of life and offer activities and parks that allow our family to share special time together. Thanks for all you do!!*
  - *love what you do for the community... Springfield native grew up here. always enjoyed Willamalane*

- *I THINK YOU GUYS ROCK & I LOVE HAVING SAFE PLACES TO GO & FABULOUS THINGS TO DO WITH MY NEICES!!!!*
- *We have always been very impressed with your offerings for kids and look forward to the different programs as our son grows.*
- *Willamalane Parks and Recreation is well run and maintained. I believe that too few members of the community realize what a great asset they have in their own back yard! Marketing and PR information to the general public are so important. Keep up the great work.*
- *I love Willamalane. I have never seen another community offer such extensive and rewarding programs like Willamalane. I am grateful to live in this are b/c of Willamalane.*
- *I appreciate all that Willamalane does to make this community a great place to live! I am 53 and as a child had preschool, ballet, swimming and water ski lessons all with Willamalane and have continued to participate in Will. activities throughout my lifetime.*
- *I have overall been very impressed by how Willamalane contributes to this community, in so many ways. The management and staff are so passionate about Willamalane's involvement in community.*
- *Our park district is amazing, I never cease to marvel at the programs and activities we are able to enjoy.*
- *Have enjoyed Willamalane system with children, now grandchildren. Keep up the good work! It has been much appreciated.*
- *I work @ Willamalane and feel the facilities, activities, and personnel are all excellent.*

- ***Program/Facility specific appreciations:***
  - *You're doing a great job and I LOVE the Eastgate area....thanks*
  - *Great job on Clearwater park! also eastgate woodlands looks significantly better now that the ivy is being mowed. Natives are growing and scheduled mowing makes those areas accessible and discourages people from living in the park woodlands.*
  - *Love the work at Booth Kelly/Clearwater Park. Stay the course with the path and continue to pursue connection to Pisgah*
  - *Willamalane is great! Looking forward to the Dorris/Clearwater bike path!!!*
  - *We love the renovated EWEB bike path - we use it all the time. Thank you!*
  - *Thank you for contributing to my quality of life living here in Springfield. I am especially grateful for the community garden in Meadow Park, summer concerts in Island Park, art openings and community at Willamalane Adult Activity Center, and any outdoor walking & biking paths you are responsible for (I'm not sure which those are).*
  - *Willamalane Swim Center has better pools by far than DAC or Oakway Fitness, both of which I quit using.*
  - *Willamalane pool is terrific, great people, facility. Eastgate Woodlands too with dark paths at night I like to ride through and*
  - *We love the swim program at Willamalane Pool*
  - *The Splash! staff is incredible, especially the summer swim instructors. What a great group of young people!*
  - *Great swimming and bicycling facilities*
  - *We love the pools and use them 4 day or more per week. Thanks Magan we stay up dated*
  - *Magan Wade at Willamalane Pool does a terrific job managing the facility and communicating with its patrons.*
  - *We're very impressed with the recent improvements to Lively Park. We'd love an outdoor water play area. Also, continued maintenance and improvements to the 2 swimming*

pools is important to our family. We'd love to see a kiddie pool at Willamalane built that's similar to the one at Splash!

- *I fully enjoy the pool at the Swim Center*
- *I really enjoy my swimming, play with grandkids @ the parks have picnics etc.*
- *Love the Willamalane pool and my daughter loves it and the new playground there.*
- *My children and I love the improvements made at Willamalane Park!*
- *I am just glad this is happening. I love the re-done park on 14th and hope to see more.*
- *SHS - I really enjoy taking my little sister to the park on 32nd Street but it's not very big, and not many kids go there.*
- *The parks are great in Springfield! Well cared for & well thought out! Especially enjoy all the natural areas; so close with easy access. Love the myriad of outdoor events, festivals, and education offered all summer. Thank you Willamalane!*
- *I have really enjoyed Dorris ranch over the years, working with your staff for wedding etc has been a very positive experience*
- *We really enjoy Splash's new outdoor park!*
- *Keep up the fine work! We love what you've done with Lively Park. Thanks for the wonderful dog park so close to home and so easy to use.*
- *Love the new park at Splash and although we don't have a dog, the dog park seems great!*
- *I love the small dog park. Thank you for having it.*
- *Elijah Bristow is the only Lane co. Horse park, Splash is the only Dog Park. Both of these are my favorites and I would volunteer to help on either of these.*
- *Jan B., who teaches the puppy training class, is excellent!*
- *I enjoy the active ping-pong club which I appreciate very much*
- *Keep up the good work at the Senior center (classes, etc.)*
- *Love yoga @ Sr. Center*
- *Thank you for willamalane senior center a life saver.*
- *The Adult Activity Center has been an important part of the last 14 years of my life.*
- *The senior center is much appreciated for all its wonderful activities and classes. It is a great place to be at*
- *Wonderful Senior Center Activities and Trips*
- *The survey did not ask about the day trips out of the Adult Center. They are great. I have been attending activities at the Adult Center for 13 years and have enjoyed all the things I have done. I do not live in the District but always contribute during your annual fundraiser. Thanks for all you do.*
- *I'm very proud of Springfield and Willamalane. You are all doing a good job for us senior citizens, especially like concerts in the park (Island).*
- *The Adult activity cent (c street) is a welcoming place. I enjoy being here several times a week for classes, etc.*
- *The Adult Activity Center has excellent classes, good teachers, variety of interesting subjects. Bravo.*
- *I vol. and love the senior center, I have been act. director for 30 years and I am very impressed with your parks and rec. I have worked with many in N.Y. and this is great here*
- *You do a great job. I think your adult activity center is better than any other I have visited, both here and in other states!*
- *Thank you for allowing out-of-district folks ways to use Willamalane facilities like the Adult Activity Center. It is such a great place with wonderful staff.*

- *The summer festival was wonderful. Thanks for such great planning & great activities for kids.*
- *We love all the baby/toddler classes offered.*
- *We love your selection of classes for birth-K kids.*
- *We love your summer playground program!*
- *I grew up using the summer park programs. It was good to see one at wspc this summer.*
- *Love that you have water baby classes*
- We love the free classes for teens and my son loves his tae kwon do class with Mr. may
- *The services you provide for kids during the day during the summer are very helpful and serve a long-term purpose to keep Springfield's crime rate lower and changes children's lives*
- *I am a teacher in the Springfield School district and I think the kids club is so important! I also loved the Friday Arts!*
- *We love Willamalane-nothing like it where we came from. Our adult daughter has a developmental disability-we are so grateful for the Adaptive recreation program. Thanks!*
- *I really like WLane. love the Wed movie class, everyone is nice, wonderful atmosphere, active but restful. Well organized, enjoy just being here.*
- *Over the past few years I have participated in activities through Willamalane, most recently I am going on the International trip to Beijing. I have shared with others the things that your facility has to offer and know firsthand that they are checking out your website. Keep up the good work!*
- *We can do it! help Splash, some classes, and toddler classes. 50+ curriculum & center is wonderful classes, instructors, participants, center coffee & socialization, friendly qualified teachers. Enjoy taking my 2 grandchildren to parks to play, ride bike & walk.*
- *I'm glad there is a functioning van (most of the time) to go to the center and back. It's a long way via bicycle from so 41st.*

➢ **<u>Suggestions for new programs/events:</u>**

- *Cribbage*
- *Have Bingo twice a week*
- *I am from Japan. I can teach Japanese or cooking or art*
- *I like gymnastics and wouldn't mind coming to an event*
- *I'd love to see more Martial Arts Classes, especially for Adults*
- *More table games, Sr. Fishing derbies, rowing, Sr. sports*
- *Please consider water polo for Springfield!!!!! Great sport for kids*
- *An Adult summer movie in the park*
- *Please bring back the living history festival at Dorris Ranch is some shape and form. Also, I would like to express my support of saving the Briggs house there since it is one of the oldest buildings in Springfield still standing. Thanks for all you do to make out town a fun place to live.*
- *SHS - organized group for river rafting (affordable) maybe locally*
- *More active outdoor activities such as canoe/kayak trips and day hikes. Compared to other park districts I have visited in my walking in all 50 states, Willamalane is fantastic. Keep up the good work!*
- *Talking groups to get to know your fellow senior*
- *I would like to see some classes offered to ages 45 year old and up possibly pertaining to computer skills. Classes offered like photo shop for this age group might be a popular topic. Just an idea.*

- *Overall, I think you do a great job! Would love new (hip) aerobics class!*
- *Offer language classes or groups for adults 18-49 in later afternoon after 3pm particularly interested in Spanish*
- *SHS - Just more stuff to do cause there's like nothing to do at all at least for teens*
- *THS - Great presentation. I would suggest an audio/visual program for youth. Also a city run boxing program for youth.*
- *THS - A community concert band for teens? Local concerts in the park?*
- *THS - Hold more special events for older teenagers or young adults, such as tournaments, games, or any other activities.*
- *Would love art classes for my two children. Please!!!!!!!!!!!!!!!!!!*
- *Tumbling classes for children under 5*
- *We would like to see more activities for middle and high school aged kids. The opportunities for this age group seem fairly limited, so more low cost activities would be good.*

- ***Suggestions for existing programs/events:***
  - *More classes*
  - *Would like to see more effort to attract walkers on Monday, Wed & Fridays*
  - *More staff for summer park program*
  - *I have been impressed with the maintenance of our local park & hope it continues. We also participate in the organized Birth to 5 classes when we can. It would be nice to have those offered more often--we can only attend MWF & most were offered only on Tu/Th.*
  - *I think drop in computer use should be time limited but free. suppose we save 44cens on postage but spend $1.00 to read our email where is that at?*
  - *I would love to see yoga and aerobic classes on Saturday and Sunday mornings! And an aerobic class offered at the Adult Act. Center in the evenings. Would also like to see some of the classes/lectures that are offered during the day for Adults 50+ be offered in the evenings. For example the Financial Foundations, Healthy Feet are Happy Feet, or Italian classes. Not all of us over 50 are retired!! I like seeing the addition of the sewing classes. How about scrapbooking for adults.*
  - *Offering a larger variety of activities for kids and adults during evening hours*
  - *More Sunday, Monday, and evening classes for all ages*
  - *More daytime swim lessons for moms that work evenings or stay at home. Your only options are Saturday*
  - *I would like to see onsite child care offered during the adult classes. Even if this cost a small amount per time, I believe that this would open up the opportunity for more parents to be able to use the services you provide. Sometimes it is not possible to have regular child care available in order to sign up for a class. The knowledge that they are there with me while I am taking the class and that I am only paying for that time would be so nice. Thank You*
  - *More Adult activities or family activities would be great. Like maybe some of the stuff you offer for seniors would be way fun for people my age.*
  - *Zumba classes at the Main community center 11:30 to 12 so moms can work out while their kids are at school*
  - *It would be nice to have classes, etc for adults at times other than during the day, when many adults (and others, for that matter) are working.*
  - *Would love to see more evening hour activities for elementary aged kids, working a job with "bank hours" does not make it easy for me to enroll my child in after school fun activities if I am unable to transport her to classes like dance or ceramics, etc. If there*

were classes that started at 6:00, 6:30 and went until 7:00 or 7:30, I would be a very happy Mom.

- **Suggestions for new indoor facilities:**
  - *A work out center would be wonderful!*
  - *I would LOVE to see a sports complex in Springfield, preferably turf for year-round sports*
  - *Indoor activity facilities such as an inexpensive place for volleyball*
  - *Need racquetball courts and indoor soccer facilities*
  - *Our family would use roller skating or ice skating facilities often if they were built*
  - *SHS - I think it would be really cool to have a paintballing arena*
  - *We are a family that uses the ice rink and the threat of not having ice in our area would be devastating. Ice sports would be a huge boon to Springfield and we wouldn't have to deal with the local politics if Willamalane could fund an ice rink.*
  - *We don't have a racquetball court in our town of Springfield. That would be a nice thing to have added. Thank you*
  - *SHS - Maybe more fun little outdoor playgrounds with the water things that shoot up for summertime. A teen center/high school place that's not a place where teens wouldn't think is cool. Doesn't have to be fancy but something like a gym (or swim & tennis club) but for high school only. No membership needed.*
  - *SHS - Free indoor basketball courts*
  - *SHS - "Clubs" for underage teens, music, dancing, non-alcoholic beverages, games, hangout areas, etc. That would be awesome!*
  - *SHS - It would be nice if high school students had an area/building for hanging out with things to play with.*
  - *SHS - Maybe opening a place that has music with pool tables, drinks and food you can buy and a dance floor and other activities for 13-18 year olds. And another sport that could be added is rugby.*
  - *It would be nice to have a well maintained (clean) indoor play area for young children during the fall/winter months*
  - *Yes have better food meals at center*

- ***Suggestions for existing indoor facilities:***
  - *I would really like to see an addition to Splash offer a workout facility w/ classes*
  - *Increase the length of the swim lap pool at Willamalane swim center.*
  - *Keep lively pool open later for lap swimming*
  - *Need to install weight rooms at the pools, fix the hot tub switch @ Splash*
  - *Pool Pool Pool or waterplay park at 32nd street.*
  - *An adult only swim area for water fitness*
  - *Automatic doors at Lively Pool, I use a walker and it is very hard to get in by myself. thank you*
  - *Wider doors for wheelchairs, warm water therapy pool with ramp*
  - *Maybe have the air a little warmer at Willamalane pool especially early in the mornings*
  - *More disabled changing rooms and somehow hot/warm water for showers. t and th not class day in a.m. anyway so should be warm to hot*
  - *I would love to have a multi-purpose fitness center at Willamalane Pool (rather than at Splash). It's more easily accessible to more people. In addition, that's where the swim club is. Likely parents would use the fitness center while their children spend hours and hours swimming :)*
  - *Please active the security cameras at Splash. My husband had his wallet stolen just last week*

- *Fine arts and classical concerts were missing from the survey, both of which I have participated in and would like to see more of in your offerings (i.e. Art in the Park, painting and drawing classes)*

- **<u>Suggestions for new Outdoor Facilities:</u>**
  - *SHS - Oregon needs a theme park*
  - *Areas for horseback riding are greatly needed in this area!*
  - *Horse trails would be a great addition!!!*
  - *Build a larger bike path system, both on and off street.*
  - *Running/biking trails in Thurston area!!!*
  - *Community gardens would be my #1 request*
  - *We need a better Community Garden in Springfield!!!*
  - *It would be really nice to have a dog park if possible*
  - *KEEP UP THE GOOD WORK. MORE OUT DOOR WATER PARKS IN THE THURSTON AREA! WE HAVE NONE*
  - *SHS - Please keep the pools. I would like an outdoor pool like Amazon*
  - *Hope you will create a trail along the millrace with fishing an access points*
  - *SHS - There should be more fishing spots*
  - *SHS - We need to build a drive in theater*
  - *THS - Build a new park in the Thurston Hills.*
  - *Disc golf, disc golf, disc golf*
  - *A nice disc golf course would be extensively used and is good family fun and exercise and inexpensive; please build one.*
  - *Yes! How about a disc golf park? We don't have one in Springfield, but probably have plenty of park space.*
  - *It would be nice to have camping places closer to town. Also It would be nice for the homeless people to sleep somewhere safe.*
  - *I would love to have pickleball courts available. It is a fast growing sport everyone can play. We have used the tennis courts at Meadow Park to play on and every time we have had interest in what we were playing from onlookers. It is available at River Road parks and I think it would be of interest in Springfield with some informational lessons available on how to play the game.*
  - *SHS - An outdoor theater where movies were played during the summer would be cool*

- ***Suggestions for existing Outdoor Facilities:***
  - *SHS - A running track instead of more soccer fields could be put on S. 32nd. The only ones that are in Springfield are at the two high schools and are far apart. Putting on in next to the sports complex might get more people interested in exercising. You can fit a football or soccer field inside the track.*
  - *Seriously consider a lacrosse field at the Sports Center. Lots of kids want to play.*
  - *An artificial turf field that lacrosse can be played on would be great*
  - *I strongly believe if you were to build a recreation field that could be used for Lacrosse and other sports it would be beneficial not only to the player but also to the community and the people who live in it will build relationships not only with the players but the families and friends as well .*
  - *To have an artificial turf lacrosse field built*
  - *We need a lacrosse field in Springfield. Eugene has at least 8. (4 responses)*
  - *We need a turf lacrosse field in Springfield. Eugene has 8 turf lacrosse fields. Our youth and high school lacrosse programs are growing.*
  - *Lacrosse fields would be great! (2 responses)*

- *Please consider a lacrosse field at 32nd street*
- *Put some lacrosse lines and goals on those turf fields!! more and more high schools are getting lacrosse teams and community interest seems to grow every year!*
- *WE WOULD LOVE TO HAVE A TURF FIELD AT THE SPORTS CENTER FOR OUR LACROSSE PLAYERS TO UTILIZE. EUGENE HAS ATLEAST 8 OF THEM, AND SPFD. HAS NONE. OUR PLAYERS CAN NOT BE COMPETITIVE WITH EUGENE PLAYERS WITHOUT THE AVAILABILITY OF A TURF FIELD FOR PRACTICES AND GAMES. THANK YOU. (2 responses)*
- *A lacrosse field is needed immensely at the regional sports center on 32nd. For Thurston, when football season is coming to a close we move our practices their daily. Lacrosse, however, spends about the first half of its season slopping around in a dangerous mud hole. A lacrosse field would be a wonderful, useful addition to the sports center.*
- *Covered Tennis courts!*
- *Upgrade the lights on the tennis courts by the pool.*
- *We would love to see a skatepark at Lively!*
- *SHS - A skate plaza in Thurston right next to lively park would be great there are meetings at manna boardshop talking about it and working on donations but it would be great if you/Willamalane went to manna board shop to discus maybe plans with the owner of the shop.*
- *I do not garden but enjoy the efforts of others (and am into photography) so if there would be walks with sites worth photographing that would be fun!*
- *Work with city of Eugene to make connected bike and running trails that are SAFE*
- *I and other friends have to go to Eugene to go on recreational bike rides. It would benefit the city of Springfield greatly to have a bike path system like Eugene's that could offer people bike rides of up to 20 miles or more.*
- *Increase number of bike paths and bike lanes on routes to parks. Make them user friendly and safe.*
- *Connect the by-gully bike path to centennial Blvd via Anderson Rd*
- *I would like you to look for opportunities to tie in parks and paths with adjacent opportunities. An example would be a footbridge at Clearwater park to Mt. Pisgah. Look for potential to get recreation easements for places like Quarry Butte and the Weyerhaeuser road to Fall Ck. There is not good bike access to the Pleasant Hill/Lowell areas from SE Springfield. If there is a bridge at Clearwater a paved path suitable for road bikes would be a very welcome addition. Overall I'm very satisfied with what Willamalane provides for the community, your willingness to partner with other entities and the value for the dollars spent. You have done very well over the last 20 years.*
- *Expanding the network of connecting bike paths and trails makes our community more friendly and livable. I like to be in places that have a good walkscore on walkscore.com!*
- *I'd like more bike/walking paths and especially linking routes together, as of now choices are not the safest, traffic, roads have changed since of the routes were established, i.e. 28th St south of Centennial to Main. Connecting along 126/105 from McKenzie Levee Trail to Thurston would be WONDERFUL.*
- *Very interested in development of bicycle pathways*
- *Maintaining and extending the bike path does much to increase residency in Springfield!*
- *My five year old son has been involved in Willamalane programs nearly every day for the last year and will continue to be involved in Little Kids Club this year. We love the early childhood education programs. As a professional educator, I'm impressed with the quality of programming available for my son. Additionally, I'm a frequent park user and would love more adult fitness options listed at local parks. For example, it would be great if*

there was a sign at the 32nd st. soccer fields that showed a map of the park with a couple of walking/jogging loops and mileage/distance of those loops. I'd also like to see a couple of 1 mile kids' fun runs incorporated into the calendar year. If the Turkey Stuffer had a 1 mile, "turkey tots" run for kiddos, my son would absolutely participate in that!

- *Limit dogs to dog parks. Dog owners will not follow rules, and parks can't police them.*
- *Would love to finally see Dorris Ranch protected & very well-posted with signs declaring that all dogs MUST be on leash. And enforcement/consequences for all the deliberate repeat offenders. This escalating problem must be resolved, not only out of respect for this historic farm & wildlife sanctuary, but for the safety of all her visitors. Would be happy to help in any way possible...Thank you for listening once again! :0)*
- *When creating dog parks divide them up into separate sections for large dogs and small dogs.*
- *SHS - A meadow would be really pretty*
- *Would love it if you'd dig up the G Street skate bowl and plant a small forest in its place.*
- *Natural areas need ivy and blackberry removal (selective) and planting of native plants.*
- *Many park areas need to be opened up and have bushes scaled back to keep transients form living in the park areas*
- *Updates, land appearance*
- *SHS - Willamalane needs more maintenance around in the summertime*
- *More monitoring at Willamalane park, checking for bottles and needles*
- *Make more regular bathrooms, more scooter and wheelchair accessible paths, picnic areas more semi covered areas*
- *Clean bathrooms with functioning doors, faucets, and soap are a must!!*
- *Porta potties at parks for little kids would be great so we don't have to use the trees. Toddlers need access quickly or they have wet pants.*
- *Add restrooms in all parks, even if only portable. Would you prefer people just use the bushes?? Because that is exactly what happens.*
- *PLEASE put restrooms at Willamalane park! I have two little ones, and it is hard to go there with no close restrooms when potty training is involved! Also, it would be neat to have an outdoor water area at Willamalane instead of splash. I thought there was going to be one but it's not yet? And, I think I put the correct area I live, but the map is a little confusing. Not sure what street separates the west from the central. THANKS!*
- *All parks should have water*
- *SHS - More water fountains at 32 street soccer fields. lights on the field should be left on for people to play when it's dark.*
- *Please, please, please add 'no smoking' signs to the parks! Especially near the playgrounds.*
- *1. need more effort to limit concert noise at Island Park especially loud bass. 2. need more volunteers ivy cutting work parties 3. leave old trees in place only as a last resort remove cottonwood trees from island park and other parks*
- *It would be really nice if Willamalane would add some toddler/ younger children playground equipment to the Jasper meadows park. There are several babies and children under the age of 3 in the neighborhood. A lot of the people that live in the neighborhood are young and starting families. Just a suggestion. Thanks for all you do!*
- *Add water spray parks at locations other than Splash. Look at preserving more natural spaces especially those on the hills around us.*
- *Would like to see more 'presence' at the skate park. lots of drug activity in that area. Thanks for so many nice parks.*

- *More open swim area w/basketball hoop enforcement of bikers off sidewalks and grassy areas skateboarders in skate parks only - they pay to use ban power boats - they're noisy, polluting and destructive.*
- *(answer #10) I feel that there is more need for outdoor waterplay at island park or heron park facilities close to downtown where people can walk and bike to. I love the bike trails along the Willamette. the new playground at G & Mohawk and the Adult activity center. Although more efforts should be focused on the downtown area instead of Thurston. There is a huge need for more new playground equipment at the island park and heron park. Why not build a new water playground at one of those locations instead of splash!? Island park has a lot of potential but the drug and homeless people are a deterrent. That whole area by the Willamette/mill street could be a beautiful downtown park attraction that would improve the city's image and bring more people if it were redesigned and enlarged. The other huge need is a community garden on this side of town - I would love to see a community garden at heron or island park or even meadow park. Thank you for your consideration.*
- *SHS - Get new 10 foot regulation basketball hoops by the skatepark at Willamalane Park*
- *We visit Doris Ranch quite a lot. I really wouldn't want to see much more new attractions out there, otherwise it starts losing its rustic charm.*
- *SHS - Menlo Parks sand box is just a hole with sand in it. The sand box is should be in an enclosed area.*
- *Copies of songs for water babies classes and regular, posted hours for bathrooms to be open in the parks*

➢ **<u>Suggestions for program costs and funding:</u>**

- *You need to be realistic and not plan on a tax increase to already over burdened taxpayers.*
- *Maintain what we have until economy is better...we are on a budget and SO ARE YOU*
- *Until our economy picks up I suggest halting all spending. A freeze on spending for a couple of years.*
- *If you have a bond measure on the ballot please keep in mind that many of us are on fixed incomes. I for one volunteer for many things in the community and only volunteer for one Willamalane activity each year.*
- *If you are short on funds, do not cut maintenance on existing parks while building new parks/features. Instead, maintain the facilities you currently have.*
- *Willamalane has great facilities and services. If there is a forecasted funding shortfall, my goal would be to keep the existing facilities as clean and functioning as possible, and cutback on expansion plans (which would increase maintenance needs). Keep up the good work!*
- *Hope this helps, love what you have done so far. Wouldn't mind paying a seasonal permit to use your services. but seems a little much to add to taxes for people that don't use it would be paying. All the free things you do are wonderful and are necessary for low income but if I did a park permit for some areas low income wouldn't be affected by it would seem a good way to go.*
- *Reduced fees for family's currently registered and using one of the services*
- *You need a family pass for the swimming pool, such as a membership that encompasses all swims and ages that is affordable for young families.*
- *I would like to see more affordable recreation for children 3+ years. We are a middle class family with four children who would love to be involved in gymnastics, dance, and*

martial arts, but the classes are too expensive. We do not qualify for scholarships, yet cannot afford the costs of these types of recreation for our children.
  - *Make it affordable for everyone to have fun in sports!*
  - *More facility rentals at lower rates*
  - *SHS - Try to have more things for 13-17 years olds to do. Like concerts that that age group would like. And the price should be cheap for them.*
  - *I think that the scholarship should be applied toward preschool fees*

- **Other Suggestions:**
  - *Keep it simple...*
  - *Advertise for MORE Volunteers and people in the 50-60 age groups*
  - *I would like to see the library join your district. I think it would improve the library*
  - *PLEASE don't burn the Briggs House. History is important.*
  - *THS - I'd love to see more outdoor cafes, ice cream trucks, quaint street lights. Happiness.*
  - *THS - Volunteer opportunities = awesome.*
  - *You should do a survey about Kids Club and other child care for parents!*
  - *I'd like to see special activities or discounts planned for those families with children who have a parent deployed and also for the families with someone in the military or a veteran.*
  - *SHS - Drive in movie theater! Maybe that won't cost a lot. Anything less expensive, dances, someplace warm with couches and video games for during the winter.*
  - *SHS - I would say to promote Willamalane more because I had no idea about most of the activities that were being offered.*
  - *SHS - I think all the parks and recreation areas are good overall. However I don't hear about any events or places very often so maybe make more effort to announce and publicize information to the public.*
  - *SHS - I think there should be a little more recreational stuff by the north side, between gateway and Fred Myers so you wouldn't have to walk or drive all the way to 32nd. Royal Dell park needs an extended path for walking.*
  - *How about annexing the area west of Thurston: Cedar Flat & Walterville, or the balance of the school district that is not in Springfield?*
  - *When getting off the bus at Springfield station w/ my bike it's very hard to cross main street safely. Need more bike lanes!*

- **Criticisms:**
  - *Don't forget central and west Springfield, seems more focused on east.*
  - *I think with a bit of planning, the existing facilities/services could do a much better job...*
  - *I've been told by TWO parents that they could NOT register online...*
  - *Inadequate space/facilities for Tai Chi class*
  - *A comment for Senior Willamalane, the new room for Tai Chi class (Don H. Tues-Thurs 11:00-12:00) is definitely not large enough to accommodate us. We really do need more room and space. The other room we had for many years was much more suitable. Why the big change??? I'm very disappointed.*
  - *Jasper Meadows' Park play structure is dangerous and not toddler friendly*
  - *The pool at Willamalane could be a little warmer*
  - *The showers at the G Street pool really need to be upgraded*
  - *The signage at Dorris Ranch needs some updating and expanding. I got lost last week.*
  - *Too many dogs off leash with impolite, inconsiderate owners.*
  - *Too bad the connector trail along the river from Clearwater to Dorris Ranch says NO HORSES*

- *[regarding survey] Your map is a little hard to interpret, maybe noting main streets would have helped. Thank you*
- *This survey is too long. Several things seem to be repeated*
- *Your survey doesn't include questions of how people recreate or exercise at private facilities or in neighboring cities (i.e. Eugene).*
- *I already pay lots in taxes to Willamalane, you need to learn how to 'work with what you got' from our household.*
- *The new swim cards make it hard for me and my friend to split books - please adjust that program. I do however like the paperless system.*
- *Why wasn't table tennis included; it's the largest group at the center. This is the kind of lack of attention we have gotten for years.*
- *I am interested in attending evening classes (crafts etc) but most of the classes 'seem' to be geared towards seniors or children.*
- *Very Disappointed in changes to Clearwater Park - All older trees removed and huge future asphalt road planned - inviting to motorcycles and atv's hunters. I heard plans by someone to use atv to take out deer/turkeys. they plan on shooting down that new road you call it gravel/asphalt you're building the hike/bike trail.*
- *How about keeping the bike lanes clean for once, that would be refreshing. Ticket home & business owners who push all their lawn debris into the street*
- *SHS - Do not put any more households or parks in Jasper or anywhere near Pleasant Hill. It'd ruin memories and a perfectly good environment.*
- *Too many activities for the disabled are only for people with mental disabilities. There needs to be a lot more for people to do who are physically disabled. You should look at funding from the state and county for respite care so there can be enough attendants to help the physically disabled because their families need a break and the disabled person likes to do something "on their own" without a family member present.*
- *My daughter (age 9) is developmentally delayed. She loves going to the pool/parks. But why aren't there more planned activities for people like her? You have lots of things for developmentally delayed adults but none for kids.*

➢ **Concerns:**

- *I think Willamalane is doing an excellent job overall. Please understand that the majority of people cannot afford any more tax increases until we see drastic improvement in our economy. Oregon's focus should be on bringing more business to this state.*
- *I think you have great programs, I just wish they were more affordable to low income families.Obscene graffiti on fences and path are a huge problem that takes away from the beauty of the bike path. In fact, there are a couple of posts with writings "lame park ahead" and "loser park" near Page. "Pick up poop" signs and replace damaged signs. Although I like the new distance signs on the bike path it would seem more appropriate to use the dollars to help clean up the path rather than add new features. Thanks letting me voice my opinion.*
- *Willamalane Adult Activity Center provides a wealth of interesting classes and activities. The parks in general are beautiful and well maintained. I wonder if herbicides or chemical fertilizers are used on the grassy areas. If so, I would prefer chemicals not be used. As my grandchildren roll down the neighborhood park hill, I wonder what is on the grass.*
- *Please don't use this survey as a means to cut back services*
- *Please don't build businesses in Island Park!!!*
- *Preserve Island Park without high-rise developments, please!*
- *Our family would participate more if prices less for McKenzie area residents*
- *THS - I love nature, its kink of hard finding really nice areas to go on sunny bike rides.*

- **Questions**:
  - *Do any of these questions pertain to the Willamalane Daycare facility off of 32nd?*
  - *How do I find out any information or get involved with the planning/development of new parks?*
  - *I'd like to apply for a Board position - How would I go about that???*
  - *Thanks for asking. Any chance having ceramics class again at the Adult Activity center?*
  - *I understand that the City is the owner of (what I know it as) The Heritage House in Thurston. I am saddened that the 178 acres next to it is up for sale. Why is this not being put to use as a natural area with trails, etc for the enjoyment of the public?*
  - *How can those of us who live outside of Springfield help? My wife is a retired Springfield School District Nurse.*
  - *I think, overall, you are doing a good job. I would like to know if you have a plan to put aside funds to maintain existing facilities and programs before implementing new ones*
  - *Would you consider the idea of sliding scale for classes for people at or below poverty level?*
- **Other/General Comments:**
  - *I have only been to one facility and would like to know more about the others*
  - *I need more job openings at Willamalane*
  - *I was born/raised in Springfield, but I have been living/studying at the UO area*
  - *In our younger days we would have or did participate in many of your amenities*
  - *Item #12.2 didn't come through on my phone. I couldn't see the favorite's column.*
  - *Just don't give or sell my phone number and address to anyone! And thank you!*
  - *Needs input of persons planning on being in area next 20 to 30 years.*
  - *Parks are an extremely vital component of any community!*
  - *Please, do not give my contact information to anyone. Email me to save paper.*
  - *THS - Have a nice day!*
  - *Tell Heather Savelich, Mike Allison and Jason Genck hi!*
  - *WPR BUDGET COMMITTE MEMBER*
  - *Not enough time*
  - *Pick me, pick me!*
  - *Sorry I forgot the phone number the first time I submitted the form*
  - *I try to pick up the parks or weed when walking the dogs, if everyone did that it would help. We think of the parks as an extension of our back yard.*
  - *I live in Eugene but do volunteer work at the Willamalane Sr. Activity Center so my information may not be as important as a resident of Springfield.*
  - *THS - If you really believe you can significantly impact the residents of this city, go for it. And good luck.*
  - *I live in the Yolanda school district and there are no parks in this area. I would like to see a park here.*
  - *I didn't answer 8 or 9 because I don't think they need improvement*
  - *I live very close to Dorris ranch. #12 question, I'm 83 years old and it is telling just what I can do. THANK YOU FOR THE ADULT ACTIVITIES CENTER*
  - *My church is in Springfield and also many friends, also I lived there for years and participated in swimming and in Hula classes, picnics, programs, etc.*
  - *I would like to receive the survey results but not the periodic updates or mtg notices, thank you.*

Appendix A-4
Teen Workshops Written Responses

Springfield High School Government Class Workshop
Teacher: John Lovdokken
1/12 - 1/13/11

CLASS DISCUSSION

Why do adults think we need better/more services for teens?

If we give teens positive things to do they will stay out of trouble
There are teens with nothing to do
Adults want kids to have positive things to do

What kinds of things do you want Willamalane to offer for teens, what to kids/teens want to do? (also see CLASS EXERCISE, question #1)

	Boxing Classes
2	Under age Pool Hall
3-4	Offer more multi-use fields at the Center and other locations
1	Annual Cultural Festival (like rodeo in Eastern Oregon)
	Basketball
	Skate parks
	High School dances
	Rock wall
	BMX track
	Other activities in parks (other than playgrounds)
	Concerts geared towards teens
2-3	Make activities more cost effective (less expensive)

In 20 years, what do you want Springfield to look like? (also see CLASS EXERCISE, Q #2)

More places for teens to go
Keep natural areas (Jasper)
Drive-ins (movies)

Why are parks and recreation important? (also see CLASS EXERCISE, Q #3)

For the appreciation of nature
To entertain children

What would your ideal 'hang out spot' look like?

(lots of nods)	HS students want a place of their own; don't want to hang out with MS students!
(lots of hands)	Outdoor 'fun pool' like Amazon
(20 hands)	Laser tag
(12 hands)	Paintball
	Capture the flag
	Haunted House
	Nerf wars
(lots of hands)	Basketball tournament or drop-in
(lots of hands)	Dodge ball tournament or drop-in

	Ultimate Frisbee
	Flag football
(lots of hands)	Drop-in activities: Have activities available as drop-in, so they don't have to sign up in advance for a series, and more affordable that way
(20+ hands)	Go-karts
(6 hands)	BMX
	Videogame tournament
	Classes: bike maintenance, computer building, graphic design, silk screening -- hands on and you get a product afterwards to take home (some are offered at SHS but limited # of students can participate, and there is high demand)
(12-15 hands)	Outdoor skills class
	Class to build electric cars
	Big party/ice cream social after every quarter of school (a non-dancing get-together); not everyone dances
	Food is a big draw
	Zip line, obstacle course
(20 hands)	River rafting in town (Clearwater to Island Park)-$5/per person
	Have 4-wheel bikes to ride on with friends available for rental in parks
	Go-kart race through Alton Baker Park
	Electric car building and racing
	Teen center: Have music, pool, food, drinks Have a competition for local bands that HS kids put together, or just a venue where these bands can perform
	High school dances -- with kids from other schools too -- depends on the music
	"Raves" (legal) at the Memorial Building (they have them at Skateworld)
	Underage club with dancing and music for 14-18/19 yr-olds ('Chapter 8' in CA)
	MS dances at Memorial Bldg were hot, boring, and had bad music
(20 hands)	Better music needed: theme dances with different music for each dance (techno, hip hop, disco, Latin, etc.)
	Have a dance in a place where there's other non-dancing stuff to do also, ex: pool, air hockey, hanging out space where you can hear each other
	Tango in downtown Eugene is good for all ages Latin dancing, but it's a little weird having adults dancing with kids

CLASS EXERCISE

Question 1: What do you like to do in your free time?

#	Responses
13	I like to hang out with my friends
2	I like to hang out with friends and family
	Hang with friends at Maple Elementary
	I just prefer to just hang out most of the time
	I like to hang out with friends, listen to music, have laughs and good times
	I generally just love to hang out with my friends and family. We never really do anything specific but I think having place to go that are cheap would be fun.

In my free time I like to hang out with friends, do something fun, go to parties? And shop.

Hang out with friends in a comfortable environment

Talk with friends

Really like to hang out with my boyfriend

Mudding (?) with friends go outdoors and just have a good time

2 I like to go over to friends' houses

Wrestle with friends

In my free time I like to go chill with friends, go shopping.

I also like to go to the mall & just walk.

2 I like to go shopping

9 Listen to music

I like to listen to music and hang out with friends.

Watch movies and television

7 I like to go see movies

Go to the movies with friends

Go to the mall & movies

Go to movies and take walks

To go out and have fun with others. Just get out of the house.

I like to have my own time that I can use not just in a house but outside a house.

It depends on what kind of day it is. If it is raining, I do inside stuff. If it's nice outside, I would ride around, hang out, trying to have fun and be active. Soak up sun.

Be outside

Outdoor stuff

I like going out and doing stuff, like swimming or sports or just enjoying things around me.

3 Hike

Backpacking

5 Swim

2 Bowling

5 Shoot pool

Ping Pong

Golf

3 Camp

Hunting

Archery

3 Fishing

Dance

3	Play music
	Play drums
	Play xylophone
	Play guitar
	write music
2	Sing/vocalize
3	Workout
4	Lift Weights
	Do mixed martial arts
	Jogging on weekends
3	I like to play sports
	Exercise
3	Soccer
	Cheer/Gymnastics
	Jump on trampolines
	In my free time I like to play sports like football, soccer softball, dance, tumble, track, basketball, volleyball
	Tennis
	Play baseball
6	Basketball
	Volleyball
3	Skateboarding
7	Biking
3	biking on the bike path
	I like to walk around and ride my bike
6	I like to draw/art/paint
	I like to play board games
11	Video Games
4	Facebook
4	During my free time I like to read
5	eat/go out to eat
	young life/church
	read books
	visit Eugene library
	try to find places I want to go to with my trusty map to places I can't remember their name, to places I've heard about.
2	concerts

sleep

2 Yoga/Pilates

I always want to go to a park but because its cold we can't

I really like bowling, skating (ice and regular) but it’s too expensive.

I wish the weather was nicer so I could skateboard

go swimming near a park so after I swim I can kick back and relax

concerts that teens actually like

visit family

card games

Question 2: In 20 years, what do you want Springfield to look like?

I would like Springfield to be cleaner and have more recreational things running at a lower price.

I would like Springfield to have more culture. Such as more murals, art, etc.

I would like to see Springfield more kind of laid back. Like for example drugs. There should be less discriminating about people who do drugs

Healthy (trees, grass, etc.)

I want Springfield to keep a lot of the parks that it has always had, to keep a lot of nature (trees, rivers, etc.) in the city. Underage "clubs" with music, non-alcoholic beverages, pool, games, couches, just places to hang out.

Really nice streets and people more involved in outdoor stuff, like take walks, sports?

More teen oriented so less teens get in trouble

Mostly the same but less run down and "trashy" looking.

Nice, with no vandalism and nicer up keep of certain areas. Lots of trees and flowers all around

I would like to see Springfield to look cleaner. There should be more swimming centers. A county Library. Because I can’t go to either one. (Springfield, or Eugene Library)

In 20 years I want Springfield to look modern but it still has all the history (buildings, woodlands, parks).

In 20 years I want Springfield to have more stuff to do and better parks.

I want there to be lots of places for teens, adults and kids. Where there are family activities as well as ones for friends and different groups.

A safe place where people can have a good life.

I want Springfield to look almost the same but more parks or even bigger parks.

In 20 years, I want Springfield to still have its small-town feel, but have increased in size. I would like to see something connecting Thurston and Springfield.

Remain nice and tighty

I would like to see Springfield more involved with the community

Springfield needs to look friendlier. There are too many empty industrial lots that are just eye sores to incoming people.

I don’t want to see people struggling with the fact that they can’t make it through life.

I like to see Springfield the same as it is right now. We don’t need to cut down any more of our forest so that houses or buildings can take their place.

The same

I don’t know I like it the way it is but if a change leads to good things and has more pros than cons go for it!

Clean, new, more like Portland, a downtown like Eugene

Like Portland, more entertainment, art, shows, a cool downtown place without druggies and hicks and dirty homeless people yelling at you. And less crime.

More modern, yet still has its natural value. Cleaner

I would like Springfield to be bigger with more people and with more cool things to do. Springfield is sort of boring. I would be nice to have things a little closer to me.

I would like Springfield to have grown some but not to the point of having no nature or anything. Like grown in outdoor activities or maybe a classier town.

In 20 years the Springfield should be much bigger I think more people from different states should be welcomed here.

In 20 years I would like to see Springfield more developed and industrialized with more things to do.

I don’t care I will be in the Airforce

I plan on getting out of Springfield as soon as I can, but having nicer places to hang out would be nice.

Nice, lots of trees and people being outside enjoying the days

An actual city, with a better mall.

In 20 years I would want Springfield to be maybe bigger? Have more stuff to do, like Eugene. Almost everything is over there.

I want Springfield to look clean and enjoyable. With more activities going on like festivals and concerts.

I want Springfield to be clean, lots of stores, and activities to do

A nicer place than it is right now.

I want Springfield to have more parks by rivers, bike/walking paths, so you don’t do the same things all the time. So you have options of things to do. Also use the open fields in parks.

I want Springfield to look like it has been taken good care of; clean streets, (?), nice views of areas, and outside activities everyone enjoys.

Not like New York. Like a place that has meaning, to be just as pretty with all its trees everywhere.

In 20 years I want Springfield to look more modern with more stuff to do like improved shopping centers and stuff.

In 20 years I want Springfield to be a big City, bigger than it is.

Less crime, more jobs/less unemployment, more teen centers, more bus routes or more productive/frequent, more vegetation, less pollution.

More fishing holes.

A skate plaza in Thurston!

More places for teens to go and have a good time.

Less ghetto

I do not want any more parks or homes in Jasper than there already is because that is horse (?) how people ruin the small things that mean so much to others, for instance. I love going out to Jasper where there isn't a lot of people and it's country out there. Not loud, not compact, not a lot of crime. It's peaceful and beautiful.

A community based town with lots of family places.

Question 3: Why are parks and recreation important?

Gives people something to do/socialization

Parks and recreations are important because if somebody wants to play soccer or use time to hang out they could over there and just have fun in parks.

It keeps the community occupied…gives kids things to do, besides watching T.V. all day. They're necessary: people use gyms all the time, people need soccer fields and swim places if they swim. They need somewhere to play the sport they play.

They offer things to do.

They are important because it gives people a place to go and get together with others. And it gives you something to do.

Parks and Recreations are important to help keep things clean and have places to swim and do extracurricular activities.

Parks are important to keep people active and to have something to do. Instead of being home and getting fat.

Important because they keep kids busy outside.

They are important because if we didn't have them there would be nothing to do besides sitting at home and watching T.V..

They are important because it gives people constructive and positive ways to spend their time. Good thing for little kids.

Give people things to do, make people be more social/get out.

They are important because they give people more activities to choose from.

So people can have a place to have fun at and play with their friends.

So little kids have something to do?

It's a good place to go with families or friends. They are a good excuse to get out of the house and do something besides video/computer games.

To make people want to be animated with their family, friends, and community.

Parks and recreations are important I think because it helps keep people busy, have fun and something to do.

They give us something to do rather than staying doing nothing. They help us stay active and healthy.

To promote activity.

Gives more options.

To keep people active

Parks are important for little kids and its free so like if you don't have money you can just always go to the park.

So people are productive and enjoy what we have. Not just build something that won't get used.

Because people need a place to be outside of their house.

Because it gives people a place to go when they are bored or just need somewhere to go.

Parks and recreation are important to keep the citizens happy and having fun.

Parks and recreation are important because it gives people in the community places to have fun if people take the time to go.

To provide a safe fun place for people to go.

To have something to do.

Family bonding

Place for families to go out and have fun.

Parks serve as a bonding and fun experience for families and such. It allows you to witness unhampered natural beauty that is all around us.

Parks and recreation are important because the help families to bond and have fun. Parks also give people something to do so they are less likely to commit crimes.

They are places families can go and enjoy themselves.

They are a place where families can go to have fun and amuse their children and others. On nice days people can go for a walk with their dog or jog while listening to their ipod and just look at the beautiful (?) around.

Keep kids out of trouble

They are important because it keeps people out of trouble and gives everyone something to do.

Keep kids safe and away from bad things.

Parks and recreation are important because they give people things to do and occupy their time with doing fun things rather than mischief or T.V. or Facebook.

I think they are important because they keep people busy and out of trouble.

To Keep teens off the street

I think there important because they keep your options open. Teenagers don't get in as much trouble either.

To keep us entertained but safe and away from drugs and alcohol.

Give people something to do instead of drugs and whatnot.

To keep kids out of trouble and give people something to do.

Community

They are important because they get the community involved.

Because they bring the community together.

They help the community. They help the forest.

They bring the community closer together.

They keep character in Springfield, they make it unique.

Parks are attractive and look nice. Visiting people may remember Springfield better if they enjoy their experience.

Misc.

They preserve nature and wildlife, for the youth to know before ding to computers and cell phones and other electronics and become places of piece during the day.

Parks and recreation matters for the community because we need someone to design or decide a park.

Open-ended responses from Survey:

Misc:

A meadow would be really pretty.

An outdoor theater where movies were played during the summer would be cool.

We need to build an drive in theater.

Drive in movie theater! Maybe that won't cost a lot.

Free indoor basketball courts.

I think it would be really cool to have a paintballing arena.

Just more stuff to do cause there's like nothing to do at all at least for teens.

Oregon needs a theme park.

Please keep the pools. I would like an outdoor pool like Amazon.

Maybe more fun little outdoor playgrounds with the water things that shoot up for summertime.

There should be more fishing spots.

Willamalane needs more maintenance around in the summertime.

Organized group for river rafting (affordable) maybe locally.

Do not put any more households or parks in Jasper or anywhere near Pleasant Hill. It'd ruin memories and a perfectly good environment.

Park-specific improvements:

A skate plaza in Thurston right next to lively park would be great there are meetings at manna board shop talking about it and working on donations but it would be great if you/Willamalane went to manna board shop to discus maybe plans with the owner of the shop.

Meadow Parks sand box is just a hole with sand in it. The sand boxes should be in an enclosed area.

Get new 10 foot regulation basketball hoops by the skate park at Willamalane Park.

I think there should be a little more recreational stuff by the north side, between gateway and Fred Myers so you wouldn't have to walk or drive all the way to 32nd. Royal Dell park needs an extended path for walking.

32nd St Community Sports Park:

A running track instead of more soccer fields could be put on S. 32nd. The only ones that are in Springfield are at the two high schools and are far apart. Putting on in next to the sports complex might get more people interested in exercising. You can fit a football or soccer field inside the track.

I really enjoy taking my little sister to the park on 32nd Street but it's not very big, and not many kids go there.

More water fountains at 32 street soccer fields. Lights on the field should be left on for people to play when it's dark.

Marketing:

I would say to promote Willamalane more because I had no idea about most of the activities that were being offered.

I think all the parks and recreation areas are good overall. However I don't hear about any events or places very often so maybe make more effort to announce and publicize information to the public.

"Teen Center" Ideas:

Maybe opening a place that has music with pool tables, drinks and food you can buy and a dance floor and other activities for 13-18 year olds. And another sport that could be added is rugby.

A teen center/high school place that's not a place where teens wouldn't think is cool. Doesn't have to be fancy but something like a gym (or swim & tennis club) but for high school only. No membership needed.

It would be nice if high school students had an area/building for hanging out with things to play with.

Try to have more things for 13-17 year-olds to do. Like concerts that that age group would like. And the price should be cheap for them.

"Clubs" for underage teens, music, dancing, non-alcoholic beverages, games, hangout areas, etc. That would be awesome!

Anything less expensive, dances, someplace warm with couches and video games for during the winter.

Thurston High School Government Class Workshop
Teacher: Iton Udosenata
1/27/2011

CLASS DISCUSSION

Why do adults think we need better/more services for teens?

Kids have nothing to do.
(lots of nods) Kids are getting into trouble because they have nothing to do.

What kinds of things do you want Willamalane to offer for teens, what to kids/teens want to do?

Job Fairs for teens.
Volunteer opportunities.
Community service projects.
Movies in the park for older kids (teens).
Concerts in the park for teens, book smaller (local) bands so kids could afford it.
Dodgeball tournament/other planned activities for teens (but not dodgeball).

What are you doing in your free time?

Sports
No free time.

Do people who live in Thurston consider Thurston separate from Springfield?

(10 hands) Thurston has different wants, needs and values than Springfield.
(lots of nods) 42nd Street is the border between Springfield and Thurston.
(lots of nods) There is a different feel and look to Thurston.
(lots of nods) I feel safer in Thurston.
4 I don't go to the Gateway area except to go to movies and Target.

What do you do at the parks?

Go to park and hang out all the time when it's nice.
Play softball.
Bring things to the park to do like balls to play catch.
Picnic
Sidewalk chalk

Which parks do you go to?

Thurston
Ruff
Mountain Gate
Alton Baker
I like Alton Baker because of the paths.

Do you use paths?

(4-5 hands)

Would you use a basketball court at Lively?

(6 hands)

Would you use dog parks?

(4 hands)

Do you use Dorris Ranch?

(5 hands)

Misc. responses

	Fort Park needs to be redone, it's rundown, small and needs better lighting.
(8 hands)	There needs to be more sand volleyball courts with lights.
(lots of nods)	Graffiti wall.
	A lot of people from Thurston go all the way to Willamalane Park to use the Skatepark.
	Widen the sidewalks (downtown) to make it more pedestrian friendly.

CLASS EXERCISE

Question 1: What do you like to do in your free time?

#	Responses
	Non-competitive sports.
5	Sports: ultimate frisbee, soccer, etc…
2	In my free time I like to go eat or watch a movie with friends and family. I just really value that time when everyone can get together and play games together away from work or school.
	In my free time I work on hobbies. I like to just spend time with friends but make no specific plans. Grabbing lunch to go and sitting in the sun listening to a band play would be the perfect day, or being by myself in the sun, reading.
5	Movies
2	Singing/vocal music.
3	Exercise
	Playing guitar.
7	Listening to music.
5	Hanging out with friends.
	Go to parks and sidewalk chalk (in the summer).
	Go to the river (in the summer).
2	Do community service.
	Get away from my family (on occasion).
	Exercise my brain.

Learn new, interesting things.

3 Hiking

6 Read

See the world.

Meet new people.

Watch documentaries.

4 Play videogames.

2 Hunting

House parties.

Tennis

Jogging

Study finance.

Chillin at my house recovering from A.D. Government.

Lacrosse

2 Nerding out on the internet (computers).

2 Working

Drawing

Not staying home, going out.

Swimming (in the summer).

Running

Archery

3 Watch TV.

Fishing

Play basketball.

NHS volunteer opportunities.

Photography

Draw/Paint

Hang out with friends at the mall.

Seeing local bands.

Question 2: In 20 years, what do you want Springfield to look like?

Nicer. Main Street safer. Cleaner. Less drugs. Better stores. More economy/business.

In 20 years, I would love to see an all around HAPPIER town. On Oprah yesterday they did a presentation on the Country's Happiest City. A small (roughly 40,000 people) city in California (coastal) decided in the 1970's to widen the sidewalks down the main street. I'm not saying we lengthen sidewalks and close important roads, but consider mocking some of the routines/changes implemented by the city and learn a couple things. [oprah.com]

In 20 years I would love to see Springfield, downtown Springfield especially, to be clean without any chipping paint or trash on the ground. More trees, or green, would be good as well.

Springfield should have more recreational events and places.

A lot less trashy.

Without gates on schools.

I want it to not look overdeveloped - not big city like.

I would like Springfield to look newer, cleaner, and like a place that people want to go to. It needs more things to do.
I don't know. I'd like there to still be a lot of green areas. I've never really been a big city kind of guy.
I want more local events that are free/inexpensive and interactive, i.e., concerts/movies in the park, big local service projects, social events.

I want it to be more developed. No empty land that has not purpose.

Family centered, less crime, strong communities.

In 20 years, if Springfield were the same, that'd be awesome. Perhaps a little larger though.

Like those Si-Fi Greenworlds, full of both natural life and technology.

More green such as parks and trees.

I want Springfield to stay the way it is in 20 years. Not a metropolis, not a city with large buildings and crowded streets like that of say Portland.

Parks, after school activities, occasional events (concerts in the park, etc.)
More diversity, a new park in the Thurston Hills, a cleaner downtown, better funded schools, a private high school.

To still be a small town, a pretty and green town, no big buildings but maybe some more local restaurants.

I want Springfield to look cleaner with more areas to just relax outside. Downtown Springfield isn't a fun place to be, but they have nice cafes and boutiques.

I'd like Springfield to be a little cleaner, greener. It would also be nice if the overall community could be improved.

I do not care as I will not live here.

Question 3: Why are parks and recreation important?

Gives people something to do/socialization

Parks and recreation are important because we need something to do. Especially at times, when we don't have school. Like summer for example. We end up with a lot of free time.

They are not necessarily important but they provide better usages of time.

Gets kids outside/out of the house.
They give people who normally wouldn't have anything to do, something productive to spend time on.
Park and recreation are important because it gives me places to go and "hang out" with friends.

Physically, it gets people to do something.

Parks are important because they provide a gathering place for people to get together.

A safe and appropriate place for people of all ages to mingle and meet new people.

Keep kids out of trouble

People need to have fun! It keeps us happy and out of trouble.

They can keep the kids in the right path. Giving them an opportunity to be active or have fun in a good, positive way.

Keep kids out of trouble.

Parks and recreation give kids/teenagers positive things to do, instead of getting into trouble or doing anything that won't benefit them.

Community

Creates a sense of community.

Parks and recreation gives the community something else to do other than sit around the house.

They bring the community together and let us meet new people or have fun with friends.

They are the social glue of a community because they bring the biggest groups of people together.

It is also a source of revenue and morale boosting for the community.

Spend time outside

So people can enjoy their time outside of their house.
I think they are important because they give us a place to go and be able to be outside and enjoy it.

Misc.

Parks and recreation provide opportunities for enjoying one's time, and making a city/town more attractive.

Having a safe place to hang out. Good for organized sports. Encourages activity.

They give you a place to get away and enjoy yourself. Escape from the busy daily schedule. Good exercise, too! And you can appreciate nature.

Open-ended responses from Survey:

Misc:

I'd love to see more outdoor cafes, ice cream trucks, quaint street lights. Happiness.

If you really believe you can significantly impact the residents of this city, go for it. And good luck.

I would suggest an audio/visual program for youth. Also a city run boxing program for youth.

Volunteer opportunities = awesome.

Special events:

Hold more special events for older teenagers or young adults, such as tournaments, games, or any other activities.
A community concert band for teens? Local concerts in the park?

Paths:

I love nature, its kink of hard finding really nice areas to go on sunny bike rides.

Park-specific improvements:

Build a new park in the Thurston Hills.

Appendix A-5
Park and Facility Assessment

PARK & FACILITY ASSESSMENT

Comprehensive Plan Update

Willamalane Park & Recreation District

NEIGHBORHOOD PARKS

BLUEBELLE PARK 3
DOUGLAS GARDENS PARK 4
FORT (WILLIAM S.) MEMORIAL PARK 5
GAMEBIRD PARK 6
JAMES PARK 7
JASPER MEADOWS PARK 8
JESSE MAINE MEMORIAL PARK 9
MEADOW PARK 10
MENLO PARK 11
PAGE PARK 12
PRIDE PARK 13
ROB ADAMS PARK 14
ROBIN PARK 15
ROYAL DELLE PARK 16
THURSTON PARK 17
TYSON PARK 18
VOLUNTEER PARK 19
WILLAMETTE HEIGHTS PARK/OVERLOOK 20

COMMUNITY PARKS

ISLAND PARK 21
LIVELY (JACK B.) MEMORIAL PARK 23
WILLAMALANE PARK 24

NATURAL AREA PARKS

EASTGATE WOODLANDS 26
GEORGIA-PACIFIC PARK 27
HARVEST LANDING 28

LINEAR PARKS

BY-GULLY PATH 29
EWEB PATH 30
LYLE HATFIELD PATH 31
MIDDLE FORK PATH 32
WEST D ST. GREENWAY 33

SPECIAL USE PARKS

CLEARWATER PARK 34
DORRIS RANCH LIVING HISTORY FARM 35
KELLY BUTTE PARK/OVERLOOK 37
MILL RACE PARK 38
RUFF (WALLACE M. JR) MEMORIAL PARK 39

SPORTS PARKS

32nd ST. COMMUNITY SPORTS PARK 40
BOB ARTZ MEMORIAL PARK 41
GUY LEE PARK 43

UNDEVELOPED PARKLANDS

GRAY HOMESTEAD 45
MOE MOUNTAIN LINEAR PARK PROPERTY 46
PIERCE PARK PROPERTY 47

COMMUNITY RECREATION FACILTIES

LIVELY PARK SWIM CENTER 48
MEMORIAL BUILDING 50
RICHARD E. WILDISH COMMUNITY THEATER 51
TEEN CENTER 52
WILLAMALANE ADULT ACTIVITY CENTER 53
WILLAMALANE CENTER FOR SPORTS AND RECREATION 54
WILLAMALANE PARK SWIM CENTER 55

OTHER FACILITIES

PARK SERVICES CENTER 56

BLUEBELLE PARK

Neighborhood Park – 2.85 acres

50th Pl & Bluebelle Way

Existing Amenities

- Soft Surface Trail
- Paved trail
- Open Play Area
- Swing Set

Deficiencies/Problems

- Not an ADA accessible path into park and to all facilities
- No play structure or basketball court
- Lack of seating
- The sidewalk, playground, and common property fences are in poor condition
- Bark walking path around perimeter of park is overgrown
- Vandalism and graffiti on fences
- Poor access from street for park vehicles and pedestrians; visual access is also poor, as entrance is too narrow
- Curbing around swings is incomplete
- No irrigation

Improvements to Consider

- Develop a site master plan with neighborhood involvement
- Build curb around swing
- Replace wood chips with engineered wood fiber
- Provide accessible route to all facilities
- Provide seating opportunities
- Repair sidewalk surfaces and update to meet ADA standards
- Add or improve playground, basketball court, irrigation, water, and pathways to park**
- Plant shade trees
- As opportunities arise, consider purchasing additional property, in order to create better access to park

DOUGLAS GARDENS PARK

Neighborhood Park- 6.13 acres

3455 South Redwood Dr.

Existing Amenities

- Half & Full Basketball Courts
- Drinking fountain
- Electric Outlets
- Lights
- Open Play Area
- Picnic Tables
- Picnic Shelter (non-reservable)
- Playground
- Permanent Restrooms
- Informal Softball Field (on adjacent SPS property)
- Tennis Court
- Benches

Deficiencies/Problems

- Restrooms are old and outdated, and easily vandalized *
- No lights on exterior of restrooms
- Vehicles enter park
- Basketball court has some cracks*
- Tennis court has full length cracks*
- Turf has wet spots*

Improvements to Consider

- Implement improvements from the Douglas Gardens Park Master Plan
- Extend irrigation to west end of park
- Renovate, replace, or remove bathrooms**
- Repair tennis/basketball courts
- Add a path connection from neighborhood walkway to park facilities
- Replace existing light poles and fixtures

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

FORT (WILLIAM S.) MEMORIAL PARK

Neighborhood Park – 5.03 acres

300 58TH St.

Existing Amenities

- Full Basketball Courts
- Drinking Fountain
- Lights
- Open Play Area
- Playground
- Paved Multi-Purpose Trails
- Sand Volleyball Courts

Deficiencies/Problems

- Playground - platforms failing, does not meet ADA standards or safety guidelines*
- Accessible route not provided to all facilities
- There are limited parking opportunities near the park. It fronts on 58th St., which has heavy traffic and no on-street parking.
- Enclosure for irrigation controller is rusting
- Backflow is in same enclosure as electrical components
- Exterior light fixtures are reaching end of life cycle*

Improvements to Consider

- Repair/replace playground structure
- Provide improved access to neighborhood west of park
- Investigate joint use agreements for parking with neighbors
- Bring play area and sidewalks up to current ADA standards
- Install additional drinking fountain near basketball courts
- Replace existing cyclone gates
- Replace enclosure for irrigation controller
- Move backflow to separate enclosure from electrical
- Replace exterior light fixtures with updated energy-efficient lighting

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

GAMEBIRD PARK

Neighborhood Park – 1.78 acres

1500 Mallard Ave.

Existing Amenities

- Full Basketball Court
- Lights
- Open Play Area
- Benches
- Picnic Tables
- Playground
- Temporary Restroom
- Informal Softball Field

Deficiencies/Problems

- Limited access from apartments west of park
- Accessible route not provided to all facilities
- Play area is not fully accessible per current standards
- Additional sand and engineered wood fiber is needed in play areas
- Holes have been dug under sidewalks by users
- Vandalism on playground structures and benches
- West side of park is poorly lit

Improvements to Consider

- Develop master plan in cooperation with neighbors, School District and Food for Lane County
- Bring play area up to current ADA standards
- Provide accessible route to all facilities
- Improve park access to apartments west of park
- Install a drinking fountain
- Add needed sand and engineered wood fiber to play areas
- Renovate basketball court**
- Improve lighting on west side of park
- Encourage apartment owners and residents to become involved with park patrol and maintenance

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

JAMES PARK

Neighborhood Park – 3.08 acres

4141 E. 41st Ave., Glenwood

Existing Amenities

- Half Basketball Court
- Picnic Tables
- Playground + Sand Play Area
- Formal Softball Field
- Accessible Parking Space
- Parking (gravel)

Deficiencies/Problems

- Pedestrian access to park is difficult. It requires crossing busy railroad tracks and/or Franklin Blvd.
- Visual access to the park is limited by private home along 19th Ave.
- Concrete on basketball half-court is cracked
- Play area does not meet current accessibility or safety standards
- Playground is in fair condition*
- Entry drive and parking area are gravel and in poor condition*
- Off-street parking is inadequate for league use
- Accessible route not provided to all facilities
- Poor lighting at south end of park
- Irrigation system needs improvements/updates.

Improvements to Consider

- Develop a master plan
- Improve play area and update to ADA standards
- Repair basketball court
- Provide accessible routes throughout park
- Pave entry drive and parking
- Improve irrigation system
- Improve lighting, especially at south end of park
- Explore acquisition of adjacent vacant property, as opportunities arise
- Explore acquisition of residential property on north end of the park, as opportunities arise

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

JASPER MEADOWS PARK

Neighborhood Park – 5.61 acres

S. 57th St. & Mt. Vernon Rd.

Existing Amenities

- Half Basketball Court
- Lights
- Open Play Area
- Benches
- Picnic Tables
- Playground + Sand Play Area
- Temporary Bathroom
- Wetland Natural Area

Deficiencies/Problems

- Canal and bridge collect litter

Planned/Recommended Improvements to Consider

- Acquire South Wetlands Natural Area parcel
- Develop planned boardwalk loop trail in South Wetlands**

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

JESSE MAINE MEMORIAL PARK

Neighborhood Park – 1.91 acres

S. 69th Place

Existing Amenities

- Half Basketball Court
- Benches
- Picnic Tables
- Playground
- Gravel Path
- Native Plantings
- Natural Area

Deficiencies/Problems

- Accessible route not provided to all facilities
- Play area is not fully accessible per current standards
- Poorly lit at night
- No irrigation system

Improvements to Consider

- Provide accessible route to all facilities
- Bring play area up to current ADA standards
- Improve water service and irrigation system**

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

MEADOW PARK

Neighborhood Park – 7.10 acres

851 Mill St.

Existing Amenities

- Full Basketball Court
- Drinking Fountain
- Pedestrian Lights
- Open Play Area
- Benches
- Picnic Tables
- Playground + Sand Play Area
- Permanent Restroom
- Softball Field
- Tennis Courts
- Neighborhood Garden
- Picnic Shelter

Deficiencies/Problems

- Cracks in surface of tennis courts, coating has failed*
- Picnic shelter is in fair condition*
- Restrooms in poor condition*
- Play area not fully accessible per current standards
- Bleachers are on bare earth
- Neighborhood garden is not accessible
- Irrigation is in fair condition* and needs some updates/replacement parts
- Cracks and uneven joints in pathways are an accessibility concern
- Turf has wet spots and is in fair condition*
- Baseball backstop is in fair condition*
- Light fixtures on shelters and paths are old and nearing end of life

Improvements to Consider

- Complete recent work towards updating play area**
- Refurbish concrete walks
- Refurbish surfaces on tennis courts
- Renovate shelter and restrooms**
- Replace/repair irrigation
- Provide accessible route to all facilities
- Replace shelter & pathway pole light fixtures with updated energy-efficient lighting

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

MENLO PARK

Neighborhood Park – 1.28 acres

1080 Cottonwood Ave.

Existing Amenities

- Half Basketball Court
- Open Play Area
- Picnic Tables
- Playground

Deficiencies/Problems

- Outdated and inadequate children's play equipment
- Picnic tables are not on accessible surface
- Play area is not fully accessible per current standards
- Asphalt paths need re-surfacing*
- Not enough picnic tablesRules sign is not visible to users
- Irrigation system is in poor condition*
- Baketball Court is pitted and cracked, in poor condition*
- Turf is in fair condition

Improvements to Consider

- Develop master plan for park improvements
- Implement ADA Transition Plan recommended improvements**
- Renovate basketball court**
- Develop pathway through park to Sequoia Ave.
- Increase separation of sand and playground area
- Improve irrigation system
- Re-surface paths
- Update/replace play equipment to meet current accessibility standards

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

PAGE PARK

Neighborhood Park – 4.23 acres

1300 Hayden Bridge Rd.

Existing Amenities

- Open Play Area
- Softball Field
- Picnic Tables
- Tennis Courts
- Adjacent to School Playground and EWEB Bike Path
- Benches

Deficiencies/Problems

- There is no accessible route from park to EWEB Path
- Inadequate access width to tennis courts
- Tennis courts are cracked, in poor condition*
- No restrooms (temporary or permanent) when adjacent school is closed
- Swale through ball field limits use of field to youth under 10 yrs of age (approx)

Improvements to Consider

- Renovate tennis courts**
- Provide accessible route to all facilities
- Replace submersible pump for irrigation
- Develop accessible path connection to EWEB Path
- Provide portable restroom near tennis courts during high use
- Evaluate possibility of re-grading and filling in swale through ball field so it can be used by a wider range of age groups

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

PRIDE PARK

Neighborhood Park – 2.18 acres

277 S. 34th St.

Existing Amenities

- Full Basketball Court
- Open Play Area
- Playground
- Picnic Tables
- Temporary Restroom
- Benches

Deficiencies/Problems

- Accessible route not provided to all facilities
- Play area is not fully accessible per current standards
- Basketball court is cracked and sunken; in poor condition*
- Vandalism is an ongoing issue

Improvements to Consider

- Renovate basketball court**
- Install interior walkways as shown in master plan
- Provide accessible route to all facilities and update play area to current standards as noted in the ADA Transition Plan

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

ROB ADAMS PARK

Neighborhood Park – 26.99 acres

890 Mountaingate Dr.

Existing Amenities

- Full Basketball Court
- Accessible Parking Space
- Picnic Tables
- Open Play Area
- Playground
- Overlook
- Natural Area with Hiking Trail
- Wetland Natural Area with Trail

Deficiencies/Problems

- Path to Overlook is very overgrown
- No off-street parking; on-street parking feels unsafe because of curve in road
- Lack of visibility from street creates security issues
- No drinking fountain

Improvements to Consider

- Remove and monitor vegetation along path to overlook
- Explore idea of using remnant gravel road (just northeast of accessible parking space and park entrance) for off-street parking
- Improve trail directional signage and add interpretation signage
- Add drinking fountain near basketball courts

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

ROBIN PARK

Neighborhood Park – 0.81 acres

2950 Wayside Loop

Existing Amenities

- Half Basketball Court
- Open Play Area
- Informal Softball Field
- Wall Ball Court
- Playground

Deficiencies/Problems

- Access easements between residential lots are overgrown and unpaved
- Off-street parking is unpaved and gets muddy
- Turf is in poor condition*
- Visual access from street is poor
- Park is undersized

Improvements to Consider

- Pave and maintain access easements from neighborhood
- Improve street side parking (pave and add curb)

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

ROYAL DELLE PARK

Neighborhood Park - 2.76 acres

401 Blackstone St.

Existing Amenities

- Half Basketball Court
- Open Play Area
- Playground + Sand Play Area
- Lights
- Picnic Tables
- Accessible Parking

Deficiencies/Problems

- No drinking fountain
- Visual access from street is poor

Improvements to Consider

- Add drinking fountain
- As opportunities arise, consider purchasing additional property, in order to create better access to park

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

THURSTON PARK

Neighborhood Park – 5.54 acres

6329 F St. & 747 64th St.

Existing Amenities

- Full Basketball Court
- Horseshoes
- Lights
- Open Play Area
- Hard Surface Paths
- Temporary Restroom for Summer Programs
- Picnic Tables
- Playground

Deficiencies/Problems

- Basketball Court is cracked and buckling; in Fair condition*
- Sidewalks flood on north edge of park*
- Vandalism from Thurston High School students
- Bollards need painting
- Electric service enclosure is rusting and the door locking mechanism is failing
- Path light fixtures are nearing end of life*
- Irrigation needs flow sensor/master valve and pump improvements
- Turf has wet spots; is in poor condition*

Improvements to Consider

- Resurface basketball court
- Improve path flooding issues
- Paint bollards
- Replace existing enclosures for electrical service
- Replace light fixtures with updated energy-efficient lighting

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

TYSON PARK

Neighborhood Park – 3.91 acres

3405 E St.

Existing Amenities

- Full Basketball Court
- Informal Softball Field
- Lights
- Open Play Area
- Picnic Tables
- Playground
- Picnic Shelter (non-reservable)
- Temporary Restroom for Summer Programs
- Benches

Deficiencies/Problems

- Access from neighborhood west of park is limited
- Shelter floods regularly, it is in Fair condition*
- Site drainage is inadequate, turf is wet and in Poor condition*
- Irrigation functions poorly; it is in Fair condition*
- Play area is not fully accessible, per current standards; it is in Fair condition*
- Paths are cracked and flood in the winter; in Fair condition*

Improvements to Consider

- Develop master plan for park
- Acquire easement between homes on west side of park for improved neighborhood access
- Replace/renovate playground and bring it up to ADA standards**
- Address flooding concerns on paths and in shelter area
- Replace Shore Pines are due to poor health
- Replace irrigation system, add flow sensor and master valve
- Remove or replace shelter, add lighting if shelter is replaced

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

VOLUNTEER PARK

Neighborhood Park – 4.40 acres

42nd St. & Holly Rd.

Existing Amenities

- Full Basketball Court
- Playground + Sand Play Area
- Open Play Area
- Picnic Tables
- Benches
- Natural Area with Soft Surface Trail
- Drinking Fountain

Deficiencies/Problems

- Gravel trail through natural area is becoming less accessible with use
- No interpretation in natural area
- No year-round bathroom facility
- High use causes damage to turf areas
- No lighting in park

Improvements to Consider

- Add signage for natural area interpretation
- Add lighting in park

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

WILLAMETTE HEIGHTS PARK/OVERLOOK

Neighborhood Park – 4.28 acres

508 Valley View Ave.

Existing Amenities

- Natural Area
- Bench
- Picnic Table
- Parking Lot (gravel)
- Open Play Area
- Overlook

Deficiencies/Problems

- Accessible route not provided to all facilities
- Vandalism, illegal nighttime use
- Parking lot is in Poor condition*

Improvements to Consider

- Develop master plan in coordination with neighborhood
- Pave parking area and provide accessible parking
- Provide accessible route to all facilities
- Provide additional benches & picnic tables
- Investigate opportunities for other improvements, like play area
- As opportunities arise, investigate acquiring vacant property adjacent to park
- Add additional lighting near parking area

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

ISLAND PARK

Community Park – 14.95 acres

200 W. B St.

Existing Amenities

- Multi-Purpose Path
- Boat Landing
- Drinking Fountain
- Path Lights
- Natural Area with Trail
- Amphitheater with stage
- Open Play Area
- Waterfront
- Parking
- Playground + Sand Play Area
- Reservable Picnic Shelters (2)
- Picnic Tables
- Permanent Restrooms
- Barbeque grills

Deficiencies/Problems

- The park lacks visibility from street (only street frontage is D st.)
- None of the park entrances are obvious
- Ballew property (fronting D St) is not irrigated or improved
- Drinking fountains have been vandalized
- Transients and vandalism are ongoing problems
- B St. bridge is rotting; it is in Fair condition*
- Playground is not fully accessible per current ADA standards
- Lots of invasive species in waterway and natural area
- Shelters are getting old and are poorly lit
- Light poles have damage and fixtures are poor quality in south parking lot
- Restrooms are undersized and in poor condition

Improvements to Consider

- Complete other master plan improvements, including land acquisition for new entrance development
- Update playground to ADA standards
- Renovate restrooms**
- Add seating around play area
- Update shelters and add lighting
- Replace/repair drinking fountains
- Perform a structural evaluation on B St. Bridge
- Replace light fixtures and poles for south parking lot

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

- Install permanent electrical power source between pump house and north shelter for special event use
- Explore better connecting park to downtown, to West D St, and to West D St Greenway

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

LIVELY (JACK B.) MEMORIAL PARK

Community Park – 32.64 acres

6100 Thurston Rd.

The Community Park portion of Lively Memorial Park includes all outdoor circulation and parking areas.

Existing Amenities

- Picnic Tables
- Reservable Picnic Shelters
- Parking
- Temporary Restrooms
- Drinking Fountain
- Electric Outlets
- Lights
- Playground + Sand Play Area
- Dog Park
- Natural Area with Trails
- Barbeque Grills
- Kiosk

Deficiencies/Problems

- Exotic invasive species in natural area
- Visual access from Thurston Rd. is limited by residential development
- Illegal nighttime use
- Turf has wet spots and is in Poor condition*
- No signage at nature trail
- Poor and signage at park entrance

Improvements to Consider

- Complete remaining phases of master plan for park including: volleyball/basketball courts, permanent bathrooms, additional parking & sidewalks, additional trails through natural area and a formal garden/entry area**
- Improve pedestrian crossing to park on Thurston Road**
- Add directional/identification/interpretive signs at natural area trail
- Improve lighting to deter nighttime activity
- Improve park entrance, including new signage that can be seen from both directions on Thurston Road
- Install a gate at the park entrance (similar to Dorris Ranch)
- Consider acquiring property adjacent to the park entrance, if opportunity arises

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

WILLAMALANE PARK

Community Park – 14.03 acres

1276 G St.

The Community Park portion of Willamalane Park includes all outdoor circulation and parking areas.

Existing Amenities

- Full Basketball Courts
- Horseshoes
- Open Play Area
- Lights
- Drinking Fountain
- Parking
- Picnic Tables
- Benches
- Playground
- Softball Field
- Temporary & Permanent Restrooms
- Skate Park
- Tennis Courts
- War Memorial

Deficiencies/Problems

- Park lacks pedestrian entry from Mohawk Blvd.
- No sheltered picnic areas
- Tennis Courts are cracked and in Fair condition*
- Light fixtures in tennis courts are old & inefficient; in Poor condition*
- Accessible route not provided across drainage swale
- Basketball Court has numerous cracks and is in Fair condition*
- Sidewalks on outside edge of park need improvement; in poor condition*
- Willamalane doesn't control land at west edge of park
- Lighting throughout park is limited due to trees
- No permanent restroom when pool is closed
- Portable toilet gets vandalized
- Drinking fountain is old/unreliable
- West side of park needs new irrigation system, in Fair condition*
- Security demands are high
- Graffiti, vandalism, and illegal activity at skate park

Improvements to Consider

- Explore acquiring the western portion of the park from the School District
- Resurface tennis and basketball courts
- Replace light fixtures in tennis courts

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

- Provide accessible path system though park, including accessible route across drainage swale
- Investigate improving pedestrian access from Mohawk Blvd.
- Replace drinking fountain
- Install crush-proof trash receptacles near skate park

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

EASTGATE WOODLANDS

Natural Area Park – 39.79 acres

512 Aspen St.

For the purposes of this assessment, Heron Playground was included as a part of Eastgate Woodlands.

Existing Amenities

- Boat Landing
- Waterfront
- Parking
- Picnic Tables
- Playground
- Soft Surface Trail (Pre's Trail)
- Paved Multi-Purpose Paths
- Natural Area
- Benches
- Kiosk

Deficiencies/Problems

- Some facilities are not fully accessible (eg playground)
- Boat ramp/turnaround is too narrow, unpaved, difficult to use
- Gravel parking lot is in Poor condition*
- Not enough parking, especially for boat trailers
- Boat ramp area becomes summer picnic area
- Homeless camps and litter along river in woods
- Exotic Invasive are invading forest

Improvements to Consider

- Update surfacing and play equipment in Heron Playground to meet ADA standards
- Provide accessible routes to all facilities
- Explore improving parking lot and boat turn around area
- Explore adding additional parking, especially for boat trailer parking (possibly in adjacent West D Street Greenway)
- Utilize OWEB grants for helping pay for control of invasive, non-native plants**
- Continue to implement East Alton Baker Park Master Plan
- Develop a joint Management Plan for Eastgate Woodlands and West D St. Greenway

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

GEORGIA-PACIFIC PARK

Natural Area Park – 125.12 acres

Willamette River

Existing Amenities

- Middle Fork Path passes through southern portion of property

Deficiencies/Problems

- No management plan
- No master plan
- Exotic, invasive species have been documented throughout the Middle Fork project area.
- Future development is limited until public street access is obtained
- Unauthorized equestrian use

Improvements to Consider

- Work with City of Springfield and SUB to complete Management Plan and master plan
- As opportunities arise, acquire adjacent property with street access for future park entrance
- Assess natural resources and utilize OWEB grants for helping fund efforts to control invasive, non-native plants
- Look into accessible fishing opportunities at pond and/or along river

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

HARVEST LANDING

Natural Area Park – 21.92 acres

North end of Harvest Lane

Existing Amenities

- Unimproved Dirt Trails
- Waterfront

Deficiencies/Problems

- Lacks recreational facilities and public access
- No parking on street fronting the park; adjacent boat landing parking requires permit
- Extensive BMX use
- Pedestrian access blocked by dirt berm along road
- Lacks master plan

Improvements to Consider

- Develop master plan
- Build recreational facilities including trail system and interpretive signage
- Encourage County to provide accessible restrooms when updated
- Improve signage to clarify county and Willamalane park boundaries
- Explore acquisition of privately owned parcel between Willamalane and County property
- Explore shared parking opportunities

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

BY-GULLY PATH

Linear Park – 8.60 acres

Mill St. to Anderson Lane

Existing Amenities

- Paved Multi-Use Path

Deficiencies/Problems

- Exotic species (nutria, grasses, blackberries) are widespread
- Lack of places to sit and rest
- Lack of trees
- Trash cans not accessible by people with disabilities
- Slope may exceed 5% in two places

Improvements to Consider

- Develop master plan
- Work with city and other agencies to explore restoration of native vegetation in drainage way
- Provide benches
- Encourage users to form an adopt-a-park group
- Explore the idea of developing a children's play area at west end of park
- Provide accessible route of travel along entire length of path

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

EWEB PATH

Linear Park – 19.12 acres

Willamalane does not own property, but is responsible for maintenance.

Existing Amenities

- Paved Multi-Use Path

Deficiencies/Problems

- Graffiti and vandalism along adjacent fences
- Bollards create challenges for maintenance access

Improvements to Consider

- None noted (path was improved in 2010)

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

LYLE HATFIELD PATH

Linear Park – 1.03 acres

Cardinal Way to St. Joseph Place

Willamalane does not own property, but is responsible for maintaining the path's surface.

Existing Amenities

- Paved Multi-Use Path
- Waterfront[1]
- Parking[1]
- Benches[1]
- Lights[1]

Deficiencies/Problems

- None noted

Improvements to Consider

- Continue developing path northward from site as planned in the 2004 Comprehensive Plan

[1] Non-WPRD owned or maintained

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

MIDDLE FORK PATH

Linear Park – 2.21 acres

Phase 1: Clearwater Park to Quarry Creek

Where the path travels through private property, Willamalane holds a 20 ft. wide easement and is responsible for everything within that easement.

Existing Amenities

- Paved Multi-Use Path
- Waterfront
- Parking
- Picnic Tables
- Natural Area
- Benches
- Kiosks
- Fence
- Permanent and Temporary Restrooms

Deficiencies/Problems

- Exotic invasive species have been noted along path

Improvements to Consider

- Secure funding for phase 2 of project, connecting trail to Dorris Ranch Living History Farm
- Develop future connection from Middle Fork Path to Upper Mill Race Path
- Develop future bicycle/pedestrian bridge across Middle Fork Willamette River to Howard Buford Recreation Area, and the Nature Conservancy (former Wildish) property
- Assess natural resources and create a natural resource management plan
- Implement Middle Fork Path Management Plan

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

WEST D ST. GREENWAY

Linear Park – 15.39 acres

Aspen St. to Riverview St.

Existing Amenities

- Paved Multi-Use Path
- Waterfront
- Lights
- Natural Area
- On-street Parking
- Rental House
- Benches
- Storage Building

Deficiencies/Problems

- Invasive, exotic species in natural area of park
- Eastern exit from path to D St. has poor visibility (blind corner) and can be dangerous for path users
- On-street connection between path and Island Park path system

Improvements to Consider

- Develop master plan
- Explore adding drinking fountains, upright mile markers, benches, and possibly restrooms
- Alternate uses for the rental house
- Additional lighting along path
- Improve overflow parking for Eastgate Woodland's boat landing on gravel area along west side of driveway
- Develop picnicking opportunities to accommodate demand
- Look into acquiring property adjacent to eastern path terminus on D St to improve safety and path visibility, if opportunities arise

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

CLEARWATER PARK

Special-Use Park – 65.76 acres

Clearwater Lane

Existing Amenities

- Boat Landing
- Waterfront
- Vehicle and Boat Trailer Parking
- Benches
- Picnic Tables
- Soft Surface Trails
- Restroom
- Middle Fork Path and Trailhead
- Natural Area
- Springfield Millrace
- Rental House

Deficiencies/Problems

- Vandalism, drug use, transient camping and other illegal activities
- Not enough parking for boats or cars during high-use times
- Gate at entrance needs to be locked manually
- Neighbors have complaints associated with noise, trespassing, and other nuisance behavior
- Exotic, invasive species in natural and riparian areas
- Entrance is unattractive and there is no official Willamalane Park entry sign

Improvements to Consider

- Complete master plan for park
- Complete park host site
- Pursue OWEB and other grants for funding help with efforts to control invasive, non-native species
- Complete planned new boat launch and parking lot expansion**
- Make needed improvements as recommended in the master plan**
- Improve park entrance, including installing new park entry sign
- Provide trail markers and interpretation at pond

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

DORRIS RANCH LIVING HISTORY FARM

Special-Use Park – 258.09 acres

205 Dorris St.

Existing Amenities

- Historic Filbert Orchards
- Natural Area
- Waterfront
- Gravel Parking
- Picnic Tables
- Benches
- Temporary & Permanent Restrooms
- Drinking Fountain
- Soft Surface Trails
- Tomseth, Briggs & Dorris Houses
- Barn
- Kiosks
- Pump House
- Packing Shed
- Living History Village, including: Cedar Plank House, Pioneer Cabin, Blacksmith Shop and Pioneer Garden
- Vegetable & Flower Gardens

Deficiencies/Problems

- Filberts are threatened by blight
- Invasive, exotic species in natural area Accessible routes not provided to all facilities (trails/orchard roads need improvement)
- Composting toilets do not function properly
- Parking lot needs to be repaired and is insufficient for larger events
- Roofs on Barn and Trading Shed need to be repaired; they are in Poor condition*
- Freezer House needs repairs; it is in Poor condition*
- Turf has poor drainage and is in Poor condition*
- Information in kiosks need updating
- Trail maps and directional signage are lacking
- The Dorris House and grounds are underutilized and in need of repair/restoration
- The Briggs House is currently boarded up and in unusable condition
- Park entry, park sign, lack interest

Improvements to Consider

- Implement recommendations from the Dorris Ranch Master Plan
- Make improvements per FY2010 Dorris Ranch Contingency Fund Allocation List Make ADA improvements per ADA Transition Plan**
- Develop restoration plan for natural areas

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

- Repair parking lot, planned for 2010
- Make needed repairs on buildings
- Determine future of Brigg's House and surrounding grounds
- Obtain funding for Dorris House improvements
- Update information kiosks with new maps, brochures, and signage
- Pursue OWEB and other grants for funding help with efforts to control invasive, non-native plants**

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

KELLY BUTTE PARK/OVERLOOK

Special-Use Park – 5.99 acres

937 Summit Blvd.

Existing Amenities

- Parking
- Overlook

Deficiencies/Problems

- Chain on gate is not very visible and vehicles hit it regularly
- Poor pedestrian access from road
- Park is vehicle oriented and does not function for neighborhood uses
- Overlook structure is showing stress and is in Fair condition*

Improvements to Consider

- Develop Master Plan for park
- Explore idea of improving pedestrian/neighborhood access and uses of park
- Provide accessible picnic tables and benches to accommodate out-of-car experiences
- Perform a structural analysis on overlook structure to assess needed repairs
- Replace entrance gate & chain with a more visible gate

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

MILL RACE PARK

Special-Use Park – 0.42 acres

Between S. Mill and S. 2nd St.

Existing Amenities

- Lights
- Waterfront
- Parking
- Picnic Table
- Pergola
- Viewpoint
- Interpretive Signs
- Benches

Park Deficiencies/Problems

- Pergola and viewpoint were built with untreated fir and may deteriorate rapidly
- Transient camping under overlook
- Lights not connected to power
- Vandalism

Improvements to Consider

- Treat or replace wood as appropriate
- Connect lights to power source to minimize vandalism/camping

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

RUFF (WALLACE M. JR) MEMORIAL PARK

Special-Use Park – 9.79 acres

1161 N 66th St.

Existing Amenities

- Natural Area
- Waterfront
- Open Play Area
- Picnic Tables
- Soft Surface Trails
- Magnolia Arboretum
- Temporary Restroom
- Benches
- Kiosk
- Bridge

Deficiencies/Problems

- Park is hidden from the street
- Accessible route not provided to all areas of park
- No improved parking facilities
- No irrigation in turf areas, and irrigation in planting beds is in Fair condition*

Improvements to Consider

- Continue to implement the Ruff Park Master Plan, including development of parking area in the panhandle**
- Provide accessible routes to all facilities
- Construct storage building to store work party supplies with separate room/chase for electrical panel and irrigation/pump equipment
- Improve electrical service to accommodate additional uses, such as movies in the park Make needed irrigation improvements

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

32nd ST. COMMUNITY SPORTS PARK

Sports Park – 28.95 acres

32nd St.

Existing Amenities

- Artificial Turf Soccer Fields (2)
- Bleachers
- Lights
- Parking
- Picnic Tables
- Permanent Restroom
- Playground

Deficiencies/Problems

- A large portion of the property remains undeveloped
- Some of the planned playground equipment was not installed due to budget limitations
- Restrooms don't have lights inside , roof leaks (crack in plexi-glass), partitions are vandalized, floor is difficult to clean; it is in Fair condition*
- Rock/gravel area between restrooms and playgrounds is a maintenance problem
- Bicycle users ride on soccer fields and damage turf fibers
- Park name difficult to remember
- Poor signage at park entrance and throughout the parking areas

Improvements to Consider

- Implement the remaining phases of the park master plan, including the addition of a picnic shelter, basketball court, more parking, a south entry drive, sport fields, jogging trail, and landscaping.**
- Install additional playground equipment
- Make restroom repairs and improvements
- Pave area between restrooms and playground
- Consider changing the name of the park to something shorter and easier to remember
- Add new signage at park entrance and throughout the parking areas, as needed

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

BOB ARTZ MEMORIAL PARK

Sports Park – 11.31 acres

7807 Thurston Rd.

Existing Amenities

- Drinking Fountain
- Electric Outlets
- Parking
- Picnic Tables
- Permanent Restroom
- Telephone
- Concession Stand
- Scoreboard
- Field Lights
- Playground
- Softball Fields
- Soft-Surface Trails on adjacent School District Property
- Bleachers
- Benches

Deficiencies/Problems

- Site is subject to seasonal flooding. During wet years, the drainage channel overflows into the on-site drainage system, causing the detention basin to overflow onto adjacent properties; drainage on site is poor*
- Play area is not fully accessible by current standards, and there is not enough equipment for the size of the play area or park; it is in Fair condition*
- The playground location is within softball homerun area (there is a risk of injury to playground users
- Parking is inadequate during high use
- Restrooms are not large enough during high use
- Restrooms are not equipped with accessible handles
- Light fixtures are aimed poorly

Improvements to Consider

- Implement the remaining phases of the park master plan, including adding additional playground equipment
- Identify a way to safeguard playground users from balls, or move location of the playground to a safer area
- Complete concrete paving at back field area
- Investigate other compatible uses for fields and park so that it is used more often Investigate outfield advertising to help with funding

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

- Consider developing wetland trails for educational use
- Equip restrooms with accessible handles
- Complete scorekeeper's loft
- Work with SPS to add jogging trail on Willamalane and adjacent SD property
- Investigate solutions to the drainage problem
- Have contractor re-aim light fixtures per original design layout
- Use Musco Ball field Fixtures removed from 32nd St. to replace lighting here or at WPSC tennis courts
- Improve overflow parking area so entrances aren't blocked during high use

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

GUY LEE PARK

Sports Park – 8.71 acres

890 Darlene St.

Existing Amenities

- Drinking Fountain
- Lights
- Natural Area
- Picnic Tables
- Open Play Area
- Butterfly Garden
- Permanent Restroom
- Concession Stand
- Softball Field
- Soft Surface Trails and Playground on adjacent School Properties
- Tennis Courts
- Benches
- Bridges

Deficiencies/Problems

- Concession stand not used
- Park entry is nondescript; behind school and difficult to see
- There are no accessible pathways from park to adjacent neighborhood
- There is transient use and vandalism problems
- Children's play area on school grounds is not available for public use during school hours, and hard to access during non-school hours
- No off-street parking is provided for sport use, adjacent school property is currently used during events
- Tennis Courts have cracks and pits and are in Fair condition*
- Fence is old and difficult to maintain; it is in Poor condition*
- Backstop and Bridge are in Fair condition*
- Softball fields are undersized
- Softball field lighting is poor and inefficient

Improvements to Consider

- Work with School district to complete a school/park master plan
- Provide play area for children
- Re-design main entry
- Construct accessible pathway between park and adjacent neighborhood
- Renovate tennis courts
- Replace fence around ball fields

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

- Mark butterfly garden, add signage
- Explore possibility of acquiring natural area on adjacent School District property
- Restore Ash Woodland
- Replace field lighting

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

GRAY HOMESTEAD

Undeveloped Parkland – 3.06 acres

7575 McKenzie Hwy.

Existing Amenities

- Gray House (rental)

Deficiencies/Problems

- Previous plans for this property were contingent on the acquisition of adjacent lands that were never acquired.
- House meets minimal standards for a private rental only; it would need significant improvements before it could be programmed for public use.

Improvements to Consider

- Work with the city to develop a long-range plan for the property and house, including a thorough facility assessment of the house

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

MOE MOUNTAIN LINEAR PARK PROPERTY

Undeveloped Parkland – 11.00 acres

Acquisition of property is still in progress

Existing Amenities

- None

Deficiencies/Problems

- Deed not finalized
- Future connection to 42nd Street Path complicated

Improvements to Consider

- Continue to work with Oregon National Guard to implement plans for construction of pathway along Irving Slough
- Continue to pursue rail-to-trail conversion

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

PIERCE PARK PROPERTY

Undeveloped Parkland – 5.55 acres

End of Otto St.

Existing Amenities

- None

Deficiencies/Problems

- Small triangular-shaped property, with only street frontage in small cul-de-sac

Improvements to Consider

- Work with School District to develop a school/park master plan
- Investigate constructing wayside for EWEB Bike Path

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

LIVELY PARK SWIM CENTER

Community Recreation Facility

6100 Thurston Rd.

Existing Amenities

- Water Slide
- Family Play Area with Water Umbrella
- Meeting Space
- Concession Stand
- Lap Pool
- Kiddie Pool
- Hydro-jet Whirlpool
- Restrooms/Changing Rooms
- Wave Pool

Deficiencies/Problems

- Boiler & lighting are potentially nearing end of life, in fair condition*
- Conduit and wiring is beginning to rust and corrode*
- Concession area is inefficient
- Community room is booked to capacity
- Lockers are deteriorating
- Storage space is inadequate
- Water filtration system is inadequate
- HVAC system is outdated and has inefficiencies*
- Noise levels are high
- Suspension of overhead ducts may not meet current seismic standards

Improvements to Consider

- Implement planned expansion per the Lively Park Master Plan
- Make remaining improvements from ADA Transition Plan (2006):
    - Modify exit doors in pool area
    - Improve access to restrooms
    - Install grab bars on spa
    - Improve access in locker rooms
    - Improve access in Family Change Area
    - Lower concession stand counter
- Replace boiler**, aging controls for major HVAC systems**, pool pumps, main fans and pool water temperature per 2004 and 2006 HVAC/energy studies
- Replace water filtration system, install UV filtration on pools

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

- Continue to install energy saving equipment
- Replace conduit and wiring as necessary
- Replace outdated lighting as necessary

*From *Park Services Division Condition of District Assets by Location*
** From 11-15 *Capital Improvement Program (CIP)*

MEMORIAL BUILDING

Community Recreation Facility - 0.39 acres

765 A Street

Existing Amenities

- Gymnasium
- Meeting Rooms
- Dance Studio
- Laundry Facilities
- Kitchen
- Office space
- Restrooms

Deficiencies/Problems

- Inadequate parking
- No elevator for ADA access
- Asbestos throughout building
- Multiple entrances pose security challenges for building users

Improvements to Consider

- Develop a long-term plan to generate revenue from building
- Improve ADA access throughout building
- Work with school district to enhance security

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

RICHARD E. WILDISH COMMUNITY THEATER

Community Recreation Facility – 0.14 acres

630 Main Street

The ownership of this facility is shared between WRPD, City of Springfield and Springfield School District.

Existing Amenities

- Stage & Auditorium (281 seats)
- Reception Area
- Dressing Rooms
- Ticket Booth
- Multi-Purpose Room

Deficiencies/Problems

- Plumbing issues cause flooding
- Carpet in theater is in constant need of repair
- Insufficient lighting along aisles in theater
- Insufficient space around tech desk for equipment
- Signage along Main St. is insufficient
- Front donor wall is hard to maintain, glass cracks easily
- Route from behind stage to dressing rooms is not accessible
- No hand washing sink or water available in concession area
- Front doors crack easy and let air/heat escape

Improvements to Consider

- Fix plumbing concerns
- Replace carpet with a darker color
- Install new track lighting system down theater isles
- Extend tech desk to provide more space for tech director's equipment
- Explore options for making donor wall easier to maintain
- Generate a "sign plan" for the theater
- Explore possibilities of installing a sink in the concession area, replacing front doors and installing an elevator leading to the dressing rooms

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

TEEN CENTER

Community Recreation Facility -

1276 G St.

This facility will be closed at the end of the 2010-11 school year and moved to the Willamalane Center.

Existing Amenities

Deficiencies/Problems

Improvements to Consider

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

WILLAMALANE ADULT ACTIVITY CENTER

Community Recreation Facility – 0.47 acres

215 West C St.

Existing Amenities

- Lounge
- Multi-Purpose Room
- Gift Shop
- Woodshop
- Billiards Room
- Kitchen
- Meeting Rooms
- Computer Room
- Lapidary Studio
- Patio
- Parking
- Landscaped Grounds

Deficiencies/Problems

- Parking lot is at capacity; on-street neighborhood parking is used for overflow
- Storage space and office space are at capacity; there is no room for growth
- Inadequate HVAC system-in Fair condition*
- Irrigation system needs upgrading, especially in parking lot; it is in Fair condition*
- Patio space does not attract center patrons out of doors
- Path connection to Island Park does not meet ADA standards
- Roof is in poor condition*

Improvements to Consider

- When opportunities arise, explore options for additional parking
- Improve drainage in parking lot
- Consider creating an "edge" to the patio so that it feels like a protected space that is part of the WAAC
- Improve irrigation as necessary
- Replace light fixtures in wood shop
- Explore satellite programming at Willamalane Center
- Implement plans for an improved pathway connection to Island Park, HVAC improvements, and re-roofing.**
- Make remaining ADA Transition Plan (2006) improvements:
- Replace stage lift
- Modify wood shop door

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

WILLAMALANE CENTER FOR SPORTS AND RECREATION

Community Recreation Facility

250 S. 32nd St.

Existing & Forthcoming Amenities

- Offices
- Multi-Purpose Rooms
- Parking
- Meeting Rooms
- Indoor Basketball/Volleyball Courts
- Playground
- Concessions
- Fitness Room
- Locker Rooms
- Climbing Wall
- Restrooms
- Child Care Facilities
- Storage
- Kitchen
- Youth Center
- Gaming Area

Deficiencies/Problems

- Children's playground is currently being used by teens/adults after hours, causing damage
- Vehicle/pedestrian safety concerns in parking lot
- Lack of landscaping in front of NE entrance
- Lack of permanent signage
- Roof leaks during rain events
- Plastic flooring system in north gymnasium is in poor condition
- Interior spaces such as the lobby and fitness areas need updating

Improvements to Consider

- Add pedestrian safety improvements in parking lot
- Enhance landscaping surrounding the main entrance of the building
- Improve signage at main facility entrances
- Improve entrance/exit for vehicular traffic
- Make updates to fitness center, lobby, and outdoor walkways
- Improve connectivity between the office and fitness portions of the building
- Create plan for empty lot north of the existing building
- Enhance the main entrance

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

WILLAMALANE PARK SWIM CENTER

Community Recreation Facility

1276 G St.

Existing Amenities

- Warm Water Recreational Pool
- 8-Lane Competition/Exercise Pool
- Easy Entry Deep Water Pool
- Spa
- Bath House
- Meeting Rooms
- Sundeck
- Spectator Mezzanine
- Water Slide
- Diving Boards

Deficiencies/Problems

- Office and storage space are at capacity; there is no room for growth
- Inadequate locker rooms, family changing rooms, showers, and changing stalls limit the number of activities that can take place simultaneously
- No concession area
- Domestic hot water system needs upgrading (in fair/poor condition)
- Bleachers are not to code or ADA standards
- Caulking on south side of Pool Building needs repair and is in Poor Condition*
- HVAC system has inefficiencies and is in Fair Condition*

Improvements to Consider

- Replace men's and family hall lockers**
- Make needed building repairs, including HVAC/energy improvements per the 2004 and 2006 studies**
- Upgrade hot water system
- Install new bleachers that are up to code and ADA compliant
- Update building control system to be compatible with district-wide network systems
- Make remaining ADA Transition Plan (2006) improvements:
  - Improve access to locker rooms from lobby
  - Improve access to family change area from lobby

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

PARK SERVICES CENTER

Other Facility – 1.51 acres

680 36th St. (offices)

3524 E St. (maintenance shop)

Existing Amenities

- Offices
- Mechanic Shop
- Welding Shop
- Indoor/Outdoor Storage
- Irrigation Repair Shop
- Vehicle Wash Area
- Carpentry Shop
- Electrical Shop
- Drying Room
- Locker Room
- Lunch Room/Meeting Room
- Parking

Deficiencies/Problems

- Meeting room undersized
- Inadequate space for stockpiling topsoil, mulch, lumber
- Inadequate space for holding beds
- Shop roof is in Poor Condition*
- Shop siding, gutters and HVAC system are in Fair Condition*

Improvements to Consider

- Implement site master plan remaining phases, as necessary
- Consider acquisition of additional facility or expansion of current site
- Replace shop roof

*From *Park Services Division Condition of District Assets by Location*

** From 11-15 *Capital Improvement Program (CIP)*

Appendix B

Operational Costs Detail

Operations Costs, Phase 1 **Years 2012-2021**

Proj #	Project Name	Developed (ac)	Operations Unit Cost/ac (Developed)	Total NEW Operations Costs	Notes
Neighborhood Parks					
1.3	Pacific Park Subdivision Neighborhood Park	4.8	$5,332	$25,594	
1.10	(Former) Brattain School/Park	0.5	$5,332	$2,666	Approx acreage; site improvements; already developed with playground.
1.12	18th and H Neighborhood Park	0.3	$5,332	$1,333	18th & H; City owned corner lot; acreage per GIS.
1.18	Jasper-Natron School/Park	5.0	$5,332	$26,660	
1.26	Glenwood Neighborhood Park Blocks	2.6	$5,332	$13,597	
	Subtotal Neighborhood Parks	**13.1**		**$69,849**	
Community Parks					
2.3	Island Park Expansion	0.7	$5,332	$3,466	Project Per IPMP; approx acreage needed to connect to downtown
	Subtotal Community Parks	**0.7**		**$3,466**	
Natural Area Parks					
3.1	Harvest Landing	0.5	$5,332	$2,585	Assume .5 mi of soft surface trails; new devel in natural area so not prev counted
3.2	Weyerhaeuser McKenzie Natural Area Park	0.7	$5,332	$3,878	Assume .75 mile trails/paths for maintenance assumptions
3.3	Georgia-Pacific Park	1.0	$5,332	$5,170	Assume 1 mi of soft-surface trails we would maintain. (1.5 miles of mntn biking trails others maintain)
3.4	Booth-Kelley/Mill Pond Park	3.6	$5,332	$19,195	Assume developed area is for paths and open meadow
3.6	Jasper Meadow Wetlands Park	0.3	$5,332	$1,579	Assume 2150 lf of boardwalk, no soft trails listed, cost estimate uses 6' wide for boardwalks
3.8	Thurston Hills Ridgeline Park East	2.3	$5,332	$12,294	Assume 2 mi of soft-surface trail plus trailhead for "devel area" maintenance for ph 1. Using 15,958 sq ft as trailhead standard
3.9	Thurston Hills Ridgeline Park West	2.3	$5,332	$12,294	Assume 2 mi of soft-surface trail plus trailhead for "devel area" maintenance for ph 1. Using 15,958 sq ft as trailhead standard
3.10	MountainGate Ridegeline Park	2.4	$5,332	$12,926	Assume 2.5 mi of soft-surface trails for maintenance
	Subtotal Natural Area Parks	**13.1**		**$69,922**	
Linear Parks					
4.3b	Moe Mountain Linear Park	0.6	$5,332	$2,938	Assume soft-surface path only
4.9	Thurston Hills Ridgeline Trail	2.0	$5,332	$10,478	Maint cost assumes 4 ft wide soft-surface trail with 2' shoulders (no trailhead) w/signage, benches
4.10	McKenzie River Connector	2.6	$5,332	$13,709	Maint cost assumes multiuse path 10 ft wide with 2' shoulders
4.11	Weyerhaeuser Haul Rd Path	6.5	$5,332	$34,616	Assume no trailhead, 10 ft wide asphalt path, 2' shoulders.
4.15	Lower Mill Race Path (S.2nd to S.28th)	3.5	$5,332	$18,851	acq costs for easement to cross F st. 10 ft wide asphalt path, no lighting; trailhead costs included in Booth-Kelly/Mill Race Natural Area Park.
4.16	Mill Race Connector Path (S.28th to S.32nd)	0.6	$5,332	$3,427	Assume no trailhead, 10 ft wide asphalt path, 2' shoulders.
4.17	Upper Mill Race Path (S.32nd to MF Path)	1.7	$5,332	$9,151	Length in LF, per GIS. RoW acq from 32nd St to G-P prop. Assumes 10ft wide asphalt path; connector at 32nd St; two 50 ft bridges. TE or Flex Funds Grant at 85%
4.18	Middle Fork Path Phase 3 Development	2.0	$5,332	$10,865	Includes trailhead; using 15,958 sq ft as trailhead standard
	Subtotal Linear Parks	**19.5**		**$104,035**	
Special Use Parks					
5.4	Clearwater Park Master Plan Implementation	13.1	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
5.5	Dorris Ranch Master Plan Implementation	0.9	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
5.7	Ruff Park Master Plan Implementation	1.0	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
	Subtotal Special Use Parks	**0.0**		**$0**	
Sports Parks					
6.10	32nd St Community Sports Park	10.2	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
	Subtotal Sports Parks	**0.0**		**$0**	
Rehabilitation of Existing Parks and Facilities					
8.10	Bluebelle Park	1.4	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
8.16	Willamalane Park	3.0	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
8.18	West D St Greenway	0.5	$5,332	$0	New development is already counted in existing acreage so no add'l cost is assumed
	Subtotal Rehabilitation	**0.0**		**$0**	
Total Operations Costs Phase 1		**46.4**		**$ 247,272**	

Table B-1: Operations Costs, Phase 1 (Years 2012-2021)

Operations Costs, Phase 2 **Years 2022-2031**

Proj #	Project Name	Developed (ac)	Operations Unit Cost/ac (Developed)	Total NEW Operations Costs	Notes
Neighborhood Parks					
1.1	Pierce Park Development	5.55	$5,332	$0	Developed ac is already counted in existing acreage so no add'l cost is assumed
1.2	Pierce Park Expansion	3	$5,332	$15,996	Estimate of expansion parcel
1.4	Gamebird Park Expansion	0.91	$5,332	$4,869	Assumes 6 ft wide soft-surface trail and half acre community garden on SPS property
1.8	Rainbow Drive Neighborhood Park	5	$5,332	$26,660	Assumes 5 ac new park
1.9	Heron Playground Expansion	0.5	$5,332	$2,666	Assumes .5 ac expansion on city/mwmc property
1.19	Jasper-Natron Neighborhood Park South	5	$5,332	$26,660	Assumes 5 ac new park
1.24	James Park Expansion	3.75	$5,332	$19,995	Size from RLID; incl vacant prop on 19th and Franklin.
1.33	South 57th Street Area Neighborhood Park	5	$5,332	$26,660	Assumse 5 ac new park
	Subtotal Neighborhood Parks	**23.16**		**$123,506**	
Community Parks					
2.4	Southeast Springfield Community Park	20	$5,332	$0	Acq phase 2; development in phase 3 so no new ops cost
	Subtotal Community Parks	**0**		**$0**	
Natural Area Parks					
3.8	Thurston Hills Ridgeline Park East	1.70	$5,332	$9,048	Assumes 1.75 mi of trails add'l ph 2
3.9	Thurston Hills Ridgeline Park West	1.70	$5,332	$9,048	Assumse 1.75 mi of trails add'l ph 2
	Subtotal Natural Area Parks	**3.39**		**$18,096**	
Linear Parks					
4.5	Lyle Hatfield Path Extension	1.70	$5,332	$9,083	10 ft wide asphalt path; assumed 14' wide to maintain
4.12	Glenwood Riverfront Linear Park A	2.04	$5,332	$10,860	10ft wide asphalt path and 3.16 ac "bump out" area; assumed 14' wide to maintain
4.13	Glenwood Riverfront Linear Park B	3.52	$5,332	$0	Assumes 14' to maintain; but development in phase 3 so no add'l ops costs in ph2
4.21	Booth-Kelly Road (Path)	3.70	$5,332	$19,707	City owns; no acq cost. WPRD resp for devel. TE grant Assumed 14' to maintain
	Subtotal Linear Parks	**7.44**		**$39,649**	
Special Use Parks					
5.1	Gateway/RiverBend Area Special Use Park	10	$5,332	$53,320	Assumes 20 ac pk; 10 ac developable, 10 ac nat area
5.4	Clearwater Park Master Plan Implementation	0.83	$5,332	$0	Assumes nature center, nc parking, and adj grounds in dev ac; but developed ac is already counted in existing acreage so no add'l cost is assumed
5.5	Dorris Ranch Master Plan Implementation	0.97	$5,332	$0	Dorris House and grounds imp's; but developed ac is already counted in existing acreage so no add'l cost is assumed
5.8	Gray Homestead Property	3.06	$5,332	$0	Developed ac is already counted in existing acreage so no add'l cost is assumed
	Subtotal Special Use Parks	**10.00**		**$53,320**	
Community Recreation and Support Facilities					
7.1	Adult Activity Center Parking	0.25	$5,332	$1,333	Size is in sq ft, based on nearby acq oppty's (.25 acre).
7.2	Lively Park Multi-Use Addition	0.24	$5,332	$0	10,500 sq ft multi-use addition. Developed ac is already counted in existing acreage so no add'l cost is assumed
	Subtotal Comm Rec and Supp Facil	**0.25**		**$1,333**	
Rehabilitation of Existing Parks and Facilities					
8.13	Willamette Heights Park/Overlook	1	$5,332	$0	Assumes 1 ac new imp's, but developed ac is already counted in existing acreage so no add'l cost is assumed
8.14	Island Park	0.25	$5,332	$0	Assumes fishing pier; bigger restroom (.25 ac); but developed ac is already counted in existing acreage so no add'l cost is assumed
8.23	Guy Lee Park	0.5	$5,332	$0	Assumes .5 ac new imp's; but Developed ac is already counted in existing acreage so no add'l cost is assumed
	Subtotal Rehabilitation	**0**		**$0**	Developed ac is already counted in existing acreage so no add'l cost is assumed
Total Operations Costs Phase 2		**44.24**		**$235,905**	

Table B-2: Operations Costs, Phase 2 (Years 2022-2031)

Before the Planning Commission
Of the
City of Springfield

2012 WILLAMALANE PARK AND RECREATION COMPREHENSIVE PLAN	**] RECOMMENDATION TO THE] CITY COUNCIL**

NATURE OF THE APPLICATION

The City of Springfield relies on Willamalane Park and Recreation District for park and recreation planning under Statewide Planning Goal 8—Recreational Needs. The 2004 Willamalane Comprehensive Plan (2004 Plan) is a refinement plan of the Metro Plan. The proposed 2012 Willamalane Park and Recreation Comprehensive Plan (2012 Plan) is intended to update and replace the 2004 Plan. This proposal is being processed as a refinement plan amendment.

1. On June 4, 2013, the Director in conjunction with the Willamalane Park and Recreation District initiated a proposal to update and replace the 2004 Plan with the 2012 Plan in accordance with Section 5.6-105 of the Springfield Development Code (SDC).

2. Notice of the public hearing concerning this matter was published on Monday, June 24, 2013 in the Eugene Register Guard, advertising a joint hearing before the Springfield and Lane County Planning Commissions on July 16, 2013. The content of the notice followed the direction given in Section 5.2-115 of the SDC for legislative actions.

3. On July 16, 2013, a public hearing on the 2012 Plan was held before the City of Springfield Planning Commission. The Staff Report and recommendation together with the testimony and submittals of the persons testifying at the hearing have been entered in the public record and have been considered during this proceeding.

CONCLUSION

On the basis of this record, the proposed 2012 Willamalane Park and Recreation Comprehensive Plan, as submitted, is consistent with the approval criteria found in SDC Section 5.6-115. This general finding is supported by the specific findings of fact and conclusions in the attached Staff Report and Findings.

RECOMMENDATION

The Planning Commission hereby recommends to the City Council to approve the request as recommended herein at their July 16, 2013 meeting.

ATTEST: Planning Commission Chairperson

AYES:
NOES:
ABSTAIN:

ORDINANCE NO. _____

AN ORDINANCE ADOPTING THE 2012 WILLAMALANE PARK AND RECREATION COMPREHENSIVE PLAN AS A REFINEMENT PLAN OF THE EUGENE-SPRINGFIELD METROPOLITAN AREA GENERAL PLAN (METRO PLAN) FOR APPLICATION WITHIN THE AREA OF PLANNING JURISDICTION OF THE CITY OF SPRINGFIELD AND ADOPTING A SEVERABILITY CLAUSE.

WHEREAS, the City of Springfield relies on the Willamalane Park and Recreation District (Willamalane) for the provision of park and recreation services, sites, maintenance, acquisition, development, programs, administration and Board of Directors oversight; and

WHEREAS, Chapter III-H of the Eugene-Springfield Metropolitan Area General Plan (Metro Plan) recognizes this affiliation between Willamalane and the City of Springfield, as well as the role of Willamalane in park and recreation planning in the metropolitan area; and

WHEREAS, in 2004, Willamalane prepared and the governing bodies of Lane County and Springfield adopted the Willamalane Park and Recreation Comprehensive Plan as a Refinement Plan of the Eugene-Springfield Metropolitan Area General Plan (Metro Plan); and

WHEREAS, in 2011, Willamalane conducted a Community Needs Assessment (CNA) to assess the changing needs and desires of the community since the adoption of the 2004 Comprehensive Plan; and

WHEREAS, The completed CNA and the findings therein were presented to the City Council and Lane County Board of Commissioners on June 13, 2011 and June 22, 2011 respectively; and

WHEREAS, In response to the CNA, Willamalane has prepared the 2012 Willamalane Park and Recreation Comprehensive Plan which updates the goals, strategies and actions of the 2004 Plan to meet better meet the needs and priorities of the greater Springfield community; and

WHEREAS, the Willamalane Board of Directors adopted the 2012 Willamalane Park and Recreation Comprehensive Plan on October 10, 2012 at a public hearing and has now submitted the Plan to the City of Springfield for review and adoption; and

WHEREAS, the goals, strategies and actions contained in the 2012 Willamalane Park and Recreation Comprehensive Plan are consistent with the policies of Chapter III-H of the Metro Plan, with Chapter 660 Division 34 of the Oregon Administrative Rules, and with Statewide Planning Goal 8; and

WHEREAS, the City of Eugene received a referral of the proposed Willamalane Park and Recreation Comprehensive Plan on June 4, 2013 and returned a response of no regional impact, opting out of the adoption process; and

WHEREAS, the Planning Commissions of Springfield and Lane County conducted a joint public hearing on the proposed 2012 Willamalane Park and Recreation Comprehensive Plan on July 16, 2013, and forwarded recommendations to the Springfield City Council and the Lane County Board of Commissioners to adopt the Plan for application inside the city limits of Springfield and outside of the Springfield city limits but within the Metro Plan Boundary, respectively, which includes properties owned by Willamalane Park and Recreation District; and

WHEREAS, the City Council conducted a joint public hearing on this proposal on October 17, 2013 with the Lane County Board of Commissioners, and is now ready to take action based upon the above recommendations and evidence and testimony already in the record as well as the evidence and testimony presented a the joint elected officials public hearing; and

WHEREAS, Section 5.14-100 of the Springfield Development Code addresses the requirements of adoption or amendment of refinement plans of the Metro Plan and Policy 12, Chapter IV of the Metro Plan requires a demonstration that all refinement and functional plans are consistent with the Metro Plan, but does not require an amendment to the Metro Plan to adopt functional plans found to be consistent with the Metro Plan; and

WHEREAS, substantial evidence exists within the record demonstrating that the proposal meets the requirements of the Metro Plan, Springfield Development Code Section 5.14-100, and applicable state and local law as described in the findings attached as Exhibit A, incorporated here by this reference and adopted in support of this Ordinance.

NOW, THEREFORE, the Common Council of the City of Springfield does ordain as follows:

Section 1: The Willamalane Park and Recreation District Park and Recreation Comprehensive Plan (October 10, 2012), as more particularly described and set forth in Exhibit "B" attached and incorporated here by this reference, is hereby adopted as a refinement plan to the Eugene-Springfield Metropolitan Area General Plan (Metro Plan) for land within the land use planning jurisdiction of the City of Springfield, and within the Metro Plan boundary, including all properties owned by the Willamalane Park and Recreation District as shown in the adopted refinement plan.

Section 2: The findings set forth in attached Exhibit A are adopted as findings in support of this Ordinance

Section 3: If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by a court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions thereof.

Section 4: Notwithstanding the effective date of ordinances as provided by Section 2.110 of the Springfield Municipal Code 1997, this Ordinance shall become effective upon the date that all of the following have occurred; (a) at least 30 days have passed since the date the ordinance was approved; and (b) the Lane County Board of Commissioners adopts an ordinance containing substantively identical provisions to those described in Sections 1 and 2 of this Ordinance.

Adopted by the Common Council of the City of Springfield this ____day of

_____, 2013 by a vote of _____ in favor and _____ against.

Approved by the Mayor of the City of Springfield this _____ day of

_____, 2013.

_____
Mayor

ATTEST:

_____
City Recorder